## **E2SHB 1272** - S COMM AMD By Committee on Ways & Means

## ADOPTED 04/10/2021

1 Strike everything after the enacting clause and insert the 2 following:

- 3 "Sec. 1. RCW 43.70.052 and 2014 c 220 s 2 are each amended to 4 read as follows:
- To promote the public interest consistent with the 5 6 purposes of chapter 492, Laws of 1993 as amended by chapter 267, Laws 7 of 1995, the department shall ((continue to)) require hospitals to submit hospital financial and patient discharge information, 8 9 including any applicable information reported pursuant to section 2 of this act, which shall be collected, maintained, analyzed, and 10 11 disseminated by the department. The department shall, if deemed cost-12 effective and efficient, contract with a private entity for any or all parts of data collection. Data elements shall be reported in 13 14 conformance with a uniform reporting system established by the 15 department. This includes data elements identifying each hospital's revenues, expenses, contractual allowances, charity care, bad debt, 16 other income, total units of inpatient and outpatient services, and 17 18 other financial and employee compensation information reasonably 19 necessary to fulfill the purposes of this section.
  - (b) Data elements relating to use of hospital services by patients shall be the same as those currently compiled by hospitals through inpatient discharge abstracts. The department shall encourage and permit reporting by electronic transmission or hard copy as is practical and economical to reporters.
  - (c) By January 1, 2023, the department must revise the uniform reporting system to further delineate hospital expenses reported in the other direct expense category in the statement of revenue and expense. The department must include the following additional categories of expenses within the other direct expenses category:
- 30 (i) Blood supplies;

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- 31 (ii) Contract staffing;
- 32 (iii) Information technology, including licenses and maintenance;
- 33 (iv) Insurance and professional liability;

- 1 (v) Laundry services;
- 2 (vi) Legal, audit, and tax professional services;
- 3 (vii) Purchased laboratory services;
- 4 (viii) Repairs and maintenance;
- 5 (ix) Shared services or system office allocation;
- 6 (x) Staff recruitment;
- 7 (xi) Training costs;
- 8 (xii) Taxes;
- 9 (xiii) Utilities; and
- 10 (xiv) Other noncategorized expenses.
- 11 (d) The department must revise the uniform reporting system to
- 12 <u>further delineate hospital revenues reported in the other operating</u>
- 13 revenue category in the statement of revenue and expense. The
- 14 <u>department must include the following additional categories of</u>
- 15 <u>revenues within the other operating revenues category:</u>
- 16 <u>(i) Donations;</u>
- 17 <u>(ii) Grants;</u>
- 18 (iii) Joint venture revenue;
- 19 (iv) Local taxes;
- 20 <u>(v) Outpatient pharmacy;</u>
- 21 <u>(vi) Parking;</u>
- 22 <u>(vii) Quality incentive payments;</u>
- 23 <u>(viii) Reference laboratories;</u>
- 24 (ix) Rental income;
- 25 (x) Retail cafeteria; and
- 26 (xi) Other noncategorized revenues.
- 27 (e) (i) A hospital, other than a hospital designated by medicare
- 28 <u>as a critical access hospital or sole community hospital, must report</u>
- 29 line items and amounts for any expenses or revenues in the other
- 30 noncategorized expenses category in (c)(xiv) of this subsection or
- 31 the other noncategorized revenues category in (d)(xi) of this
- 32 subsection that either have a value: (A) Of \$1,000,000 or more; or
- 33 (B) representing one percent or more of the total expenses or total
- 34 <u>revenues; or</u>
- 35 (ii) A hospital designated by medicare as a critical access
- 36 hospital or sole community hospital must report line items and
- 37 amounts for any expenses or revenues in the other noncategorized
- 38 expenses category in (c)(xiv) of this subsection or the other
- 39 <u>noncategorized revenues category in (d)(xi) of this subsection that</u>

represent the greater of: (A) \$1,000,000; or (B) one percent or more of the total expenses or total revenues.

