

HOUSE BILL REPORT

HB 1140

As Reported by House Committee On:
Appropriations

Title: An act relating to fiscal matters.

Brief Description: Making 2023-2025 fiscal biennium operating appropriations.

Sponsors: Representatives Ormsby, Gregerson, Macri, Lekanoff and Bergquist; by request of Office of Financial Management.

Brief History:

Committee Activity:

Appropriations: 1/11/23, 3/27/23, 3/29/23 [DPS].

Brief Summary of Substitute Bill

- Makes biennial operating budget appropriations for the 2023-25 biennium and supplemental operating budget appropriations for the 2021-23 biennium.

HOUSE COMMITTEE ON APPROPRIATIONS

Majority Report: The substitute bill be substituted therefor and the substitute bill do pass. Signed by 19 members: Representatives Ormsby, Chair; Bergquist, Vice Chair; Gregerson, Vice Chair; Macri, Vice Chair; Berg, Chopp, Davis, Fitzgibbon, Hansen, Lekanoff, Pollet, Riccelli, Ryu, Senn, Simmons, Slatter, Springer, Stonier and Tharinger.

Minority Report: Do not pass. Signed by 12 members: Representatives Stokesbary, Ranking Minority Member; Chambers, Assistant Ranking Minority Member; Corry, Assistant Ranking Minority Member; Chandler, Connors, Couture, Dye, Harris, Rude, Sandlin, Schmick and Steele.

Staff: Mary Mulholland (786-7391).

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.

Background:

The state government operates on a fiscal biennium that begins on July 1 of each odd-numbered year. A two-year biennial operating budget is adopted every odd-numbered year. Supplemental budgets frequently are enacted in each of the following two years after adoption of the biennial budget. Appropriations are made in the biennial and supplemental budgets for the operation of state government and its various agencies and institutions, including higher education, as well as allocations for the funding of kindergarten through grade 12 public schools.

The 2021-23 Biennial Operating Budget was enacted in 2021 and a supplemental operating budget was adopted in 2022. The 2021-23 Biennial Operating Budget, after the 2022 Supplemental Operating Budget, appropriates \$64.0 billion from the Near General Fund-Outlook (NGF-O) accounts (General Fund-State, the Education Legacy Trust Account, the Opportunity Pathways Account, and the Workforce Education Investment Account). The total budgeted amount, which includes state, federal, and other funds, is \$130.8 billion.

Summary of Substitute Bill:

The NGF-O appropriations for the 2023-25 biennium are \$70.1 billion. Total budgeted funds are \$132.0 billion (includes state, federal, and other funds).

Supplemental budget changes for fiscal year 2023 are made to the 2021-23 Biennial Operating Budget. These changes reduce NGF-O appropriations to \$63.2 billion and increase the total budgeted amount to \$132.2 billion total funds.

Changes to fund transfers and other provisions are made.

Additional detail can be found at <https://fiscal.wa.gov/>.

Substitute Bill Compared to Original Bill:

The substitute bill reduces NGF-O appropriations for the 2023-25 Biennial Operating Budget by \$300 million and increases the total budgeted amount by \$2.3 billion.

The substitute bill adds supplemental operating budget appropriations for the 2021-23 biennium rather than only addressing the 2023-25 biennium. The supplemental changes increase NGF-O appropriations by \$100 million and reduce the total budgeted amount by \$200 million.

Appropriation: The bill contains multiple appropriations. Please refer to the bill and

supporting documents.

Fiscal Note: Not requested.

Effective Date of Substitute Bill: The bill contains an emergency clause and takes effect immediately.

Staff Summary of Public Testimony:

Please refer to the January 11, 2023, and the March 27, 2023, recordings of the public hearings on the bill.

