
SENATE BILL 6309

State of Washington

68th Legislature

2024 Regular Session

By Senators Randall, Robinson, and Nobles

Read first time 01/29/24. Referred to Committee on Ways & Means.

1 AN ACT Relating to creating a covered lives assessment
2 professional services rate account; adding a new section to chapter
3 48.02 RCW; adding a new chapter to Title 74 RCW; creating a new
4 section; and providing contingent expiration dates.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** (1) Beginning January 1, 2026, and
7 annually thereafter, the authority shall determine the number of
8 covered persons per calendar year as described in RCW 71.24.064.

9 (2)(a) For assessments collected in calendar year 2026, the
10 authority shall assess a per member per month assessment of no more
11 than \$18.00 per covered life for medicaid managed care organizations.

12 (b) For assessments collected in calendar year 2027 and annually
13 thereafter, the authority shall set the assessment at the minimum
14 rate necessary to fund the professional services rate increases in
15 section 3(3) of this act.

16 (3) The assessments as applied in subsection (2) of this section
17 are limited to the first 3,000,000 member months on a per-carrier
18 basis.

19 (4) The covered lives assessment collected from each medicaid
20 managed care organization is that proportion of the total assessment
21 amount for the ensuing calendar year that is represented by the

1 medicaid managed care organization's proportion of covered lives in
2 this state during the previous calendar year.

3 (5) An annual assessment is imposed as set forth in this
4 subsection, which shall be paid in equal quarterly installments. For
5 calendar year 2026, the first assessment notice must be sent on or
6 before February 15th, and subsequent assessment notices must be sent
7 on or before 45 calendar days prior to the end of each quarter.
8 Medicaid managed care organizations shall pay their assessments
9 within 30 calendar days of receiving any notice.

10 (6) Assessments and penalties collected under this section must
11 be deposited in the covered lives assessment professional services
12 rate account and spent according to section 3 of this act.

13 (7) If an assessment against a medicaid managed care organization
14 is prohibited by court order, the assessment for the remaining
15 medicaid managed care organizations may be adjusted to ensure that
16 the net assessment amount calculated in subsection (2) of this
17 section will be collected.

18 (8) The definitions in this subsection apply throughout this
19 section unless the context clearly requires otherwise.

20 (a) "Covered lives" means all persons residing in Washington
21 state who are either:

22 (i) Covered under a fully insured individual or group health plan
23 issued or delivered in Washington state; or

24 (ii) Covered under medicaid managed care organizations.

25 (b) "Covered lives assessment" means the fees imposed by this
26 section.

27 (c) "Health carrier" means every health care service contractor,
28 as defined in RCW 48.44.010, every health maintenance organization,
29 as defined in RCW 48.46.020, and every insurer that issues disability
30 insurance regulated in chapter 48.20 or 48.21 RCW registered to do
31 business in this state.

32 (d) "Health plan" has the same meaning as defined in RCW
33 48.43.005 and does not include medicare advantage plans established
34 under medicare part C or outpatient prescription drug plans
35 established under medicare part D.

36 (e) "Medicaid managed care organization" means a managed health
37 care system under contract with the state of Washington to provide
38 services to medicaid enrollees under RCW 74.09.522.

1 NEW SECTION. **Sec. 2.** A new section is added to chapter 48.02
2 RCW to read as follows:

3 (1) Beginning January 1, 2026, and annually thereafter, the
4 commissioner shall determine the number of covered persons per
5 calendar year as described in RCW 71.24.064.

6 (2)(a) For assessments collected in calendar year 2026, the
7 commissioner shall assess a per member per month assessment of no
8 more than \$0.50 per covered life for health carriers.

9 (b) For assessments collected in calendar year 2027 and annually
10 thereafter, the commissioner shall set the assessment at the minimum
11 rate necessary to fund the professional services rate increases in
12 section 3(3) of this act.

13 (3) The assessments as applied in subsection (2) of this section
14 are limited to the first 3,000,000 member months on a per-carrier
15 basis.