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- (f) A hospital must report any money, including loans, received by the hospital or a health system to which it belongs from a federal, state, or local government entity in response to a national or state-declared emergency, including a pandemic. Hospitals must report this information as it relates to federal, state, or local money received after January 1, 2020, in association with the COVID-19 pandemic. The department shall provide guidance on reporting pursuant to this subsection.
  - (2) In identifying financial reporting requirements, the department may require both annual reports and condensed quarterly reports from hospitals, so as to achieve both accuracy and timeliness in reporting, but shall craft such requirements with due regard of the data reporting burdens of hospitals.
- (3) (a) Beginning with compensation information for 2012, unless a hospital is operated on a for-profit basis, the department shall require a hospital licensed under chapter 70.41 RCW to annually submit employee compensation information. To satisfy employee compensation reporting requirements to the department, a hospital shall submit information as directed in (a)(i) or (ii) of this subsection. A hospital may determine whether to report under (a)(i) or (ii) of this subsection for purposes of reporting.
- (i) Within one hundred thirty-five days following the end of each hospital's fiscal year, a nonprofit hospital shall file the appropriate schedule of the federal internal revenue service form 990 that identifies the employee compensation information with the department. If the lead administrator responsible for the hospital or the lead administrator's compensation is not identified on the schedule of form 990 that identifies the employee compensation information. the hospital shall also submit the compensation information for the lead administrator as directed department's form required in (b) of this subsection.
- (ii) Within one hundred thirty-five days following the end of each hospital's calendar year, a hospital shall submit the names and compensation of the five highest compensated employees of the hospital who do not have any direct patient responsibilities. Compensation information shall be reported on a calendar year basis for the calendar year immediately preceding the reporting date. If those five highest compensated employees do not include the lead Code Rev/MW:jlb 3 S-2585.1/21

- administrator for the hospital, compensation information for the lead administrator shall also be submitted. Compensation information shall include base compensation, bonus and incentive compensation, other payments that qualify as reportable compensation, retirement and other deferred compensation, and nontaxable benefits.
- (b) To satisfy the reporting requirements of this subsection (3), the department shall create a form and make it available no later than August 1, 2012. To the greatest extent possible, the form shall follow the format and reporting requirements of the portion of the internal revenue service form 990 schedule relating to compensation information. If the internal revenue service substantially revises its schedule, the department shall update its form.
- (4) The health care data collected, maintained, and studied by the department shall only be available for retrieval in original or processed form to public and private requestors pursuant to subsection ((\(\frac{(+7+)}{(7+)}\)) (9) of this section and shall be available within a reasonable period of time after the date of request. The cost of retrieving data for state officials and agencies shall be funded through the state general appropriation. The cost of retrieving data for individuals and organizations engaged in research or private use of data or studies shall be funded by a fee schedule developed by the department that reflects the direct cost of retrieving the data or study in the requested form.
- (5) The department shall, in consultation and collaboration with ((the federally recognized)) tribes, urban or other Indian health service organizations, and the federal area Indian health service, design, develop, and maintain an American Indian-specific health data, statistics information system.
- (6) (a) Except as provided in subsection (c) of this section, beginning January 1, 2023, patient discharge information reported by hospitals to the department must identify patients by race, ethnicity, gender identity, sexual orientation, preferred language, any disability, and zip code of primary residence. The department shall provide guidance on reporting pursuant to this subsection. When requesting demographic information under this subsection, a hospital must inform patients that providing the information is voluntary. If a hospital fails to report demographic information under this subsection because a patient refused to provide the information, the department may not take any action against the hospital for failure

- 1 to comply with reporting requirements or other licensing standards on
  2 that basis.
- (b) The department must develop a waiver process for the requirements of (a) of this subsection for a hospital that is certified by the centers for medicare and medicaid services as a critical access hospital, is certified by the centers of medicare and medicaid services as a sole community hospital, or qualifies as a medicare dependent hospital due to economic hardship, technological limitations that are not reasonably in the control of the hospital, or other <u>exceptional circumstance demonstrated by the hospital. The</u> waiver must be limited to one year or less, or for any other specified time frame set by the department. Hospitals may apply for waiver extensions.
  - (c) Subject to funding appropriated specifically for this purpose, the department shall establish a process no later than October 1, 2022, for any hospital that is certified by the centers for medicare and medicaid services as a critical access hospital, is certified by the centers for medicare and medicaid services as a sole community hospital, or qualifies as a medicare dependent hospital, to apply for a grant to support updating the hospital's electronic health records system to comply with the requirements of this subsection, subject to the following:
  - (i) A hospital owned or operated by a health system that owns or operates two or more hospitals is not eligible to apply for a grant under this subsection;
  - (ii) In considering a hospital application, the department may consider information about the hospital's need for financial support to alter the hospital's electronic health records system, including, but not limited to, demonstrated costs necessary to update the hospital's current electronic health record system to comply with the requirements in this section and evidence of need for financial assistance. The department may provide grant amounts of varying sizes depending on the need of the applicant hospital;
  - (iii) A hospital that receives a grant under this section must update the hospital's electronic health records system to comply with the requirements of this section before the hospital may make other changes to its electronic health records system, except for changes that are required for security, compliance, or privacy purposes; and

