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E2SHB 1099 - S COMM AMD By Committee on Ways & Means

ADOPTED AND ENGROSSED 3/3/2022

Strike everything after the enacting clause and insert the 1 2 following:

"Sec. 1. RCW 36.70A.020 and 2021 c 254 s 1 are each amended to 3 read as follows: 4

The following goals are adopted to guide the development and adoption of comprehensive plans and development regulations of those counties and cities that are required or choose to plan under RCW 36.70A.040 and, where specified, also guide the development of regional policies, plans, and strategies adopted under RCW 36.70A.210 and chapter 47.80 RCW. The following goals are not listed in order of priority and shall be used exclusively for the purpose of guiding the development of comprehensive plans ((and)), development regulations, and, where specified, regional plans, policies, and strategies:

- (1) Urban growth. Encourage development in urban areas where adequate public facilities and services exist or can be provided in an efficient manner.
- (2)Reduce sprawl. Reduce the inappropriate conversion undeveloped land into sprawling, low-density development.
 - (3) Transportation. Encourage efficient multimodal transportation systems that are based on regional priorities and coordinated with county and city comprehensive plans.
 - (4) Housing. Plan for and accommodate housing affordable to all economic segments of the population of this state, promote a variety housing types, and residential densities and encourage preservation of existing housing stock.
- Economic development. Encourage economic development throughout the state that is consistent with adopted comprehensive plans, promote economic opportunity for all citizens of this state, especially for unemployed and for disadvantaged persons, promote the retention and expansion of existing businesses and recruitment of new recognize regional differences impacting economic businesses, development opportunities, and encourage growth in areas experiencing

insufficient economic growth, all within the capacities of the state's natural resources, public services, and public facilities.

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- (6) Property rights. Private property shall not be taken for public use without just compensation having been made. The property rights of landowners shall be protected from arbitrary and discriminatory actions.
- (7) Permits. Applications for both state and local government permits should be processed in a timely and fair manner to ensure predictability.
- (8) Natural resource industries. Maintain and enhance natural resource-based industries, including productive timber, agricultural, and fisheries industries. Encourage the conservation of productive forestlands and productive agricultural lands, and discourage incompatible uses.
- (9) Open space and recreation. Retain open space, enhance recreational opportunities, conserve fish and wildlife habitat, increase access to natural resource lands and water, and develop parks and recreation facilities.
- (10) Environment. Protect the environment and enhance the state's high quality of life, including air and water quality, and the availability of water.
 - (11) Citizen participation and coordination. Encourage the involvement of citizens in the planning process, including the participation of vulnerable populations and overburdened communities, and ensure coordination between communities and jurisdictions to reconcile conflicts.
 - (12) Public facilities and services. Ensure that those public facilities and services necessary to support development shall be adequate to serve the development at the time the development is available for occupancy and use without decreasing current service levels below locally established minimum standards.
- 32 (13) Historic preservation. Identify and encourage the 33 preservation of lands, sites, and structures, that have historical or 34 archaeological significance.
- 35 (14) Environmental Resiliency. Ensure that comprehensive plans, 36 development regulations, and regional policies, plans, and strategies 37 under RCW 36.70A.210 and chapter 47.80 RCW, address and plan to 38 create systems to address jurisdictional needs for resilience to 39 changing conditions including, but not limited to, wildfire, drought,

- Sec. 2. RCW 36.70A.480 and 2010 c 107 s 2 are each amended to read as follows:
- (1) For shorelines of the state, the goals and policies of the shoreline management act as set forth in RCW 90.58.020 are added as one of the goals of this chapter as set forth in RCW 36.70A.020 without creating an order of priority among the ((fourteen)) 15 goals. The goals and policies of a shoreline master program for a county or city approved under chapter 90.58 RCW shall be considered an element of the county or city's comprehensive plan. All other portions of the shoreline master program for a county or city adopted under chapter 90.58 RCW, including use regulations, shall be considered a part of the county or city's development regulations.
- (2) The shoreline master program shall be adopted pursuant to the procedures of chapter 90.58 RCW rather than the goals, policies, and procedures set forth in this chapter for the adoption of a comprehensive plan or development regulations.
- (3)(a) The policies, goals, and provisions of chapter 90.58 RCW and applicable guidelines shall be the sole basis for determining compliance of a shoreline master program with this chapter except as the shoreline master program is required to comply with the internal consistency provisions of RCW 36.70A.070, 36.70A.040(4), 35.63.125, and 35A.63.105.
- (b) Except as otherwise provided in (c) of this subsection, development regulations adopted under this chapter to protect critical areas within shorelines of the state apply within shorelines of the state until the department of ecology approves one of the following: A comprehensive master program update, as defined in RCW 90.58.030; a segment of a master program relating to critical areas, as provided in RCW 90.58.090; or a new or amended master program approved by the department of ecology on or after March 1, 2002, as provided in RCW 90.58.080. The adoption or update of development regulations to protect critical areas under this chapter prior to department of ecology approval of a master program update as provided in this subsection is not a comprehensive or segment update to the master program.
- 38 (c)(i) Until the department of ecology approves a master program 39 or segment of a master program as provided in (b) of this subsection,

