### E2SHB 1477 - S AMD 830 By Senator Dhingra

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## ADOPTED AS AMENDED 04/19/2021

1 Strike everything after the enacting clause and insert the 2 following:

3 "PART I

# CRISIS CALL CENTER HUBS AND CRISIS SERVICES

5 <u>NEW SECTION.</u> **Sec. 101.** (1) The legislature finds that:

- (a) Nearly 6,000 Washington adults and children died by suicide in the last five years, according to the federal centers for disease control and prevention, tragically reflecting a state increase of 36 percent in the last 10 years.
- 10 (b) Suicide is now the single leading cause of death for 11 Washington young people ages 10 through 24, with total deaths 22 12 percent higher than for vehicle crashes.
- 13 (c) Groups with suicide rates higher than the general population 14 include veterans, American Indians/Alaska Natives, LGBTQ youth, and 15 people living in rural counties across the state.
  - (d) More than one in five Washington residents are currently living with a behavioral health disorder.
- 18 (e) The COVID-19 pandemic has increased stressors and substance 19 use among Washington residents.
  - (f) An improved crisis response system will reduce reliance on emergency room services and the use of law enforcement response to behavioral health crises and will stabilize individuals in the community whenever possible.
  - (g) To accomplish effective crisis response and suicide prevention, Washington state must continue its integrated approach to address mental health and substance use disorder in tandem under the umbrella of behavioral health disorders, consistently with chapter 71.24 RCW and the state's approach to integrated health care. This is particularly true in the domain of suicide prevention, because of the prevalence of substance use as both a risk factor and means for suicide.

(2) The legislature intends to:

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- (a) Establish crisis call center hubs and expand the crisis response system in a deliberate, phased approach that includes the involvement of partners from a range of perspectives to:
  - (i) Save lives by improving the quality of and access to behavioral health crisis services;
- (ii) Further equity in addressing mental health and substance use treatment and assure a culturally and linguistically competent response to behavioral health crises;
- 10 (iii) Recognize that, historically, crisis response placed 11 marginalized communities, including those experiencing behavioral 12 health crises, at disproportionate risk of poor outcomes and criminal 13 justice involvement;
  - (iv) Comply with the national suicide hotline designation act of 2020 and the federal communications commission's rules adopted July 16, 2020, to assure that all Washington residents receive a consistent and effective level of 988 suicide prevention and other behavioral health crisis response services no matter where they live, work, or travel in the state; and
  - (v) Provide higher quality support for people experiencing behavioral health crises through investment in new technology to create a crisis call center hub system to triage calls and link individuals to follow-up care.
- (b) Make additional investments to enhance the crisis response 24 25 system, including the expansion of crisis teams, to be known as mobile rapid response crisis teams, and deployment of a wide array of 26 crisis stabilization services, such as 23-hour crisis stabilization 27 28 units based on the living room model, crisis stabilization centers, 29 short-term respite facilities, peer-run respite centers, and same-day walk-in behavioral health services. The overall crisis system shall 30 31 contain components that operate like hospital emergency departments 32 that accept all walk-ins and ambulance, fire, and police drop-offs. Certified peer counselors as well as peers in other roles providing 33 support must be incorporated within the crisis system and along the 34 continuum of crisis care. 35
- NEW SECTION. Sec. 102. A new section is added to chapter 71.24 RCW to read as follows:
- 38 (1) Establishing the state crisis call center hubs and enhancing
  39 the crisis response system will require collaborative work between
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- the department and the authority within their respective roles. The department shall have primary responsibility for establishing and designating the crisis call center hubs. The authority shall have primary responsibility for developing and implementing the crisis response system and services to support the work of the crisis call center hubs. In any instance in which one agency is identified as the lead, the expectation is that agency will be communicating and collaborating with the other to ensure seamless, continuous, and effective service delivery within the statewide crisis response system.
  - (2) The department shall provide adequate funding for the state's crisis call centers to meet an expected increase in the use of the call centers based on the implementation of the 988 crisis hotline. The funding level shall be established at a level anticipated to achieve an in-state call response rate of at least 90 percent by July 22, 2022, and an in-state call response rate of at least 95 percent by July 1, 2023. The funding level shall be determined by considering standards and cost per call predictions provided by the administrator of the national suicide prevention lifeline, call volume predictions, guidance on crisis call center performance metrics, and necessary technology upgrades.
    - (3) The department shall adopt rules by July 1, 2023, to establish standards for designation of crisis call centers as crisis call center hubs. The department shall collaborate with the authority and other agencies to assure coordination and availability of services, and shall consider national guidelines for behavioral health crisis care as determined by the federal substance abuse and mental health services administration, national behavioral health accrediting bodies, and national behavioral health provider associations to the extent they are appropriate, and recommendations from the crisis response improvement strategy committee created in section 103 of this act.
    - (4) The department shall designate crisis call center hubs by July 1, 2024. The crisis call center hubs shall provide crisis intervention services, triage, care coordination, referrals, and connections to individuals contacting the 988 crisis hotline from any jurisdiction within Washington 24 hours a day, seven days a week, using the system platform developed under subsection (5) of this section.

(a) To be designated as a crisis call center hub, the applicant must demonstrate to the department the ability to comply with the requirements of this section and to contract to provide crisis call center hub services. The department may revoke the designation of any crisis call center hub that fails to substantially comply with the contract.

- (b) The contracts entered shall require designated crisis call center hubs to:
- (i) Have an active agreement with the administrator of the national suicide prevention lifeline for participation within its network;
- (ii) Meet the requirements for operational and clinical standards established by the department and based upon the national suicide prevention lifeline best practices guidelines and other recognized best practices;
- (iii) Employ highly skilled and trained clinical staff with at least a bachelors or masters level of education, as appropriate, who have sufficient training and resources to provide empathy to callers in acute distress, de-escalate crises, assess behavioral health disorders and suicide risk, triage to system partners, and provide case management and documentation. Call center staff shall be trained to make every effort to resolve cases in the least restrictive environment and without law enforcement involvement whenever possible. Call center staff shall coordinate with certified peer counselors to provide follow-up and outreach to callers in distress as available. It is intended for transition planning to include a pathway for continued employment and skill advancement as needed for experienced crisis call center employees;
- (iv) Collaborate with the authority, the national suicide prevention lifeline, and veterans crisis line networks to assure consistency of public messaging about the 988 crisis hotline; and
- (v) Provide data and reports and participate in evaluations and related quality improvement activities, according to standards established by the department in collaboration with the authority.
- (c) The department and the authority shall incorporate recommendations from the crisis response improvement strategy committee created under section 103 of this act in its agreements with crisis call center hubs, as appropriate.
- (5) The department and authority must coordinate to develop the technology and platforms necessary to manage and operate the Code Rev/MW:lel 4 S-2948.2/21 2nd draft

behavioral health crisis response and suicide prevention system. The technologies developed must include:

- (a) A new technologically advanced behavioral health and suicide prevention crisis call center system platform using technology demonstrated to be interoperable across crisis and emergency response systems used throughout the state, such as 911 systems, emergency services systems, emergency departments, and nonbehavioral health crisis services, for use in crisis call center hubs designated by the department under subsection (4) of this section. This platform, which shall be fully funded by July 1, 2023, shall be developed by the department and must include the capacity to receive crisis assistance requests through phone calls, texts, chats, and other similar methods of communication that may be developed in the future that promote access to the behavioral health crisis system; and
- (b) A behavioral health integrated client referral system capable of providing system coordination information to crisis call center hubs and the other entities involved in behavioral health care. This system shall be developed by the authority.
- (6) In developing the new technologies under subsection (5) of this section, the department and the authority must coordinate to designate a primary technology system to provide each of the following:
- (a) Access to real-time information relevant to the coordination 24 25 of behavioral health crisis response services;
  - The means to request deployment of appropriate crisis response services, which may include mobile rapid response crisis teams, co-responder teams, designated crisis responders, fire department mobile integrated health teams, or community assistance referral and educational services programs under RCW 35.21.930, according to best practice guidelines established by the authority, and track local response through global positioning technology; and
  - (c) The means to track the outcome of the 988 call to enable appropriate follow up, cross-system coordination, and accountability, including as appropriate: (i) Any immediate services dispatched and reports generated from the encounter; (ii) the validation of a safety plan established for the caller in accordance with best practices; (iii) the next steps for the caller to follow in transition to noncrisis follow-up care, including a next-day appointment for callers experiencing urgent, symptomatic behavioral health care 5

