
SECOND SUBSTITUTE HOUSE BILL 1890

State of Washington

67th Legislature

2022 Regular Session

By House Appropriations (originally sponsored by Representatives Callan, Dent, Berry, Leavitt, Ramos, Slatter, Stonier, Wicks, Rule, Chopp, Goodman, Paul, Orwall, Taylor, Riccelli, Frame, Lekanoff, Davis, Macri, Harris-Talley, and Pollet)

READ FIRST TIME 02/07/22.

1 AN ACT Relating to the children and youth behavioral health work
2 group; amending RCW 74.09.4951; and creating a new section.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 **Sec. 1.** RCW 74.09.4951 and 2020 c 130 s 1 are each amended to
5 read as follows:

6 (1) The children and youth behavioral health work group is
7 established to identify barriers to and opportunities for accessing
8 behavioral health services for children and their families, and to
9 advise the legislature on statewide behavioral health services for
10 this population.

11 (2) The work group shall consist of members and alternates as
12 provided in this subsection. Members must represent the regional,
13 racial, and cultural diversity of all children and families in the
14 state.

15 (a) The president of the senate shall appoint one member and one
16 alternate from each of the two largest caucuses in the senate.

17 (b) The speaker of the house of representatives shall appoint one
18 member and one alternate from each of the two largest caucuses in the
19 house of representatives.

20 (c) The governor shall appoint six members representing the
21 following state agencies and offices: The department of children,

1 youth, and families; the department of social and health services;
2 the health care authority; the department of health; the office of
3 homeless youth prevention and protection programs; and the office of
4 the governor.

5 (d) The governor shall appoint the following members:

6 (i) One representative of behavioral health administrative
7 services organizations;

8 (ii) One representative of community mental health agencies;

9 (iii) (~~One representative~~) Two representatives of medicaid
10 managed care organizations, one of which must provide managed care to
11 children and youth receiving child welfare services;

12 (iv) One regional provider of co-occurring disorder services;

13 (v) One pediatrician or primary care provider;

14 (vi) One provider specializing in infant or early childhood
15 mental health;

16 (vii) One representative who advocates for behavioral health
17 issues on behalf of children and youth;

18 (viii) One representative of early learning and child care
19 providers;

20 (ix) One representative of the evidence-based practice institute;

21 (x) Two parents or caregivers of children who have received
22 behavioral health services, one of which must have a child under the
23 age of six;

24 (xi) One representative of an education or teaching institution
25 that provides training for mental health professionals;

26 (xii) One foster parent;

27 (xiii) One representative of providers of culturally and
28 linguistically appropriate health services to traditionally
29 underserved communities;

30 (xiv) One pediatrician located east of the crest of the Cascade
31 mountains;

32 (xv) One child psychiatrist;

33 (xvi) One representative of an organization representing the
34 interests of individuals with developmental disabilities;

35 (xvii) Two youth representatives who have received behavioral
36 health services;

37 (xviii) One representative of a private insurance organization;

38 (xix) One representative from the statewide family youth system
39 partner roundtable established in the *T.R. v. Strange and McDermott*,
40 formerly the *T.R. v. Dreyfus and Porter*, settlement agreement; and

1 (xx) One substance use disorder professional.

2 (e) The governor shall request participation by a representative
3 of tribal governments.

4 (f) The superintendent of public instruction shall appoint one
5 representative from the office of the superintendent of public
6 instruction.

7 (g) The insurance commissioner shall appoint one representative
8 from the office of the insurance commissioner.

9 (h) The work group shall choose its cochairs, one from among its
10 legislative members and one from among the executive branch members.
11 The representative from the health care authority shall convene at
12 least two, but not more than (~~four~~) six, meetings of the work group
13 each year.

14 (i) The cochairs may invite additional members of the house of
15 representatives and the senate to participate in work group
16 activities, including as leaders of advisory groups to the work
17 group. These legislators are not required to be formally appointed
18 members of the work group in order to participate in or lead advisory
19 groups.

