ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1688

State of Washington

67th Legislature

2022 Regular Session

By House Appropriations (originally sponsored by Representatives Cody, Schmick, Leavitt, Ryu, Graham, Taylor, Berry, Paul, Wicks, Springer, Sells, Bateman, Valdez, Davis, Eslick, Goodman, Klicker, Macri, Ramos, Simmons, Wylie, Callan, Sullivan, Chopp, Slatter, Tharinger, Thai, Pollet, Riccelli, Ormsby, Caldier, Kloba, and Frame; by request of Insurance Commissioner)

READ FIRST TIME 02/07/22.

- AN ACT Relating to protecting consumers from charges for out-of-1 2 network health care services, by aligning state law and the federal 3 no surprises act and addressing coverage of treatment for emergency conditions; amending RCW 43.371.100, 48.43.005, 48.43.093, 48.43.535, 4 48.49.003, 48.49.020, 48.49.030, 48.49.040, 48.49.050, 48.49.060, 5 48.49.070, 48.49.090, 48.49.100, 48.49.130, 48.49.150, and 48.49.110; 6 adding a new section to chapter 48.43 RCW; adding new sections to 8 chapter 48.49 RCW; adding a new section to chapter 71.24 RCW; 9 recodifying RCW 48.49.150; prescribing penalties; providing an 10 expiration date; and declaring an emergency.
- 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 12 **Sec. 1.** RCW 43.371.100 and 2019 c 427 s 26 are each amended to 13 read as follows:
- (1) The office of the insurance commissioner shall contract with 14 the state agency responsible for administration of the database and 15 16 the lead organization to establish a data set and business process to 17 provide health carriers, health care providers, hospitals, ambulatory 18 surgical facilities, and arbitrators with data to determining commercially reasonable payments and resolving payment 19 disputes for out-of-network medical services rendered by health care 20 21 facilities or providers.

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(a) The data set and business process must be developed in collaboration with health carriers, health care providers, hospitals, and ambulatory surgical facilities.

- (b) The data set must provide the amounts for the services described in RCW 48.49.020. The data used to calculate the median innetwork and out-of-network allowed amounts and the median billed charge amounts by geographic area, for the same or similar services, must be drawn from commercial health plan claims, and exclude medicare and medicaid claims as well as claims paid on other than a fee-for-service basis.
- (c) The data set and business process must be available beginning November 1, 2019, and must be reviewed by an advisory committee established under ((chapter 43.371 RCW)) this chapter that includes representatives of health carriers, health care providers, hospitals, and ambulatory surgical facilities for validation before use.
- (2) The 2019 data set must be based upon the most recently available full calendar year of claims data. The data set for each subsequent year must be adjusted by applying the consumer price index-medical component established by the United States department of labor, bureau of labor statistics to the previous year's data set.
- (3) Until December 31, 2030, the office of the insurance commissioner shall contract with the state agency responsible for administration of the database or other organizations biennially beginning in 2022, for an analysis of commercial health plan claims data to assess any impact that chapter 48.49 RCW or P.L. 116-260 have had or may have had on payments to participating and nonparticipating providers and facilities and on the volume and percentage of claims that are provided by participating compared to nonparticipating providers. To the extent that data related to self-funded group health plans is available within funds appropriated for this purpose, the analysis may include such data. The first analysis shall compare 2019 claims data to the most recent full year's claims data. The analysis must be published on the website of the office of the insurance commissioner, with the first analysis published on or before December 15, 2022.
- **Sec. 2.** RCW 48.43.005 and 2020 c 196 s 1 are each amended to read as follows:
- 38 Unless otherwise specifically provided, the definitions in this 39 section apply throughout this chapter.

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(1) "Adjusted community rate" means the rating method used to establish the premium for health plans adjusted to reflect actuarially demonstrated differences in utilization or cost attributable to geographic region, age, family size, and use of wellness activities.

- (2) "Adverse benefit determination" means a denial, reduction, or termination of, or a failure to provide or make payment, in whole or in part, for a benefit, including a denial, reduction, termination, or failure to provide or make payment that is based on a determination of an enrollee's or applicant's eligibility to participate in a plan, and including, with respect to group health plans, a denial, reduction, or termination of, or a failure to provide or make payment, in whole or in part, for a benefit resulting from the application of any utilization review, as well as a failure to cover an item or service for which benefits are otherwise provided because it is determined to be experimental or investigational or not medically necessary or appropriate.
 - (3) "Allowed amount" means the maximum portion of a billed charge a health carrier will pay, including any applicable enrollee cost-sharing responsibility, for a covered health care service or item rendered by a participating provider or facility or by a nonparticipating provider or facility.
 - (4) "Applicant" means a person who applies for enrollment in an individual health plan as the subscriber or an enrollee, or the dependent or spouse of a subscriber or enrollee.
 - (5) "Balance bill" means a bill sent to an enrollee by ((an out-of-network)) a nonparticipating provider or facility for health care services provided to the enrollee after the provider or facility's billed amount is not fully reimbursed by the carrier, exclusive of permitted cost-sharing.
- 31 (6) "Basic health plan" means the plan described under chapter 32 70.47 RCW, as revised from time to time.
- 33 (7) "Basic health plan model plan" means a health plan as 34 required in RCW 70.47.060(2)(e).
 - (8) "Basic health plan services" means that schedule of covered health services, including the description of how those benefits are to be administered, that are required to be delivered to an enrollee under the basic health plan, as revised from time to time.
- 39 (9) "Board" means the governing board of the Washington health 40 benefit exchange established in chapter 43.71 RCW.

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1 (10)(a) For grandfathered health benefit plans issued before January 1, 2014, and renewed thereafter, "catastrophic health plan" means:

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- (i) In the case of a contract, agreement, or policy covering a single enrollee, a health benefit plan requiring a calendar year deductible of, at a minimum, one thousand seven hundred fifty dollars and an annual out-of-pocket expense required to be paid under the plan (other than for premiums) for covered benefits of at least three thousand five hundred dollars, both amounts to be adjusted annually by the insurance commissioner; and
- (ii) In the case of a contract, agreement, or policy covering more than one enrollee, a health benefit plan requiring a calendar year deductible of, at a minimum, three thousand five hundred dollars and an annual out-of-pocket expense required to be paid under the plan (other than for premiums) for covered benefits of at least six thousand dollars, both amounts to be adjusted annually by the insurance commissioner.
- (b) In July 2008, and in each July thereafter, the insurance commissioner shall adjust the minimum deductible and out-of-pocket expense required for a plan to qualify as a catastrophic plan to reflect the percentage change in the consumer price index for medical care for a preceding twelve months, as determined by the United States department of labor. For a plan year beginning in 2014, the out-of-pocket limits must be adjusted as specified in section 1302(c)(1) of P.L. 111-148 of 2010, as amended. The adjusted amount shall apply on the following January 1st.
- (c) For health benefit plans issued on or after January 1, 2014, "catastrophic health plan" means:
- A health benefit plan that meets the definition catastrophic plan set forth in section 1302(e) of P.L. 111-148 of 2010, as amended; or
 - (ii) A health benefit plan offered outside the exchange marketplace that requires a calendar year deductible or out-of-pocket expenses under the plan, other than for premiums, for covered benefits, that meets or exceeds the commissioner's annual adjustment under (b) of this subsection.
 - (11) "Certification" means a determination by a review organization that an admission, extension of stay, or other health care service or procedure has been reviewed and, based on the information provided, meets the clinical requirements for medical

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- necessity, appropriateness, level of care, or effectiveness under the auspices of the applicable health benefit plan.
- 3 (12) "Concurrent review" means utilization review conducted 4 during a patient's hospital stay or course of treatment.
- 5 (13) "Covered person" or "enrollee" means a person covered by a 6 health plan including an enrollee, subscriber, policyholder, 7 beneficiary of a group plan, or individual covered by any other 8 health plan.
- 9 (14) "Dependent" means, at a minimum, the enrollee's legal spouse 10 and dependent children who qualify for coverage under the enrollee's 11 health benefit plan.
 - (15) "Emergency medical condition" means a medical, mental health, or substance use disorder condition manifesting itself by acute symptoms of sufficient severity including, but not limited to, severe pain or emotional distress, such that a prudent layperson, who possesses an average knowledge of health and medicine, could reasonably expect the absence of immediate medical, mental health, or substance use disorder treatment attention to result in a condition (a) placing the health of the individual, or with respect to a pregnant woman, the health of the woman or her unborn child, in serious jeopardy, (b) serious impairment to bodily functions, or (c) serious dysfunction of any bodily organ or part.
 - (16) "Emergency services" means ((a)):

