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SUBSTITUTE HOUSE BILL 1048

State of Washington 67th Legislature 2022 Regular Session

By House Civil Rights & Judiciary (originally sponsored by Representatives Wicks, Thai, and Gregerson)

READ FIRST TIME 01/24/22.

AN ACT Relating to the removal of specific religious references regarding the criminal mistreatment of children and vulnerable adults from a statute; amending RCW 9A.42.005; reenacting and amending RCW 26.44.020 and 26.44.020; creating a new section; providing an effective date; and providing an expiration date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. It is the intent of the legislature that the changes proposed in this act neither approve nor disapprove of a particular religious practice, but simply remove reference that gives rise to constitutional issues by singling out one particular religion. These changes are not intended to express a bias against the practice of religious or spiritual healing, and are intended to clarify that parents and guardians are allowed to rely exclusively on religious healing practices under RCW 26.44.020 unless any such decision poses a clear and present danger to the health, welfare, or safety of the child. Further, the legislature does not intend: (1) To prevent adults, including dependent and vulnerable from making their own voluntary decisions, decisions to rely on the practice of religious healing in lieu of medical treatment; or (2) to prevent individuals charged with their care from honoring and carrying out their decisions, as recognized in

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1 Washington's vulnerable adult abuse law in RCW 74.34.180 and other 2 areas of Washington statutory and case law.

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Sec. 2. RCW 9A.42.005 and 1997 c 392 s 507 are each amended to read as follows:

5 The legislature finds that there is a significant need to protect children and dependent persons, including frail elder and vulnerable 6 adults, from abuse and neglect by their parents, by persons entrusted 7 with their physical custody, or by persons employed to provide them 8 with the basic necessities of life. The legislature further finds 9 10 that such abuse and neglect often takes the forms of either withholding from them the basic necessities of life, including food, 11 water, shelter, clothing, and health care, or abandoning them, or 12 13 both. Therefore, it is the intent of the legislature that criminal penalties be imposed on those guilty of such abuse or neglect. ((It 14 15 is the intent of the legislature that a person who, in good faith, is 16 furnished Christian Science treatment by a duly accredited Christian Science practitioner in lieu of medical care is not considered 17 deprived of medically necessary health care or abandoned.)) 18 Prosecutions under this chapter shall be consistent with the rules of 19 20 evidence, including hearsay, under law.

Sec. 3. RCW 26.44.020 and 2021 c 67 s 3 are each reenacted and amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Abuse or neglect" means sexual abuse, sexual exploitation, or injury of a child by any person under circumstances which cause harm to the child's health, welfare, or safety, excluding conduct permitted under RCW 9A.16.100; or the negligent treatment or maltreatment of a child by a person responsible for or providing care to the child. An abused child is a child who has been subjected to child abuse or neglect as defined in this section.
- (2) "Child" or "children" means any person under the age of eighteen years of age.
- (3) "Child forensic interview" means a developmentally sensitive and legally sound method of gathering factual information regarding allegations of child abuse, child neglect, or exposure to violence. This interview is conducted by a competently trained, neutral

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professional utilizing techniques informed by research and best practice as part of a larger investigative process.