- 1 <u>(iv) A hospital that receives a grant under this section must</u>
  2 <u>comply with subsection (a) of this section no later than July 1,</u>
  3 2023.
  - (d) The department shall adopt rules to implement this subsection (6) no later than July 1, 2022.
  - (7) Beginning January 1, 2023, each hospital must report to the department, on a quarterly basis, the number of submitted and completed charity care applications that the hospital received in the prior quarter and the number of charity care applications approved in the prior quarter pursuant to the hospital's charity care policy, consistent with chapter 70.170 RCW. The department shall develop a standard form for hospitals to use in submitting information pursuant to this subsection.
  - (8) All persons subject to the data collection requirements of this section shall comply with departmental requirements established by rule in the acquisition of data.
  - (((7))) (9) The department must maintain the confidentiality of patient discharge data it collects under subsections (1) and (6) of this section. Patient discharge data that includes direct and indirect identifiers is not subject to public inspection and the department may only release such data as allowed for in this section. Any agency that receives patient discharge data under (a) or (b) of this subsection must also maintain the confidentiality of the data and may not release the data except as consistent with subsection (((8))) (10) (b) of this section. The department may release the data as follows:
  - (a) Data that includes direct and indirect patient identifiers, as specifically defined in rule, may be released to:
- 29 (i) Federal, state, and local government agencies upon receipt of 30 a signed data use agreement with the department; and
- 31 (ii) Researchers with approval of the Washington state 32 institutional review board upon receipt of a signed confidentiality 33 agreement with the department.
  - (b) Data that does not contain direct patient identifiers but may contain indirect patient identifiers may be released to agencies, researchers, and other persons upon receipt of a signed data use agreement with the department.
- 38 (c) Data that does not contain direct or indirect patient 39 identifiers may be released on request.

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- 1  $((\frac{(8)}{(8)}))$  (10) Recipients of data under subsection  $((\frac{(7)}{(7)}))$  (9)(a) 2 and (b) of this section must agree in a written data use agreement, 3 at a minimum, to:
  - (a) Take steps to protect direct and indirect patient identifying information as described in the data use agreement; and
- 6 (b) Not redisclose the data except as authorized in their data 7 use agreement consistent with the purpose of the agreement.
  - ((+9))) (11) Recipients of data under subsection ((+7))) (9) (b) and (c) of this section must not attempt to determine the identity of persons whose information is included in the data set or use the data in any manner that identifies individuals or their families.
- 12  $((\frac{10}{10}))$  for the purposes of this section:

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- 13 (a) "Direct patient identifier" means information that identifies 14 a patient; and
- 15 (b) "Indirect patient identifier" means information that may 16 identify a patient when combined with other information.
- $((\frac{(11)}{(11)}))$  <u>(13)</u> The department must adopt rules necessary to carry out its responsibilities under this section. The department must consider national standards when adopting rules.
- NEW SECTION. Sec. 2. A new section is added to chapter 43.70 RCW to read as follows:
  - (1) (a) Beginning July 1, 2022, for a health system operating a hospital licensed under chapter 70.41 RCW, the health system must annually submit to the department a consolidated annual income statement and balance sheet, including hospitals, ambulatory surgical facilities, health clinics, urgent care clinics, physician groups, health-related laboratories, long-term care facilities, home health agencies, dialysis facilities, ambulance services, behavioral health settings, and virtual care entities that are operated in Washington.
  - (b) The state auditor's office shall provide the department with audited financial statements for all hospitals owned or operated by a public hospital district under chapter 70.44 RCW. Public hospital districts are not required to submit additional information to the department under this subsection.
- 35 (2) The department must make information submitted under this section available in the same manner as hospital financial data.
- NEW SECTION. Sec. 3. A new section is added to chapter 70.41 RCW to read as follows:

1 The department shall contract with the University of Washington school of nursing to lead an interdisciplinary study to analyze the 2 impact of the number, type, education, training, and experience of 3 acute care hospital staffing personnel on patient mortality and 4 patient outcomes utilizing scientifically sound research methods most 5 6 effective for all involved stakeholders. The University of Washington school of nursing must work in collaboration with the other schools 7 in the University of Washington health sciences administration. The 8 study should control for other contributing factors, including but 9 not limited to access to equipment, patients' underlying conditions 10 11 and diagnoses, patients' demographics information, the trauma level 12 designation of the hospital, transfers from other hospitals, and external factors impacting hospital volumes. The study must be 13 completed by September 1, 2022, and the department shall submit the 14 study to the appropriate committees of the legislature by October 1, 15 16 2022.