Persons Testifying: *Hearing date January 11, 2023, for the original bill.*

(In support of the original bill) Erica Hallock, Start Early Washington, Empire Health Foundation, Family Impact Network; Patricia Hunter, Washington State Long-Term Care Ombuds Program; Bob Cooper, Washington Association of Drug Courts; Michael Mirra, Housing and Child Welfare Subcommittee of the Administrative Office of the Court; Sam Martin, Washington Coalition on Homeless Youth Advocacy; Lynda Hall, Treehouse; Jim Bamberger, Office of Civil Legal Aid; Sara Robbins, Seattle-King County Coalition on Homelessness; Aaron Czyzewski, Food Lifeline; Erin Shea McCann, Legal Counsel for Youth and Children; Morgan Hickel, University of Washington; Tonia McClanahan; Seamus Petrie and Kati Durkin, Washington Public Employees Association; Jeff Gombosky, Washington Health Care Association; Scott Sigmon, LeadingAge Washington; Carey Anderson and Josephine Tamayo Murray, Communities of Concern Commission; Paul Francis, State Board for Community and Technical Colleges; Heather Moss, Bates Technical College; Brad Forbes, Alzheimer's Association; Michele Thomas, Washington Low Income Housing Alliance; Joan Miller, Washington Council for Behavioral Health; Alicia Kingston and César Torres, Northwest Justice Project; Quinn Rosborough Dalan, Yakima County Volunteer Legal Services; Austin Hsu, Snohomish County Legal Services; Anna Nepomuceno, National Alliance On Mental Illness-Washington; Melissa Johnson, District and Municipal Court Judges' Association and Washington State Association of Head Start and Early Childhood Education and Assistance Program; Ken Roske, City of Pasco Police Department; Andrew Calkins, Association of Washington Housing Authorities; Nora Selander, Western Washington University; Fred Yancey, Washington State School Retirees' Association; Brett Anton, Institutional Climate Action: University of Washington; Adam Ballout, ABC Law Group; Logan Bahr, Tacoma Public Utilities; Nicole Mazon, Amara; Christopher Stanley, Administrative Office of the Courts; Larry Jefferson, Washington State Office of Public Defense; Mark Johnson, Washington Retail Association; Mike Battis, Washington Ambulance Association; Pat McCarthy and Scott Nelson, Office of the Washington State Auditor; Ian Goodhew, University of Washington Medicine Healthcare; Jacob Vidor, University of Washington Faculty; Brad Banks, Home Care Coalition; Sandy Kaiser, The Evergreen State College; Scott Phillips, Washington Poison Center; Julie Patiño, A Way Home Washington; Steve DuPont, Central Washington

University; Alex Conley; Mike Lithgow; Amy Hatch-Winecka; Kaylee Galloway, Regional Fisheries Coalition; David Buri; Demas Nesterenko, Service Employees International Union 775; Colleen Condon and Laura Murphey, Washington Childcare Center Association; Candice Bock, Association of Washington Cities; Debbie Ham, Support for Early Learning and Families; Taila AyAy, Gina WasseMiller, and Jennifer Justice, FIRST Legal Clinic; Jeff DeLuca; Leslie Naramore; Cherish Cronmiller; Diana Lian; Alex Davidson, The Associated Students of the University of Washington; Lynn Urvina, Washington State Kinship Caregiver Oversight Committee; Mindy Woods; Bob Mohrbacher, Centralia College; Jacques White, Long Live the Kings; Chris Mulick, Washington State University; John Floberg, Washington State Parks Foundation; Alexandra Deas, Equal Justice Coalition; Preston Dwoskin; Carey Anderson, FAME Church; Joel Anderson, University of Washington Graduate and Professional Student Senate; Emily Murphy, Child Care Aware of Washington; Rachel Da Silva; Shelly Willis, Family Education and Support Services; Tom Salzer, Washington Association of Conservation Districts; Greg Link, Lara Zarowsky, Jennifer Smith, and Kevin Flannery, Washington Defenders Association and Washington Association of Criminal Defense Lawyers; and Michelle Sells, Legacy Family Time Services.

(Opposed to the original bill) Jessica Renner, Self Advocates in Leadership; Tom Gaulke, Entrust Community Services; Debi Maloney; Darlene Schanfald, Friends of Miller Peninsula State Park; and Nicholle Mineiro, Attorneys for Education Rights.