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- (4) "Child protective services" means those services provided by 3 the department designed to protect children from child abuse and 4 neglect and safeguard such children from future abuse and neglect, 5 6 and conduct investigations of child abuse and neglect reports. Investigations may be conducted regardless of the location of the 7 alleged abuse or neglect. Child protective services includes referral 8 to services to ameliorate conditions that endanger the welfare of 9 children, the coordination of necessary programs and services 10 relevant to the prevention, intervention, and treatment of child 11 12 abuse and neglect, and services to children to ensure that each child has a permanent home. In determining whether protective services 13 should be provided, the department shall not decline to provide such 14 services solely because of the child's unwillingness or developmental 15 16 inability to describe the nature and severity of the abuse or 17 neglect.
 - (5) "Child protective services section" means the child protective services section of the department.
 - (6) "Child who is a candidate for foster care" means a child who the department identifies as being at imminent risk of entering foster care but who can remain safely in the child's home or in a kinship placement as long as services or programs that are necessary to prevent entry of the child into foster care are provided, and includes but is not limited to a child whose adoption or guardianship arrangement is at risk of a disruption or dissolution that would result in a foster care placement. The term includes a child for whom there is reasonable cause to believe that any of the following circumstances exist:
- 30 (a) The child has been abandoned by the parent as defined in RCW 13.34.030 and the child's health, safety, and welfare is seriously endangered as a result;
 - (b) The child has been abused or neglected as defined in this chapter and the child's health, safety, and welfare is seriously endangered as a result;
- 36 (c) There is no parent capable of meeting the child's needs such 37 that the child is in circumstances that constitute a serious danger 38 to the child's development;
 - (d) The child is otherwise at imminent risk of harm.

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(7) "Children's advocacy center" means a child-focused facility in good standing with the state chapter for children's advocacy centers and that coordinates a multidisciplinary process for the investigation, prosecution, and treatment of sexual and other types of child abuse. Children's advocacy centers provide a location for forensic interviews and coordinate access to services such as, but not limited to, medical evaluations, advocacy, therapy, and case review by multidisciplinary teams within the context of county protocols as defined in RCW 26.44.180 and 26.44.185.

- (8) "Clergy" means any regularly licensed or ordained minister, priest, or rabbi of any church or religious denomination, whether acting in an individual capacity or as an employee or agent of any public or private organization or institution.
- 14 (9) "Court" means the superior court of the state of Washington, 15 juvenile department.
- 16 (10) "Department" means the department of children, youth, and families.
 - (11) "Experiencing homelessness" means lacking a fixed, regular, and adequate nighttime residence, including circumstances such as sharing the housing of other persons due to loss of housing, economic hardship, fleeing domestic violence, or a similar reason as described in the federal McKinney-Vento homeless assistance act (Title 42 U.S.C., chapter 119, subchapter I) as it existed on January 1, 2021.
 - (12) "Family assessment" means a comprehensive assessment of child safety, risk of subsequent child abuse or neglect, and family strengths and needs that is applied to a child abuse or neglect report. Family assessment does not include a determination as to whether child abuse or neglect occurred, but does determine the need for services to address the safety of the child and the risk of subsequent maltreatment.
 - (13) "Family assessment response" means a way of responding to certain reports of child abuse or neglect made under this chapter using a differential response approach to child protective services. The family assessment response shall focus on the safety of the child, the integrity and preservation of the family, and shall assess the status of the child and the family in terms of risk of abuse and neglect including the parent's or guardian's or other caretaker's capacity and willingness to protect the child and, if necessary, plan and arrange the provision of services to reduce the risk and otherwise support the family. No one is named as a perpetrator, and

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1 no investigative finding is entered in the record as a result of a 2 family assessment.

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- (14) "Founded" means the determination following an investigation by the department that, based on available information, it is more likely than not that child abuse or neglect did occur.
- (15) "Inconclusive" means the determination following an investigation by the department of social and health services, prior to October 1, 2008, that based on available information a decision cannot be made that more likely than not, child abuse or neglect did or did not occur.
- (16) "Institution" means a private or public hospital or any other facility providing medical diagnosis, treatment, or care.
- (17) "Law enforcement agency" means the police department, the prosecuting attorney, the state patrol, the director of public safety, or the office of the sheriff.
- (18) "Malice" or "maliciously" means an intent, wish, or design to intimidate, annoy, or injure another person. Such malice may be inferred from an act done in willful disregard of the rights of another, or an act wrongfully done without just cause or excuse, or an act or omission of duty betraying a willful disregard of social duty.
- (19) "Negligent treatment or maltreatment" means an act or a failure to act, or the cumulative effects of a pattern of conduct, behavior, or inaction, that evidences a serious disregard of consequences of such magnitude as to constitute a clear and present danger to a child's health, welfare, or safety, including but not limited to conduct prohibited under RCW 9A.42.100. When considering whether a clear and present danger exists, evidence of a parent's substance abuse as a contributing factor to negligent treatment or maltreatment shall be given great weight. The fact that siblings share a bedroom is not, in and of itself, negligent treatment or maltreatment. Poverty, experiencing homelessness, or exposure to domestic violence as defined in RCW 26.50.010 that is perpetrated against someone other than the child does not constitute negligent treatment or maltreatment in and of itself. A person who is being furnished treatment made in reliance on faith-based practices will not be considered, for that reason alone, a neglected person for the purposes of this chapter.