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- (a) (i) A medical screening examination, as required under section 1867 of the social security act (42 U.S.C. <u>Sec.</u> 1395dd), that is within the capability of the emergency department of a hospital, including ancillary services routinely available to the emergency department to evaluate that emergency medical condition((, and further medical));
- (ii) Medical examination and treatment, to the extent they are within the capabilities of the staff and facilities available at the hospital, as are required under section 1867 of the social security act (42 U.S.C. Sec. 1395dd) to stabilize the patient. Stabilize, with respect to an emergency medical condition, has the meaning given in section 1867(e)(3) of the social security act (42 U.S.C. Sec. 1395dd(e)(3)); and
- (iii) Covered services provided by staff or facilities of a hospital after the enrollee is stabilized and as part of outpatient observation or an inpatient or outpatient stay with respect to the visit during which screening and stabilization services have been

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- furnished. Poststabilization services relate to medical, mental 1
- health, or substance use disorder treatment necessary in the short 2
- term to avoid placing the health of the individual, or with respect 3
- to a pregnant woman, the health of the woman or her unborn child, in 4
- serious jeopardy, serious impairment to bodily functions, or serious 5
- 6 dysfunction of any bodily organ or part; or
- 7 (b) (i) A screening examination that is within the capability of a behavioral health emergency services provider including ancillary 8 services routinely available to the behavioral health emergency 9
- 10 services provider to evaluate that emergency medical condition;
- (ii) Examination and treatment, to the extent they are within the 11
- 12 capabilities of the staff and facilities available at the behavioral
- health emergency services provider, as are required under section 13 1867 of the social security act (42 U.S.C. Sec. 1395dd) or as would 14
- 15 be required under such section if such section applied to behavioral health emergency services providers, to stabilize the patient.
- 17 Stabilize, with respect to an emergency medical condition, has the
- meaning given in section 1867(e)(3) of the social security act (42) 18
- 19 U.S.C. Sec. 1395dd(e)(3)); and
- (iii) Covered behavioral health services provided by staff or 20
- facilities of a behavioral health emergency services provider after 21
- the enrollee is stabilized and as part of outpatient observation or 22
- 23 an inpatient or outpatient stay with respect to the visit during
- 24 which screening and stabilization services have been furnished.
- 25 Poststabilization services relate to mental health or substance use
- disorder treatment necessary in the short term to avoid placing the 26
- 27 health of the individual, or with respect to a pregnant woman, the
- 28 health of the woman or her unborn child, in serious jeopardy, serious
- impairment to bodily functions, or serious dysfunction of any bodily 29
- 30 organ or part.

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- 31 (17) "Employee" has the same meaning given to the term, as of 32 1, 2008, under section 3(6) of the federal employee
- 33 retirement income security act of 1974.
- 34 (18) "Enrollee point-of-service cost-sharing" or "cost-sharing"
- means amounts paid to health carriers directly providing services, 35
- health care providers, or health care facilities by enrollees and may 36
- 37 include copayments, coinsurance, or deductibles.
 - (19) "Essential health benefit categories" means:
- 39 (a) Ambulatory patient services;
- 40 (b) Emergency services;

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1 (c) Hospitalization;

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- 2 (d) Maternity and newborn care;
- 3 (e) Mental health and substance use disorder services, including 4 behavioral health treatment;
 - (f) Prescription drugs;
 - (g) Rehabilitative and habilitative services and devices;
 - (h) Laboratory services;
- 8 (i) Preventive and wellness services and chronic disease 9 management; and
 - (j) Pediatric services, including oral and vision care.
 - (20) "Exchange" means the Washington health benefit exchange established under chapter 43.71 RCW.
- 13 (21) "Final external review decision" means a determination by an 14 independent review organization at the conclusion of an external 15 review.
 - (22) "Final internal adverse benefit determination" means an adverse benefit determination that has been upheld by a health plan or carrier at the completion of the internal appeals process, or an adverse benefit determination with respect to which the internal appeals process has been exhausted under the exhaustion rules described in RCW 48.43.530 and 48.43.535.
 - (23) "Grandfathered health plan" means a group health plan or an individual health plan that under section 1251 of the patient protection and affordable care act, P.L. 111-148 (2010) and as amended by the health care and education reconciliation act, P.L. 111-152 (2010) is not subject to subtitles A or C of the act as amended.
 - (24) "Grievance" means a written complaint submitted by or on behalf of a covered person regarding service delivery issues other than denial of payment for medical services or nonprovision of medical services, including dissatisfaction with medical care, waiting time for medical services, provider or staff attitude or demeanor, or dissatisfaction with service provided by the health carrier.
- 35 (25) "Health care facility" or "facility" means hospices licensed under chapter 70.127 RCW, hospitals licensed under chapter 70.41 RCW, rural health care facilities as defined in RCW 70.175.020, psychiatric hospitals licensed under chapter 71.12 RCW, nursing homes licensed under chapter 18.51 RCW, community mental health centers licensed under chapter 71.05 or 71.24 RCW, kidney disease treatment

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- 1 centers licensed under chapter 70.41 RCW, ambulatory diagnostic,
- 2 treatment, or surgical facilities licensed under chapter 70.41 or
- 3 70.230 RCW, drug and alcohol treatment facilities licensed under
- 4 chapter 70.96A RCW, and home health agencies licensed under chapter
- 5 70.127 RCW, and includes such facilities if owned and operated by a
- 6 political subdivision or instrumentality of the state and such other
- 7 facilities as required by federal law and implementing regulations.
- 8 (26) "Health care provider" or "provider" means:
- 9 (a) A person regulated under Title 18 or chapter 70.127 RCW, to 10 practice health or health-related services or otherwise practicing 11 health care services in this state consistent with state law; or
 - (b) An employee or agent of a person described in (a) of this subsection, acting in the course and scope of his or her employment.
 - (27) "Health care service" means that service offered or provided by health care facilities and health care providers relating to the prevention, cure, or treatment of illness, injury, or disease.
 - (28) "Health carrier" or "carrier" means a disability insurer regulated under chapter 48.20 or 48.21 RCW, a health care service contractor as defined in RCW 48.44.010, or a health maintenance organization as defined in RCW 48.46.020, and includes "issuers" as that term is used in the patient protection and affordable care act (P.L. 111-148).
- (29) "Health plan" or "health benefit plan" means any policy, contract, or agreement offered by a health carrier to provide, arrange, reimburse, or pay for health care services except the following:
- 27 (a) Long-term care insurance governed by chapter 48.84 or 48.83 28 RCW;
- 29 (b) Medicare supplemental health insurance governed by chapter 30 48.66 RCW;
- 31 (c) Coverage supplemental to the coverage provided under chapter 32 55, Title 10, United States Code;
- 33 (d) Limited health care services offered by limited health care 34 service contractors in accordance with RCW 48.44.035;
 - (e) Disability income;

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- 36 (f) Coverage incidental to a property/casualty liability 37 insurance policy such as automobile personal injury protection 38 coverage and homeowner guest medical;
 - (g) Workers' compensation coverage;
- 40 (h) Accident only coverage;

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- 1 (i) Specified disease or illness-triggered fixed payment 2 insurance, hospital confinement fixed payment insurance, or other 3 fixed payment insurance offered as an independent, noncoordinated 4 benefit;
 - (j) Employer-sponsored self-funded health plans;
 - (k) Dental only and vision only coverage;

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- (1) Plans deemed by the insurance commissioner to have a short-term limited purpose or duration, or to be a student-only plan that is guaranteed renewable while the covered person is enrolled as a regular full-time undergraduate or graduate student at an accredited higher education institution, after a written request for such classification by the carrier and subsequent written approval by the insurance commissioner;
- 14 (m) Civilian health and medical program for the veterans affairs 15 administration (CHAMPVA); and
 - (n) Stand-alone prescription drug coverage that exclusively supplements medicare part D coverage provided through an employer group waiver plan under federal social security act regulation 42 C.F.R. Sec. 423.458(c).
- 20 (30) "Individual market" means the market for health insurance 21 coverage offered to individuals other than in connection with a group 22 health plan.
 - (31) "In-network" or "participating" means a provider or facility that has contracted with a carrier or a carrier's contractor or subcontractor to provide health care services to enrollees and be reimbursed by the carrier at a contracted rate as payment in full for the health care services, including applicable cost-sharing obligations.
 - (32) "Material modification" means a change in the actuarial value of the health plan as modified of more than five percent but less than fifteen percent.
 - (33) "Open enrollment" means a period of time as defined in rule to be held at the same time each year, during which applicants may enroll in a carrier's individual health benefit plan without being subject to health screening or otherwise required to provide evidence of insurability as a condition for enrollment.
- 37 (34) "Out-of-network" or "nonparticipating" means a provider or 38 facility that has not contracted with a carrier or a carrier's 39 contractor or subcontractor to provide health care services to 40 enrollees.

