

SENATE BILL REPORT

SB 5066

As of January 28, 2025

Title: An act relating to strengthening and clarifying the authority of the attorney general to address local law enforcement and local corrections agency misconduct through investigations and legal actions.

Brief Description: Concerning law enforcement and local corrections agency misconduct through investigations and legal actions.

Sponsors: Senators Hansen, Lovick, Wellman, Trudeau, Hasegawa, Saldaña, Frame, Nobles, Pedersen, Salomon and Valdez.

Brief History:

Committee Activity: Law & Justice: 1/30/25.

Brief Summary of Bill

- Grants the attorney general authority to investigate local law enforcement and corrections agencies for violations of the Washington State Constitution and laws.
- Permits the attorney general to bring an action against a local law enforcement or corrections agency for violations of the state constitution or laws.
- Requires the attorney general to develop and publish a model policy for law enforcement agency accountability systems.

SENATE COMMITTEE ON LAW & JUSTICE

Staff: Joe McKittrick (786-7287)

Background: Article III, Section 21 of the Washington State Constitution establishes the attorney general as the legal adviser of state officers and requires the attorney general “to

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perform such other duties as may be prescribed by law.” However, this constitutional provision is not self-executing, meaning the Legislature must pass legislation directing the work of the attorney general. When a statute ascribes rights and powers to the attorney general, those rights and powers are absolute in all cases where the statute has not specially granted that power to another.

The Legislature has prescribed the responsibilities of the attorney general to include:

- appearing and representing the state before the Supreme Court or the Court of Appeals in all cases in which the state is interested;
- instituting and prosecuting all actions and proceedings for, or for the use of the state, which may be necessary in the execution of the duties of any state officer;
- defending all actions and proceedings against any state officer or employee acting in his or her official capacity, in any of the courts of Washington State or the United States;
- consulting with and advising the several prosecuting attorneys in matters relating to the duties of their office, and when the interests of the state require, attending the trial of any person accused of a crime, and assisting in the prosecution; and
- consulting with and advising the Governor, members of the Legislature, and other state officers, and when requested, giving written opinions upon all constitutional or legal questions relating to the duties of such officers.

Over the years, the Legislature has supplemented the authority of the attorney general. For instance, the Legislature granted the attorney general, with the written request of the Governor, authority to investigate violations of the criminal laws within the state, and, if the attorney general believes the criminal laws are improperly enforced, and the prosecuting attorney has failed to institute a prosecution of such violations, to initiate and prosecute those actions.

Similarly, the Legislature has granted the attorney general concurrent authority and power with county prosecuting attorneys to investigate crimes and initiate and conduct prosecutions upon the request of, or with the concurrence of:

- the county prosecuting attorney of the jurisdiction in which the offense has occurred;
- the Governor of the state of Washington; or
- a majority of the committee charged with the oversight of the organized crime intelligence unit.

Summary of Bill: The bill as referred to committee not considered.

Summary of Bill (Proposed Substitute): The Office of the Attorney General is granted the authority to investigate local law enforcement agencies and local corrections agencies for violations of the Washington State Constitution or state law and to bring an action against a local law enforcement agency or corrections agency for such violations. This grant of authority includes the authority to:

- investigate violations of the constitution and state law on its own initiative or in

- response to investigations or reports from independent oversight bodies;
- issue written civil investigative demands for documents and oral testimony, and answers to written interrogatories; and
- institute civil actions in the courts for injunctive or declaratory relief, damages, costs, and reasonable attorneys' fees, including damages for failure to reach compliance within any specified timelines as required by the act.

The authority of the attorney general under this act is not intended to hold individual officers liable for misconduct. In exercising the investigative authority granted under the act, the attorney general must confer with the United States Department of Justice (DOJ) to ensure there are no conflicts with any active independent investigation by DOJ. If an investigation or action brought by the attorney general pursuant to this act is subject to a DOJ investigation, the attorney general may not seek any remedies that conflict with the federal action. Likewise, the attorney general may not bring any civil action under this act that is concurrent to any civil actions by the DOJ.

If an investigation is initiated, the attorney general must send a letter to the local law enforcement or corrections agency explaining why the office is investigating the agency, what information is being sought, and how the office intends to investigate. The attorney general must also confer with the agency to clarify and remedy the alleged violations and must confer with the office of independent investigations to ensure that the investigation will not interfere with or impede an ongoing investigation by that office.

After the effective date of the act, public employers may not enter into or renew collective bargaining agreements that conflict with the provision of this act. Likewise, no local or state law, rule or regulation may conflict with the provisions of this act, except to the extent necessary to effectuate a previously adopted collective bargaining agreement for the duration of its term.

By September 1, 2026, the attorney general must develop and publish a model policy for law enforcement agency accountability systems. The model policy must be consistent with the standards adopted in other attorney general published model policies at the specific request of the Legislature addressing policing practices and reporting practices and must specify model practices for:

- receiving complaints of serious misconduct;
- conducting investigations of serious misconduct;
- imposing discipline for serious misconduct; and
- addressing disciplinary appeals.

The model policy should promote transparent and effective accountability systems that metes out fair, impartial, and swift discipline commensurate to wrongdoing, reduce officer misconduct, reduce barriers to accountability, and uphold the civil and constitutional rights of members of the public.

Washington Association of Sheriffs and Police Chiefs must establish a program to provide technical assistance to any local law enforcement or corrections agency under investigation pursuant to this act. "Technical assistance" as used here is defined as sharing information, developing training, helping write and review policies, orders, procedures, and other agency documentation, and other similar services and resources, with the goal being the local agency achieving compliance with the Washington State Constitution, state laws, or policies.

Appropriation: None.

Fiscal Note: Requested on January 24, 2025.

Creates Committee/Commission/Task Force that includes Legislative members: No.

Effective Date: Ninety days after adjournment of session in which bill is passed.