20 (3) The work group shall:

21 (a) Monitor the implementation of enacted legislation, programs,
22 and policies related to children and youth behavioral health,
23 including provider payment for mood, anxiety, and substance use
24 disorder prevention, screening, diagnosis, and treatment for children
25 and young mothers; consultation services for child care providers
26 caring for children with symptoms of trauma; home visiting services;
27 and streamlining agency rules for providers of behavioral health
28 services;

29 (b) Consider system strategies to improve coordination and remove
30 barriers between the early learning, K-12 education, and health care
31 systems;

32 (c) Identify opportunities to remove barriers to treatment and
33 strengthen behavioral health service delivery for children and youth;

34 (d) Determine the strategies and resources needed to:

35 (i) Improve inpatient and outpatient access to behavioral health
36 services;

37 (ii) Support the unique needs of young children prenatally
38 through age five, including promoting health and social and emotional
39 development in the context of children's family, community, and
40 culture; and

1 (iii) Develop and sustain system improvements to support the
2 behavioral health needs of children and youth; and

3 (e) Consider issues and recommendations put forward by the
4 statewide family youth system partner roundtable established in the
5 *T.R. v. Strange and McDermott*, formerly the *T.R. v. Dreyfus and*
6 *Porter*, settlement agreement.

7 (4) At the direction of the cochairs, the work group may convene
8 advisory groups to evaluate specific issues and report related
9 findings and recommendations to the full work group.

10 (5) The work group shall convene an advisory group focused on
11 school-based behavioral health and suicide prevention. The advisory
12 group shall advise the full work group on creating and maintaining an
13 integrated system of care through a tiered support framework for
14 kindergarten through twelfth grade school systems defined by the
15 office of the superintendent of public instruction and behavioral
16 health care systems that can rapidly identify students in need of
17 care and effectively link these students to appropriate services,
18 provide age-appropriate education on behavioral health and other
19 universal supports for social-emotional wellness for all students,
20 and improve both education and behavioral health outcomes for
21 students. The work group cochairs may invite nonwork group members to
22 participate as advisory group members.

23 (6) (a) The work group shall convene an advisory group for the
24 purpose of developing a draft strategic plan that describes:

25 (i) The current landscape of behavioral health services available
26 to families in the perinatal phase focusing on the well-being of the
27 child, children and transitioning youth, and the caregivers of those
28 children and transitioning youth in Washington state, including a
29 description of:

30 (A) The gaps and barriers in receiving or accessing behavioral
31 health services, including services for co-occurring behavioral
32 health disorders or other conditions;

33 (B) Access to high quality, equitable care and supports in
34 behavioral health education and promotion, prevention, intervention,
35 treatment, recovery, and ongoing well-being supports;

36 (C) The current supports and services that address emerging
37 behavioral health issues before a diagnosis and more intensive
38 services or clinical treatment is needed; and

39 (D) The current behavioral health care oversight and management
40 of services and systems;

1 (ii) The vision for the behavioral health service delivery system
2 for families in the perinatal phase focusing on the well-being of the
3 child, children and transitioning youth, and the caregivers of those
4 children and transitioning youth, including:

5 (A) A complete continuum of services from education, promotion,
6 prevention, early intervention through crisis response, intensive
7 treatment, postintervention, and recovery, as well as supports that
8 sustain wellness in the behavioral health spectrum;

9 (B) How access can be provided to high quality, equitable care
10 and supports in behavioral health education, promotion, prevention,
11 intervention, recovery, and ongoing well-being when and where needed;

12 (C) How the children and youth behavioral health system must
13 successfully pair with the 988 behavioral health crisis response
14 described under chapter 82.86 RCW;

15 (D) The incremental steps needed to achieve the vision for the
16 behavioral health service delivery system based on the current gaps
17 and barriers for accessing behavioral health services, with estimated
18 dates for these steps; and

19 (E) The oversight and management needed to ensure effective
20 behavioral health care; and

21 (iii) A comparison of the current behavioral health system for
22 families in the perinatal phase focusing on the well-being of the
23 child, children and transitioning youth, and the caregivers of those
24 children and transitioning youth that is primarily based on crisis
25 response and inadequate capacity with the behavioral health system
26 vision created by the strategic planning process through a cost-
27 benefit analysis.