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- needs; and (iv) the means to verify and document whether the caller 1 was successful in making the transition to appropriate noncrisis 2 follow-up care indicated in the safety plan for the person, to be 3 completed either by the care coordinator provided through the 4 person's managed care organization, health plan, or behavioral health 5 6 administrative services organization, or if such a care coordinator 7 is not available or does not follow through, by the staff of the crisis call center hub; 8
  - (d) Real-time bed availability for all behavioral health bed types, including but not limited to crisis stabilization services, triage facilities, psychiatric inpatient, substance use disorder inpatient, withdrawal management, peer-run respite centers, and crisis respite services, inclusive of both voluntary and involuntary beds, for use by crisis response workers, first responders, health care providers, and individuals in crisis;
  - (e) Real-time information relevant to the coordination behavioral health crisis response services for a person, including the means to access: (i) Information about any less restrictive alternative treatment orders or mental health advance directives related to the person; and (ii) information necessary to enable the crisis call center hub to actively collaborate with primary care providers and behavioral health providers within managed organizations, behavioral health administrative services organizations, and other health care payers to establish a safety plan for the person and provide the next steps for the person's transition to follow up noncrisis care. To establish information sharing guidelines that fulfill the intent of this section the authority shall consider input from the confidential information compliance and coordination subcommittee established under section 103 of this act;
  - (f) A means to facilitate actions to verify and document whether the person's transition to follow up noncrisis care was completed and services offered, to be performed by a care coordinator provided through the person's managed care organization, health plan, or behavioral health administrative services organization, or if such a care coordinator is not available or does not follow through, by the staff of the crisis call center hub;
- 38 (g) The means to provide geographically, culturally, and 39 linguistically appropriate services to persons who are part of high-

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- risk populations or otherwise have need of specialized services or accommodations, and to document these services or accommodations; and
- (h) When appropriate, consultation with tribal governments to ensure coordinated care in government-to-government relationships, and access to dedicated services to tribal members.
- (7) To implement this section the department and the authority shall collaborate with the state enhanced 911 coordination office, emergency management division, and military department to develop technology that is demonstrated to be interoperable between the 988 crisis hotline system and crisis and emergency response systems used throughout the state, such as 911 systems, emergency medical services systems, and other nonbehavioral health crisis services, as well as the national suicide prevention lifeline, to assure cohesive interoperability, develop training programs and operations for both 911 public safety telecommunicators and crisis line workers, develop suicide and other behavioral health crisis assessments and intervention strategies, and establish efficient and equitable access to resources via crisis hotlines.
  - (8) The authority shall:

- (a) Collaborate with county authorities and behavioral health administrative services organizations to develop procedures to dispatch behavioral health crisis services in coordination with crisis call center hubs to effectuate the intent of this section;
- (b) Establish formal agreements with managed care organizations and behavioral health administrative services organizations to provide for the services, capacities, and coordination necessary to effectuate the intent of this section, which shall include a requirement to arrange next-day appointments for persons contacting the 988 crisis hotline experiencing urgent, symptomatic behavioral health care needs with geographically, culturally, and linguistically appropriate primary care or behavioral health providers within the person's provider network, or, if uninsured, through the person's behavioral health administrative services organization;
- (c) Create best practices guidelines by July 1, 2023, for deployment of appropriate and available crisis response services by crisis call center hubs to assist 988 hotline callers to minimize nonessential reliance on emergency room services and the use of law enforcement, considering input from relevant stakeholders and recommendations made by the crisis response improvement strategy committee created under section 103 of this act;

- (d) Develop procedures to allow appropriate information sharing and communication between and across crisis and emergency response systems for the purpose of real-time crisis care coordination including, but not limited to, deployment of crisis and outgoing services, follow-up care, and linked, flexible services specific to crisis response; and
- (e) Establish guidelines to appropriately serve high-risk populations who request crisis services. The authority shall design these guidelines to promote behavioral health equity for all populations with attention to circumstances of race, ethnicity, gender, socioeconomic status, sexual orientation, and geographic location, and include components such as training requirements for call response workers, policies for transferring such callers to an appropriate specialized center or subnetwork within or external to the national suicide prevention lifeline network, and procedures for referring persons who access the 988 crisis hotline to linguistically and culturally competent care.
- NEW SECTION. Sec. 103. A new section is added to chapter 71.24
  RCW to read as follows:
  - (1) The crisis response improvement strategy committee is established for the purpose of providing advice in developing an integrated behavioral health crisis response and suicide prevention system containing the elements described in this section. The work of the committee shall be received and reviewed by a steering committee, which shall in turn form subcommittees to provide the technical analysis and input needed to formulate system change recommendations.
  - (2) The office of financial management shall contract with the behavioral health institute at Harborview medical center to facilitate and provide staff support to the steering committee and to the crisis response improvement strategy committee.
  - (3) The steering committee shall select three cochairs from among its members to lead the crisis response improvement strategy committee. The crisis response improvement strategy committee shall consist of the following members, who shall be appointed or requested by the authority, unless otherwise noted:
- 36 (a) The director of the authority, or his or her designee, who 37 shall also serve on the steering committee;
- 38 (b) The secretary of the department, or his or her designee, who 39 shall also serve on the steering committee;

- 1 (c) A member representing the office of the governor, who shall also serve on the steering committee;
- 3 (d) The Washington state insurance commissioner, or his or her designee;
  - (e) Up to two members representing federally recognized tribes, one from eastern Washington and one from western Washington, who have expertise in behavioral health needs of their communities;
  - (f) One member from each of the two largest caucuses of the senate, one of whom shall also be designated to participate on the steering committee, to be appointed by the president of the senate;
  - (g) One member from each of the two largest caucuses of the house of representatives, one of whom shall also be designated to participate on the steering committee, to be appointed by the speaker of the house of representatives;
- 15 (h) The director of the Washington state department of veterans 16 affairs, or his or her designee;
  - (i) The state enhanced 911 coordinator, or his or her designee;
  - (j) A member with lived experience of a suicide attempt;
  - (k) A member with lived experience of a suicide loss;
- 20 (1) A member with experience of participation in the crisis 21 system related to lived experience of a mental health disorder;
  - (m) A member with experience of participation in the crisis system related to lived experience with a substance use disorder;
  - (n) A member representing each crisis call center in Washington that is contracted with the national suicide prevention lifeline;
  - (o) Up to two members representing behavioral health administrative services organizations, one from an urban region and one from a rural region;
- 29 (p) A member representing the Washington council for behavioral 30 health;
- 31 (q) A member representing the association of alcoholism and 32 addiction programs of Washington state;
- 33 (r) A member representing the Washington state hospital association;
- 35 (s) A member representing the national alliance on mental illness 36 Washington;
- 37 (t) A member representing the behavioral health interests of 38 persons of color recommended by Sea Mar community health centers;

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- 1 (u) A member representing the behavioral health interests of 2 persons of color recommended by Asian counseling and referral 3 service;
  - (v) A member representing law enforcement;

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- 5 (w) A member representing a university-based suicide prevention 6 center of excellence;
  - (x) A member representing an emergency medical services department with a CARES program;
- 9 (y) A member representing medicaid managed care organizations, as 10 recommended by the association of Washington healthcare plans;
  - (z) A member representing commercial health insurance, as recommended by the association of Washington healthcare plans;
- 13 (aa) A member representing the Washington association of designated crisis responders;
- 15 (bb) A member representing the children and youth behavioral 16 health work group;
  - (cc) A member representing a social justice organization addressing police accountability and the use of deadly force; and
  - (dd) A member representing an organization specializing in facilitating behavioral health services for LGBTQ populations.
  - (4) The crisis response improvement strategy committee shall assist the steering committee to identify potential barriers and make recommendations necessary to implement and effectively monitor the progress of the 988 crisis hotline in Washington and make recommendations for the statewide improvement of behavioral health crisis response services.
  - (5) The steering committee must develop a comprehensive assessment of the behavioral health crisis response services system by January 1, 2022, including an inventory of existing statewide and regional behavioral health crisis response and crisis stabilization services and resources, and taking into account capital projects which are planned and funded. The comprehensive assessment shall identify:
  - (a) Statewide and regional insufficiencies and gaps in behavioral health crisis response services and resources needed to meet population needs;
  - (b) Quantifiable goals for the provision of statewide and regional behavioral health crisis services and targeted deployment of resources, which consider factors such as reported rates of involuntary commitment detentions, single-bed certifications, suicide Code Rev/MW:lel

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- attempts and deaths, substance use disorder-related overdoses, overdose or withdrawal-related deaths, and incarcerations due to a behavioral health incident;
  - (c) A process for establishing outcome measures, benchmarks, and improvement targets, for the crisis response system; and
  - (d) Potential funding sources to provide statewide and regional behavioral health crisis services and resources.
  - (6) The steering committee, taking into account the comprehensive assessment work under subsection (5) of this section as it becomes available, after discussion with the crisis response improvement strategy committee and hearing reports from the subcommittees, shall report on the following:
  - (a) A recommended vision for an integrated crisis network in Washington that includes, but is not limited to: An integrated 988 crisis hotline and crisis call center hubs; mobile rapid response crisis teams; mobile crisis response units for youth, adult, and geriatric population; a range of crisis stabilization services; an integrated involuntary treatment system; access to peer-run services, including peer-run respite centers; adequate crisis respite services; and data resources;
  - (b) Recommendations to promote equity in services for individuals of diverse circumstances of culture, race, ethnicity, gender, socioeconomic status, sexual orientation, and for individuals in tribal, urban, and rural communities;
  - (c) Recommendations for a work plan with timelines to implement appropriate local responses to calls to the 988 crisis hotline within Washington in accordance with the time frames required by the national suicide hotline designation act of 2020;
  - (d) The necessary components of a new statewide, technologically advanced behavioral health and suicide prevention crisis call center system with a platform, as described in section 102 of this act, for assigning and tracking response to behavioral health crisis calls and providing real-time bed and outpatient appointment availability to 988 operators, designated crisis responders, and other behavioral health crisis responders, which shall include but not be limited to:
- (i) Identification of the components crisis call center hub staff need to effectively coordinate crisis response services and find available beds and available primary care and behavioral health outpatient appointments;

