

# SENATE BILL REPORT

## SHB 1012

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As Reported by Senate Committee On:  
State Government & Elections, February 20, 2024  
Ways & Means, February 26, 2024

**Title:** An act relating to responding to extreme weather events.

**Brief Description:** Addressing the response to extreme weather events.

**Sponsors:** House Committee on Appropriations (originally sponsored by Representatives Leavitt, Robertson, Ryu, Simmons, Reed, Ramel, Lekanoff, Pollet, Callan, Doglio, Orwall, Macri, Timmons, Donaghy, Reeves, Wylie, Bronoske, Paul, Springer and Thai).

**Brief History:** Passed House: 1/8/24, 68-30.

**Committee Activity:** State Government & Elections: 3/14/23, 3/24/23 [DP-WM, DNP];  
1/30/24, 2/20/24 [DPA-WM, DNP, w/oRec].

Ways & Means: 3/31/23; 2/23/24, 2/26/24 [DPA (SGE), DNP, w/oRec].

### Brief Summary of Amended Bill

- Requires the Military Department to develop and implement an Extreme Weather Response Grant Program for the purpose of assisting with the costs of responding to community needs during periods of extremely hot or cold weather, or severe poor air quality due to wildfire smoke.

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## SENATE COMMITTEE ON STATE GOVERNMENT & ELECTIONS

**Majority Report:** Do pass as amended and be referred to Committee on Ways & Means.  
Signed by Senators Hunt, Chair; Valdez, Vice Chair; Hasegawa and Kuderer.

**Minority Report:** Do not pass.  
Signed by Senator Fortunato.

**Minority Report:** That it be referred without recommendation.

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.*

Signed by Senators Wilson, J., Ranking Member; Dozier.

**Staff:** Danielle Creech (786-7412)

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## SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** Do pass as amended by Committee on State Government & Elections.

Signed by Senators Robinson, Chair; Mullet, Vice Chair, Capital; Nguyen, Vice Chair, Operating; Billig, Conway, Dhingra, Hasegawa, Hunt, Keiser, Pedersen, Randall, Saldaña, Van De Wege, Wagoner and Wellman.

**Minority Report:** Do not pass.

Signed by Senators Wilson, L., Ranking Member, Operating; Schoesler, Ranking Member, Capital; Boehnke and Muzzall.

**Minority Report:** That it be referred without recommendation.

Signed by Senators Gildon, Assistant Ranking Member, Operating; Rivers, Assistant Ranking Member, Capital; Braun and Torres.

**Staff:** Thomas Meyer (786-7420)

**Background:** The Emergency Management Act establishes a comprehensive program of emergency management in the state, which is administered by the Military Department (Department) under the direction of the state's Adjutant General. The Adjutant General is responsible for developing a comprehensive emergency plan for the state. Each political subdivision—county, city, or town—of the state must establish or jointly create a local organization for carrying out emergency management functions in accordance with the state comprehensive emergency management plan. In the event of a disaster beyond local control the Governor, through the Adjutant General, may assume operational control over all or any part of emergency management functions in the state.

The Adjutant General is required to administer a state program for emergency assistance to individuals who are victims of a natural disaster. Natural disasters include events that demand immediate action to protect public health or to provide relief to affected communities, as well as events that reach such a degree of destructiveness as to warrant the governor proclaiming a state of emergency. The emergency assistance program may include grants, loans, gifts of services, equipment, supplies, or funds to individuals who need assistance and who meet certain eligibility standards. Funds from the Disaster Response Account in the state treasury may be used for support of state agency and local government disaster response and recovery efforts.

**Summary of Amended Bill:** Subject to appropriations, the Department must develop and implement an Extreme Weather Response Grant Program for the purpose of assisting political subdivisions and federally recognized tribes with the costs of responding to

community needs during periods of extremely hot or cold weather, or in situations of severe poor air quality from wildfire smoke. The Department may adopt rules to administer the program.

The Department may award grants to political subdivisions and federally recognized tribes in geographic areas where vulnerable populations face combined, multiple environmental harms and health impacts as determined by the Department. Grants may be awarded for cost-reimbursement if the costs were incurred for the benefit of vulnerable populations by communities with a demonstrated lack of local resources to address community needs. Funds from the Disaster Response Account may be used to award grants as part of the extreme weather response grant program.

Costs associated with the following activities are eligible for reimbursement:

- establishing and operating warming and cooling centers;
- transporting individuals and their pets to warming and cooling centers;
- purchasing supplies needed for cooling of congregate living settings;
- providing emergency temporary housing; retrofitting or establishing facilities within warming and cooling centers that are pet friendly in order to permit individuals to evacuate with their pets; and
- other related activities necessary for life safety during a period of extremely hot or cold weather, or in situations of severe poor air quality from wildfire smoke.

**EFFECT OF STATE GOVERNMENT & ELECTIONS COMMITTEE AMENDMENT(S):**

- Allows the military department to purchase temporary shelters to be loaned to political subdivisions when requested to assist with response to extreme weather events.