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1 (20) "Pharmacist" means any registered pharmacist under chapter 2 18.64 RCW, whether acting in an individual capacity or as an employee 3 or agent of any public or private organization or institution.

- (21) "Practitioner of the healing arts" or "practitioner" means a person licensed by this state to practice podiatric medicine and surgery, optometry, chiropractic, nursing, dentistry, osteopathic medicine and surgery, or medicine and surgery or to provide other health services. The term "practitioner" includes a duly accredited Christian Science practitioner. ((A person who is being furnished Christian Science treatment by a duly accredited Christian Science practitioner will not be considered, for that reason alone, a neglected person for the purposes of this chapter.))
- (22) "Prevention and family services and programs" means specific mental health prevention and treatment services, substance abuse prevention and treatment services, and in-home parent skill-based programs that qualify for federal funding under the federal family first prevention services act, P.L. 115-123. For purposes of this chapter, prevention and family services and programs are not remedial services or family reunification services as described in RCW 13.34.025(2).
- 21 (23) "Professional school personnel" include, but are not limited 22 to, teachers, counselors, administrators, child care facility 23 personnel, and school nurses.
 - (24) "Psychologist" means any person licensed to practice psychology under chapter 18.83 RCW, whether acting in an individual capacity or as an employee or agent of any public or private organization or institution.
 - (25) "Screened-out report" means a report of alleged child abuse or neglect that the department has determined does not rise to the level of a credible report of abuse or neglect and is not referred for investigation.
 - (26) "Sexual exploitation" includes: (a) Allowing, permitting, or encouraging a child to engage in prostitution by any person; or (b) allowing, permitting, encouraging, or engaging in the obscene or pornographic photographing, filming, or depicting of a child by any person.
- 37 (27) "Sexually aggressive youth" means a child who is defined in 38 RCW 74.13.075(1)(b) as being a sexually aggressive youth.
- 39 (28) "Social service counselor" means anyone engaged in a 40 professional capacity during the regular course of employment in

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encouraging or promoting the health, welfare, support, or education of children, or providing social services to adults or families, including mental health, drug and alcohol treatment, and domestic violence programs, whether in an individual capacity, or as an employee or agent of any public or private organization or institution.

- (29) "Unfounded" means the determination following an investigation by the department that available information indicates that, more likely than not, child abuse or neglect did not occur, or that there is insufficient evidence for the department to determine whether the alleged child abuse did or did not occur.
- **Sec. 4.** RCW 26.44.020 and 2021 c 215 s 142 and 2021 c 67 s 3 are 13 each reenacted and amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Abuse or neglect" means sexual abuse, sexual exploitation, or injury of a child by any person under circumstances which cause harm to the child's health, welfare, or safety, excluding conduct permitted under RCW 9A.16.100; or the negligent treatment or maltreatment of a child by a person responsible for or providing care to the child. An abused child is a child who has been subjected to child abuse or neglect as defined in this section.
- 23 (2) "Child" or "children" means any person under the age of 24 eighteen years of age.
 - (3) "Child forensic interview" means a developmentally sensitive and legally sound method of gathering factual information regarding allegations of child abuse, child neglect, or exposure to violence. This interview is conducted by a competently trained, neutral professional utilizing techniques informed by research and best practice as part of a larger investigative process.
 - (4) "Child protective services" means those services provided by the department designed to protect children from child abuse and neglect and safeguard such children from future abuse and neglect, and conduct investigations of child abuse and neglect reports. Investigations may be conducted regardless of the location of the alleged abuse or neglect. Child protective services includes referral to services to ameliorate conditions that endanger the welfare of children, the coordination of necessary programs and services relevant to the prevention, intervention, and treatment of child

