

# SENATE BILL REPORT

## ESSB 5092

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As Passed Senate, April 1, 2021

**Title:** An act relating to fiscal matters.

**Brief Description:** Making 2021-2023 fiscal biennium operating appropriations and 2019-2021 fiscal biennium second supplemental operating appropriations.

**Sponsors:** Senate Committee on Ways & Means (originally sponsored by Senators Rolfes, Wilson, L. and Wilson, C.; by request of Office of the Governor).

**Brief History:**

**Committee Activity:** Ways & Means: 1/12/21, 3/26/21, 3/29/21 [DPS, DNP, w/oRec].

**Floor Activity:** Passed Senate: 4/1/21, 27-22.

**Brief Summary of Engrossed First Substitute Bill**

- Makes biennial operating budget appropriations for the 2021-23 fiscal biennium.
- Makes supplemental operating appropriations for the 2019-21 fiscal biennium.

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### SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** That Substitute Senate Bill No. 5092 be substituted therefor, and the substitute bill do pass.

Signed by Senators Rolfes, Chair; Frockt, Vice Chair, Capital; Robinson, Vice Chair, Operating & Revenue; Carlyle, Conway, Darneille, Dhingra, Hasegawa, Hunt, Keiser, Lias, Pedersen, Van De Wege and Wellman.

**Minority Report:** Do not pass.

Signed by Senators Wilson, L., Ranking Member; Brown, Assistant Ranking Member, Operating; Honeyford, Assistant Ranking Member, Capital; Schoesler, Assistant Ranking

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.*

Member, Capital; Braun, Gildon, Muzzall, Rivers, Wagoner and Warnick.

**Minority Report:** That it be referred without recommendation.

Signed by Senator Mullet.

**Staff:** Julie Murray (786-7711)

**Background:** The operating expenses of state government and its agencies and programs are funded on a biennial basis by an omnibus operating budget adopted by the Legislature in odd-numbered years. State operating expenses are paid from the state general fund and from various dedicated funds and accounts.

**Summary of Engrossed First Substitute Bill:** Biennial appropriations for the 2021-23 fiscal biennium for the various agencies and programs of the state are enacted, including appropriations for general government agencies, human services programs, natural resources agencies, and educational institutions. Budget summary materials can be found in the SCS tab in the committee materials for the public hearing.

Supplemental operating appropriations are made for the 2019-2021 fiscal biennium.

Various revisions are made to appropriations. Summary materials can be found at <http://leap.leg.wa.gov/leap/budget/detail/2021/so2021Supp.asp> for the supplemental budget, and at <http://leap.leg.wa.gov/leap/budget/detail/2021/so2123Bien.asp> for the biennial budget.

**Appropriation:** The bill contains appropriations from various accounts.

**Fiscal Note:** Not requested.

**Creates Committee/Commission/Task Force that includes Legislative members:** No.

**Effective Date:** The bill contains an emergency clause and takes effect immediately.

**Staff Summary of Public Testimony on Proposed Substitute:** *The committee recommended a different version of the bill than what was heard.* Please refer to the March 26, 2021 recording of the public hearing on the Senate WM Committee Schedules, Agendas & Documents website at <https://app.leg.wa.gov/committeeschedules/#//WM/>.

**Persons Testifying:** K-12 Public Schools. PRO: Katherine Mahoney, Office of the Superintendent of Public Instruction; Tom Merlino, Education Service District 112; Jeff Snell, Camas School District; Lorrell Noahr, Washington Education Association; Amy Brackenbury, Washington School Counselors Association; Rick Chisa, Public School Employees of Washington; Dan Steele, WA Assn of School Administrators; Marissa Rathbone, Washington State School Directors' Association; Janice Kutzera, Washington

State PTA; Dawn Rains, Treehouse; Chase Buffington, Washington Outdoor School Consortium, Outdoor School for All; Jim Smith; Rohinee Mattikalli, Washington TSA; Thalisa Saldivar, Washington TSA; Mario Trujillo, Washington TSA; Brayden Brackett, Washington TSA; Thea Smith, Washington TSA; Prewston Dwoskin.

