

SENATE BILL REPORT

SB 5583

As Reported by Senate Committee On:
Agriculture & Natural Resources, February 20, 2025
Ways & Means, February 27, 2025

Title: An act relating to recreational fishing and hunting licenses.

Brief Description: Concerning recreational fishing and hunting licenses.

Sponsors: Senators Liias, Robinson and Nobles.

Brief History:

Committee Activity: Agriculture & Natural Resources: 2/20/25 [w/oRec-WM, DNP].
Ways & Means: 2/25/25, 2/27/25 [DPS, DNP].

Brief Summary of First Substitute Bill

- Increases recreational hunting and fishing license fees by 38 percent, with some exceptions.
- Authorizes the Fish and Wildlife Commission to adopt a surcharge on all license fees to fund compensation, central service and other operating costs approved by the Legislature.
- Modifies the calculation of certain dedicated accounts by providing a percentage of license fee revenues.

SENATE COMMITTEE ON WAYS & MEANS

Majority Report: That Substitute Senate Bill No. 5583 be substituted therefor, and the substitute bill do pass.

Signed by Senators Robinson, Chair; Stanford, Vice Chair, Operating; Trudeau, Vice Chair, Capital; Frame, Vice Chair, Finance; Cleveland, Conway, Dhingra, Hansen, Hasegawa, Kauffman, Pedersen, Riccelli, Saldaña, Wellman and Wilson, C..

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.

Minority Report: Do not pass.

Signed by Senators Gildon, Ranking Member, Operating; Torres, Assistant Ranking Member, Operating; Schoesler, Ranking Member, Capital; Dozier, Assistant Ranking Member, Capital; Boehnke, Braun, Muzzall, Wagoner and Warnick.

Staff: Jed Herman (786-7346)

Background: The Department of Fish and Wildlife (DFW) is responsible for managing the state's fish and wildlife resources, and establishes basic rules and regulations governing the time, place, manner, and methods used to harvest fish and wildlife. As a part of this responsibility, DFW issues licenses, tags, endorsements, and permits for hunting and fishing in Washington. Most revenue from licenses, tags, and endorsements is directed either to the Fish, Wildlife, and Conservation Account or one of several enhancement accounts.

Categories of fishing licenses include freshwater licenses, saltwater licenses, and combination licenses. There are several endorsements, stamps, permits, or other surcharges required for particular activities in addition to a fishing license. Fee amounts for fishing licenses, stamps, permits, and endorsements are set in statute. A catch record card is required to fish for salmon, steelhead, sturgeon, or Puget Sound Dungeness crab. There is no charge for the first catch record card, and subsequent catch record cards are \$11 each. Individuals age 15 and older must purchase a fishing license. Youth under age 15 are not required to purchase fishing licenses; however, to fish for salmon, steelhead, sturgeon, or Puget Sound Dungeness crab, youth must hold a catch record card and, if applicable, a Puget Sound Dungeness crab endorsement. The catch record card and crab endorsement are free of charge for youth under age 15. A resident senior, a person 70 years old or older, may purchase certain fishing licenses at a reduced rate

There are separate hunting licenses and endorsements for big game, small game, and certain other species for both general season hunting and special hunts. There are separate rates for state residents, nonresidents, and youth under age 16, and those amounts are set in statute.

A hunter or fisher that fails to report their harvest is subject to an administrative penalty of no more than \$10. The penalty must be paid before a new hunting license, catch record card, or Dungeness Crab Endorsement may be issued.

Summary of Bill (First Substitute): Recreational hunting and fishing license fees are increased by approximately 38 percent overall, with exceptions to limit the increase on senior residents and for certain packages of licenses. Senior rates are established for hunting licenses, offering an estimated 66 percent discount from the regular license fee.

Examples of modified fees for popular resident hunting and fishing licenses are as follows:

<u>License.</u>	<u>Current Fee.</u>	<u>New Resident Fee.</u>	<u>New Senior Resident Fee.</u>
big game deer/elk/bear/cougar	\$85	\$117.30	\$39.88
big game deer/elk	\$75	\$103.50	\$35.19
big game deer	\$39	\$53.82	\$18.30
small game	\$35	\$48.30	\$16.42
turkey tag	\$14	\$19.32	\$6.57
combination fishing	\$45.50	\$62.79	\$21.39
freshwater	\$25	\$34.50	\$6.90
saltwater	\$25.50	\$35.19	\$7.59

These amounts do not include dealer or transaction fees.