- 1 (ii) Evaluation of existing bed tracking models currently 2 utilized by other states and identifying the model most suitable to 3 Washington's crisis behavioral health system;
  - (iii) Evaluation of whether bed tracking will improve access to all behavioral health bed types and other impacts and benefits;
  - (iv) Exploration of how the bed tracking and outpatient appointment availability platform can facilitate more timely access to care and other impacts and benefits; and
  - (v) The necessary systems and capabilities that licensed or certified behavioral health agencies, behavioral health providers, and any other relevant parties will require to report, maintain, and update inpatient and residential bed and outpatient service availability in real-time to correspond with the crisis call center system platform identified in section 102 of this act;
  - (e) A work plan to establish the capacity for the crisis call center hubs to integrate Spanish language interpreters and Spanish-speaking call center staff into their operations, and to ensure the availability of resources to meet the unique needs of persons in the agricultural community who are experiencing mental health stresses, which explicitly addresses concerns regarding confidentiality;
  - (f) A work plan with timelines to enhance and expand the availability of community-based mobile rapid response crisis teams based in each region, including specialized teams as appropriate to respond to the unique needs of youth, including American Indian and Alaska Native youth and LGBTQ youth, and geriatric populations, including older adults of color and older adults with comorbid dementia;
  - (g) The identification of other personal and systemic behavioral health challenges which implementation of the 988 crisis hotline has the potential to address in addition to suicide response and behavioral health crises;
  - (h) The development of a plan for the statewide equitable distribution of crisis stabilization services, behavioral health beds, and peer-run respite services;
  - (i) Recommendations concerning how health plans, managed care organizations, and behavioral health administrative services organizations shall fulfill requirements to provide assignment of a care coordinator and to provide next-day appointments for enrollees who contact the behavioral health crisis system;

(j) Appropriate allocation of crisis system funding responsibilities among medicaid managed care organizations, commercial insurers, and behavioral health administrative services organizations;

- (k) Recommendations for constituting a statewide behavioral health crisis response oversight board or similar structure for ongoing monitoring of the behavioral health crisis system and where this should be established; and
- (1) Cost estimates for each of the components of the integrated behavioral health crisis response and suicide prevention system.
  - (7) The steering committee shall consist only of members appointed to the steering committee under this section. The steering committee shall convene the committee, form subcommittees, assign tasks to the subcommittees, and establish a schedule of meetings and their agendas.
  - (8) The subcommittees of the crisis response improvement strategy committee shall focus on discrete topics. The subcommittees may include participants who are not members of the crisis response improvement strategy committee, as needed to provide professional expertise and community perspectives. Each subcommittee shall have at least one member representing the interests of stakeholders in a rural community, at least one member representing the interests of stakeholders in an urban community, and at least one member representing the interests of youth stakeholders. The steering committee shall form the following subcommittees:
  - (a) A Washington tribal 988 subcommittee, which shall examine and make recommendations with respect to the needs of tribes related to the 988 system, and which shall include representation from the American Indian health commission;
  - (b) A credentialing and training subcommittee, to recommend workforce needs and requirements necessary to implement this act, including minimum education requirements such as whether it would be appropriate to allow crisis call center hubs to employ clinical staff without a bachelor's degree or master's degree based on the person's skills and life or work experience;
- (c) A technology subcommittee, to examine issues and requirements related to the technology needed to implement this act;
- (d) A cross-system crisis response collaboration subcommittee, to examine and define the complementary roles and interactions between mobile rapid response crisis teams, designated crisis responders, law Code Rev/MW:lel 13 S-2948.2/21 2nd draft

enforcement, emergency medical services teams, 911 and 988 operators, public and private health plans, behavioral health crisis response agencies, nonbehavioral health crisis response agencies, and others needed to implement this act;

- (e) A confidential information compliance and coordination subcommittee, to examine issues relating to sharing and protection of health information needed to implement this act; and
- (f) Any other subcommittee needed to facilitate the work of the committee, at the discretion of the steering committee.
- (9) The proceedings of the crisis response improvement strategy committee must be open to the public and invite testimony from a broad range of perspectives. The committee shall seek input from tribes, veterans, the LGBTQ community, and communities of color to help discern how well the crisis response system is currently working and recommend ways to improve the crisis response system.
- (10) Legislative members of the crisis response improvement strategy committee shall be reimbursed for travel expenses in accordance with RCW 44.04.120. Nonlegislative members are not entitled to be reimbursed for travel expenses if they are elected officials or are participating on behalf of an employer, governmental entity, or other organization. Any reimbursement for other nonlegislative members is subject to chapter 43.03 RCW.
- (11) The steering committee, with the advice of the crisis response improvement strategy committee, shall provide a progress report and the result of its comprehensive assessment under subsection (5) of this section to the governor and appropriate policy and fiscal committee of the legislature by January 1, 2022. The steering committee shall report the crisis response improvement strategy committee's further progress and the steering committee's recommendations related to crisis call center hubs to the governor and appropriate policy and fiscal committees of the legislature by January 1, 2023. The steering committee shall provide its final report to the governor and the appropriate policy and fiscal committees of the legislature by January 1, 2024.
  - (12) This section expires June 30, 2024.
- NEW SECTION. Sec. 104. A new section is added to chapter 71.24
  RCW to read as follows:
- 38 (1) The steering committee of the crisis response improvement 39 strategy committee established under section 103 of this act must Code Rev/MW:lel 14 S-2948.2/21 2nd draft

monitor and make recommendations related to the funding of crisis response services out of the account created in section 205 of this act. The crisis response improvement strategy steering committee must analyze:

- (a) The projected expenditures from the account created under section 205 of this act, taking into account call volume, utilization projections, and other operational impacts;
- (b) The costs of providing statewide coverage of mobile rapid response crisis teams or other behavioral health first responder services recommended by the crisis response improvement strategy committee, based on 988 crisis hotline utilization and taking into account existing state and local funding;
- (c) Potential options to reduce the tax imposed in section 202 of this act, given the expected level of costs related to infrastructure development and operational support of the 988 crisis hotline and crisis call center hubs; and
- (d) The viability of providing funding for in-person mobile rapid response crisis services or other behavioral health first responder services recommended by the crisis response improvement strategy committee funded from the account created in section 205 of this act, given the expected revenues to the account and the level of expenditures required under (a) of this subsection.
- (2) If the steering committee finds that funding in-person mobile rapid response crisis services or other behavioral health first responder services recommended by the crisis response improvement strategy committee is viable from the account given the level of expenditures necessary to support the infrastructure development and operational support of the 988 crisis hotline and crisis call center hubs, the steering committee must analyze options for the location and composition of such services given need and available resources with the requirement that funds from the account supplement, not supplant, existing behavioral health crisis funding.
- (3) The work of the steering committee under this section must be facilitated by the behavioral health institute at Harborview medical center through its contract with the office of financial management under section 103 of this act with assistance provided by staff from senate committee services, the office of program research, and the office of financial management.
- 39 (4) The steering committee shall submit preliminary 40 recommendations to the governor and the appropriate policy and fiscal Code Rev/MW:lel 15 S-2948.2/21 2nd draft

- 1 committees of the legislature by January 1, 2022, and final
- 2 recommendations to the governor and the appropriate policy and fiscal
- 3 committees of the legislature by January 1, 2023.

- (5) This section expires on July 1, 2023.
- 5 <u>NEW SECTION.</u> **Sec. 105.** A new section is added to chapter 71.24 6 RCW to read as follows:
  - (1) The department and authority shall provide an annual report regarding the usage of the 988 crisis hotline, call outcomes, and the provision of crisis services inclusive of mobile rapid response crisis teams and crisis stabilization services. The report shall be submitted to the governor and the appropriate committees of the legislature each November beginning in 2023. The report shall include information on the fund deposits and expenditures of the account created in section 205 of this act.
  - (2) The department and authority shall coordinate with the department of revenue, and any other agency that is appropriated funding under the account created in section 205 of this act, to develop and submit information to the federal communications commission required for the completion of fee accountability reports pursuant to the national suicide hotline designation act of 2020.
  - (3) The joint legislative audit and review committee shall schedule an audit to begin after the full implementation of this act, to provide transparency as to how funds from the statewide 988 behavioral health crisis response and suicide prevention line account have been expended, and to determine whether funds used to provide acute behavioral health, crisis outreach, and stabilization services are being used to supplement services identified as baseline services in the comprehensive analysis provided under section 103 of this act, or to supplant baseline services. The committee shall provide a report by November 1, 2027, which includes recommendations as to the adequacy of the funding provided to accomplish the intent of the act and any other recommendations for alteration or improvement.
- NEW SECTION. Sec. 106. A new section is added to chapter 48.43
  RCW to read as follows:
- Health plans issued or renewed on or after January 1, 2023, must make next-day appointments available to enrollees experiencing urgent, symptomatic behavioral health conditions to receive covered behavioral health services. The appointment may be with a licensed Code Rev/MW:lel 16 S-2948.2/21 2nd draft

- 1 provider other than a licensed behavioral health professional, as
- 2 long as that provider is acting within their scope of practice, and
- 3 may be provided through telemedicine consistent with RCW 48.43.735.
- 4 Need for urgent symptomatic care is associated with the presentation
- 5 of behavioral health signs or symptoms that require immediate
- 6 attention, but are not emergent.