(Other testimony on the original bill) Laurie Lippold, Partners for Our Children; Jill May, Jeff Clare, and Whitney Carlson, Washington Association for Children and Families; Larry Delaney, Washington Education Association; Paula Reed, Children's Advocacy Centers of Washington; Marissa Rathbone, Washington State School Directors' Association; Shrounda Selivanoff and Heather Cantamessa Children's Home Society of Washington; Lynsey Gagon, Volunteers Of America; Lisa Johnson, Parent 4 Parent; Adam Swinyard, Spokane Public Schools; Jeff Snell, Vancouver Public Schools; John Boyd, Evergreen Public Schools; Christina Wong, Northwest Harvest; Ben Small, LaunchNW; Michelle Price, North Central Educational Service District 171; Liz Trautman, Stand for Children Washington; Jorge Baron, Northwest Immigrant Rights Project; Rosana Barredo, OneAmerica; Brent Freeman, Wahkiakum School District; Jim Kowalkowski, Rural Education Center; Guillermo Rogel, Front and Centered; Jenny Plaja, Office of Superintendent of Public Instruction; Megan Veith, Building Changes; Martha Wyckoff; Deborah Essman; Shawn Latham, Allies in Advocacy; Rob Huff; Lisa Greenwald, Kindering; Gian Mitchell; Karen Strickland, American Federation of Teachers-Washington; Rachael Myers, Washington Low Income Housing Alliance; Diana Stadden, The Arc of Washington State; Rick Chisa, Public School Employees of Washington; Brian Hatfield, Office of Secretary of State; Ramona Hattendorf, The Arc of King County; Krista Milhofer, People First of Washington; Samantha Bruegger, Washington Wildlife First; Eric Jensen, Astria Toppenish Hospital; Amanda DeShazo, Tacoma-Pierce County Affordable Housing Consortium; Deb Miller and Madelyn Carlson, Washington 211; Christina Wong, Northwest Harvest; Jennifer Crespi, Washington State PTA ; Sean Eagan, The Northwest

Seaport Alliance; Jon Holmen, Lake Washington School District; Sue Ann Bube, Mercer Island School District; Kristin Wiggins, Imagine Institute; Gregory King, Washington Mathematics, Engineering, Science Achievement; Po Leapai; Leah Missik, Climate Solutions; Samuel Martin, Washington Community Alliance; Charlie Brown, Pierce County Superintendents and Federal Way School District.

Hearing date March 27, 2023, for the proposed substitute bill.