For fishing licenses, the definition of youth is changed from under age 15 to under age 16. Modifications are made to the harvest reporting requirements to ensure that those failing to report are subject to the administrative penalty for not reporting. The Fish and Wildlife Commission (Commission) may adopt rules to offer a one-time discount of up to \$20 on a first-time resident hunting license for those who have completed the Hunter Education Program.

A migratory bird authorization is required for all persons to hunt band-tailed pigeon, brant, sea duck, snow goose, and southwest Canada goose.

The Commission may, by rule, allow persons to apply for multiple season hunting season permits as well as for special hunting quality permits.

Enhancement programs and a portion of the Puget Sound Dungeness crab endorsement must receive the following percentages, rather than specific dollar amounts:

- 2 percent of the revenue from each small game hunting license fee is deposited in the Eastern Washington Pheasant Enhancement Account;
- 6.8 percent of all freshwater and combination fishing licenses will be deposited into the Warm Water Game Fish Account;

- 12 percent of all saltwater and combination fishing licenses will be deposited into the Recreational Fisheries Enhancement Account;
- 2.3 percent of all saltwater, freshwater, and combination fishing licenses will be deposited into the Regional Fisheries Enhancement Group Account;
- 1.8 percent of all saltwater and combination fishing licenses will be deposited into the Rockfish Research Account; and
- 11 percent of the revenue from each Puget Sound Dungeness crab endorsement is dedicated to the removal and disposal of derelict shellfish gear.

In addition to a small game license, a turkey tag is required to hunt for turkey. Two-thirds of the moneys received from turkey tags must be appropriated solely for turkey or upland game bird management.

The Commission may adopt rules to offer license packages and discounted promotional opportunities. The DFW director may offer temporary discounted promotional pricing to increase participation in fishing, hunting, or wildlife viewing.

The Commission may set an administrative penalty amount for a hunter or fisher that fails to report their harvest. The penalty must be paid before a new hunting license, catch record card, or Puget Sound Dungeness crab endorsement may be issued.

The Commission may apply a surcharge on license fees to fund inflationary and other increased costs approved by the Legislature in the biennial budget. The surcharge may not exceed the percentage increase needed to generate revenue to offset the increased costs and must apply equally to all fees, except the surcharge does not apply to transaction fees, commercial application fees, and dealer fees.

EFFECT OF CHANGES MADE BY WAYS & MEANS COMMITTEE (First Substitute):

- Increases the price for raffle sales of certain hunting opportunities.
- Increases the amount of distribution from small game hunting license fees to the eastern Washington pheasant enhancement account from 2 percent to 5 percent.
- Removes the reporting requirement of DFW for the rate of compliance of hunting and fishing harvest reporting, the number of administrative penalties imposed and the amount of penalties collected.
- Removes the requirement that course instruction be at least ten hours for safe handling of firearms, safety, conservation, and sporting behavior.
- Adds “current or retired” to the exemption for U.S. military from the firearm safety instruction requirements.
- Adds current or retired federal police officers to the exemption for firearm safety instruction requirements.
- Includes persons that are at least 18 as eligible for accompanying those who are hunting but have deferred hunter education training for one year.

- Adds those with a guide stamp license to the list of those who are exempt from paying the Dungeness crab endorsement fee.
- Removes redundant language pertaining to the allowing the Fish and Wildlife Commission to create and sell combination licenses.
- Clarifies the term “Hunter education deferral” as not pertaining to a card.
- Increases the migratory bird authorization commensurate with the other license fee price increase.
- Limits the authority for the Fish and Wildlife Commission to establish a surcharge by rule on fees to only fund compensation, central services, and other increased operating costs approved by the Legislature in the biennial budget.

Appropriation: None.

Fiscal Note: Available.

Creates Committee/Commission/Task Force that includes Legislative members: No.

Effective Date: The bill contains an emergency clause and takes effect on July 1, 2025.

Staff Summary of Public Testimony on Original Bill: *The committee recommended a different version of the bill than what was heard.* CON: The section of the bill that authorizes the Fish and Wildlife Commission to raise fees due to inflation should be removed. With the increase in fees, there is an assumed 11 percent reduction in license holders, which will impact businesses. This request was not an agency request, and there has been no outreach or feedback from stakeholders. While fishing and hunting opportunities have decreased, recreational fishers and hunters are being asked to pay more for less.

Persons Testifying:

CON: Nello Picinich, Coastal Conservation Association.

Persons Signed In To Testify But Not Testifying: No one.