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- (35) "Out-of-pocket maximum" or "maximum out-of-pocket" means the maximum amount an enrollee is required to pay in the form of costsharing for covered benefits in a plan year, after which the carrier covers the entirety of the allowed amount of covered benefits under the contract of coverage.
- 6 (36) "Preexisting condition" means any medical condition, 7 illness, or injury that existed any time prior to the effective date 8 of coverage.
- (37) "Premium" means all sums charged, received, or deposited by a health carrier as consideration for a health plan or the 11 continuance of a health plan. Any assessment or any "membership," "policy," "contract," "service," or similar fee or charge made by a 12 health carrier in consideration for a health plan is deemed part of 13 the premium. "Premium" shall not include amounts paid as enrollee 14 point-of-service cost-sharing. 15
 - (38) (a) "Protected individual" means:

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- (i) An adult covered as a dependent on the enrollee's health benefit plan, including an individual enrolled on the health benefit plan of the individual's registered domestic partner; or
- (ii) A minor who may obtain health care without the consent of a parent or legal guardian, pursuant to state or federal law.
- (b) "Protected individual" does not include an individual deemed not competent to provide informed consent for care under RCW 11.88.010(1)(e).
- (39) "Review organization" means a disability insurer regulated under chapter 48.20 or 48.21 RCW, health care service contractor as defined in RCW 48.44.010, or health maintenance organization as defined in RCW 48.46.020, and entities affiliated with, under contract with, or acting on behalf of a health carrier to perform a utilization review.
- (40) "Sensitive health care services" means health services 31 related to reproductive health, sexually transmitted diseases, 32 substance use disorder, gender dysphoria, gender affirming care, 33 domestic violence, and mental health. 34
- (41) "Small employer" or "small group" means any person, firm, 35 36 corporation, partnership, association, political subdivision, sole proprietor, or self-employed individual that is actively engaged in 37 business that employed an average of at least one but no more than 38 39 fifty employees, during the previous calendar year and employed at least one employee on the first day of the plan year, is not formed 40

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primarily for purposes of buying health insurance, and in which a 1 bona fide employer-employee relationship exists. In determining the 2 number of employees, companies that are affiliated companies, or that 3 are eligible to file a combined tax return for purposes of taxation 4 by this state, shall be considered an employer. Subsequent to the 5 6 issuance of a health plan to a small employer and for the purpose of 7 determining eligibility, the size of a small employer shall be determined annually. Except as otherwise specifically provided, a 8 small employer shall continue to be considered a small employer until 9 the plan anniversary following the date the small employer no longer 10 meets the requirements of this definition. A self-employed individual 11 12 or sole proprietor who is covered as a group of one must also: (a) Have been employed by the same small employer or small group for at 13 least twelve months prior to application for small group coverage, 14 and (b) verify that he or she derived at least seventy-five percent 15 16 of his or her income from a trade or business through which the 17 individual or sole proprietor has attempted to earn taxable income and for which he or she has filed the appropriate internal revenue 18 service form 1040, schedule C or F, for the previous taxable year, 19 except a self-employed individual or sole proprietor 20 agricultural trade or business, must have derived at least fifty-one 21 22 percent of his or her income from the trade or business through which 23 the individual or sole proprietor has attempted to earn taxable income and for which he or she has filed the appropriate internal 24 25 revenue service form 1040, for the previous taxable year.

(42) "Special enrollment" means a defined period of time of not less than thirty-one days, triggered by a specific qualifying event experienced by the applicant, during which applicants may enroll in the carrier's individual health benefit plan without being subject to health screening or otherwise required to provide evidence of insurability as a condition for enrollment.

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- (43) "Standard health questionnaire" means the standard health questionnaire designated under chapter 48.41 RCW.
- 34 (44) (("Surgical or ancillary services" means surgery,
 35 anesthesiology, pathology, radiology, laboratory, or hospitalist
 36 services.
 - (45)) "Utilization review" means the prospective, concurrent, or retrospective assessment of the necessity and appropriateness of the allocation of health care resources and services of a provider or

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facility, given or proposed to be given to an enrollee or group of enrollees.

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- (((46))) <u>(45)</u> "Wellness activity" means an explicit program of an activity consistent with department of health guidelines, such as, smoking cessation, injury and accident prevention, reduction of alcohol misuse, appropriate weight reduction, exercise, automobile and motorcycle safety, blood cholesterol reduction, and nutrition education for the purpose of improving enrollee health status and reducing health service costs.
- 10 (46) "Nonemergency health care services performed by
 11 nonparticipating providers at certain participating facilities" means
 12 covered items or services other than emergency services with respect
 13 to a visit at a participating health care facility, as provided in
 14 section 2799A-1(b) of the public health service act (42 U.S.C. Sec.
 15 300gg-111(b)), 45 C.F.R. Sec. 149.30, and 45 C.F.R. Sec. 149.120 as
 16 in effect on the effective date of this section.
- 17 (47) "Air ambulance service" has the same meaning as defined in 18 section 2799A-2 of the public health service act (42 U.S.C. Sec. 19 300gg-112) and implementing federal regulations in effect on the 20 effective date of this section.
- 21 <u>(48) "Behavioral health emergency services provider" means</u> 22 <u>emergency services provided in the following settings:</u>
 - (a) A crisis stabilization unit as defined in RCW 71.05.020;
 - (b) An evaluation and treatment facility that can provide directly, or by direct arrangement with other public or private agencies, emergency evaluation and treatment, outpatient care, and timely and appropriate inpatient care to persons suffering from a mental disorder, and which is licensed or certified as such by the department of health;
- 30 (c) An agency certified by the department of health under chapter
 31 71.24 RCW to provide outpatient crisis services;
 - (d) A triage facility as defined in RCW 71.05.020;
- 33 (e) An agency certified by the department of health under chapter
 34 71.24 RCW to provide medically managed or medically monitored
 35 withdrawal management services; or
- (f) A mobile rapid response crisis team as defined in RCW 71.24.025 that is contracted with a behavioral health administrative services organization operating under RCW 71.24.045 to provide crisis response services in the behavioral health administrative services organization's service area.

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1 **Sec. 3.** RCW 48.43.093 and 2019 c 427 s 3 are each amended to read as follows:

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- (1) ((When conducting a review of the necessity and appropriateness of emergency services or making a benefit determination for emergency services:))
- (a) A health carrier shall cover emergency services ((necessary to screen and stabilize)) provided to a covered person if a prudent layperson acting reasonably would have believed that an emergency medical condition existed. In addition, a health carrier shall not require prior authorization of emergency services ((provided prior to the point of stabilization)) if a prudent layperson acting reasonably would have believed that an emergency medical condition existed. With obtained from respect to care ((an out-of-network)) nonparticipating hospital emergency department or behavioral health emergency services provider, a health carrier shall cover emergency services ((necessary to screen and stabilize a covered person)). In addition, a health carrier shall not require prior authorization of ((the)) emergency services ((provided prior to the point of stabilization)).
- (b) ((If an authorized representative of a health carrier authorizes coverage of emergency services, the health carrier shall not subsequently retract its authorization after the emergency services have been provided, or reduce payment for an item or service furnished in reliance on approval, unless the approval was based on a material misrepresentation about the covered person's health condition made by the provider of emergency services)) A health carrier shall cover emergency services without limiting what constitutes an emergency medical condition solely on the basis of diagnosis codes. Any determination of whether the prudent layperson standard has been met must be based on all pertinent documentation and be focused on the presenting symptoms and not solely on the final diagnosis.
- $((\frac{(c)}{c}))$ <u>(2)</u> Coverage of emergency services may be subject to applicable in-network copayments, coinsurance, and deductibles, as provided in chapter 48.49 RCW.
- ((2) If a health carrier requires preauthorization for postevaluation or poststabilization services, the health carrier shall provide access to an authorized representative twenty-four hours a day, seven days a week, to facilitate review. In order for postevaluation or poststabilization services to be covered by the

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health carrier, the provider or facility must make a documented good faith effort to contact the covered person's health carrier within thirty minutes of stabilization, if the covered person needs to be stabilized. The health carrier's authorized representative is required to respond to a telephone request for preauthorization from a provider or facility within thirty minutes. Failure of the health carrier to respond within thirty minutes constitutes authorization for the provision of immediately required medically necessary postevaluation and poststabilization services, unless the health carrier documents that it made a good faith effort but was unable to reach the provider or facility within thirty minutes after receiving the request.