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- abuse and neglect, and services to children to ensure that each child has a permanent home. In determining whether protective services should be provided, the department shall not decline to provide such services solely because of the child's unwillingness or developmental inability to describe the nature and severity of the abuse or neglect.
 - (5) "Child protective services section" means the child protective services section of the department.

- (6) "Child who is a candidate for foster care" means a child who the department identifies as being at imminent risk of entering foster care but who can remain safely in the child's home or in a kinship placement as long as services or programs that are necessary to prevent entry of the child into foster care are provided, and includes but is not limited to a child whose adoption or guardianship arrangement is at risk of a disruption or dissolution that would result in a foster care placement. The term includes a child for whom there is reasonable cause to believe that any of the following circumstances exist:
- (a) The child has been abandoned by the parent as defined in RCW 13.34.030 and the child's health, safety, and welfare is seriously endangered as a result;
- (b) The child has been abused or neglected as defined in this chapter and the child's health, safety, and welfare is seriously endangered as a result;
- (c) There is no parent capable of meeting the child's needs such that the child is in circumstances that constitute a serious danger to the child's development;
 - (d) The child is otherwise at imminent risk of harm.
- (7) "Children's advocacy center" means a child-focused facility in good standing with the state chapter for children's advocacy centers and that coordinates a multidisciplinary process for the investigation, prosecution, and treatment of sexual and other types of child abuse. Children's advocacy centers provide a location for forensic interviews and coordinate access to services such as, but not limited to, medical evaluations, advocacy, therapy, and case review by multidisciplinary teams within the context of county protocols as defined in RCW 26.44.180 and 26.44.185.
- 38 (8) "Clergy" means any regularly licensed or ordained minister, 39 priest, or rabbi of any church or religious denomination, whether

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acting in an individual capacity or as an employee or agent of any public or private organization or institution.

- 3 (9) "Court" means the superior court of the state of Washington, 4 juvenile department.
- 5 (10) "Department" means the department of children, youth, and 6 families.
 - (11) "Experiencing homelessness" means lacking a fixed, regular, and adequate nighttime residence, including circumstances such as sharing the housing of other persons due to loss of housing, economic hardship, fleeing domestic violence, or a similar reason as described in the federal McKinney-Vento homeless assistance act (Title 42 U.S.C., chapter 119, subchapter I) as it existed on January 1, 2021.
 - (12) "Family assessment" means a comprehensive assessment of child safety, risk of subsequent child abuse or neglect, and family strengths and needs that is applied to a child abuse or neglect report. Family assessment does not include a determination as to whether child abuse or neglect occurred, but does determine the need for services to address the safety of the child and the risk of subsequent maltreatment.
 - (13) "Family assessment response" means a way of responding to certain reports of child abuse or neglect made under this chapter using a differential response approach to child protective services. The family assessment response shall focus on the safety of the child, the integrity and preservation of the family, and shall assess the status of the child and the family in terms of risk of abuse and neglect including the parent's or guardian's or other caretaker's capacity and willingness to protect the child and, if necessary, plan and arrange the provision of services to reduce the risk and otherwise support the family. No one is named as a perpetrator, and no investigative finding is entered in the record as a result of a family assessment.
- 32 (14) "Founded" means the determination following an investigation 33 by the department that, based on available information, it is more 34 likely than not that child abuse or neglect did occur.
 - (15) "Inconclusive" means the determination following an investigation by the department of social and health services, prior to October 1, 2008, that based on available information a decision cannot be made that more likely than not, child abuse or neglect did or did not occur.

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1 (16) "Institution" means a private or public hospital or any 2 other facility providing medical diagnosis, treatment, or care.