16 (4) The covered lives assessment collected from each health
17 carrier is that proportion of the total assessment amount for the
18 ensuing calendar year that is represented by the health carrier's
19 proportion of covered lives in this state during the previous
20 calendar year.

21 (5) An annual assessment is imposed as set forth in this
22 subsection, which shall be paid in equal quarterly installments. For
23 calendar year 2026, the first assessment notice shall be sent on or
24 before February 15th, and subsequent assessment notices must be sent
25 on or before 45 calendar days prior to the end of each quarter.
26 Health carriers shall pay their assessments within 30 calendar days
27 of receiving any notice.

28 (6) Assessments and penalties collected under this section must
29 be deposited in the covered lives assessment professional services
30 rate account and spent according to section 3 of this act.

31 (7) If an assessment against a health carrier is prohibited by
32 court order, the assessment for the remaining health carriers may be
33 adjusted to ensure that the net assessment amount calculated in
34 subsection (2) of this section will be collected.

35 (8) The definitions in this subsection apply throughout this
36 section unless the context clearly requires otherwise.

37 (a) "Covered lives" means all persons residing in Washington
38 state who are either:

39 (i) Covered under a fully insured individual or group health plan
40 issued or delivered in Washington state; or

1 (ii) Covered under medicaid managed care organizations.

2 (b) "Covered lives assessment" means the fees imposed by this
3 section.

4 (c) "Health carrier" means every health care service contractor,
5 as defined in RCW 48.44.010, every health maintenance organization,
6 as defined in RCW 48.46.020, and every insurer that issues disability
7 insurance regulated in chapter 48.20 or 48.21 RCW registered to do
8 business in this state.

9 (d) "Health plan" has the same meaning as defined in RCW
10 48.43.005 and does not include medicare advantage plans established
11 under medicare part C or outpatient prescription drug plans
12 established under medicare part D.

13 NEW SECTION. **Sec. 3.** (1) The covered lives assessment
14 professional services rate account is created in the state treasury.
15 All receipts from the assessments, interest, and penalties collected
16 by the authority and commissioner as outlined in sections 1 and 2 of
17 this act must be deposited into the account. Moneys in the account
18 may be spent only after appropriation. Expenditures from the account
19 may be used only as outlined in this chapter. The purpose and use of
20 the account shall be to receive and disburse funds, together with
21 accrued interest, in accordance with this chapter. Moneys in the
22 account, including interest earned, shall not be used or disbursed
23 for any purposes other than those specified in this chapter. Any
24 amounts expended from the account that are later recouped by the
25 authority on audit or otherwise shall be returned to the account.

26 (a) Any unexpended balance in the account at the end of a fiscal
27 year shall carry over into the following fiscal year or that fiscal
28 year and the following fiscal year and shall be applied to reduce the
29 amount of the assessment under sections 1 and 2 of this act.

30 (b) If the program is discontinued, any amounts remaining in the
31 account shall be refunded to health carriers and medicaid managed
32 care organizations, pro rata according to the amount paid by the
33 health carriers and medicaid managed care organizations since January
34 1, 2025, subject to the limitations of federal law.

35 (2) Disbursements from the account are conditioned upon
36 appropriation and the continued availability of other funds
37 sufficient to maintain professional services payment rates covered by
38 medicaid, including fee-for-service and managed care, effective
39 January 1, 2026, to no less than the corresponding medicare rates for

1 those services on October 1, 2023. Rates for subsequent years shall
2 be annually adjusted based on the inflation factor. The professional
3 services included under this act shall be determined by the authority
4 through rule making to be completed by July 1, 2025, and shall apply
5 to all covered professional services that are delivered by
6 physicians, physician assistants, and advanced registered nurse
7 practitioners.