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- NEW SECTION. Sec. 107. A new section is added to chapter 43.06 RCW to read as follows:
- 9 (1) The governor shall appoint a 988 hotline and behavioral 10 health crisis system coordinator to provide project coordination and 11 oversight for the implementation and administration of the 988 crisis 12 hotline, other requirements of this act, and other projects 13 supporting the behavioral health crisis system. The coordinator 14 shall:
  - (a) Oversee the collaboration between the department of health and the health care authority in their respective roles in supporting the crisis call center hubs, providing the necessary support services for 988 callers, and establishing adequate requirements and guidance for their contractors to fulfill the requirements of this act;
  - (b) Ensure coordination and facilitate communication between stakeholders such as crisis call center hub contractors, behavioral health administrative service organizations, county authorities, other crisis hotline centers, managed care organizations, and, in collaboration with the state enhanced 911 coordination office, with 911 emergency communications systems;
  - (c) Review the development of adequate and consistent training for crisis call center personnel and, in coordination with the state enhanced 911 coordination office, for 911 operators with respect to their interactions with the crisis hotline center; and
- 30 (d) Coordinate implementation of other behavioral health 31 initiatives among state agencies and educational institutions, as 32 appropriate, including coordination of data between agencies.
  - (2) This section expires June 30, 2024.

34 PART II

35 **TAX** 

- NEW SECTION. Sec. 201. DEFINITIONS. (1) The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 4 (a) "988 crisis hotline" has the same meaning as in RCW 5 71.24.025.
- 6 (b) "Crisis call center hub" has the same meaning as in RCW 71.24.025.
- 8 (2) The definitions in RCW 82.14B.020 apply to this chapter.
- 9 <u>NEW SECTION.</u> **Sec. 202.** TAX IMPOSED. (1) (a) A statewide 988 10 behavioral health crisis response and suicide prevention line tax is 11 imposed on the use of all radio access lines:
- (i) By subscribers whose place of primary use is located within the state in the amount set forth in (a)(ii) of this subsection (1) per month for each radio access line. The tax must be uniform for each radio access line under this subsection (1); and
- (ii) By consumers whose retail transaction occurs within the state in the amount set forth in this subsection (1)(a)(ii) per retail transaction. The amount of tax must be uniform for each retail transaction under this subsection (1) and is as follows:
- 20 (A) Beginning October 1, 2021, through December 31, 2022, the tax 21 rate is 30 cents for each radio access line; and
- 22 (B) Beginning January 1, 2023, the tax rate is 50 cents for each 23 radio access line.

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- (b) The tax imposed under this subsection (1) must be remitted to the department by radio communications service companies, including those companies that resell radio access lines, and sellers of prepaid wireless telecommunications service, on a tax return provided by the department. Tax proceeds must be deposited by the treasurer into the statewide 988 behavioral health crisis response and suicide prevention line account created in section 205 of this act.
- 31 (c) For the purposes of this subsection (1), the retail 32 transaction is deemed to occur at the location where the transaction 33 is sourced under RCW 82.32.520(3)(c).
- 34 (2) A statewide 988 behavioral health crisis response and suicide prevention line tax is imposed on all interconnected voice over internet protocol service lines in the state. The amount of tax must be uniform for each line and must be levied on no more than the number of voice over internet protocol service lines on an account that is capable of simultaneous unrestricted outward calling to the Code Rev/MW:lel 18 S-2948.2/21 2nd draft

- public switched telephone network. The tax imposed under this subsection (2) must be remitted to the department by interconnected voice over internet protocol service companies on a tax return provided by the department. The amount of tax for each interconnected voice over internet protocol service line whose place of primary use is located in the state is as follows:
  - (a) Beginning October 1, 2021, through December 31, 2022, the tax rate is 30 cents for an interconnected voice over internet protocol service line; and

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- (b) Beginning January 1, 2023, the tax rate is 50 cents for an interconnected voice over internet protocol service line.
  - (3) A statewide 988 behavioral health crisis response and suicide prevention line tax is imposed on all switched access lines in the state. The amount of tax must be uniform for each line and must be levied on no more than the number of switched access lines on an account that is capable of simultaneous unrestricted outward calling to the public switched telephone network. The tax imposed under this subsection (3) must be remitted to the department by local exchange companies on a tax return provided by the department. The amount of tax for each switched access line whose place of primary use is located in the state is as follows:
- 22 (a) Beginning October 1, 2021, through December 31, 2022, the tax 23 rate is 30 cents for each switched access line; and
- 24 (b) Beginning January 1, 2023, the tax rate is 50 cents for each switched access line.
- 26 (4) Tax proceeds collected pursuant to this section must be 27 deposited by the treasurer into the statewide 988 behavioral health 28 crisis response and suicide prevention line account created in 29 section 205 of this act.
- 30 <u>NEW SECTION.</u> **Sec. 203.** COLLECTION OF TAX. (1) Except as 31 provided otherwise in subsection (2) of this section:
- 32 (a) The statewide 988 behavioral health crisis response and suicide prevention line tax on radio access lines must be collected from the subscriber by the radio communications service company, including those companies that resell radio access lines, providing the radio access line to the subscriber, and the seller of prepaid wireless telecommunications services.
- 38 (b) The statewide 988 behavioral health crisis response and 39 suicide prevention line tax on interconnected voice over internet Code Rev/MW:lel 19 S-2948.2/21 2nd draft

- protocol service lines must be collected from the subscriber by the interconnected voice over internet protocol service company providing the interconnected voice over internet protocol service line to the subscriber.
  - (c) The statewide 988 behavioral health crisis response and suicide prevention line tax on switched access lines must be collected from the subscriber by the local exchange company.

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- (d) The amount of the tax must be stated separately on the billing statement which is sent to the subscriber.
- (2) (a) The statewide 988 behavioral health crisis response and suicide prevention line tax imposed by this chapter must be collected from the consumer by the seller of a prepaid wireless telecommunications service for each retail transaction occurring in this state.
- 15 (b) The department must transfer all tax proceeds remitted by a 16 seller under this subsection (2) to the statewide 988 behavioral 17 health crisis response and suicide prevention line account created in 18 section 205 of this act.
- 19 (c) The taxes required by this subsection to be collected by the 20 seller must be separately stated in any sales invoice or instrument 21 of sale provided to the consumer.
  - NEW SECTION. Sec. 204. PAYMENT AND COLLECTION. (1) (a) The statewide 988 behavioral health crisis response and suicide prevention line tax imposed by this chapter must be paid by the subscriber to the radio communications service company providing the radio access line, the local exchange company, or the interconnected voice over internet protocol service company providing the interconnected voice over internet protocol service line.
  - (b) Each radio communications service company, each local exchange company, and each interconnected voice over internet protocol service company, must collect from the subscriber the full amount of the taxes payable. The statewide 988 behavioral health crisis response and suicide prevention line tax required by this chapter to be collected by a company or seller, are deemed to be held in trust by the company or seller until paid to the department. Any radio communications service company, local exchange company, or interconnected voice over internet protocol service company that appropriates or converts the tax collected to its own use or to any use other than the payment of the tax to the extent that the money Code Rev/MW:lel 20 S-2948.2/21 2nd draft

collected is not available for payment on the due date as prescribed in this chapter is guilty of a gross misdemeanor.

- (2) If any radio communications service company, local exchange company, or interconnected voice over internet protocol service company fails to collect the statewide 988 behavioral health crisis response and suicide prevention line tax or, after collecting the tax, fails to pay it to the department in the manner prescribed by this chapter, whether such failure is the result of its own act or the result of acts or conditions beyond its control, the company or seller is personally liable to the state for the amount of the tax, unless the company or seller has taken from the buyer in good faith documentation, in a form and manner prescribed by the department, stating that the buyer is not a subscriber or consumer or is otherwise not liable for the statewide 988 behavioral health crisis response and suicide prevention line tax.
- (3) The amount of tax, until paid by the subscriber to the radio communications service company, local exchange company, the interconnected voice over internet protocol service company, or to the department, constitutes a debt from the subscriber to the company, or from the consumer to the seller. Any company or seller that fails or refuses to collect the tax as required with intent to violate the provisions of this chapter or to gain some advantage or benefit, either direct or indirect, and any subscriber or consumer who refuses to pay any tax due under this chapter is guilty of a misdemeanor. The statewide 988 behavioral health crisis response and suicide prevention line tax required by this chapter to be collected by the radio communications service company, local exchange company, or interconnected voice over internet protocol service company must be stated separately on the billing statement that is sent to the subscriber.
- (4) If a subscriber has failed to pay to the radio communications service company, local exchange company, or interconnected voice over internet protocol service company, the statewide 988 behavioral health crisis response and suicide prevention line tax imposed by this chapter and the company or seller has not paid the amount of the tax to the department, the department may, in its discretion, proceed directly against the subscriber or consumer for collection of the tax, in which case a penalty of 10 percent may be added to the amount of the tax for failure of the subscriber or consumer to pay the tax