(In support of the proposed substitute bills) Demas Nesterenko, Service Employees International 775; Brad Forbes, Alzheimer's Association; Christopher Stanley and Brittany Gregory, Administrative Office of the Courts; Rudy Salakory, Friends of the Columbia Gorge; Bob Cooper, Washington Association of Drug Courts; Rose Feliciano, Catholic Charities Eastern Washington, First 5 FUNdamentals; Christina Wong and Jake Garcia, Northwest Harvest; Michael White, King County; Michelle Douglas, Emergency Food Network; Shrounda Selivanoff, Children's Home Society of Washington; Tara Urs, King County Department of Public Defense; John Ficker and Amina Abdalla, Adult Family Home Council; Colleen Condon, Washington Communities for Children; Lacey Jane Wolfe, City of Bellevue; Sara Seelmeyer, United Way of King County; Kimberly Hickman and Carlos Caguia, Washington Continuing Care Residents Association; Josephine Tamayo Murray, Communities of Concern Commission; Carey Anderson, First African Methodist Episcopal Church and Communities of Concern Commission; Mike Tulee, United Indians of All Tribes Foundation and Communities of Concern Commission; Ryan Mello, Pierce County Council, District 4; Larry Jefferson, Washington State Office of Public Defense; Luis Moscoso, Washington State Office of Public Defense's Advisory Committee; Naoko Inoue Shatz, International Families Justice Coalition; Shelly Hughes; Elizabeth Maupin; Mindy Woods; Kurt Spiegel, Washington Federation of State Employees; Alex Hur, Northwest Education Access and Statewide Poverty Action Network; Aaron Czyzewski, Food Lifeline; Rhonda Parker; Joan Miller, Washington Council for Behavioral Health; Brad Banks, Behavioral Health Administrative Services Organizations, Washington State Home Care Coalition, and Co-Responder Outreach Alliance; David Buri; Sandy Kaiser, The Evergreen State College; Joe Dacca, University of Washington; Hannah Woerner, Columbia Legal Services; Bonnie Stern Wasser and Radu Smintina, OneAmerica; Connor Haggerty, Washington State University; Nora Selander, Western Washington University; Lynda Hall, Treehouse; Steve DuPont, Central Washington University, Caroline Cress, Association of Washington Assistant Attorneys General, Washington Federation of State Employees-Local 5297; Aya Samman, Fourfront Contributor; Joel Anderson, University of Washington Graduate and Professional Student Senate; Paul Berendt, Washington Ambulance Association; Devon Connor-Green, Early Learning Action Alliance; Larry Leach, Department of Natural Resources; Nicky Pasi, Mountains to Sound Greenway Trust; Mitch Long, Kittitas Conservation Trust; Darcy Batura, The Nature Conservancy; Vanessa Kritzer, Washington Association of Land Trusts; Lauren Fay, Downtown Emergency Service Center; Danni Jo Bechtold, The Mockingbird Society; Kristin Ang, Faith Action Network; Courtenay Burns, Waterford.org; and Carol Morris.

(Opposed to the proposed substitute bill) Debi Maloney; and Heather Evans, Morningside.

(Other testimony on the proposed substitute bill) Patricia Hunter, Washington State Long-Term Care Ombuds; Melanie Smith, Committee for Children; Jill May, Jeff Clare, and Whitney Carlson, Washington Association for Children and Families; Laurie Lippold, Partners for Our Children; Erin Lovell, Legal Counsel for Youth and Children; Jim Theofelis, NorthStar Advocates; Diana Stadden, The Arc of Washington State; Larry Delaney, Washington Education Association; Shelly Willis, Family Education and Support Services; Erica Hallock, Start Early Washington; Samantha Bruegger, Washington Wildlife First; Emily Stone, Washington State Coalition Against Domestic Violence; Sam Martin, Washington Coalition for Homeless Youth Advocacy; Alan Burke, Washington State School Retirees' Association; Daniel Lunghofer, Washington State School Directors' Association; Lianna Kressin, Statewide Poverty Action Network; Amanda Kim, Balance Our Tax Code; Kia Franklin and Henterson Carlisle, Center for High School Success; Jim Bamberger, Office of Civil Legal Aid; Guillermo Rogel, Front and Centered; Ryan Davis, Washington Asset Building Coalition; Jorge Baron, Northwest Immigrant Rights Project; Carma Matti-Jackson, Washington Health Care Association; Jeff Cohen, Kline Galland; Pete Wolkin, Nightingale Living; Zack Wester, Noble Healthcare; Alyssa Odegaard, LeadingAge Washington; Joseph Lachman and Michael Byun, Asian Counseling and Referral Service; Kim Retherford, Huus Construct; Courtenay Gebhardt, Blue Sound Construction; Jacqueline Kinley, Unified Residential Care and Main Residential Care; Kate White Tudor, Washington Association of Area Agencies on Aging; Nathan Koch and Heather Cantamessa, Children's Home Society of Washington; Steve Daschle, Southwest Youth and Family Services; Lisa Johnson, Parent 4 Parent; Jessica Cinollo, XChange; Samantha Fogg, Seattle Council PTSA; Nancy Chamberlain, Washington State Parent-Teacher Association; Lonnie Johns-Brown; Christine Mahler, Washington Wildlife and Recreation Coalition; Israel Gonzalez, Washington Immigrant Solidarity Network; Betsy Robblee, The Mountaineers; Stephanie Neil, SDM Consulting; Julie Patino, A Way Home Washington; Sean Graham, Washington State Medical Association; Michelle O'Byrne; Hollianne Monson, Catholic Community Services-Volunteer Services; Tom Carroll, Catholic Charities of Eastern Washington- Volunteer Services; Susan Barbeau, First 5 FUNDamentals; Shawn Latham, Allies in Advocacy; Jessica Renner Self Advocates in Leadership; Anna Nepomuceno, National Alliance on Mental Illness-Washington; Sonya Shine; Rob Huff, Tacoma Pierce County Coalition to End Homelessness; Kathy Mulkerin, Walla Walla Public Schools; Keith Swanson, Walla Walla Valley Education Association; Gregory King, Washington Mathematics, Engineering, Science Achievement; Paula Reed, Children's Advocacy Centers of Washington; Michele Thomas, Washington Low Income Housing Alliance; Peter Shapiro; Ramona Hattendorf, The Arc of King County; Jessie Friedmann, YouthCare; Ann Vining, Northwest Health Law Advocates; Maya Morales; Sol Villarreal; Laura Saunders, Washington State Continuing Care Residents Association; Sara Robbins, Seattle-King County Coalition on Homelessness; Cathy Knight, Washington Association of Area Agencies on Aging; Melissa Johnson, Community Residential Services Association; Ren Autrey, Outsiders Inn; Jeff DeLuca, Washington State Community Action Partnership; Liz Jennings, Community Action of Skagit County; HyeEun Park, BIPOC ED