CON: Lis Pray, School Nurse Organization of Washington.

OTHER: Lance Morehouse, Sherwood Community Services; Katara Jordan, Building Changes; Megan Harney, Midas Education; Patrick Leonard, Midas Education; David Beard, School's Out Washington; Virginia Barry, Stand for Children; Tim Knue, Washington Association for Career and Technical Education; Lynette Brower, WA State Skills Center Association; Mike Oechsner, Washington FBLA/FCCLA; Kia Franklin, Stand for Children.

Higher Education. PRO: Jacob Vigdor, University of Washington; Bill Lyne, United Faculty of Washington State; Chris Mulick, Washington State University; Becca Kenna-Schenk, Western Washington University; Joe Dacca, University of Washington; Jeremy Mohn, The Evergreen State College; Steve DuPont, Central Washington University; Cherie Berthon, State Board for Community and Technical Colleges; Bob Mohrbacher, Centralia College; Sheila Edwards Lange, Seattle Central College; Carolyn Brotherton, AFT Washington; David Buri, Eastern Washington University.

OTHER: Lizbeth Rivera, Communities for Our Colleges; Nyla Coleman, Communities for Our Colleges; Jessica Monger, Washington State Opportunity Scholarship.

Early Learning. PRO: Angela Griffin, Launch; Emily Murphy, Children's Alliance, Early Learning Action Alliance; Erin Haick, SEIU 925; Carrie Glover, WithinReach; Sandra Nelson, Primm ABC Child Care Center; Nicole Sohn, WCCA Journey Discovery Center.

Employee Compensation. PRO: Seamus Petrie, Washington Public Employees Association.

OTHER: Sandra Toussaint, AFSCME Council 28/WFSE.

Health Care and Public Health. PRO: Leslie Emerick, Home Care Association of WA; Demas Nesterenko, SEIU775; Paul Ramsey, UW Medicine; Rogelio Riojas, UW Medical Center Board; Alan Burke, WSSRA; Susan Carter, Hopelink; Jim Freeburg, Coalition of Patient Advocacy Groups; Seth Greiner, National Multiple Sclerosis Society; Melissa Johnson, Washington Dental Hygienists' Association; Jaime Bodden, WSALPHO; Lisa Humes-Schulz, Planned Parenthood Votes Northwest & Hawaii; Lili Navarrete, Raiz at Planned Parenthood of Greater Washington and North Idaho; Tsering Llewa, WA Chapter of the American Academy of Pediatrics; Sam Hatzenbeler, Economic Opportunity Institute; Francie Chalmers, Skagit Pediatrics, WA Chapter of the American Academy of Pediatrics,

CON: Trent House, Washington State Dental Association.

OTHER: Amy Brackenbury, Public Health Roundtable; Sandra Hurd, Avamere; Shelly Hughes, North Cascades Health and Rehabilitation Center; Martlita Basada, Wesley; Jeff Gombosky, WHCA; Tammi Elswick, Heritage House Morton; Scott Sigmon, LeadingAge Washington; Carino Barragan Talancon, WA Immigrant Solidarity Network; Michael Byun, Asian Counseling and Referral Service; Dr. Jasmin Zavala, SeaMar Community Health Centers; Edith Baltazar, WAISN member.

Mental Health. PRO: Bridget Cannon, Volunteers of America of Eastern Washington and Northern Idaho; Brad Banks, Behavioral Health Administrative Services Organizations.