**Appropriation:** None.

**Fiscal Note:** Available.

**Creates Committee/Commission/Task Force that includes Legislative members:** No.

**Effective Date:** Ninety days after adjournment of session in which bill is passed.

**Staff Summary of Public Testimony (State Government & Elections) (Regular Session 2023):** PRO: In 2021 over 100 Washingtonians died in one week due to extreme heat. There were over 1000 lives lost that summer in the Pacific Northwest due to heat. Our children were kept inside for several days due to wildfire smoke, and we are often calling upon our Washington National Guard to assist with wildfires. These types of weather events are becoming more frequent and incumbent upon us to assist our small communities across the state to ensure they are able to help their most vulnerable citizens. Of our 281 cities,

57 percent are smaller than 5000 population. As we see an increase in extreme weather events, it puts more pressure on these small communities to respond. Whether it is extreme hot or cold, these communities do not have the necessary resources to respond. Small communities are relying on charity. This bill is a step in the right direction to helping alleviate the burden on communities. We are not immune to extreme heat in this state and ensuring that there are cooling and warming centers is critical to health and public safety. Local emergency managers have identified funding as a central barrier to providing the resources needed during extreme weather events. Currently, the county offers no funding for cold-weather shelters. This means they are staffed by volunteers who are not trained or prepared for emergencies and may not have consistent availability. There are no funds for blankets, food, and cots. The needs of the community seem to be growing and becoming more complex. We are relying on charity for a necessary service.

**Persons Testifying (State Government & Elections):** PRO: Representative Mari Leavitt, Prime Sponsor; Candice Bock, Association of Washington Cities; Kimberly Hendrickson, City of Poulsbo; Sharon Wallace, Washington Military Department, Emergency Management Division.

**Persons Signed In To Testify But Not Testifying (State Government & Elections):** No one.

**Staff Summary of Public Testimony (Ways & Means) (Regular Session 2023):** PRO: Due to the nature of disaster, it's impossible to forecast the exact amount of shelter space needed, but the shelter space number and the amount in the fiscal note is appropriate. Climate change is placing greater demand on public resources and will continue to negatively impact our communities.

Extreme weather events impact the operations and resources for state agencies. For example, Pierce Transit cannot provide the warming buses needed for the Pierce County Department of Emergency Management due to staff shortages. This also means the agency has to utilize an operator who would otherwise be dragging a route. The grant would help local jurisdictions who provide these resources during extreme weather events.

Planning for sheltering where people can take and stay with their pets reduces risks to public safety. This bill includes the consideration for pets. The inclusion would help ensure efficient use of the funds and support broad community access to and utilization of the facilities.

**Persons Testifying (Ways & Means):** PRO: Brittany Benesi, American Society for the Prevention of Cruelty to Animals; Jim Baumgart, Washington Military Department; Hanna Jones, Pierce Transit.

**Persons Signed In To Testify But Not Testifying (Ways & Means):** No one.

**Staff Summary of Public Testimony on Substitute House Bill (State Government & Elections) (Regular Session 2024):** *The committee recommended a different version of the bill than what was heard.* PRO: Extreme weather events like the heatwave in the summer of 2021 and the extreme cooling pattern in December of that same year are becoming more frequent and our local jurisdictions are struggling to find the resources to help our citizens set up warming and cooling centers. Those impacted are our most vulnerable and it creates a public health crisis when folks can't get out of the elements. The ASPCA field team has seen time and again the role that pets play in people's decisions during an extreme weather event and the benefits that planning for co-sheltering where people can take and stay with their pets have in reducing risks to public safety. This bill creates the opportunity to address many of these factors. This bill will surely save lives. City of Bellingham climate adaptation programs would benefit from this bill. This bill recognizes the common objectives of emergency management and will provide the much needed funding source for response to extreme weather events. As a retired military physician I am familiar with the need for weather protection. This bill provides preventative measures which are much cheaper than healthcare costs associated with response.

OTHER: The only reason we are signed in as other on this bill is because it is not included in the Governor's supplemental budget. The key barriers that communities face are finding suitable facilities and addressing staffing costs. The average cost is around \$1700 per shelter per 24-hour period.

**Persons Testifying (State Government & Elections):** PRO: Representative Mari Leavitt, Prime Sponsor; Brittany Benesi, American Society for the Prevention of Cruelty to Animals; Candice Bock, Association of Washington Cities; Bob Rilling-Smith, American Kennel Club; Kristina Walker, City of Tacoma Councilmember; Tom McBride, City of Bellingham; Clare Fogelson, City of Bellingham; Breck Lebegue, Washington Physicians for Social Responsibility; Alex Fay, Washington Physicians for Social Responsibility; Michael Soman, Washington Physicians for Social Responsibility.

OTHER: Jim Baumgart, Washington Military Department.

**Persons Signed In To Testify But Not Testifying (State Government & Elections):** No one.

**Staff Summary of Public Testimony on Bill as Amended by State Government & Elections (Ways & Means) (Regular Session 2024):** PRO: Even just a little bit of funding can help communities in need. Although the definition of extreme weather is not included in this bill, we all know extreme weather when we see it. Other states, such as California and Nevada have similar programs that also permit allowing pets into the shelter and it is time for Washington to do the same.

**Persons Testifying (Ways & Means):** PRO: Bob Rilling-Smith, American Kennel Club; Candice Bock, Association of Washington Cities.

**Persons Signed In To Testify But Not Testifying (Ways & Means):** No one.