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- 1 to the company or seller, regardless of when the tax is collected by
- 2 the department.
- 3 <u>NEW SECTION.</u> **Sec. 205.** ACCOUNT CREATION. (1) The statewide 988
- 4 behavioral health crisis response and suicide prevention line account
- 5 is created in the state treasury. All receipts from the statewide 988
- 6 behavioral health crisis response and suicide prevention line tax
- 7 imposed pursuant to this chapter must be deposited into the account.
- 8 Moneys may only be spent after appropriation.
- 9 (2) Expenditures from the account may only be used for (a)
- 10 ensuring the efficient and effective routing of calls made to the 988
- 11 crisis hotline to an appropriate crisis hotline center or crisis call
- 12 center hub; and (b) personnel and the provision of acute behavioral
- 13 health, crisis outreach, and crisis stabilization services, as
- 14 defined in RCW 71.24.025, by directly responding to the 988 crisis
- 15 hotline.
- 16 (3) Moneys in the account may not be used to supplant general
- 17 fund appropriations for behavioral health services or for medicaid
- 18 covered services to individuals enrolled in the medicaid program.
- 19 <u>NEW SECTION.</u> **Sec. 206.** PREEMPTION. A city or county may not
- 20 impose a tax, measured on a per line basis, on radio access lines,
- 21 interconnected voice over internet protocol service lines, or
- 22 switched access lines, for the purpose of ensuring the efficient and
- 23 effective routing of calls made to the 988 crisis hotline to an
- 24 appropriate crisis hotline center or crisis call center hub; or
- 25 providing personnel or acute behavioral health, crisis outreach, or
- 26 crisis stabilization services, as defined in RCW 71.24.025,
- 27 associated with directly responding to the 988 crisis hotline.
- 28 PART III
- 29 **DEFINITIONS AND MISCELLANEOUS**
- 30 **Sec. 301.** RCW 71.24.025 and 2020 c 256 s 201 are each reenacted
- 31 and amended to read as follows:
- 32 Unless the context clearly requires otherwise, the definitions in
- 33 this section apply throughout this chapter.
- 34 (1) "Acutely mentally ill" means a condition which is limited to
- 35 a short-term severe crisis episode of:

- 1 (a) A mental disorder as defined in RCW 71.05.020 or, in the case of a child, as defined in RCW 71.34.020;
  - (b) Being gravely disabled as defined in RCW 71.05.020 or, in the case of a child, a gravely disabled minor as defined in RCW 71.34.020; or
- 6 (c) Presenting a likelihood of serious harm as defined in RCW 71.05.020 or, in the case of a child, as defined in RCW 71.34.020.
  - (2) "Alcoholism" means a disease, characterized by a dependency on alcoholic beverages, loss of control over the amount and circumstances of use, symptoms of tolerance, physiological or psychological withdrawal, or both, if use is reduced or discontinued, and impairment of health or disruption of social or economic functioning.
  - (3) "Approved substance use disorder treatment program" means a program for persons with a substance use disorder provided by a treatment program licensed or certified by the department as meeting standards adopted under this chapter.
    - (4) "Authority" means the Washington state health care authority.
  - (5) "Available resources" means funds appropriated for the purpose of providing community behavioral health programs, federal funds, except those provided according to Title XIX of the Social Security Act, and state funds appropriated under this chapter or chapter 71.05 RCW by the legislature during any biennium for the purpose of providing residential services, resource management services, community support services, and other behavioral health services. This does not include funds appropriated for the purpose of operating and administering the state psychiatric hospitals.
  - (6) "Behavioral health administrative services organization" means an entity contracted with the authority to administer behavioral health services and programs under RCW 71.24.381, including crisis services and administration of chapter 71.05 RCW, the involuntary treatment act, for all individuals in a defined regional service area.
  - (7) "Behavioral health aide" means a counselor, health educator, and advocate who helps address individual and community-based behavioral health needs, including those related to alcohol, drug, and tobacco abuse as well as mental health problems such as grief, depression, suicide, and related issues and is certified by a community health aide program of the Indian health service or one or

- 1 more tribes or tribal organizations consistent with the provisions of 2 U.S.C. Sec. 16161 and RCW 43.71B.010 (7) and (8).
  - (8) "Behavioral health provider" means a person licensed under chapter 18.57, 18.57A, 18.71, 18.71A, 18.83, 18.205, 18.225, or 18.79 RCW, as it applies to registered nurses and advanced registered nurse practitioners.
  - (9) "Behavioral health services" means mental health services as described in this chapter and chapter 71.36 RCW and substance use disorder treatment services as described in this chapter that, depending on the type of service, are provided by licensed or certified behavioral health agencies, behavioral health providers, or integrated into other health care providers.
    - (10) "Child" means a person under the age of eighteen years.
  - (11) "Chronically mentally ill adult" or "adult who is chronically mentally ill" means an adult who has a mental disorder and meets at least one of the following criteria:
  - (a) Has undergone two or more episodes of hospital care for a mental disorder within the preceding two years; or
  - (b) Has experienced a continuous psychiatric hospitalization or residential treatment exceeding six months' duration within the preceding year; or
  - (c) Has been unable to engage in any substantial gainful activity by reason of any mental disorder which has lasted for a continuous period of not less than twelve months. "Substantial gainful activity" shall be defined by the authority by rule consistent with Public Law 92-603, as amended.
  - (12) "Clubhouse" means a community-based program that provides rehabilitation services and is licensed or certified by the department.
    - (13) "Community behavioral health program" means all expenditures, services, activities, or programs, including reasonable administration and overhead, designed and conducted to prevent or treat substance use disorder, mental illness, or both in the community behavioral health system.
- 35 (14) "Community behavioral health service delivery system" means 36 public, private, or tribal agencies that provide services 37 specifically to persons with mental disorders, substance use 38 disorders, or both, as defined under RCW 71.05.020 and receive 39 funding from public sources.

- 1 "Community support services" means services authorized, planned, and coordinated through resource management services 2 3 including, at a minimum, assessment, diagnosis, emergency crisis intervention available twenty-four hours, seven days a 4 prescreening determinations for persons who are mentally ill being 5 6 considered for placement in nursing homes as required by federal law, screening for patients being considered for admission to residential 7 services, diagnosis and treatment for children who are acutely 8 mentally ill or severely emotionally or behaviorally disturbed 9 discovered under screening through the federal Title XIX early and 10 periodic screening, diagnosis, and treatment program, investigation, 11 12 legal, and other nonresidential services under chapter 71.05 RCW, case management services, psychiatric treatment including medication 13 supervision, counseling, psychotherapy, assuring transfer of relevant 14 patient information between service providers, recovery services, and 15 16 other services determined by behavioral health administrative 17 services organizations.
  - (16) "Consensus-based" means a program or practice that has general support among treatment providers and experts, based on experience or professional literature, and may have anecdotal or case study support, or that is agreed but not possible to perform studies with random assignment and controlled groups.
  - (17) "County authority" means the board of county commissioners, county council, or county executive having authority to establish a behavioral health administrative services organization, or two or more of the county authorities specified in this subsection which have entered into an agreement to establish a behavioral health administrative services organization.
    - (18) "Department" means the department of health.

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- 30 (19) "Designated crisis responder" has the same meaning as in RCW 31 71.05.020.
  - (20) "Director" means the director of the authority.
  - (21) "Drug addiction" means a disease characterized by a dependency on psychoactive chemicals, loss of control over the amount and circumstances of use, symptoms of tolerance, physiological or psychological withdrawal, or both, if use is reduced or discontinued, and impairment of health or disruption of social or economic functioning.
- 39 (22) "Early adopter" means a regional service area for which all 40 of the county authorities have requested that the authority purchase Code Rev/MW:lel 25 S-2948.2/21 2nd draft

- medical and behavioral health services through a managed care health system as defined under RCW 71.24.380(6).
- (23) "Emerging best practice" or "promising practice" means a program or practice that, based on statistical analyses or a well established theory of change, shows potential for meeting the evidence-based or research-based criteria, which may include the use of a program that is evidence-based for outcomes other than those listed in subsection (24) of this section.
- (24) "Evidence-based" means a program or practice that has been tested in heterogeneous or intended populations with multiple randomized, or statistically controlled evaluations, or both; or one large multiple site randomized, or statistically controlled evaluation, or both, where the weight of the evidence from a systemic review demonstrates sustained improvements in at least one outcome. "Evidence-based" also means a program or practice that can be implemented with a set of procedures to allow successful replication in Washington and, when possible, is determined to be cost-beneficial.
- (25) "Indian health care provider" means a health care program operated by the Indian health service or by a tribe, tribal organization, or urban Indian organization as those terms are defined in the Indian health care improvement act (25 U.S.C. Sec. 1603).
- (26) "Intensive behavioral health treatment facility" means a community-based specialized residential treatment facility for individuals with behavioral health conditions, including individuals discharging from or being diverted from state and local hospitals, whose impairment or behaviors do not meet, or no longer meet, criteria for involuntary inpatient commitment under chapter 71.05 RCW, but whose care needs cannot be met in other community-based placement settings.
  - (27) "Licensed or certified behavioral health agency" means:
- (a) An entity licensed or certified according to this chapter or chapter 71.05 RCW;
- (b) An entity deemed to meet state minimum standards as a result of accreditation by a recognized behavioral health accrediting body recognized and having a current agreement with the department; or
- 37 (c) An entity with a tribal attestation that it meets state 38 minimum standards for a licensed or certified behavioral health 39 agency.