- (3) A health carrier shall immediately arrange for an alternative plan of treatment for the covered person if an out-of-network emergency provider and health carrier cannot reach an agreement on which services are necessary beyond those immediately necessary to stabilize the covered person consistent with state and federal laws.
- $\frac{(4)}{(3)}$ Nothing in this section is to be construed as prohibiting $((\frac{1}{2}))$ a health carrier from $(\frac{1}{2})$:
- (a) Requiring notification of stabilization or inpatient admission within the time frame specified in ((the)) its contract ((for inpatient admission)) with the hospital or behavioral health emergency services provider or as soon thereafter as medically possible but no less than twenty-four hours((. Nothing in this section is to be construed as preventing the health carrier from reserving the right to require transfer of a hospitalized covered person upon stabilization. Follow-up)); or
- (b) Requiring a hospital or emergency behavioral health emergency services provider to make a documented good faith effort to notify the covered person's health carrier within 48 hours of stabilization, if the covered person needs to be stabilized. If a health carrier requires such notification, the health carrier shall provide access to an authorized representative seven days a week to receive notifications.
- (4) Except to the extent provided otherwise in this section, follow-up care that is a direct result of the emergency must be obtained in accordance with the health plan's usual terms and conditions of coverage. All other terms and conditions of coverage may be applied to emergency services.

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Sec. 4. RCW 48.43.535 and 2012 c 211 s 21 are each amended to read as follows:

- (1) There is a need for a process for the fair consideration of disputes relating to decisions by carriers that offer a health plan to deny, modify, reduce, or terminate coverage of or payment for health care services for an enrollee. For purposes of this section, "carrier" also applies to a health plan if the health plan administers the appeal process directly or through a third party.
- (2) An enrollee may seek review by a certified independent review organization of a carrier's decision to deny, modify, reduce, or terminate coverage of or payment for a health care service or of any adverse determination made by a carrier under RCW 48.49.020, 48.49.030, or sections 2799A-1 or 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 or 300gg-112) and implementing federal regulations in effect as of the effective date of this section, after exhausting the carrier's grievance process and receiving a decision that is unfavorable to the enrollee, or after the carrier has exceeded the timelines for grievances provided in RCW 48.43.530, without good cause and without reaching a decision.
- (3) The commissioner must establish and use a rotational registry system for the assignment of a certified independent review organization to each dispute. The system should be flexible enough to ensure that an independent review organization has the expertise necessary to review the particular medical condition or service at issue in the dispute, and that any approved independent review organization does not have a conflict of interest that will influence its independence.
- (4) Carriers must provide to the appropriate certified independent review organization, not later than the third business day after the date the carrier receives a request for review, a copy of:
- (a) Any medical records of the enrollee that are relevant to the review;
 - (b) Any documents used by the carrier in making the determination to be reviewed by the certified independent review organization;
- 36 (c) Any documentation and written information submitted to the 37 carrier in support of the appeal; and
- 38 (d) A list of each physician or health care provider who has 39 provided care to the enrollee and who may have medical records 40 relevant to the appeal. Health information or other confidential or

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proprietary information in the custody of a carrier may be provided to an independent review organization, subject to rules adopted by the commissioner.

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- (5) Enrollees must be provided with at least five business days to submit to the independent review organization in writing additional information that the independent review organization must consider when conducting the external review. The independent review organization must forward any additional information submitted by an enrollee to the plan or carrier within one business day of receipt by the independent review organization.
- (6) The medical reviewers from a certified independent review organization will make determinations regarding the medical necessity or appropriateness of, and the application of health plan coverage provisions to, health care services for an enrollee. The medical reviewers' determinations must be based upon their expert medical judgment, after consideration of relevant medical, scientific, and cost-effectiveness evidence, and medical standards of practice in the state of Washington. Except as provided in this subsection, the certified independent review organization must ensure that determinations are consistent with the scope of covered benefits as outlined in the medical coverage agreement. Medical reviewers may override the health plan's medical necessity or appropriateness standards if the standards are determined upon review to be unreasonable or inconsistent with sound, evidence-based medical practice.
- (7) Once a request for an independent review determination has been made, the independent review organization must proceed to a final determination, unless requested otherwise by both the carrier and the enrollee or the enrollee's representative.
- (a) An enrollee or carrier may request an expedited external review if the adverse benefit determination or internal adverse benefit determination concerns an admission, availability of care, continued stay, or health care service for which the claimant received emergency services but has not been discharged from a facility; or involves a medical condition for which the standard external review time frame would seriously jeopardize the life or health of the enrollee or jeopardize the enrollee's ability to regain maximum function. The independent review organization must make its decision to uphold or reverse the adverse benefit determination or final internal adverse benefit determination and notify the enrollee

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and the carrier or health plan of the determination as expeditiously as possible but within not more than seventy-two hours after the receipt of the request for expedited external review. If the notice is not in writing, the independent review organization must provide written confirmation of the decision within forty-eight hours after the date of the notice of the decision.

- (b) For claims involving experimental or investigational treatments, the independent review organization must ensure that adequate clinical and scientific experience and protocols are taken into account as part of the external review process.
- (8) Carriers must timely implement the certified independent review organization's determination, and must pay the certified independent review organization's charges.
- (9) When an enrollee requests independent review of a dispute under this section, and the dispute involves a carrier's decision to modify, reduce, or terminate an otherwise covered health service that an enrollee is receiving at the time the request for review is submitted and the carrier's decision is based upon a finding that the health service, or level of health service, is no longer medically necessary or appropriate, the carrier must continue to provide the health service if requested by the enrollee until a determination is made under this section. If the determination affirms the carrier's decision, the enrollee may be responsible for the cost of the continued health service.
- (10) Each certified independent review organization must maintain written records and make them available upon request to the commissioner.
 - (11) A certified independent review organization may notify the office of the insurance commissioner if, based upon its review of disputes under this section, it finds a pattern of substandard or egregious conduct by a carrier.
 - (12)(a) The commissioner shall adopt rules to implement this section after considering relevant standards adopted by national managed care accreditation organizations and the national association of insurance commissioners.
 - (b) This section is not intended to supplant any existing authority of the office of the insurance commissioner under this title to oversee and enforce carrier compliance with applicable statutes and rules.

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NEW SECTION. Sec. 5. A new section is added to chapter 48.43
RCW to read as follows:

The commissioner is authorized to enforce provisions of P.L. 3 (enacted December 27, 2020, 4 116-260 as the consolidated appropriations act of 2021) and implementing federal regulations in 5 6 effect on the effective date of this section, that are applicable to 7 or regulate the conduct of carriers issuing health plans grandfathered health plans to residents of Washington state on or 8 after January 1, 2022. In addition to the enforcement actions 9 authorized under RCW 48.02.080, the commissioner may impose a civil 10 11 monetary penalty in an amount not to exceed \$100 for each day for 12 each individual with respect to which a failure to comply with these provisions occurs. 13

- 14 **Sec. 6.** RCW 48.49.003 and 2019 c 427 s 1 are each amended to 15 read as follows:
 - (1) The legislature finds that:

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- (a) Consumers receive surprise bills or balance bills for services provided at ((out-of-network)) nonparticipating facilities or by ((out-of-network)) nonparticipating health care providers at in-network facilities;
- (b) Consumers must not be placed in the middle of contractual disputes between providers and health insurance carriers; and
 - (c) Facilities, providers, and health insurance carriers all share responsibility to ensure consumers have transparent information on network providers and benefit coverage, and the insurance commissioner is responsible for ensuring that provider networks include sufficient numbers and types of contracted providers to reasonably ensure consumers have in-network access for covered benefits.
 - (2) It is the intent of the legislature to:
- (a) Ban balance billing of consumers enrolled in fully insured, regulated insurance plans and plans offered to public employees under chapter 41.05 RCW for the services described in RCW 48.49.020, and to provide self-funded group health plans with an option to elect to be subject to the provisions of this chapter ((427, Laws of 2019));
- 36 (b) Remove consumers from balance billing disputes and require 37 that ((out-of-network)) nonparticipating providers and carriers 38 negotiate ((out-of-network)) nonparticipating provider payments in

- good faith under the terms of <u>this</u> chapter ((427, Laws of 2019)); 2 ((and))
 - (c) Align Washington state law with the federal balance billing prohibitions and transparency protections in sections 2799A-1 et seq. of the public health service act (P.L. 116-260) and implementing federal regulations in effect on the effective date of this section, while maintaining provisions of this chapter that provide greater protection for consumers; and
- 9 <u>(d)</u> Provide an environment that encourages self-funded groups to 10 negotiate ((out-of-network)) payments in good faith with 11 <u>nonparticipating</u> providers and facilities in return for balance 12 billing protections.
- **Sec. 7.** RCW 48.49.020 and 2019 c 427 s 6 are each amended to 14 read as follows:
 - (1) ((An out-of-network)) A nonparticipating provider or facility may not balance bill an enrollee for the following health care services as provided in section 2799A-1(b) of the public health service act (42 U.S.C. Sec. 300gg-111(b)) and implementing federal regulations in effect on the effective date of this section:
 - (a) Emergency services provided to an enrollee; ((or))
 - (b) Nonemergency health care services ((provided to an enrollee at an in-network hospital licensed under chapter 70.41 RCW or an in-network ambulatory surgical facility licensed under chapter 70.230 RCW if the services:
 - (i) Involve surgical or ancillary services; and
 - (ii) Are provided by an out-of-network provider)) performed by nonparticipating providers at certain participating facilities; or
 - (c) Air ambulance services.