Sec. 4. RCW 70.01.040 and 2012 c 184 s 1 are each amended to read as follows:

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- (1) Prior to the delivery of nonemergency services, a provider-based clinic that charges a facility fee shall provide a notice to any patient that the clinic is licensed as part of the hospital and the patient may receive a separate charge or billing for the facility component, which may result in a higher out-of-pocket expense.
- (2) Each health care facility must post prominently in locations easily accessible to and visible by patients, including its website, a statement that the provider-based clinic is licensed as part of the hospital and the patient may receive a separate charge or billing for the facility, which may result in a higher out-of-pocket expense.
- (3) Nothing in this section applies to laboratory services, imaging services, or other ancillary health services not provided by staff employed by the health care facility.
- (4) As part of the year-end financial reports submitted to the department of health pursuant to RCW 43.70.052, all hospitals with provider-based clinics that bill a separate facility fee shall report:
- 36 (a) The number of provider-based clinics owned or operated by the 37 hospital that charge or bill a separate facility fee;
- 38 (b) The number of patient visits at each provider-based clinic 39 for which a facility fee was charged or billed for the year;

- 1 (c) The revenue received by the hospital for the year by means of facility fees at each provider-based clinic; and 2
  - (d) The range of allowable facility fees paid by public or private payers at each provider-based clinic.
    - (5) For the purposes of this section:

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- (a) "Facility fee" means any separate charge or billing by a provider-based clinic in addition to a professional fee for physicians' services that is intended to cover building, electronic medical records systems, billing, and other administrative and operational expenses.
- (b) "Provider-based clinic" means the site of an off-campus clinic or provider office ((<del>located at least two hundred fifty yards</del> from the main hospital buildings or as determined by the centers for medicare and medicaid services,)) that is owned by a hospital licensed under chapter 70.41 RCW or a health system that operates one or more hospitals licensed under chapter 70.41 RCW, is licensed as part of the hospital, and is primarily engaged in providing diagnostic and therapeutic care including medical history, physical examinations, assessment of health status, and treatment monitoring. This does not include clinics exclusively designed for and providing 21 laboratory, X-ray, testing, therapy, pharmacy, or educational services and does not include facilities designated as rural health clinics.
- 24 **Sec. 5.** RCW 70.41.470 and 2012 c 103 s 1 are each amended to 25 read as follows:
  - (1) As of January 1, 2013, each hospital that is recognized by the internal revenue service as a 501(c)(3) nonprofit entity must make its federally required community health needs assessment widely available to the public and submit it to the department within fifteen days of submission to the internal revenue service. Following completion of the initial community health needs assessment, each hospital in accordance with the internal revenue service (( $_{\mathcal{T}}$ )) shall complete and make widely available to the public and submit to the <u>department</u> an assessment once every three years. <u>The department must</u> post the information submitted to it pursuant to this subsection on its website.
  - (2) (a) Unless contained in the community health needs assessment under subsection (1) of this section, a hospital subject to the requirements under subsection (1) of this section shall make public Code Rev/MW:jlb 9 S-2585.1/21

and submit to the department a description of the community served by the hospital, including both a geographic description and a description of the general population served by the hospital; and demographic information such as leading causes of death, levels of chronic illness, and descriptions of the medically underserved, low-income, and minority, or chronically ill populations in the community.

(b) (i) Beginning July 1, 2022, a hospital, other than a hospital designated by medicare as a critical access hospital or sole community hospital, that is subject to the requirements under subsection (1) of this section must annually submit to the department an addendum which details information about activities identified as community health improvement services with a cost of \$5,000 or more. The addendum must include the type of activity, the method in which the activity was delivered, how the activity relates to an identified community need in the community health needs assessment, the target population for the activity, strategies to reach the target population, identified outcome metrics, the cost to the hospital to provide the activity, the methodology used to calculate the hospital's costs, and the number of people served by the activity. If a community health improvement service is administered by an entity other than the hospital, the other entity must be identified in the addendum.