1 (28) "Licensed physician" means a person licensed to practice 2 medicine or osteopathic medicine and surgery in the state of 3 Washington.

- (29) "Long-term inpatient care" means inpatient services for persons committed for, or voluntarily receiving intensive treatment for, periods of ninety days or greater under chapter 71.05 RCW. "Long-term inpatient care" as used in this chapter does not include: (a) Services for individuals committed under chapter 71.05 RCW who are receiving services pursuant to a conditional release or a court-ordered less restrictive alternative to detention; or (b) services for individuals voluntarily receiving less restrictive alternative treatment on the grounds of the state hospital.
- (30) "Managed care organization" means an organization, having a certificate of authority or certificate of registration from the office of the insurance commissioner, that contracts with the authority under a comprehensive risk contract to provide prepaid health care services to enrollees under the authority's managed care programs under chapter 74.09 RCW.
- (31) "Mental health peer-run respite center" means a peer-run program to serve individuals in need of voluntary, short-term, noncrisis services that focus on recovery and wellness.
- (32) Mental health "treatment records" include registration and all other records concerning persons who are receiving or who at any time have received services for mental illness, which are maintained by the department of social and health services or the authority, by behavioral health administrative services organizations and their staffs, by managed care organizations and their staffs, or by treatment facilities. "Treatment records" do not include notes or records maintained for personal use by a person providing treatment services for the entities listed in this subsection, or a treatment facility if the notes or records are not available to others.
- (33) "Mentally ill persons," "persons who are mentally ill," and "the mentally ill" mean persons and conditions defined in subsections (1), (11), (40), and (41) of this section.
- (34) "Recovery" means a process of change through which individuals improve their health and wellness, live a self-directed life, and strive to reach their full potential.
- 38 (35) "Research-based" means a program or practice that has been 39 tested with a single randomized, or statistically controlled 40 evaluation, or both, demonstrating sustained desirable outcomes; or Code Rev/MW:lel 27 S-2948.2/21 2nd draft

- where the weight of the evidence from a systemic review supports sustained outcomes as described in subsection (24) of this section but does not meet the full criteria for evidence-based.
- (36) "Residential services" means a complete range of residences and supports authorized by resource management services and which may involve a facility, a distinct part thereof, or services which support community living, for persons who are acutely mentally ill, adults who are chronically mentally ill, children who are severely emotionally disturbed, or adults who are seriously disturbed and determined by the behavioral health administrative services organization or managed care organization to be at risk of becoming acutely or chronically mentally ill. The services shall include at least evaluation and treatment services as defined in chapter 71.05 RCW, acute crisis respite care, long-term adaptive and rehabilitative care, and supervised and supported living services, and shall also include any residential services developed to service persons who are mentally ill in nursing homes, residential treatment facilities, assisted living facilities, and adult family homes, and may include outpatient services provided as an element in a package of services in a supported housing model. Residential services for children in out-of-home placements related to their mental disorder shall not include the costs of food and shelter, except for children's long-term residential facilities existing prior to January 1, 1991.
  - (37) "Resilience" means the personal and community qualities that enable individuals to rebound from adversity, trauma, tragedy, threats, or other stresses, and to live productive lives.
  - (38) "Resource management services" mean the planning, coordination, and authorization of residential services and community support services administered pursuant to an individual service plan for: (a) Adults and children who are acutely mentally ill; (b) adults who are chronically mentally ill; (c) children who are severely emotionally disturbed; or (d) adults who are seriously disturbed and determined by a behavioral health administrative services organization or managed care organization to be at risk of becoming acutely or chronically mentally ill. Such planning, coordination, and authorization shall include mental health screening for children eligible under the federal Title XIX early and periodic screening, diagnosis, and treatment program. Resource management services include seven day a week, twenty-four hour a day availability of information regarding enrollment of adults and children who are

- mentally ill in services and their individual service plan to designated crisis responders, evaluation and treatment facilities, and others as determined by the behavioral health administrative services organization or managed care organization, as applicable.
  - (39) "Secretary" means the secretary of the department of health.
  - (40) "Seriously disturbed person" means a person who:
  - (a) Is gravely disabled or presents a likelihood of serious harm to himself or herself or others, or to the property of others, as a result of a mental disorder as defined in chapter 71.05 RCW;
  - (b) Has been on conditional release status, or under a less restrictive alternative order, at some time during the preceding two years from an evaluation and treatment facility or a state mental health hospital;
- 14 (c) Has a mental disorder which causes major impairment in 15 several areas of daily living;
  - (d) Exhibits suicidal preoccupation or attempts; or
  - (e) Is a child diagnosed by a mental health professional, as defined in chapter 71.34 RCW, as experiencing a mental disorder which is clearly interfering with the child's functioning in family or school or with peers or is clearly interfering with the child's personality development and learning.
  - (41) "Severely emotionally disturbed child" or "child who is severely emotionally disturbed" means a child who has been determined by the behavioral health administrative services organization or managed care organization, if applicable, to be experiencing a mental disorder as defined in chapter 71.34 RCW, including those mental disorders that result in a behavioral or conduct disorder, that is clearly interfering with the child's functioning in family or school or with peers and who meets at least one of the following criteria:
- 30 (a) Has undergone inpatient treatment or placement outside of the 31 home related to a mental disorder within the last two years;
  - (b) Has undergone involuntary treatment under chapter 71.34 RCW within the last two years;
  - (c) Is currently served by at least one of the following child-serving systems: Juvenile justice, child-protection/welfare, special education, or developmental disabilities;
    - (d) Is at risk of escalating maladjustment due to:
- 38 (i) Chronic family dysfunction involving a caretaker who is 39 mentally ill or inadequate;
- 40 (ii) Changes in custodial adult;

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- 1 (iii) Going to, residing in, or returning from any placement 2 outside of the home, for example, psychiatric hospital, short-term 3 inpatient, residential treatment, group or foster home, or a 4 correctional facility;
  - (iv) Subject to repeated physical abuse or neglect;
  - (v) Drug or alcohol abuse; or
- 7 (vi) Homelessness.

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- 8 (42) "State minimum standards" means minimum requirements 9 established by rules adopted and necessary to implement this chapter 10 by:
  - (a) The authority for:
- 12 (i) Delivery of mental health and substance use disorder 13 services; and
  - (ii) Community support services and resource management services;
  - (b) The department of health for:
- 16 (i) Licensed or certified behavioral health agencies for the 17 purpose of providing mental health or substance use disorder programs 18 and services, or both;
  - (ii) Licensed behavioral health providers for the provision of mental health or substance use disorder services, or both; and
    - (iii) Residential services.
    - (43) "Substance use disorder" means a cluster of cognitive, behavioral, and physiological symptoms indicating that an individual continues using the substance despite significant substance-related problems. The diagnosis of a substance use disorder is based on a pathological pattern of behaviors related to the use of the substances.
- 28 (44) "Tribe," for the purposes of this section, means a federally recognized Indian tribe.
- 30 (45) "Crisis call center hub" means a state-designated center
  31 participating in the national suicide prevention lifeline network to
  32 respond to statewide or regional 988 calls that meets the
  33 requirements of section 102 of this act.
- 34 (46) "Crisis stabilization services" means services such as 2335 hour crisis stabilization units based on the living room model,
  36 crisis stabilization units as provided in RCW 71.05.020, triage
  37 facilities as provided in RCW 71.05.020, short-term respite
  38 facilities, peer-run respite services, and same-day walk-in
  39 behavioral health services, including within the overall crisis

- 1 system components that operate like hospital emergency departments
  2 that accept all walk-ins, and ambulance, fire, and police drop-offs.
- 3 <u>(47) "Mobile rapid response crisis team" means a team that</u> 4 <u>provides professional on-site community-based intervention such as</u>
- 5 <u>outreach</u>, <u>de-escalation</u>, <u>stabilization</u>, <u>resource connection</u>, <u>and</u>
- 6 <u>follow-up support for individuals who are experiencing a behavioral</u>
- 7 health crisis, that shall include certified peer counselors as a best
- 8 practice to the extent practicable based on workforce availability,
- 9 and that meets standards for response times established by the
- 10 <u>authority</u>.