28 (b) The work group cochairs may invite nonwork group members to
29 participate as advisory group members, but the strategic plan
30 advisory group shall include, at a minimum:

31 (i) Community members with lived experience including those with
32 cultural, linguistic, and ethnic diversity, as well as those having
33 diverse experience with behavioral health care invited by the work
34 group cochairs;

35 (ii) A representative from the department of children, youth, and
36 families;

37 (iii) A representative from the department;

38 (iv) A representative from the authority;

39 (v) A representative from the department of health;

1 (vi) A representative from the office of homeless youth
2 prevention and protection programs;

3 (vii) A representative from the office of the governor;

4 (viii) A representative from the developmental disability
5 administration of the department of social and health services;

6 (ix) A representative from the office of the superintendent of
7 public instruction;

8 (x) A representative from the office of the insurance
9 commissioner;

10 (xi) A tribal representative;

11 (xii) Two legislative members or alternates from the work group;
12 and

13 (xiii) Individuals invited by the work group cochairs with
14 relevant subject matter expertise.

15 (c) The health care authority shall conduct competitive
16 procurements as necessary in accordance with chapter 39.26 RCW to
17 select a third-party facilitator to facilitate the strategic plan
18 advisory group.

19 (d) To assist the strategic plan advisory group in its work, the
20 authority, in consultation with the cochairs of the work group, shall
21 select an entity to conduct the activities set forth in this
22 subsection. The health care authority may contract directly with a
23 public agency as defined under RCW 39.34.020 through an interagency
24 agreement. If the health care authority determines, in consultation
25 with the cochairs of the work group, that a public agency is not
26 appropriate for conducting these analyses, the health care authority
27 may select another entity through competitive procurements as
28 necessary in accordance with chapter 39.26 RCW. The activities that
29 entities selected under this subsection must complete include:

30 (i) Following a statewide stakeholder engagement process, a
31 behavioral health landscape analysis for families in the perinatal
32 phase focusing on the well-being of the child, children and
33 transitioning youth, and the caregivers of those children and
34 transitioning youth outlining:

35 (A) The current service continuum including the cost of care,
36 delivery service models, and state oversight for behavioral health
37 services covered by medicaid and private insurance;

38 (B) Current gaps in the service continuum, areas without access
39 to services, workforce demand, and capacity shortages;

1 (C) Barriers to accessing preventative services and necessary
2 care including inequities in service access, affordability, cultural
3 responsiveness, linguistic responsiveness, gender responsiveness, and
4 developmentally appropriate service availability; and

5 (D) Incorporated information provided by the 988 crisis hotline
6 crisis response improvement strategy committee as required under RCW
7 71.24.893;

8 (ii) A gap analysis estimating the prevalence of needs for
9 Washington state behavioral health services for families in the
10 perinatal phase focusing on the well-being of the child, children and
11 transitioning youth, and the caregivers of those children and
12 transitioning youth served by medicaid or private insurance,
13 including:

14 (A) The estimated number of families in the perinatal phase
15 focusing on the well-being of the child, children and transitioning
16 youth, and the caregivers of those children and transitioning youth
17 who need clinical behavioral health services on an annual basis;

18 (B) The estimated number of expectant parents and caregivers in
19 need of behavioral health services;

20 (C) A collection and analysis of disaggregated data to better
21 understand regional, economic, linguistic, gender, and racial gaps in
22 access to behavioral health services;

23 (D) The estimated costs of providing services that include a
24 range of behavioral health supports that will meet the projected
25 needs of the population; and

26 (E) Recommendations on the distribution of resources to deliver
27 needed services to children and youth and their families in the
28 perinatal phase focusing on the well-being of the child, children and
29 transitioning youth, and the caregivers of those children and
30 transitioning youth across multiple settings; and

31 (iii) An analysis of peer-reviewed publications, evidence-based
32 practices, and other existing practices and guidelines with preferred
33 outcomes regarding the delivery of behavioral health services to
34 families in the perinatal phase focusing on the well-being of the
35 child, children and transitioning youth, and the caregivers of those
36 children and transitioning youth across multiple settings including:

37 (A) Approaches to increasing access and quality of care for
38 underserved populations;

39 (B) Approaches to providing developmentally appropriate care;

1 (C) The integration of culturally responsive care with effective
2 clinical care practices and guidelines;

3 (D) Strategies to maximize federal reinvestment and resources
4 from any alternative funding sources; and

5 (E) Workforce development strategies that ensure a sustained,
6 representative, and diverse workforce.