(ii) Beginning July 1, 2022, a hospital designated by medicare as a critical access hospital or sole community hospital that is subject to the requirements under subsection (1) of this section must annually submit to the department an addendum which details information about the 10 highest cost activities identified as community health improvement services. The addendum must include the type of activity, the method in which the activity was delivered, how the activity relates to an identified community need in the community health needs assessment, the target population for the activity, strategies to reach the target population, identified outcome metrics, the cost to the hospital to provide the activity, the methodology used to calculate the hospital's costs, and the number of people served by the activity. If a community health improvement service is administered by an entity other than the hospital, the other entity must be identified in the addendum.

(iii) The department shall require the reporting of demographic information about participant race, ethnicity, any disability, gender

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identity, preferred language, and zip code of primary residency. The 1 department, in consultation with interested entities, may revise the 2 required demographic information according to an established six-year 3 review cycle about participant race, ethnicity, disabilities, gender 4 identity, preferred language, and zip code of primary residence that 5 6 must be reported under (b) (i) and (ii) of this subsection (2). At a 7 minimum, the department's consultation process shall include community organizations that provide community health improvement 8 services, communities impacted by health inequities, health care 9 10 workers, hospitals, and the governor's interagency coordinating 11 council on health disparities. The department shall establish a sixyear cycle for the review of the information requested under this 12 13 subsection (2) (b) (iii).

(iv) The department shall provide guidance on participant data collection and the reporting requirements under this subsection (2)(b). The guidance shall include a standard form for the reporting of information under this subsection (2)(b). The standard form must allow for the reporting of community health improvement services that are repeated within a reporting period to be combined within the addendum as a single project with the number of instances of the services listed. The department must develop the guidelines in consultation with interested entities, including an association representing hospitals in Washington, labor unions representing workers who work in hospital settings, and community health board associations. The department must post the information submitted to it pursuant to this subsection (2)(b) on its website.

(3) (a) Each hospital subject to the requirements of subsection (1) of this section shall make widely available to the public a community benefit implementation strategy within one completing its community health needs assessment. In developing the implementation strategy, hospitals shall consult with community-based stakeholders, organizations and and local public jurisdictions, as well as any additional consultations the hospital decides to undertake. Unless contained in the implementation strategy under this subsection (3)(a), the hospital must provide a brief explanation for not accepting recommendations for community benefit proposals identified in the assessment through the consultation process, such as excessive expense to implement or infeasibility of implementation of the proposal.

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- 1 (b) Implementation strategies must be evidence-based, when 2 available; or development and implementation of innovative programs 3 and practices should be supported by evaluation measures.
- (4) When requesting demographic information under subsection 4 (2) (b) of this section, a hospital must inform participants that 5 6 providing the information is voluntary. If a hospital fails to report demographic information under subsection (2)(b) of this section 7 because a participant refused to provide the information, the 8 department may not take any action against the hospital for failure 9 to comply with reporting requirements or other licensing standards on 10 11 that basis.
- 12 <u>(5)</u> For the purposes of this section, the term "widely available 13 to the public" has the same meaning as in the internal revenue 14 service guidelines.
- NEW SECTION. Sec. 6. The department of health shall develop any forms or guidance required in this act at least 60 days before hospitals are required to utilize the form or guidance.
- NEW SECTION. Sec. 7. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2021, in the omnibus appropriations act, this act is null and void."

## **E2SHB 1272** - S COMM AMD By Committee on Ways & Means

## ADOPTED 04/10/2021

- On page 1, line 1 of the title, after "transparency;" strike the remainder of the title and insert "amending RCW 43.70.052, 70.01.040, and 70.41.470; adding a new section to chapter 43.70 RCW; adding a new section to chapter 70.41 RCW; and creating new sections."
  - EFFECT: Adds sexual orientation to the list of patient demographic information hospitals must include in their patient discharge data reported to the DOH. Modifies the waiver requirements for hospitals to be exempt from including patient demographic information in their patient discharge data reported to the DOH so that the waiver:
  - (1) Only applies to a critical access hospital, sole community hospital, or a medicare dependent hospital;

- (2) Is limited to one year or less or for any other specified time frame set by DOH; and
  - (3) Allows hospitals to apply for waiver extensions.

Requires DOH to establish a grant program by October 1, 2022, that is subject to appropriations and supports critical access, sole community, or a medicare dependent hospital with updating their electronic health records system to comply with the additional patient demographic reporting requirements. Requires a hospital that receives a grant to comply with the patient demographic reporting requirements by July 1, 2023. Directs DOH to adopt rules to implement the patient demographic reporting, waiver and grant program by July 1, 2022. Specifies that the Department of Health must contract with the University of Washington School of Nursing on conducting the hospital staffing study.

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