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- 11 <u>(48) "988 crisis hotline" means the universal telephone number</u>
- 12 <u>within the United States designated for the purpose of the national</u>
- 13 suicide prevention and mental health crisis hotline system operating
- 14 through the national suicide prevention lifeline.
- 15 **Sec. 302.** RCW 71.24.025 and 2020 c 256 s 201 and 2020 c 80 s 52 are each reenacted and amended to read as follows:
- Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.
- 19 (1) "Acutely mentally ill" means a condition which is limited to 20 a short-term severe crisis episode of:
- 21 (a) A mental disorder as defined in RCW 71.05.020 or, in the case 22 of a child, as defined in RCW 71.34.020;
- (b) Being gravely disabled as defined in RCW 71.05.020 or, in the case of a child, a gravely disabled minor as defined in RCW 71.34.020; or
- 26 (c) Presenting a likelihood of serious harm as defined in RCW 71.05.020 or, in the case of a child, as defined in RCW 71.34.020.
  - (2) "Alcoholism" means a disease, characterized by a dependency on alcoholic beverages, loss of control over the amount and circumstances of use, symptoms of tolerance, physiological or psychological withdrawal, or both, if use is reduced or discontinued, and impairment of health or disruption of social or economic functioning.
  - (3) "Approved substance use disorder treatment program" means a program for persons with a substance use disorder provided by a treatment program licensed or certified by the department as meeting standards adopted under this chapter.
    - (4) "Authority" means the Washington state health care authority.

- (5) "Available resources" means funds appropriated for the purpose of providing community behavioral health programs, federal funds, except those provided according to Title XIX of the Social Security Act, and state funds appropriated under this chapter or chapter 71.05 RCW by the legislature during any biennium for the purpose of providing residential services, resource management services, community support services, and other behavioral health services. This does not include funds appropriated for the purpose of operating and administering the state psychiatric hospitals.
- (6) "Behavioral health administrative services organization" means an entity contracted with the authority to administer behavioral health services and programs under RCW 71.24.381, including crisis services and administration of chapter 71.05 RCW, the involuntary treatment act, for all individuals in a defined regional service area.
- (7) "Behavioral health aide" means a counselor, health educator, and advocate who helps address individual and community-based behavioral health needs, including those related to alcohol, drug, and tobacco abuse as well as mental health problems such as grief, depression, suicide, and related issues and is certified by a community health aide program of the Indian health service or one or more tribes or tribal organizations consistent with the provisions of 25 U.S.C. Sec. 16161 and RCW 43.71B.010 (7) and (8).
- (8) "Behavioral health provider" means a person licensed under chapter 18.57, 18.71, 18.71A, 18.83, 18.205, 18.225, or 18.79 RCW, as it applies to registered nurses and advanced registered nurse practitioners.
  - (9) "Behavioral health services" means mental health services as described in this chapter and chapter 71.36 RCW and substance use disorder treatment services as described in this chapter that, depending on the type of service, are provided by licensed or certified behavioral health agencies, behavioral health providers, or integrated into other health care providers.
    - (10) "Child" means a person under the age of eighteen years.
- 35 (11) "Chronically mentally ill adult" or "adult who is 36 chronically mentally ill" means an adult who has a mental disorder 37 and meets at least one of the following criteria:
- 38 (a) Has undergone two or more episodes of hospital care for a 39 mental disorder within the preceding two years; or

1 (b) Has experienced a continuous psychiatric hospitalization or 2 residential treatment exceeding six months' duration within the 3 preceding year; or

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- (c) Has been unable to engage in any substantial gainful activity by reason of any mental disorder which has lasted for a continuous period of not less than twelve months. "Substantial gainful activity" shall be defined by the authority by rule consistent with Public Law 92-603, as amended.
- (12) "Clubhouse" means a community-based program that provides rehabilitation services and is licensed or certified by the department.
  - (13) "Community behavioral health program" means all expenditures, services, activities, or programs, including reasonable administration and overhead, designed and conducted to prevent or treat substance use disorder, mental illness, or both in the community behavioral health system.
  - (14) "Community behavioral health service delivery system" means public, private, or tribal agencies that provide services specifically to persons with mental disorders, substance use disorders, or both, as defined under RCW 71.05.020 and receive funding from public sources.
  - (15) "Community support services" means services authorized, planned, and coordinated through resource management services including, at a minimum, assessment, diagnosis, emergency crisis intervention available twenty-four hours, seven days a prescreening determinations for persons who are mentally ill being considered for placement in nursing homes as required by federal law, screening for patients being considered for admission to residential services, diagnosis and treatment for children who are acutely mentally ill or severely emotionally or behaviorally disturbed discovered under screening through the federal Title XIX early and periodic screening, diagnosis, and treatment program, investigation, legal, and other nonresidential services under chapter 71.05 RCW, case management services, psychiatric treatment including medication supervision, counseling, psychotherapy, assuring transfer of relevant patient information between service providers, recovery services, and other services determined by behavioral health administrative services organizations.
- (16) "Consensus-based" means a program or practice that has general support among treatment providers and experts, based on Code Rev/MW:lel 33 S-2948.2/21 2nd draft

- experience or professional literature, and may have anecdotal or case study support, or that is agreed but not possible to perform studies with random assignment and controlled groups.
- (17) "County authority" means the board of county commissioners, county council, or county executive having authority to establish a behavioral health administrative services organization, or two or more of the county authorities specified in this subsection which have entered into an agreement to establish a behavioral health administrative services organization.
  - (18) "Department" means the department of health.
- 11 (19) "Designated crisis responder" has the same meaning as in RCW 12 71.05.020.
  - (20) "Director" means the director of the authority.
  - (21) "Drug addiction" means a disease characterized by a dependency on psychoactive chemicals, loss of control over the amount and circumstances of use, symptoms of tolerance, physiological or psychological withdrawal, or both, if use is reduced or discontinued, and impairment of health or disruption of social or economic functioning.
  - (22) "Early adopter" means a regional service area for which all of the county authorities have requested that the authority purchase medical and behavioral health services through a managed care health system as defined under RCW 71.24.380(6).
  - (23) "Emerging best practice" or "promising practice" means a program or practice that, based on statistical analyses or a well established theory of change, shows potential for meeting the evidence-based or research-based criteria, which may include the use of a program that is evidence-based for outcomes other than those listed in subsection (24) of this section.
  - (24) "Evidence-based" means a program or practice that has been tested in heterogeneous or intended populations with multiple randomized, or statistically controlled evaluations, or both; or one large multiple site randomized, or statistically controlled evaluation, or both, where the weight of the evidence from a systemic review demonstrates sustained improvements in at least one outcome. "Evidence-based" also means a program or practice that can be implemented with a set of procedures to allow successful replication in Washington and, when possible, is determined to be cost-beneficial.

- 1 (25) "Indian health care provider" means a health care program 2 operated by the Indian health service or by a tribe, tribal 3 organization, or urban Indian organization as those terms are defined 4 in the Indian health care improvement act (25 U.S.C. Sec. 1603).
  - (26) "Intensive behavioral health treatment facility" means a community-based specialized residential treatment facility for individuals with behavioral health conditions, including individuals discharging from or being diverted from state and local hospitals, whose impairment or behaviors do not meet, or no longer meet, criteria for involuntary inpatient commitment under chapter 71.05 RCW, but whose care needs cannot be met in other community-based placement settings.
    - (27) "Licensed or certified behavioral health agency" means:
- 14 (a) An entity licensed or certified according to this chapter or chapter 71.05 RCW;
  - (b) An entity deemed to meet state minimum standards as a result of accreditation by a recognized behavioral health accrediting body recognized and having a current agreement with the department; or
  - (c) An entity with a tribal attestation that it meets state minimum standards for a licensed or certified behavioral health agency.
  - (28) "Licensed physician" means a person licensed to practice medicine or osteopathic medicine and surgery in the state of Washington.
    - (29) "Long-term inpatient care" means inpatient services for persons committed for, or voluntarily receiving intensive treatment for, periods of ninety days or greater under chapter 71.05 RCW. "Long-term inpatient care" as used in this chapter does not include: (a) Services for individuals committed under chapter 71.05 RCW who are receiving services pursuant to a conditional release or a court-ordered less restrictive alternative to detention; or (b) services for individuals voluntarily receiving less restrictive alternative treatment on the grounds of the state hospital.
    - (30) "Managed care organization" means an organization, having a certificate of authority or certificate of registration from the office of the insurance commissioner, that contracts with the authority under a comprehensive risk contract to provide prepaid health care services to enrollees under the authority's managed care programs under chapter 74.09 RCW.

1 (31) "Mental health peer-run respite center" means a peer-run 2 program to serve individuals in need of voluntary, short-term, 3 noncrisis services that focus on recovery and wellness.

- (32) Mental health "treatment records" include registration and all other records concerning persons who are receiving or who at any time have received services for mental illness, which are maintained by the department of social and health services or the authority, by behavioral health administrative services organizations and their staffs, by managed care organizations and their staffs, or by treatment facilities. "Treatment records" do not include notes or records maintained for personal use by a person providing treatment services for the entities listed in this subsection, or a treatment facility if the notes or records are not available to others.
- (33) "Mentally ill persons," "persons who are mentally ill," and "the mentally ill" mean persons and conditions defined in subsections (1), (11), (40), and (41) of this section.
- (34) "Recovery" means a process of change through which individuals improve their health and wellness, live a self-directed life, and strive to reach their full potential.
- (35) "Research-based" means a program or practice that has been tested with a single randomized, or statistically controlled evaluation, or both, demonstrating sustained desirable outcomes; or where the weight of the evidence from a systemic review supports sustained outcomes as described in subsection (24) of this section but does not meet the full criteria for evidence-based.
- (36) "Residential services" means a complete range of residences and supports authorized by resource management services and which may involve a facility, a distinct part thereof, or services which support community living, for persons who are acutely mentally ill, adults who are chronically mentally ill, children who are severely emotionally disturbed, or adults who are seriously disturbed and determined by the behavioral health administrative services organization or managed care organization to be at risk of becoming acutely or chronically mentally ill. The services shall include at least evaluation and treatment services as defined in chapter 71.05 RCW, acute crisis respite care, long-term adaptive and rehabilitative care, and supervised and supported living services, and shall also include any residential services developed to service persons who are mentally ill in nursing homes, residential treatment facilities, assisted living facilities, and adult family homes, and may include

outpatient services provided as an element in a package of services in a supported housing model. Residential services for children in out-of-home placements related to their mental disorder shall not include the costs of food and shelter, except for children's longterm residential facilities existing prior to January 1, 1991.