- (2) Payment for services described in subsection (1) of this section is subject to the provisions of ((RCW 48.49.030 and 48.49.040.
 - (3) (a) Except to the extent provided in (b) of this subsection, the carrier must hold an enrollee harmless from balance billing when emergency services described in subsection (1) (a) of this section are provided by an out-of-network hospital in a state that borders Washington state.
- 37 (b) (i) Upon the effective date of federal legislation prohibiting
 38 balance billing when emergency services described in subsection
 39 (1) (a) of this section are provided by a hospital, the carrier no

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longer has a duty to hold enrollees harmless from balance billing under (a) of this subsection; or

- (ii) Upon the effective date of an interstate compact with a state bordering Washington state or enactment of legislation by a state bordering Washington state prohibiting balance billing when emergency services described in subsection (1) (a) of this section are provided by a hospital located in that border state to a Washington state resident, the carrier no longer has a duty to hold enrollees harmless from balance billing under (a) of this subsection for services provided by a hospital in that border state. The commissioner shall engage with border states on appropriate means to prohibit balance billing by out-of-state hospitals of Washington state residents)) sections 2799A-1 and 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112) and implementing federal regulations in effect on the effective date of this section, except that:
- (a) Until July 1, 2023, or a later date determined by the commissioner, section 9 of this act and RCW 48.49.040 apply to the nonparticipating provider or facility payment standard and dispute resolution process for services described in subsection (1) of this section, other than air ambulance services;
- (b) A health care provider, health care facility, or air ambulance service provider may not request or require a patient at any time, for any procedure, service, or supply, to sign or otherwise execute by oral, written, or electronic means, any document that would attempt to avoid, waive, or alter any provision of RCW 48.49.020 and 48.49.030 or sections 2799A-1 et seq. of the public health service act (P.L. 116-260) and implementing federal regulations in effect on the effective date of this section;
- (c) If the enrollee pays a nonparticipating provider, nonparticipating facility, or nonparticipating air ambulance service provider an amount that exceeds the in-network cost-sharing amount determined under sections 2799A-1 and 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112) and implementing federal regulations as in effect on the effective date of this section, the provider or facility must refund any amount in excess of the in-network cost-sharing amount to the enrollee within 30 business days of receipt. Interest must be paid to the enrollee for any unrefunded payments at a rate of 12 percent beginning on the first calendar day after the 30 business days; and

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(d) Carriers must make available through electronic and other methods of communication generally used by a provider to verify enrollee <u>eligibility and benefits information regarding whether an</u> enrollee's health plan is subject to the requirements of this chapter or section 2799A-1 et seq. of the public health service act (42 U.S.C. Sec. 300gg-111 et seq.) and implementing federal regulations in effect on the effective date of this section.

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- (3) A behavioral health emergency services provider may not 8 balance bill an enrollee for emergency services provided to an 9 enrollee. 10
- (4) Payment for emergency services provided by behavioral health 11 emergency services providers under subsection (3) of this section is subject to RCW 48.49.030, section 9 of this act, and RCW 48.49.040. 13
- $((\frac{4}{1}))$ (5) This section applies to health care providers $((\frac{6}{1}))_L$ 14 facilities, or behavioral health emergency services providers 15 providing services to members of entities administering a self-funded 16 17 group health plan and its plan members only if the entity has elected to participate in this section and RCW 48.49.030, section 9 of this 18 19 act, and \underline{RCW} 48.49.040 as provided in RCW 48.49.130.
- 20 Sec. 8. RCW 48.49.030 and 2019 c 427 s 7 are each amended to 21 read as follows:
 - (1) If an enrollee receives emergency ((or nonemergency health care)) services from a behavioral health emergency services provider under the circumstances described in RCW 48.49.020(3):
 - (a) The enrollee satisfies his or her obligation to pay for the health care services if he or she pays the in-network cost-sharing amount specified in the enrollee's or applicable group's health plan contract. The enrollee's obligation must be determined using the ((carrier's median in-network contracted rate for the same or similar service in the same or similar geographical area)) methodology for calculating the qualifying payment amount as described in 45 C.F.R. Sec. 149.140 as in effect on the effective date of this section. The carrier must provide an explanation of benefits to the enrollee and the ((out-of-network)) nonparticipating provider that reflects the cost-sharing amount determined under this subsection.
 - (b) The carrier, ((out-of-network provider, or out-of-network facility)) nonparticipating behavioral health emergency services provider, and an agent, trustee, or assignee of the carrier((, outof-network provider,)) or ((out-of-network facility))

p. 21 E2SHB 1688 nonparticipating behavioral health emergency services provider must ensure that the enrollee incurs no greater cost than the amount determined under (a) of this subsection.

- (c) The ((out-of-network provider or out-of-network facility,)) nonparticipating behavioral health emergency services provider and an agent, trustee, or assignee of the ((out-of-network provider or out-of-network facility)) nonparticipating behavioral health emergency services provider may not balance bill or otherwise attempt to collect from the enrollee any amount greater than the amount determined under (a) of this subsection. This does not impact the behavioral health emergency services provider's ability to collect a past due balance for that cost-sharing amount with interest.
- (d) The carrier must treat any cost-sharing amounts determined under (a) of this subsection paid by the enrollee for ((an out-of-network provider or facility's)) a nonparticipating behavioral health emergency services provider's services in the same manner as cost-sharing for health care services provided by an in-network ((provider or facility)) behavioral health emergency services provider and must apply any cost-sharing amounts paid by the enrollee for such services toward the enrollee's maximum out-of-pocket payment obligation.
- (e) If the enrollee pays the ((out-of-network provider or out-of-network facility)) nonparticipating behavioral health emergency services provider an amount that exceeds the in-network cost-sharing amount determined under (a) of this subsection, the ((provider or facility)) behavioral health emergency services provider must refund any amount in excess of the in-network cost-sharing amount to the enrollee within thirty business days of receipt. Interest must be paid to the enrollee for any unrefunded payments at a rate of twelve percent beginning on the first calendar day after the thirty business days.
- (2) ((The allowed amount paid to an out-of-network provider for health care services described under RCW 48.49.020 shall be a commercially reasonable amount, based on payments for the same or similar services provided in a similar geographic area. Within thirty calendar days of receipt of a claim from an out-of-network provider or facility, the carrier shall offer to pay the provider or facility a commercially reasonable amount. If the out-of-network provider or facility wants to dispute the carrier's payment, the provider or facility must notify the carrier no later than thirty calendar days after receipt of payment or payment notification from the carrier. If

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the out-of-network provider or facility disputes the carrier's initial offer, the carrier and provider or facility have thirty calendar days from the initial offer to negotiate in good faith. If the carrier and the out-of-network provider or facility do not agree to a commercially reasonable payment amount within thirty calendar days, and the carrier, out-of-network provider or out-of-network facility chooses to pursue further action to resolve the dispute, the dispute shall be resolved through arbitration, as provided in RCW 48.49.040.

- (3) The carrier must make payments for health care services described in RCW 48.49.020 provided by out-of-network providers or facilities directly to the provider or facility, rather than the enrollee.
- (4) Carriers must make available through electronic and other methods of communication generally used by a provider to verify enrollee eligibility and benefits information regarding whether an enrollee's health plan is subject to the requirements of chapter 427, Laws of 2019.
- (5) A health care provider, hospital, or ambulatory surgical facility may not require a patient at any time, for any procedure, service, or supply, to sign or execute by electronic means, any document that would attempt to avoid, waive, or alter any provision of this section.
- ((0+)), facilities, or behavioral health emergency services providers providing services to members of entities administering a self-funded group health plan and its plan members if the entity has elected to participate in this section and RCW 48.49.020 ((through)), section 9 of this act, and RCW 48.49.040 as provided in RCW 48.49.130.
- NEW SECTION. Sec. 9. A new section is added to chapter 48.49
 RCW to read as follows:
 - (1) (a) Until July 1, 2023, or a later date determined by the commissioner under RCW 48.49.040, the allowed amount paid to a nonparticipating provider for health care services described under RCW 48.49.020(1) other than air ambulance services shall be a commercially reasonable amount, based on payments for the same or similar services provided in a similar geographic area. Within 30 calendar days of receipt of a claim from a nonparticipating provider or facility, the carrier shall offer to pay the provider or facility

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- 1 a commercially reasonable amount. If the nonparticipating provider or facility wants to dispute the carrier's payment, the provider or 2 facility must notify the carrier no later than 30 calendar days after 3 receipt of payment or payment notification from the carrier. If the 4 nonparticipating provider or facility disputes the carrier's initial 5 6 offer, the carrier and provider or facility have 30 calendar days from the initial offer to negotiate in good faith. If the carrier and 7 the nonparticipating provider or facility do not agree 8 commercially reasonable payment amount within 30 calendar days, and 9 the carrier or nonparticipating provider or facility chooses to 10 11 pursue further action to resolve the dispute, the dispute shall be 12 resolved as provided in RCW 48.49.040.
 - (b) The carrier must make payments for health care services described in RCW 48.49.020(1) provided by nonparticipating providers or facilities directly to the provider or facility, rather than the enrollee.