- a use or structure legally located within shorelines of the state that was established or vested on or before the effective date of the local government's development regulations to protect critical areas may continue as a conforming use and may be redeveloped or modified if: (A) The redevelopment or modification is consistent with the local government's master program; and (B) the local government determines that the proposed redevelopment or modification will result in no net loss of shoreline ecological functions. The local government may waive this requirement if the redevelopment or modification is consistent with the master program and the local government's development regulations to protect critical areas.
 - (ii) For purposes of this subsection (3)(c), an agricultural activity that does not expand the area being used for the agricultural activity is not a redevelopment or modification. "Agricultural activity," as used in this subsection (3)(c), has the same meaning as defined in RCW 90.58.065.

- (d) Upon department of ecology approval of a shoreline master program or critical area segment of a shoreline master program, critical areas within shorelines of the state are protected under chapter 90.58 RCW and are not subject to the procedural and substantive requirements of this chapter, except as provided in subsection (6) of this section. Nothing in chapter 321, Laws of 2003 or chapter 107, Laws of 2010 is intended to affect whether or to what extent agricultural activities, as defined in RCW 90.58.065, are subject to chapter 36.70A RCW.
- (e) The provisions of RCW 36.70A.172 shall not apply to the adoption or subsequent amendment of a local government's shoreline master program and shall not be used to determine compliance of a local government's shoreline master program with chapter 90.58 RCW and applicable guidelines. Nothing in this section, however, is intended to limit or change the quality of information to be applied in protecting critical areas within shorelines of the state, as required by chapter 90.58 RCW and applicable guidelines.
- (4) Shoreline master programs shall provide a level of protection to critical areas located within shorelines of the state that assures no net loss of shoreline ecological functions necessary to sustain shoreline natural resources as defined by department of ecology guidelines adopted pursuant to RCW 90.58.060.
- (5) Shorelines of the state shall not be considered critical areas under this chapter except to the extent that specific areas

- located within shorelines of the state qualify for critical area designation based on the definition of critical areas provided by RCW 36.70A.030(((5))) (6) and have been designated as such by a local government pursuant to RCW 36.70A.060(2).
- (6) If a local jurisdiction's master program does not include land necessary for buffers for critical areas that occur within shorelines of the state, as authorized by RCW $90.58.030(2)((\frac{f}{f}))$ (d), then the local jurisdiction shall continue to regulate those critical areas and their required buffers pursuant to RCW 36.70A.060(2).
- 11 **Sec. 3.** RCW 36.70A.070 and 2021 c 254 s 2 are each amended to 12 read as follows:

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The comprehensive plan of a county or city that is required or chooses to plan under RCW 36.70A.040 shall consist of a map or maps, and descriptive text covering objectives, principles, and standards used to develop the comprehensive plan. The plan shall be an internally consistent document and all elements shall be consistent with the future land use map. A comprehensive plan shall be adopted and amended with public participation as provided in RCW 36.70A.140. Each comprehensive plan shall include a plan, scheme, or design for each of the following:

A land use element designating the proposed general (1)distribution and general location and extent of the uses of land, where appropriate, for agriculture, timber production, housing, commerce, industry, recreation, open spaces, general aviation airports, public utilities, public facilities, and other land uses. The land use element shall include population densities, building intensities, and estimates of future population growth. The land use element shall provide for protection of the quality and quantity of groundwater used for public water supplies. The land use element must give special consideration to achieving environmental justice in its goals and policies, including efforts to avoid creating or worsening environmental health disparities. Wherever possible, the land use element should consider utilizing urban planning approaches that promote physical activity. Where applicable, the land use element shall review drainage, flooding, and stormwater runoff in the area and nearby jurisdictions and provide guidance for corrective actions to mitigate or cleanse those discharges that pollute waters of the state, including Puget Sound or waters entering Puget Sound. The land