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- (37) "Resilience" means the personal and community qualities that enable individuals to rebound from adversity, trauma, tragedy, threats, or other stresses, and to live productive lives.
- "Resource management services" mean the planning, coordination, and authorization of residential services and community support services administered pursuant to an individual service plan for: (a) Adults and children who are acutely mentally ill; (b) adults who are chronically mentally ill; (c) children who are severely emotionally disturbed; or (d) adults who are seriously disturbed and by a behavioral health administrative services organization or managed care organization to be at risk of becoming acutely or chronically mentally ill. Such planning, coordination, and authorization shall include mental health screening for children eligible under the federal Title XIX early and periodic screening, diagnosis, and treatment program. Resource management services include seven day a week, twenty-four hour a day availability of information regarding enrollment of adults and children who are mentally ill in services and their individual service plan to designated crisis responders, evaluation and treatment facilities, and others as determined by the behavioral health administrative services organization or managed care organization, as applicable.
  - (39) "Secretary" means the secretary of the department of health.
  - (40) "Seriously disturbed person" means a person who:
  - (a) Is gravely disabled or presents a likelihood of serious harm to himself or herself or others, or to the property of others, as a result of a mental disorder as defined in chapter 71.05 RCW;
- (b) Has been on conditional release status, or under a less restrictive alternative order, at some time during the preceding two years from an evaluation and treatment facility or a state mental health hospital;
- 36 (c) Has a mental disorder which causes major impairment in 37 several areas of daily living;
  - (d) Exhibits suicidal preoccupation or attempts; or
- 39 (e) Is a child diagnosed by a mental health professional, as defined in chapter 71.34 RCW, as experiencing a mental disorder which Code Rev/MW:lel 37 S-2948.2/21 2nd draft

- is clearly interfering with the child's functioning in family or school or with peers or is clearly interfering with the child's personality development and learning.
  - (41) "Severely emotionally disturbed child" or "child who is severely emotionally disturbed" means a child who has been determined by the behavioral health administrative services organization or managed care organization, if applicable, to be experiencing a mental disorder as defined in chapter 71.34 RCW, including those mental disorders that result in a behavioral or conduct disorder, that is clearly interfering with the child's functioning in family or school or with peers and who meets at least one of the following criteria:
- 12 (a) Has undergone inpatient treatment or placement outside of the 13 home related to a mental disorder within the last two years;
- 14 (b) Has undergone involuntary treatment under chapter 71.34 RCW 15 within the last two years;
  - (c) Is currently served by at least one of the following child-serving systems: Juvenile justice, child-protection/welfare, special education, or developmental disabilities;
    - (d) Is at risk of escalating maladjustment due to:
- 20 (i) Chronic family dysfunction involving a caretaker who is 21 mentally ill or inadequate;
  - (ii) Changes in custodial adult;
- (iii) Going to, residing in, or returning from any placement outside of the home, for example, psychiatric hospital, short-term inpatient, residential treatment, group or foster home, or a correctional facility;
  - (iv) Subject to repeated physical abuse or neglect;
  - (v) Drug or alcohol abuse; or
- 29 (vi) Homelessness.

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- 30 (42) "State minimum standards" means minimum requirements 31 established by rules adopted and necessary to implement this chapter 32 by:
  - (a) The authority for:
- 34 (i) Delivery of mental health and substance use disorder 35 services; and
  - (ii) Community support services and resource management services;
- 37 (b) The department of health for:
- 38 (i) Licensed or certified behavioral health agencies for the 39 purpose of providing mental health or substance use disorder programs 40 and services, or both;

- 1 (ii) Licensed behavioral health providers for the provision of 2 mental health or substance use disorder services, or both; and
  - (iii) Residential services.

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- 4 (43) "Substance use disorder" means a cluster of cognitive, 5 behavioral, and physiological symptoms indicating that an individual 6 continues using the substance despite significant substance-related 7 problems. The diagnosis of a substance use disorder is based on a 8 pathological pattern of behaviors related to the use of the 9 substances.
- 10 (44) "Tribe," for the purposes of this section, means a federally recognized Indian tribe.
  - (45) "Crisis call center hub" means a state-designated center participating in the national suicide prevention lifeline network to respond to statewide or regional 988 calls that meets the requirements of section 102 of this act.
    - (46) "Crisis stabilization services" means services such as 23-hour crisis stabilization units based on the living room model, crisis stabilization units as provided in RCW 71.05.020, triage facilities as provided in RCW 71.05.020, short-term respite facilities, peer-run respite services, and same-day walk-in behavioral health services, including within the overall crisis system components that operate like hospital emergency departments that accept all walk-ins, and ambulance, fire, and police drop-offs.
    - (47) "Mobile rapid response crisis team" means a team that provides professional on-site community-based intervention such as outreach, de-escalation, stabilization, resource connection, and follow-up support for individuals who are experiencing a behavioral health crisis, that shall include certified peer counselors as a best practice to the extent practicable based on workforce availability, and that meets standards for response times established by the authority.
- 32 (48) "988 crisis hotline" means the universal telephone number 33 within the United States designated for the purpose of the national 34 suicide prevention and mental health crisis hotline system operating 35 through the national suicide prevention lifeline.
- 36 **Sec. 303.** RCW 71.24.649 and 2019 c 324 s 5 are each amended to read as follows:
- The secretary shall license or certify mental health peer-run respite centers that meet state minimum standards. In consultation Code Rev/MW:lel

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- with the authority and the department of social and health services, the secretary must:
- 3 (1) Establish requirements for licensed and certified community
  4 behavioral health agencies to provide mental health peer-run respite
  5 center services and establish physical plant and service requirements
  6 to provide voluntary, short-term, noncrisis services that focus on
  7 recovery and wellness;
- 8 (2) Require licensed and certified agencies to partner with the 9 local crisis system including, but not limited to, evaluation and 10 treatment facilities and designated crisis responders;
- 11 (3) Establish staffing requirements, including rules to ensure 12 that facilities are peer-run;
  - (4) Limit services to a maximum of seven days in a month;
- 14 (5) Limit services to individuals who are experiencing 15 psychiatric distress, but do not meet legal criteria for involuntary 16 hospitalization under chapter 71.05 RCW; and
- 17 (6) Limit services to persons at least eighteen years of age.
- NEW SECTION. Sec. 304. Sections 201 through 206 of this act constitute a new chapter in Title 82 RCW.
- NEW SECTION. Sec. 305. Sections 201 through 205 of this act take effect October 1, 2021.
- NEW SECTION. Sec. 306. Section 301 of this act expires July 1, 23 2022.
- NEW SECTION. Sec. 307. Section 302 of this act takes effect July 1, 2022.
- NEW SECTION. Sec. 308. Section 103 of this act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.
- NEW SECTION. Sec. 309. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2021, in the omnibus appropriations act, this
- 33 act is null and void."

## **E2SHB 1477** - S AMD **830**

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By Senator Dhingra

#### ADOPTED AS AMENDED 04/19/2021

On page 1, line 4 of the title, after "services;" strike the remainder of the title and insert "amending RCW 71.24.649; reenacting and amending RCW 71.24.025 and 71.24.025; adding new sections to chapter 71.24 RCW; adding a new section to chapter 48.43 RCW; adding a new section to chapter 43.06 RCW; adding a new chapter to Title 82 RCW; creating new sections; prescribing penalties; providing effective dates; providing expiration dates; and declaring an emergency."

- EFFECT: (1) Requires the Department of Health and Health Care Authority (HCA) to collaborate to develop the technology and platforms necessary to manage and operate the behavioral health crisis response and suicide prevention system.
- (2) Requires the technology system developed for the crisis system to support consultation with tribal governments to ensure coordinated care in a government-to-government relationship, including dedicated services to tribal members.
- (3) Provides that the role of the Crisis Response Improvement Strategy Committee (CRIS Committee) is to provide advice to the steering committee in developing an integrated behavioral health crisis response and suicide prevention system.
- (4) Transfers responsibility for making reports from the CRIS Committee to the steering committee, after discussion with the CRIS Committee and hearing reports from the subcommittees.
- (5) Requires the Credentialing and Training Subcommittee to recommend minimum education requirements for clinical staff at crisis call center hubs, including whether it is appropriate to hire staff with less than a bachelor's degree based on the person's skills and life or work experience.
- (6) Reduces the responsibility of the 988 Hotline and Behavioral Health Crisis System Coordinator to review contractual agreements between HCA and managed care organizations and behavioral health administrative services organizations.

--- END ---