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- (2)(a) The allowed amount paid to a nonparticipating behavioral health emergency services provider for behavioral health emergency services shall be a commercially reasonable amount, based on payments for the same or similar services provided in a similar geographic area. Within 30 calendar days of receipt of a claim from a nonparticipating behavioral health emergency services provider, the carrier shall offer to pay the behavioral health emergency services provider a commercially reasonable amount. If the nonparticipating behavioral health emergency services provider wants to dispute the carrier's payment, the behavioral health emergency services provider must notify the carrier no later than 30 calendar days after receipt of payment or payment notification from the carrier. nonparticipating behavioral health emergency services provider disputes the carrier's initial offer, the carrier and behavioral health emergency services provider have 30 calendar days from the initial offer to negotiate in good faith. If the carrier and the nonparticipating behavioral health emergency services provider do not agree to a commercially reasonable payment amount within 30 calendar days, and the carrier or nonparticipating behavioral health emergency services provider chooses to pursue further action to resolve the dispute, the dispute shall be resolved as provided in RCW 48.49.040.
- (b) The carrier must make payments for behavioral health emergency services provided by nonparticipating behavioral health

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1 emergency services providers directly to the provider, rather than 2 the enrollee.

- (3) This section shall only apply to health care providers, facilities, or behavioral health emergency services providers providing services to members of entities administering a self-funded group health plan and its plan members if the entity has elected to participate in RCW 48.49.020, 48.49.030, and 48.49.040, and this section as provided in RCW 48.49.130.
- 9 <u>NEW SECTION.</u> **Sec. 10.** A new section is added to chapter 48.49 10 RCW to read as follows:
 - (1) Carriers must make available through electronic and other methods of communication generally used by a provider or facility to verify enrollee eligibility and benefits information regarding whether an enrollee's health plan is subject to the requirements of this chapter or section 2799A-1 et seq. of the public health service act (42 U.S.C. Sec. 300gg-111 et seq.) and implementing federal regulations in effect on the effective date of this section.
 - (2) A health care provider, health care facility, behavioral health emergency services provider, or air ambulance service provider may not request or require a patient at any time, for any procedure, service, or supply, to sign or otherwise execute by oral, written, or electronic means, any document that would attempt to avoid, waive, or alter any provision of RCW 48.49.020 and 48.49.030 or sections 2799A-1 et seq. of the public health service act (P.L. 116-260) and implementing federal regulations in effect on the effective date of this section.
 - (3) This section shall only apply to health care providers, facilities, or behavioral health emergency services providers providing services to members of entities administering a self-funded group health plan and its plan members if the entity has elected to participate in RCW 48.49.020, 48.49.030, section 9 of this act, and RCW 48.49.040 as provided in RCW 48.49.130.
- **Sec. 11.** RCW 48.49.040 and 2019 c 427 s 8 are each amended to read as follows:
- 35 (1) Effective July 1, 2023, or a later date determined by the commissioner, services described in RCW 48.49.020(1) other than air ambulance services are subject to the independent dispute resolution process established in sections 2799A-1 and 2799A-2 of the public

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health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112) and implementing federal regulations in effect on July 1, 2023, or a later date determined by the commissioner. Until July 1, 2023, or a later date determined by the commissioner, the arbitration process in this section governs the dispute resolution process for those services.

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- (2) Effective July 1, 2023, or a later date determined by the commissioner, services described in RCW 48.49.020(3) are subject to the independent dispute resolution process established in section 2799A-1 and 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112) and implementing federal regulations in effect on July 1, 2023, or a later date determined by the commissioner. Until July 1, 2023, or a later date determined by the commissioner or if the federal independent dispute resolution process is not available to the state for resolution of these disputes, the arbitration process in this section governs the dispute resolution process for those services.
- (3) (a) Notwithstanding RCW 48.43.055 and 48.18.200, if good faith negotiation, as described in RCW 48.49.030, does not result in resolution of the dispute, and the carrier((, out-of-network provider() or ((out-of-network facility)) nonparticipating provider, facility, or behavioral health emergency services provider chooses to pursue further action to resolve the dispute, the carrier((, out-ofnetwork provider,)) or ((out-of-network facility)) nonparticipating provider, facility, or behavioral health emergency services provider shall initiate arbitration to determine a commercially reasonable payment amount. To initiate arbitration, the carrier((, provider,)) or ((facility)) nonparticipating provider, facility, or behavioral health emergency services provider must provide written notification to the commissioner and the noninitiating party no later than ten calendar days following completion of the period of good faith negotiation under RCW 48.49.030. The notification to the noninitiating party must state the initiating party's final offer. No later than thirty calendar days following receipt of the notification, the noninitiating party must provide its final offer to initiating party. The parties may reach an agreement on reimbursement during this time and before the arbitration proceeding.
- (b) Notwithstanding (a) of this subsection (3), where a dispute resolution matter initiated under sections 2799A-1 and 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112)

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and implementing federal regulations in effect on the effective date 1 of this section, results in a determination by a certified 2 independent dispute resolution entity that such process does not 3 apply to the dispute or to portions thereof, a carrier, provider, 4 facility, or behavioral health emergency services provider may 5 6 initiate arbitration described in this section for such dispute:

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- (i) Without completing good faith negotiation under section 9 of this act if the open negotiation period required under sections 2799A-1 and 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112) and implementing federal regulations in effect on the effective date of this section, has been completed; and
- (ii) By providing written notification to the commissioner and the noninitiating party no later than 10 calendar days following the date notice is received by the parties from the certified independent dispute resolution entity that the federal independent dispute resolution process is not applicable to the dispute.
- 17 (4) Multiple claims may be addressed in a single arbitration proceeding if the claims at issue: 18
 - $((\frac{1}{2}))$ (a) Involve identical carrier and provider ((or facility)), provider group, facility, or behavioral health emergency services provider parties;
 - (((ii))) (b) Involve claims with the same ((or related current procedural terminology codes relevant to a particular procedure)) procedural code, or a comparable code under a different procedural code system; and
- $((\frac{(iii)}{(iii)}))$ (c) Occur within ((a)) the same 30 business day period 27 ((of two months of one another)).
 - $((\frac{(2)}{(2)}))$ (5) Within seven calendar days of receipt of notification from the initiating party, the commissioner must provide the parties with a list of approved arbitrators or entities that provide arbitration. The arbitrators on the list must be trained by the American arbitration association or the American health lawyers association and ((should)) must have experience in matters related to medical or health care services. The parties may agree on an arbitrator from the list provided by the commissioner. If the parties do not agree on an arbitrator, they must notify the commissioner who must provide them with the names of five arbitrators from the list. Each party may veto two of the five named arbitrators. If one arbitrator remains, that person is the chosen arbitrator. If more than one arbitrator remains, the commissioner must choose the

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arbitrator from the remaining arbitrators. The parties and the commissioner must complete this selection process within twenty calendar days of receipt of the original list from the commissioner.

((\(\frac{(3)}{(a)}\))) (6) Each party must make written submissions to the arbitrator in support of its position no later than thirty calendar days after the final selection of the arbitrator. ((\(\frac{The initiating}{The initiating}\))) \(\frac{Each}{Each}\) party must include in ((\(\frac{its}{E}\))) \(\frac{their}{Each}\) written submission the evidence and methodology for asserting that the amount proposed to be paid is or is not commercially reasonable. A party that fails to make timely written submissions under this section without good cause shown shall be considered to be in default and the arbitrator shall require the party in default to pay the final offer amount submitted by the party not in default and may require the party in default to pay expenses incurred to date in the course of arbitration, including the arbitrator's expenses and fees and the reasonable attorneys' fees of the party not in default.