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- (17) "Law enforcement agency" means the police department, the prosecuting attorney, the state patrol, the director of public safety, or the office of the sheriff.
- (18) "Malice" or "maliciously" means an intent, wish, or design to intimidate, annoy, or injure another person. Such malice may be inferred from an act done in willful disregard of the rights of another, or an act wrongfully done without just cause or excuse, or an act or omission of duty betraying a willful disregard of social duty.
- (19) "Negligent treatment or maltreatment" means an act or a failure to act, or the cumulative effects of a pattern of conduct, behavior, or inaction, that evidences a serious disregard of consequences of such magnitude as to constitute a clear and present danger to a child's health, welfare, or safety, including but not limited to conduct prohibited under RCW 9A.42.100. When considering whether a clear and present danger exists, evidence of a parent's substance abuse as a contributing factor to negligent treatment or maltreatment shall be given great weight. The fact that siblings share a bedroom is not, in and of itself, negligent treatment or maltreatment. Poverty, experiencing homelessness, or exposure to domestic violence as defined in RCW 7.105.010 that is perpetrated against someone other than the child does not constitute negligent treatment or maltreatment in and of itself. A person who is being furnished treatment made in reliance on faith-based practices will not be considered, for that reason alone, a neglected person for the purposes of this chapter.
- (20) "Pharmacist" means any registered pharmacist under chapter 18.64 RCW, whether acting in an individual capacity or as an employee or agent of any public or private organization or institution.
- (21) "Practitioner of the healing arts" or "practitioner" means a person licensed by this state to practice podiatric medicine and surgery, optometry, chiropractic, nursing, dentistry, osteopathic medicine and surgery, or medicine and surgery or to provide other health services. The term "practitioner" includes a duly accredited Christian Science practitioner. ((A person who is being furnished Christian Science treatment by a duly accredited Christian Science practitioner will not be considered, for that reason alone, a neglected person for the purposes of this chapter.))

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(22) "Prevention and family services and programs" means specific mental health prevention and treatment services, substance abuse prevention and treatment services, and in-home parent skill-based programs that qualify for federal funding under the federal family first prevention services act, P.L. 115-123. For purposes of this chapter, prevention and family services and programs are not remedial services or family reunification services as described in RCW 13.34.025(2).

- 9 (23) "Professional school personnel" include, but are not limited 10 to, teachers, counselors, administrators, child care facility 11 personnel, and school nurses.
 - (24) "Psychologist" means any person licensed to practice psychology under chapter 18.83 RCW, whether acting in an individual capacity or as an employee or agent of any public or private organization or institution.
 - (25) "Screened-out report" means a report of alleged child abuse or neglect that the department has determined does not rise to the level of a credible report of abuse or neglect and is not referred for investigation.
 - (26) "Sexual exploitation" includes: (a) Allowing, permitting, or encouraging a child to engage in prostitution by any person; or (b) allowing, permitting, encouraging, or engaging in the obscene or pornographic photographing, filming, or depicting of a child by any person.
 - (27) "Sexually aggressive youth" means a child who is defined in RCW 74.13.075(1)(b) as being a sexually aggressive youth.
 - (28) "Social service counselor" means anyone engaged in a professional capacity during the regular course of employment in encouraging or promoting the health, welfare, support, or education of children, or providing social services to adults or families, including mental health, drug and alcohol treatment, and domestic violence programs, whether in an individual capacity, or as an employee or agent of any public or private organization or institution.
 - (29) "Unfounded" means the determination following an investigation by the department that available information indicates that, more likely than not, child abuse or neglect did not occur, or that there is insufficient evidence for the department to determine whether the alleged child abuse did or did not occur.

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- 1 <u>NEW SECTION.</u> **Sec. 5.** Section 3 of this act expires July 1,
- 2 2022.
- 3 <u>NEW SECTION.</u> **Sec. 6.** Section 4 of this act takes effect July 1,

4 2022.

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