OTHER: Kate Baber, Downtown Emergency Service Center; Bob Cooper, National Association of Social Workers, Washington Chapter; Melanie Smith, NAMI Washington; Darya Farivar, Disability Rights Washington; Seven Williams, former inmate and Trueblood class member;

Human Services. PRO: Jill May, Washington Association for Children and Families; Diana Stadden, The Arc of Washington State; Lianna Kressin, Statewide Poverty Action Network; Mary Ann Woodruff, Pediatrics Northwest; Derek Young, Pierce County Council; Christina Wong, Northwest Harvest; Brad Banks, Home Care Coalition; Trudi Inslee; Ivanova Smith, Self Advocates in Leadership; Karen Williams, Community Employment Alliance/Trillium; Paul Quinonez Figueroa, Working Washington; Aaron Czyzewski, Food Lifeline; Jeremy Norden-Paul, Washington State Developmental Disabilities Council.

CON: Mark von Walter, Action DD, advocate for son at Rainier RHC.

OTHER: Jim Theofelis, A Way Home Washington; Laurie Lippold, Partners for Our Children; Adrienne Stuart, Washington State Developmental Disabilities Council; Michele Thomas, Washington Low Income Housing Alliance; Mary Fischer, Institute for Family Development; Melissa Zielstorf; Claire Lane, Anti-Hunger & Nutrition Coalition; Gina Wassemler, FIRST Clinic; Taila AyAy, FIRST Clinic; Neil Weiss, FIRST Clinic; Elizabeth Trautman, The Mockingbird Society; Debbie Thiele, CSH; Shrounda Selivanoff, Childrens Home Society; Robin Oldenburg; Teresa Dillard, Catholic Community Services; Jeff DeLuca, Washington State Community Action Partnership; Nick Federici, Washington 211; Tim Sullivan, Washington 211, People for People; Carl Borg, President & CEO, United Way of Kitsap County; Samuel Martin, Washington Coalition of Homeless Youth Advocacy; Amanda DeShazo, Tacoma-Pierce County Affordable Housing Consortium, Jennifer Talbot, Wenatchee Valley Dispute Resolution Center, Resolution Washington

Natural Resources. PRO: Dawn Vyvyan, Yakama Nation, Puyallup Tribe, and Sauk-Suiattle Tribe; Paul Jewell, Washington State Association of Counties; Peter Dykstra, Trout Unlimited; Kathleen Collins, Washington Water Policy Alliance; Carol Frazey; Ed

Wickersham.

All Other. PRO: Maureen Sorenson, Elevate Health; Candice Bock, Association of Washington Cities; Josephine Tamayo Murray, Communities of Concern Commission; Ellen Abellera, FilAm Resources for Educational Advancement for Culture and Technology; Drayton Jackson, Foundation for Homeless and Poverty Management; Jay Jennings, Secretary of State Kim Wyman; Carly Colgan, South Sound Habitat for Humanity; Andy Nicholas, Washington State Budget and Policy Center; Priscilla Lisicich, Safe Streets Campaign; Mara Machulsky, Public Works Board; Briahna Murray, lobbyist for Goodwill; Denise Rodrigues, Washington Homeownership Resource Center.

OTHER: Michael Mirra, Tacoma Housing Authority; Miriam Barnett, YWCA Pierce County; Troy Christensen, Rainbow Center; Derek Harris, Community Youth Services; Mark Putnam, Y Social Impact Center; Zanaasha Johnson, Tacoma Housing Authority, Faaluaina (Lua) Pritchard, Asia Pacific Cultural Center; Amanda DeShazo, Tacoma-Pierce County Affordable Housing Consortium; Ryan Mello, Pierce County Council; Juliana Roe, Washington State Association of Counties; Judge Judith Ramseyer, Superior Court Judges' Association; Manny Cawaling, Inspire Washington; Melissa Huggins, Spokane Arts; Maureen Montague, Vancouver Culture, Art and Heritage Commission; Nathan Kesler-Jeffrey, San Juan Community Theatre; Jake Beattie, NW Maritime Center; Matt Hayes, Museum of Flight; David Blandford, Washington Tourism Alliance; Kathleen Allen, Seattle Youth Symphony Orchestra; Victoria Helwick, Port Angeles Schools; Zeta Strickland, Pacific Science Center.

**Persons Signed In To Testify But Not Testifying:** No one.