(7) If the parties agree on an out-of-network rate for the services at issue after providing the arbitration initiation notice to the commissioner but before the arbitrator has made their decision, the amount agreed to by the parties for the service will be treated as the out-of-network rate for the service. The initiating party must send a notification to the commissioner and to the arbitrator, as soon as possible, but no later than three business days after the date of the agreement. The notification must include the out-of-network rate for the service and signatures from authorized signatories for both parties.

(8) (a) No later than thirty calendar days after the receipt of the parties' written submissions, the arbitrator must: Issue a written decision requiring payment of the final offer amount of either the initiating party or the noninitiating party; notify the parties of its decision; and provide the decision and the information described in RCW 48.49.050 regarding the decision to the commissioner. The arbitrator's decision must include an explanation of the elements of the parties' submissions the arbitrator relied upon to make their decision and why those elements were relevant to their decision.

(b) In reviewing the submissions of the parties and making a decision related to whether payment should be made at the final offer amount of the initiating party or the noninitiating party, the arbitrator must consider the following factors:

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(i) The evidence and methodology submitted by the parties to assert that their final offer amount is reasonable; and

- (ii) Patient characteristics and the circumstances and complexity of the case, including time and place of service and whether the service was delivered at a level I or level II trauma center or a rural facility, that are not already reflected in the provider's billing code for the service.
- (c) The arbitrator may not require extrinsic evidence of authenticity for admitting data from the Washington state all-payer claims database data set developed under RCW 43.371.100 into evidence.
- (d) The arbitrator may also consider other information that a party believes is relevant to the factors included in (b) of this subsection or other factors the arbitrator requests and information provided by the parties that is relevant to such request, including the Washington state all-payer claims database data set developed under RCW 43.371.100.
- (((4))) <u>(9)</u> Expenses incurred in the course of arbitration, including the arbitrator's expenses and fees, but not including attorneys' fees, must be divided equally among the parties to the arbitration. The commissioner may establish allowable arbitrator fee ranges or an arbitrator fee schedule by rule. Arbitrator fees must be paid to the arbitrator by a party within 30 calendar days following receipt of the arbitrator's decision by the party. The enrollee is not liable for any of the costs of the arbitration and may not be required to participate in the arbitration proceeding as a witness or otherwise.
- $((\frac{(6)}{(6)}))$ (11) The decision of the arbitrator is final and binding on the parties to the arbitration and is not subject to judicial review.

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(12) Chapter 7.04A RCW applies to arbitrations conducted under this section, but in the event of a conflict between this section and chapter 7.04A RCW, this section governs.

- (((7))) (13) Services for which dispute resolution is approved under RCW 48.49.150(2) (as recodified by this act) are subject to the arbitration process described in this section, and not to the independent dispute resolution process established in sections 2799A-1 and 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112) and implementing federal regulations in effect on the effective date of this section.
- (14) Air ambulance services are subject to the independent dispute resolution process established in sections 2799A-1 and 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112) and implementing federal regulations in effect on the effective date of this section.
- (15) This section applies to health care providers ((er)), facilities, or behavioral health emergency services providers providing services to members of entities administering a self-funded group health plan and its plan members only if the entity has elected to participate in RCW 48.49.020 and 48.49.030, section 9 of this act, and this section as provided in RCW 48.49.130.
- $((\frac{(8)}{(8)}))$ (16) An entity administering a self-funded group health plan that has elected to participate in this section pursuant to RCW 48.49.130 shall comply with the provisions of this section.
- **Sec. 12.** RCW 48.49.050 and 2019 c 427 s 9 are each amended to 26 read as follows:
 - (1) The commissioner must prepare an annual report summarizing the dispute resolution information provided by arbitrators under RCW 48.49.040. The report must include summary information related to the matters decided through arbitration, as well as the following information for each dispute resolved through arbitration: The name of the carrier; the name of the health care provider; the health care provider's employer or the business entity in which the provider has an ownership interest; the health care facility where the services were provided; and the type of health care services at issue.
 - (2) The commissioner must post the report on the office of the insurance commissioner's website and submit the report in compliance with RCW 43.01.036 to the appropriate committees of the legislature, annually by July 1st.

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(3) This section expires January 1, ((2024)) 2023.

- **Sec. 13.** RCW 48.49.060 and 2019 c 427 s 10 are each amended to 3 read as follows:
 - (1) The commissioner, in consultation with health carriers, health care providers, health care facilities, and consumers, must develop standard template language for a notice of consumer rights notifying consumers ((that:
 - (a) The prohibition against balance billing in this chapter is applicable to health plans issued by carriers in Washington state and self-funded group health plans that elect to participate in RCW 48.49.020 through 48.49.040 as provided in RCW 48.49.130;
- 12 (b) They cannot be balance billed for the health care services
 13 described in RCW 48.49.020 and will receive the protections provided
 14 by RCW 48.49.030; and
 - (c) They may be balance billed for health care services under circumstances other than those described in RCW 48.49.020 or if they are enrolled in a health plan to which chapter 427, Laws of 2019 does not apply, and steps they can take if they are balance billed)) of their rights under this chapter, and sections 2799A-1 and 2799A-2 of the public health service act (42 U.S.C. Secs. 300gg-111 and 300gg-112) and implementing federal regulations in effect on the effective date of this section.
 - (2) The standard template language must include contact information for the office of the insurance commissioner so that consumers may contact the office of the insurance commissioner if they believe they have received a balance bill in violation of this chapter.
 - (3) The office of the insurance commissioner shall determine by rule when and in what format health carriers, health care providers, and health care facilities must provide consumers with the notice developed under this section.
- **Sec. 14.** RCW 48.49.070 and 2019 c 427 s 11 are each amended to 33 read as follows:
- (1) (a) A hospital ((or)), ambulatory surgical facility, or behavioral health emergency services provider must post the following information on its website, if one is available:
- 37 (i) The listing of the carrier health plan provider networks with 38 which the hospital $((\Theta r))_L$ ambulatory surgical facility, or

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behavioral health emergency services provider is an in-network provider, based upon the information provided by the carrier pursuant to RCW 48.43.730(7); and

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- (ii) The notice of consumer rights developed under RCW 48.49.060.
- 5 (b) If the hospital ((or)), ambulatory surgical facility, or
 6 behavioral health emergency services provider does not maintain a
 7 website, this information must be provided to consumers upon an oral
 8 or written request.
 - (2) Posting or otherwise providing the information required in this section does not relieve a hospital ((or)), ambulatory surgical facility, or behavioral health emergency services provider of its obligation to comply with the provisions of this chapter.
- (3) Not less than thirty days prior to executing a contract with 13 a carrier, a hospital or ambulatory surgical facility must provide 14 the carrier with a list of the nonemployed providers or provider 15 16 groups contracted to provide ((surgical or ancillary)) emergency 17 medicine, anesthesiology, pathology, radiology, neonatology, surgery, hospitalist, intensivist and diagnostic services, including radiology 18 19 and laboratory services at the hospital or ambulatory surgical facility. The hospital or ambulatory surgical facility must notify 20 21 the carrier within thirty days of a removal from or addition to the nonemployed provider list. A hospital or ambulatory surgical facility 22 23 also must provide an updated list of these providers within fourteen calendar days of a request for an updated list by a carrier. 24
- 25 **Sec. 15.** RCW 48.49.090 and 2019 c 427 s 13 are each amended to 26 read as follows:
 - (1) A carrier must update its website and provider directory no later than thirty days after the addition or termination of a facility or provider.
 - (2) A carrier must provide an enrollee with:
- 31 (a) A clear description of the health plan's out-of-network 32 health benefits; ((and))
 - (b) The notice of consumer rights developed under RCW 48.49.060;
 - (c) Notification that if the enrollee receives services from an out-of-network provider ((er)), facility, or behavioral health emergency services provider, under circumstances other than those described in RCW 48.49.020, the enrollee will have the financial responsibility applicable to services provided outside the health plan's network in excess of applicable cost-sharing amounts and that

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the enrollee may be responsible for any costs in excess of those allowed by the health plan;

- (d) Information on how to use the carrier's member transparency tools under RCW 48.43.007;
- (e) Upon request, information regarding whether a health care provider is in-network or out-of-network, and whether there are innetwork providers available to provide ((surgical or ancillary)) emergency medicine, anesthesiology, pathology, radiology, neonatology, surgery, hospitalist, intensivist and diagnostic services, including radiology and laboratory services at specified
- in-network hospitals or ambulatory surgical facilities; and

 (f) Upon request, an estimated range of the out-of-pocket costs

for an out-of-network benefit.