Coalition of Washington; Tracy Turner; Emily Murphy, Child Care Aware of Washington; Rick Chisa, Public School Employees of Washington-Service Employees International Union 1948; Maud Daudon, Career Connect Washington; Seamus Petrie, Washington Public Employees Association; Courtney Smith, Washington Association for Community Health; Roshelle Cleland, Lutheran Community Services Northwest; Nicole Kern, Planned Parenthood Alliance Advocates; Aaron Yared, Building Changes; Suzi Fode, New Hope; Karin White, YWCA-Pierce County; Noah Seidel, Office of Developmental Disabilities Ombuds; Paul Dillon, Planned Parenthood Greater Northwest; Karen Strickland, American Federation of Teachers; Devin Gombosky, Educational Service District 105 Schools Coalition; Suzanne Southerland, Washington Education Association-Association for Higher Education; Angie Silvan, Riverside Place; Tammi Elswick, Heritage House Morton; Fernando Mejia Ledesma and William Daley, Communities for Our Colleges; Marcos Martinez, TeamChild; Chad Vaculin, Housing Development Consortium of Seattle-King County; Annalisa Hiroyasu; Karen Williams, Community Employment Alliance; Mercedes Sanchez, Cedar River Clinics; John Lemus, AtWork and Community Employment Alliance; Jim Hedrick, Daybreak Youth Services; Ian Goodhew, University of Washington Medicine; Suzanne Dale Estey, Washington Economic Development Association; Blake Geyen, Morningside; Charlie Brown, Pierce County Superintendents, Federal Way School District, and Schools Alliance; Holly Koon and Mary Sewright, Mt. Baker School District; Kristin Wiggins, Imagine Institute; Soledad Strubhar, WestSide Baby; Jay Gordon, Washington State Dairy Federation; Elizabeth Agi, International Community Health Services; Isabel Salazar; Samantha Starr; Tyler Muench, Office of Superintendent of Public Instruction; Michael Transue, Lemay-America's Auto Museum; Emily Poncik, Pierce County Early Childhood Network; Rachel Aronson, Maritime Blue; Phyllis Kenney and Paul Francis, State Board for Community & Technical Colleges; Kevin Brockbank, Community Colleges of Spokane; Matthew Hepner, International Brotherhood of Electrical Workers and Certified Electrical Workers of Washington; Madelyn Carlson, People For People; and Nick Federici, Kinderling, Boyer Children's Clinic and Birth to Three Development Center.

Persons Signed In To Testify But Not Testifying: None.