8 (3) Disbursements from the account may be made only:

9 (a) To make payments to health care providers and managed care
10 organizations as specified in this chapter;

11 (b) To medicaid managed care organizations for funding the
12 nonfederal share of increased capitation payments based on their
13 projected assessment obligation pursuant to this chapter;

14 (c) To refund erroneous or excessive payments made by health
15 carriers and medicaid managed care organizations pursuant to this
16 chapter; and

17 (d) To repay the federal government for any excess payments made
18 to health care providers from the account if the assessments or
19 payment increases set forth in this chapter are deemed out of
20 compliance with federal statutes and regulations in a final
21 determination by a court of competent jurisdiction with all appeals
22 exhausted. In such a case, the authority may require health care
23 providers receiving excess payments to refund the payments in
24 question to the account. The state in turn shall return funds to the
25 federal government in the same proportion as the original financing.
26 If a health care provider is unable to refund payments, the state
27 shall develop either a payment plan, or deduct moneys from future
28 medicaid payments, or both.

29 NEW SECTION. **Sec. 4.** (1) Beginning on the later of January 1,
30 2026, or 30 calendar days after satisfaction of the conditions in
31 section 5(1) of this act and subsection (2) of this section, and for
32 each subsequent calendar year so long as none of the conditions
33 stated in section 9 of this act have occurred, the authority shall
34 make quarterly payments to medicaid managed care organizations as
35 specified in this section in a manner consistent with federal
36 contracting requirements. The authority shall direct payments from
37 managed care organizations to health care providers.

38 (2) Before making such payments, the authority shall modify its
39 contracts with managed care organizations or otherwise require:

1 (a) Payment of the entire amount payable to health care providers
2 as directed by the authority under subsection (3) of this section,
3 less an allowance for premium taxes the organization is required to
4 pay under Title 48 RCW and for funding the nonfederal share of
5 increased capitation payments based on their projected assessment
6 pursuant to this chapter;

7 (b) That payments to health care providers be made as part of the
8 contracted reimbursement process;

9 (c) That any delegation or attempted delegation of an
10 organization's obligations under agreements with the authority does
11 not relieve the organization of its obligations under this section
12 and related contract provisions; and

13 (d) That if funds cannot be paid to health care providers, the
14 managed care organization shall return the funds to the authority,
15 which shall return them to the covered lives assessment professional
16 services rate account.

17 (3) If federal restrictions prevent the full amount of payments
18 under this section from being delivered to any class or classes of
19 health care provider, the authority, in consultation with the
20 Washington state medical association, will alter payment rates for
21 medicaid professional services.

22 (4) If a managed care organization is legally obligated to repay
23 the state or federal government amounts distributed to health care
24 providers under this section, it may recoup the amount it is
25 obligated to repay from individual health care providers under the
26 medicaid program by not more than the amount of overpayment each
27 health care provider received from that managed care organization.

28 (5) No health care provider, health carrier, or managed care
29 organization may use the payments under this section to gain
30 advantage in negotiations.

31 NEW SECTION. **Sec. 5.** The assessment, collection, and
32 disbursement of funds under this chapter shall be conditional upon:

33 (1) Final approval by the centers for medicare and medicaid
34 services in order to implement the applicable sections of this
35 chapter including, if necessary, waiver of the broad-based or
36 uniformity requirements as specified under section 1903(w)(3)(E) of
37 the federal social security act and 42 C.F.R. 433.68(e);

1 (2) To the extent necessary, amendment of contracts between the
2 authority and managed care organizations in order to implement this
3 chapter; and

4 (3) Certification by the office of financial management that
5 appropriations have been adopted that fully support the rates
6 established in this chapter for the upcoming calendar year.

7 NEW SECTION. **Sec. 6.** (1) The authority, in cooperation with the
8 office of financial management, shall develop rules for determining
9 the amount to be assessed to individual managed care organizations,
10 notifying individual managed care organizations of the assessed
11 amount, and collecting the amounts due. Such rule making shall
12 specifically include provisions for:

13 (a) Transmittal of notices of assessment by the authority to each
14 managed care organization informing the managed care organization of
15 its total covered lives and the assessment amount due and payable;

16 (b) Interest on delinquent assessments at the rate specified in
17 RCW 82.32.050; and

18 (c) Adjustment of the assessment amounts must be applied to
19 include an inflation factor using the medicare economic index.