- **Sec. 16.** RCW 48.49.100 and 2019 c 427 s 14 are each amended to 15 read as follows:
 - (1) If the commissioner has cause to believe that any health care provider, hospital, $((e^x))$ ambulatory surgical facility, or behavioral health emergency services provider, has engaged in a pattern of unresolved violations of RCW 48.49.020 or 48.49.030, the commissioner may submit information to the department of health or the appropriate disciplining authority for action. Prior to submitting information to the department of health or the appropriate disciplining authority, the commissioner may provide the health care provider, hospital, $((e^x))$ ambulatory surgical facility, or behavioral health emergency services provider, with an opportunity to cure the alleged violations or explain why the actions in question did not violate RCW 48.49.020 or 48.49.030.
 - (2) If any health care provider, hospital, ((ex)) ambulatory surgical facility, or behavioral health emergency services provider, has engaged in a pattern of unresolved violations of RCW 48.49.020 or 48.49.030, the department of health or the appropriate disciplining authority may levy a fine or cost recovery upon the health care provider, hospital, ((ex)) ambulatory surgical facility, or behavioral health emergency services provider in an amount not to exceed the applicable statutory amount per violation and take other action as permitted under the authority of the department or disciplining authority. Upon completion of its review of any potential violation submitted by the commissioner or initiated directly by an enrollee, the department of health or the disciplining

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- authority shall notify the commissioner of the results of the review, including whether the violation was substantiated and any enforcement action taken as a result of a finding of a substantiated violation.
- 4 (3) If a carrier has engaged in a pattern of unresolved 5 violations of any provision of this chapter, the commissioner may 6 levy a fine or apply remedies authorized under this chapter, chapter 7 48.02 RCW, RCW 48.44.166, 48.46.135, or 48.05.185.

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- (4) For purposes of this section, "disciplining authority" means the agency, board, or commission having the authority to take disciplinary action against a holder of, or applicant for, a professional or business license upon a finding of a violation of chapter 18.130 RCW or a chapter specified under RCW 18.130.040.
- 13 **Sec. 17.** RCW 48.49.130 and 2019 c 427 s 23 are each amended to 14 read as follows:
- 15 ((The)) As authorized in 45 C.F.R. Sec. 149.30 as in effect on the effective date of this section, the provisions of this chapter 16 17 apply to a self-funded group health plan whether governed by or 18 exempt from the provisions of the federal employee retirement income security act of 1974 (29 U.S.C. Sec. 1001 et seq.) only if the self-19 20 funded group health plan elects to participate in the provisions of RCW 48.49.020 ((through)) and 48.49.030, section 9 of this act, and 21 22 RCW 48.49.040. To elect to participate in these provisions, the selffunded group health plan shall provide notice, on an annual basis, to 23 24 the commissioner in a manner prescribed by the commissioner, 25 attesting to the plan's participation and agreeing to be bound by RCW 48.49.020 ((through)) and 48.49.030, section 9 of this act, and RCW 26 27 48.49.040. An entity administering a self-funded health benefits plan 28 that elects to participate under this section, shall comply with the provisions of RCW 48.49.020 ((through)) and 48.49.030, section 9 of 29 30 this act, and RCW 48.49.040.
 - Sec. 18. RCW 48.49.150 and 2019 c 427 s 25 are each amended to read as follows:
 - (1) When determining the adequacy of a proposed provider network or the ongoing adequacy of an in-force provider network, the commissioner must ((consider whether)) review the carrier's proposed provider network or in-force provider network to determine whether the network includes a sufficient number of contracted providers of ((emergency and surgical or ancillary)) emergency medicine,

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anesthesiology, pathology, radiology, neonatology, surgery, hospitalist, intensivist and diagnostic services, including radiology and laboratory services at or for the carrier's contracted in-network hospitals or ambulatory surgical facilities to reasonably ensure enrollees have in-network access to covered benefits delivered at that facility.

- (2) (a) When determining the adequacy of a proposed provider network or the ongoing adequacy of an in-force provider network, the commissioner may allow a carrier to submit an alternate access delivery request. The commissioner shall define the circumstances under which a carrier may submit an alternate access delivery request and the requirements for submission and approval of such a request in rule. To submit an alternate access delivery request, a carrier shall:
- (i) Ensure that enrollees will not bear any greater cost of receiving services under the alternate access delivery request than if the provider or facility was contracted with the carrier or make other arrangements acceptable to the commissioner;
 - (ii) Provide substantial evidence of good faith efforts on its part to contract with providers or facilities; and
- 21 <u>(iii) Demonstrate that there is not an available provider or</u>
 22 <u>facility with which the carrier can contract to meet the</u>
 23 commissioner's provider network standards.
 - (b) For services for which balance billing is prohibited under RCW 48.49.020, a carrier may not treat its payment of nonparticipating providers or facilities under this chapter or P.L. 116-260 (enacted December 27, 2020) as a means to satisfy network access standards established by the commissioner unless approved by the commissioner as provided in this subsection. The commissioner may approve and determine the associated process for a carrier to use the offer of payment and dispute resolution process provided in section 9 of this act and RCW 48.49.040 to determine the amount that will be paid to providers or facilities for services referenced in the alternate access delivery request, provided that the associated process adopted by the commissioner requires that carriers provide documentation of good faith efforts to contract for the delivery of services.
 - (3) When determining the adequacy of a carrier's proposed provider network or the ongoing adequacy of an in-force provider network, beginning January 1, 2023, the commissioner shall require

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- 1 that the carrier's proposed provider network or in-force provider
- 2 <u>network include a sufficient number of contracted behavioral health</u>
- 3 emergency services providers.
- 4 <u>NEW SECTION.</u> **Sec. 19.** A new section is added to chapter 48.49
- 5 RCW to read as follows:
- 6 The commissioner is authorized to enforce provisions of P.L.
- 7 116-260 (enacted December 27, 2020, as the consolidated
- 8 appropriations act of 2021) that are applicable to or regulate the
- 9 conduct of carriers issuing health plans or grandfathered health
- 10 plans to residents of Washington state on or after January 1, 2022.
- 11 In addition to the enforcement actions authorized under RCW
- 12 48.02.080, the commissioner may impose a civil monetary penalty in an
- 13 amount not to exceed \$100 for each day for each individual with
- 14 respect to which a failure to comply with these provisions occurs.
- 15 **Sec. 20.** RCW 48.49.110 and 2019 c 427 s 15 are each amended to
- 16 read as follows:
- 17 <u>(1)</u> The commissioner may adopt rules to implement and administer
- 18 this chapter, including rules governing the dispute resolution
- 19 process established in RCW 48.49.040.
- 20 <u>(2) The commissioner may adopt rules to adopt or incorporate by</u>
- 21 reference without material change federal regulations adopted on or
- 22 after the effective date of this section that implement P.L. 116-260
- 23 (enacted December 27, 2020).
- NEW SECTION. Sec. 21. A new section is added to chapter 48.49
- 25 RCW to read as follows:
- 26 (1) On or before October 1, 2023, the commissioner, i
- 27 collaboration with the health care authority and the department of
- 28 health, must submit a report and any recommendations to the
- 29 appropriate policy and fiscal committees of the legislature as to how
- 30 balance billing for ground ambulance services can be prevented and
- 31 whether ground ambulance services should be subject to the balance
- 32 billing restrictions of this chapter. In developing the report and
- 33 any recommendations, the commissioner must:
- 34 (a) Consider any recommendations made to congress by the advisory
- 35 committee established in section 117 of P.L. 116-260 to review
- 36 options to improve the disclosure of charges and fees for ground

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ambulance services, better inform consumers of insurance options for such services, and protect consumers from balance billing; and

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- (b) Consult with the department of health, the health care authority, the state auditor, consumers, hospitals, carriers, private ground ambulance service providers, fire service agencies, and local governmental entities that operate ground ambulance services, and include their perspectives in the final report.
- (2) For purposes of this section, "ground ambulance services" means organizations licensed by the department of health that operate one or more ground vehicles designed and used to transport the ill and injured and to provide personnel, facilities, and equipment to treat patients before and during transportation.
- NEW SECTION. Sec. 22. A new section is added to chapter 71.24 RCW to read as follows:
- 15 If the insurance commissioner reports to the department that he or she has cause to believe that a provider licensed under this 16 17 chapter has engaged in a pattern of violations of RCW 48.49.020 or 48.49.030, and the report is substantiated after investigation, the 18 department may levy a fine upon the provider in an amount not to 19 20 exceed \$1,000 per violation and take other formal or informal 21 disciplinary action as permitted under the authority of the 22 department.
- NEW SECTION. Sec. 23. RCW 48.49.150 is recodified as a section in chapter 48.49 RCW, to be codified before RCW 48.49.140.
- NEW SECTION. Sec. 24. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- NEW SECTION. Sec. 25. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.

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