- 1 use element must reduce and mitigate the risk to lives and property
- posed by wildfires by using land use planning tools, which may 2
- include, but are not limited to, appropriate development standards 3
- for residential development in the wildland urban interface area, 4
- creating open space buffers between human development and wildfire-5
- 6 prone landscapes, and protecting existing residential development
- through community wildfire preparedness and fire adaptation measures. 7
- (2) A housing element ensuring the vitality and character of 8 established residential neighborhoods that: 9
- (a) Includes an inventory and analysis of existing and projected 10 housing needs that identifies the number of housing units necessary 11 12 to manage projected growth, as provided by the department of 13 commerce, including:
- (i) Units for moderate, low, very low, and extremely low-income 14 households; and 15
- 16 (ii) Emergency housing, emergency shelters, and permanent 17 supportive housing;

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- (b) Includes a statement of goals, policies, objectives, and mandatory provisions for the preservation, improvement, and development of housing, including single-family residences, and within an urban growth area boundary, moderate density housing options including $((\frac{1}{1}))_L$ but not limited to, duplexes, triplexes, and townhomes;
- (c) Identifies sufficient capacity of land for housing including, but not limited to, government-assisted housing, housing for moderate, low, very low, and extremely low-income households, manufactured housing, multifamily housing, group homes, foster care facilities, emergency housing, emergency shelters, permanent supportive housing, and within an urban growth area boundary, consideration of duplexes, triplexes, and townhomes;
- 31 (d) Makes adequate provisions for existing and projected needs of all economic segments of the community, including: 32
- 33 (i) Incorporating consideration for low, very low, extremely low, and moderate-income households; 34
- (ii) Documenting programs and actions needed to achieve housing 35 36 availability including gaps in local funding, barriers such as development regulations, and other limitations; 37
- (iii) Consideration of housing locations in relation 38 to 39 employment location; and

- 1 (iv) Consideration of the role of accessory dwelling units in 2 meeting housing needs;
 - (e) Identifies local policies and regulations that result in racially disparate impacts, displacement, and exclusion in housing, including:
 - (i) Zoning that may have a discriminatory effect;
 - (ii) Disinvestment; and

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- (iii) Infrastructure availability;
- (f) Identifies and implements policies and regulations to address 9 and begin to undo racially disparate impacts, displacement, and 10 11 exclusion in housing caused by local policies, plans, and actions;
 - (g) Identifies areas that may be at higher risk of displacement from market forces that occur with changes to zoning development regulations and capital investments; and
 - (h) Establishes antidisplacement policies, with consideration given to the preservation of historical and cultural communities as well as investments in low, very low, extremely low, and moderateincome housing; equitable development initiatives; inclusionary zoning; community planning requirements; tenant protections; land disposition policies; and consideration of land that may be used for affordable housing.

In counties and cities subject to the review and evaluation requirements of RCW 36.70A.215, any revision to the housing element shall include consideration of prior review and evaluation reports and any reasonable measures identified. The housing element should link jurisdictional goals with overall county goals to ensure that the housing element goals are met.

(3) A capital facilities plan element consisting of: (a) An inventory of existing capital facilities owned by public entities, including green infrastructure, showing the locations and capacities of the capital facilities; (b) a forecast of the future needs for such capital facilities; (c) the proposed locations and capacities of expanded or new capital facilities; (d) at least a six-year plan that will finance such capital facilities within projected funding capacities and clearly identifies sources of public money for such purposes; and (e) a requirement to reassess the land use element if probable funding falls short of meeting existing needs and to ensure that the land use element, capital facilities plan element, and financing plan within the capital facilities plan element are

coordinated and consistent. Park and recreation facilities shall be included in the capital facilities plan element.

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- (4) A utilities element consisting of the general location, proposed location, and capacity of all existing and proposed utilities, including, but not limited to, components of drinking water, stormwater, wastewater, electrical ((lines)), telecommunications (($\frac{1}{1}$), and natural gas (($\frac{1}{1}$)) systems.
- (5) Rural element. Counties shall include a rural element including lands that are not designated for urban agriculture, forest, or mineral resources. The following provisions shall apply to the rural element:
- (a) Growth management act goals and local circumstances. Because circumstances vary from county to county, in establishing patterns of rural densities and uses, a county may consider local circumstances, but shall develop a written record explaining how the rural element harmonizes the planning goals in RCW 36.70A.020 and meets the requirements of this chapter.
- (b) Rural development. The rural element shall permit rural development, forestry, and agriculture in rural areas. The rural element shall provide for a variety of rural densities, uses, essential public facilities, and rural governmental services needed to serve the permitted densities and uses. To achieve a variety of rural densities and uses, counties may provide for clustering, density transfer, design guidelines, conservation easements, and other innovative techniques that will accommodate appropriate rural economic advancement, densities, and uses that are not characterized by urban growth and that are consistent with rural character.
- (c) Measures governing rural development. The rural element shall include measures that apply to rural development and protect the rural character of the area, as established by the county, by:
 - (i) Containing or otherwise controlling rural development;
- (ii) Assuring visual compatibility of rural development with the surrounding rural area;
- (iii) Reducing the inappropriate conversion of undeveloped land into sprawling, low-density development in the rural area;
- 36 (iv) Protecting critical areas, as provided in RCW 36.70A.060, and surface water and groundwater resources; and 37
- (v) Protecting against conflicts with the use of agricultural, 38 forest, and mineral resource lands designated under RCW 36.70A.170. 39