20 (2) For any managed care organizations failing to make an
21 assessment payment within 60 calendar days of its due date, the
22 authority shall offset an amount from payments scheduled to be made
23 by the authority to the managed care organizations, reflecting the
24 assessment payments owed by the managed care organizations plus any
25 interest. The authority shall deposit these offset funds into the
26 dedicated covered lives assessment professional services rate
27 account.

28 (3) The assessment described in this section shall be considered
29 a special purpose obligation or assessment in connection with
30 coverage described in this section for the purpose of funding the
31 operations of the exchange and may not be applied by issuers to vary
32 premium rates at the plan level.

33 NEW SECTION. **Sec. 7.** (1) The commissioner, in cooperation with
34 the office of financial management, shall develop rules for
35 determining the amount to be assessed to health carriers, notifying
36 health carriers of the assessed amount, and collecting the amounts
37 due. Such rule making shall specifically include provisions for:

1 (a) Transmittal of notices of assessment by the commissioner to
2 each health carrier informing the health carrier of its total covered
3 lives and the assessment amount due and payable;

4 (b) Interest on delinquent assessments at the rate specified in
5 RCW 82.32.050; and

6 (c) Adjustment of the assessment amounts must be applied to
7 include an inflation factor using the medicare economic index.

8 (2) For any health carrier failing to make an assessment payment
9 within 60 days of its due date, the commissioner may impose
10 supplemental fees to fully and properly charge the carrier. Any
11 carrier failing to pay the surcharges must pay the same penalties as
12 the penalties for failure to pay taxes when due under RCW 48.14.060.
13 The surcharges required by this section are in addition to all other
14 taxes and fees now imposed or that may be subsequently imposed. The
15 commissioner shall deposit these offset funds into the covered lives
16 assessment professional services rate account.

17 (3) The assessment described in this section shall be considered
18 a special purpose obligation or assessment in connection with
19 coverage described in this section for the purpose of funding the
20 operations of the exchange and may not be applied by issuers to vary
21 premium rates at the plan level.

22 NEW SECTION. **Sec. 8.** (1) The provisions of this chapter are not
23 severable. If the conditions in section 5(1) of this act are not
24 satisfied or if any of the circumstances in section 9(1) of this act
25 should occur, this entire chapter shall have no effect from that
26 point forward.

27 (2) In the event that any portion of this chapter shall have been
28 validly implemented and the entire chapter is later rendered
29 ineffective under this section, prior assessments and payments under
30 the validly implemented portions shall not be affected.

31 (3) The authority shall provide written notice of the expiration
32 date of sections 1, 3 through 6, and 8 of this act to affected
33 parties, the chief clerk of the house of representatives, the
34 secretary of the senate, the office of the code reviser, and others
35 as deemed appropriate by the authority.

36 NEW SECTION. **Sec. 9.** (1) This chapter does not take effect or
37 ceases to be imposed, and any moneys remaining in the account shall
38 be refunded to health carriers and managed care organizations in

1 proportion to the amounts paid by such entities, if and to the extent
2 that any of the following conditions occur:

3 (a) The federal department of health and human services and a
4 court of competent jurisdiction makes a final determination, with all
5 appeals exhausted, that any element of this chapter cannot be validly
6 implemented; or

7 (b) Funds generated by the assessment for payments to health care
8 providers or managed care organizations are determined to be not
9 eligible for federal matching funds in addition to those federal
10 funds that would be received without the assessment, or the federal
11 government replaces medicaid matching funds with a block grant or
12 grants.

13 (2) The authority shall provide written notice of the expiration
14 date of sections 1, 3 through 6, and 8 of this act to affected
15 parties, the chief clerk of the house of representatives, the
16 secretary of the senate, the office of the code reviser, and others
17 as deemed appropriate by the authority.

18 NEW SECTION. **Sec. 10.** Sections 1, 3 through 6, 8, and 9 of this
19 act constitute a new chapter in Title 74 RCW.

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