

HOUSE BILL REPORT

HB 1761

As Reported by House Committee On:
Finance

Title: An act relating to increasing the personal property tax exemption.

Brief Description: Increasing the personal property tax exemption.

Sponsors: Representatives Christian, Leavitt, Couture, Low, Rule, Hutchins, Orwall, Dent, Springer, Schmidt, Duerr, Barnard, Shavers, Walen, Timmons, Ryu, Bronoske, Robertson, Senn, Chapman, Santos, Volz and Cheney.

Brief History:

Committee Activity:

Finance: 2/14/23, 2/22/23 [DPS].

<p>Brief Summary of Substitute Bill</p> <ul style="list-style-type: none">Increases the personal property tax exemption from \$15,000 to \$40,000.

HOUSE COMMITTEE ON FINANCE

Majority Report: The substitute bill be substituted therefor and the substitute bill do pass. Signed by 12 members: Representatives Berg, Chair; Street, Vice Chair; Jacobsen, Assistant Ranking Minority Member; Barnard, Chopp, Ramel, Santos, Springer, Stokesbary, Thai, Walen and Wylie.

Minority Report: Without recommendation. Signed by 1 member: Representative Orcutt, Ranking Minority Member.

Staff: Tracey Taylor (786-7152).

Background:

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.

State Constitution and Property Taxes.

The Washington Constitution requires all taxes to be applied uniformly on property within each taxing district. However, the Legislature may exempt certain property from taxation. All real and personal property in the state is subject to the state property tax, unless specifically exempted under law. Property taxes are based on the assessed fair market value of the property. The Legislature has the power, by appropriate legislation, to exempt personal property to the amount of \$15,000 for each head of family liable to assessment and taxation.

Property Tax—Regular Levies.

All real and personal property is subject to a tax each year based on the highest and best use, unless a specific exemption is provided by law. The annual growth of all regular property tax levy revenue is limited as follows:

- For jurisdictions with a population of less than 10,000, revenue growth is limited to 1 percent.
- For jurisdictions with a population of 10,000 or more, revenue growth is limited to the lesser of inflation or 1 percent plus the value of new construction.

The state collects two regular property tax levies for common schools. The revenue growth limit applies to both levies. Participants in the senior citizens, individuals with disabilities, and qualifying veterans' property tax exemption program receive a partial exemption from the original state levy and a full exemption from the additional state levy.

The Washington Constitution also limits regular levies to a maximum of 1 percent of the property's value, expressed as \$10 per \$1,000 of assessed value. There are individual district rate maximums and aggregate rate maximums to keep the total tax rate for regular property taxes within the constitutional limit. For example:

- The state levy rate is limited to \$3.60 per \$1,000 of assessed value.
- County general levies are limited to \$1.80 per \$1,000 of assessed value.
- County road levies are limited to \$2.25 per \$1,000 of assessed value.
- City levies are limited to \$3.375 per \$1,000 of assessed value.

For property tax purposes, the state, counties, and cities are collectively referred to as senior taxing districts. Junior taxing districts—a term that includes fire, hospital, flood control zone, and most other special purpose districts—each have specific rate limits as well.

Personal Property.

Most personal property owned by an individual is exempt from property taxes. For example, household goods and effects are not subject to property tax; however, if these items are used in a business, the items are subject to property tax. Personal property tax does not apply to business inventories or intangible property, including copyright and trademarks. Personal property subject to property tax includes machinery, equipment, furniture, and supplies of businesses and farmers.

Personal property is subject to the same levy rate as real property. The county assessor is responsible for the assessment of real and personal property, including the calculation of taxes. The county treasurer is responsible for the billing and collection of the real and personal property taxes.

Summary of Substitute Bill:

The personal property exemption is increased from \$15,000 to \$40,000. The head of family restriction is removed.

Substitute Bill Compared to Original Bill:

The substitute bill requires the taxpayer to make an attestation that their personal property is less than \$40,000 and that they are claiming only one personal property tax exemption statewide per calendar year. In addition, the substitute bill removes "head of family" definitions from other related statutes. Finally, the substitute bill clarifies that the bill is not subject to a tax preference performance statement, a Joint Legislative Audit Review Committee review, or an automatic 10-year expiration.

Appropriation: None.

Fiscal Note: Available.

Effective Date of Substitute Bill: Section 1 of the bill takes effect January 1, 2024, , if the constitutional amendment in House Joint Resolution 4206, providing for the personal property exemption of \$40,000, is approved and ratified by the voters and becomes effective. The remainder of the bill takes effect 90 days after adjournment of the session in which the bill is passed.

Staff Summary of Public Testimony:

(In support) This bill streamlines government while helping out small businesses. Administration of the personal property tax requires a great deal of county assessor's staff time and resources; however, it does not generate many tax revenues. The threshold has not been increased in quite a few years. As a result, one purchase of equipment can place a small business owner from a personal property tax exemption into owing personal property taxes. This bill reflects the work of a bipartisan group of stakeholders over the past few years. The passage of this bill and the accompanying House Joint Resolution will help out small businesses and our county assessors.

(Opposed) This is an unseemly attempt to buy off the opposition to other proposed tax

increases. The Legislature is only interested in taking wealth from those who earned it and giving it to those who have not. This is jealousy, envy, greed and coveting on a biblical scale.

Persons Testifying: (In support) Representative Leonard Christian, prime sponsor; Patrick Connor, National Federation of Independent Businesses; Mark Johnson, Washington Retail Association; and Tom Konis, Spokane County.

(Opposed) Tim Eyman, Permanent Offense.

Persons Signed In To Testify But Not Testifying: None.