7 (e) The strategic plan advisory group shall prioritize its work
8 as follows:

9 (i) Hold its first meeting by August 1, 2022;

10 (ii) Select third-party entities described under (d) of this
11 subsection by October 1, 2022;

12 (iii) Provide a progress report on the development of the
13 strategic plan, including a timeline of future strategic plan
14 development steps, to be included in the work group's 2022 annual
15 report required under subsection (10) of this section;

16 (iv) Provide a progress report on the development of the
17 strategic plan, including discussion of the work group
18 recommendations that align with the strategic plan development thus
19 far, to be included in the work group's 2023 annual report required
20 under subsection (10) of this section;

21 (v) Provide a draft strategic plan, along with any materials
22 produced by entities selected under (d) of this subsection, to the
23 work group by October 1, 2024. The draft strategic plan must include
24 an incremental action plan outlining the action steps needed to
25 achieve the vision provided by the draft strategic plan, clear
26 prioritization criteria, and a transparent evaluation plan. The
27 action plan may include further research questions, a proposed budget
28 to continue the strategic planning work or implementation process,
29 and a process for reviewing and updating the strategic plan.

30 (f) The work group shall discuss the draft strategic plan and
31 action plan after they are submitted and adopt a final strategic plan
32 that must be submitted to the governor and the appropriate committees
33 of the legislature at the same time as the work group's 2024 annual
34 report required under subsection (10) of this section.

35 (7)(a) Staff support for the work group, including administration
36 of work group meetings and preparation of full work group
37 recommendations and reports required under this section, must be
38 provided by the health care authority.

1 (b) Additional staff support for legislative members of the work
2 group may be provided by senate committee services and the house of
3 representatives office of program research.

4 (c) Subject to the availability of amounts appropriated for this
5 specific purpose, the office of the superintendent of public
6 instruction must provide staff support to the school-based behavioral
7 health and suicide prevention advisory group, including
8 administration of advisory group meetings and the preparation and
9 delivery of advisory group recommendations to the full work group.

10 ~~((7))~~ (8)(a) Legislative members of the work group are
11 reimbursed for travel expenses in accordance with RCW 44.04.120.
12 Nonlegislative members are not entitled to be reimbursed for travel
13 expenses if they are elected officials or are participating on behalf
14 of an employer, governmental entity, or other organization. ~~((Any))~~
15 Except as provided under (b) of this subsection, any reimbursement
16 for other nonlegislative members is subject to chapter 43.03 RCW.
17 ~~((Advisory group members who are not members of the work group are~~
18 ~~not entitled to reimbursement.~~

19 ~~(8) The work group shall update the findings and recommendations~~
20 ~~reported to the legislature by the children's mental health work~~
21 ~~group in December 2016 pursuant to chapter 96, Laws of 2016. The work~~
22 ~~group must submit the updated report to the governor and the~~
23 ~~appropriate committees of the legislature by December 1, 2020.)~~

24 (b) Members of the children and youth behavioral health work
25 group or an advisory group established under this section with lived
26 experience may receive a stipend of up to \$200 per day if:

27 (i) The member participates in the meeting virtually or in
28 person, even if only participating for one meeting and not on an
29 ongoing basis; and

30 (ii) The member does not receive compensation, including paid
31 leave, from the member's employer or contractor for participation in
32 the meeting.

33 (9) The following definitions apply to this section:

34 (a) "A member with lived experience" means an individual who has
35 received behavioral health services or whose family member has
36 received behavioral health services; and

37 (b) "Families in the perinatal phase" means families during the
38 time from pregnancy through one year after birth.

39 (10) Beginning November 1, 2020, and annually thereafter, the
40 work group shall provide recommendations in alignment with subsection

1 (3) of this section to the governor and the legislature. Beginning
2 November 1, 2025, the work group shall include in its annual report a
3 discussion of how the work group's recommendations align with the
4 final strategic plan described under subsection (6) of this section.

5 ((~~9~~)) (11) This section expires December 30, 2026.

6 NEW SECTION. **Sec. 2.** If specific funding for the purposes of
7 this act, referencing this act by bill or chapter number, is not
8 provided by June 30, 2022, in the omnibus appropriations act, this
9 act is null and void.

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