(d) Limited areas of more intensive rural development. Subject to the requirements of this subsection and except as otherwise specifically provided in this subsection (5)(d), the rural element may allow for limited areas of more intensive rural development, including necessary public facilities and public services to serve the limited area as follows:

- (i) Rural development consisting of the infill, development, or redevelopment of existing commercial, industrial, residential, or mixed-use areas, whether characterized as shoreline development, villages, hamlets, rural activity centers, or crossroads developments.
- (A) A commercial, industrial, residential, shoreline, or mixeduse area are subject to the requirements of (d)(iv) of this subsection, but are not subject to the requirements of (c)(ii) and (iii) of this subsection.
- (B) Any development or redevelopment other than an industrial area or an industrial use within a mixed-use area or an industrial area under this subsection (5)(d)(i) must be principally designed to serve the existing and projected rural population.
- (C) Any development or redevelopment in terms of building size, scale, use, or intensity shall be consistent with the character of the existing areas. Development and redevelopment may include changes in use from vacant land or a previously existing use so long as the new use conforms to the requirements of this subsection (5);
- (ii) The intensification of development on lots containing, or new development of, small-scale recreational or tourist uses, including commercial facilities to serve those recreational or tourist uses, that rely on a rural location and setting, but that do not include new residential development. A small-scale recreation or tourist use is not required to be principally designed to serve the existing and projected rural population. Public services and public facilities shall be limited to those necessary to serve the recreation or tourist use and shall be provided in a manner that does not permit low-density sprawl;
- (iii) The intensification of development on lots containing isolated nonresidential uses or new development of isolated cottage industries and isolated small-scale businesses that are not principally designed to serve the existing and projected rural population and nonresidential uses, but do provide job opportunities for rural residents. Rural counties may allow the expansion of small-

scale businesses as long as those small-scale businesses conform with the rural character of the area as defined by the local government according to RCW 36.70A.030(23). Rural counties may also allow new small-scale businesses to utilize a site previously occupied by an existing business as long as the new small-scale business conforms to the rural character of the area as defined by the local government 36.70A.030(23). Public services and according to RCW facilities shall be limited to those necessary to serve the isolated nonresidential use and shall be provided in a manner that does not permit low-density sprawl;

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- (iv) A county shall adopt measures to minimize and contain the 11 12 existing areas or uses of more intensive rural development, as appropriate, authorized under this subsection. Lands included in such 13 14 existing areas or uses shall not extend beyond the logical outer boundary of the existing area or use, thereby allowing a new pattern 15 16 of low-density sprawl. Existing areas are those that are clearly 17 identifiable and contained and where there is a logical boundary 18 delineated predominately by the built environment, but that may also include undeveloped lands if limited as provided in this subsection. 19 The county shall establish the logical outer boundary of an area of 20 21 more intensive rural development. In establishing the logical outer 22 boundary, the county shall address (A) the need to preserve the character of existing natural neighborhoods and communities, (B) 23 physical boundaries, such as bodies of water, streets and highways, 24 25 and land forms and contours, (C) the prevention of abnormally irregular boundaries, and (D) the ability to provide public 26 facilities and public services in a manner that does not permit low-27 density sprawl; 28
- (v) For purposes of (d) of this subsection, an existing area or 29 existing use is one that was in existence: 30
- 31 (A) On July 1, 1990, in a county that was initially required to 32 plan under all of the provisions of this chapter;
 - (B) On the date the county adopted a resolution under RCW 36.70A.040(2), in a county that is planning under all of the provisions of this chapter under RCW 36.70A.040(2); or
- 36 (C) On the date the office of financial management certifies the county's population as provided in RCW 36.70A.040(5), in a county 37 that is planning under all of the provisions of this chapter pursuant 38 39 to RCW 36.70A.040(5).

- (e) Exception. This subsection shall not be interpreted to permit in the rural area a major industrial development or a master planned resort unless otherwise specifically permitted under RCW 36.70A.360 and 36.70A.365.
 - (6) A transportation element that implements, and is consistent with, the land use element.
 - (a) The transportation element shall include the following subelements:
 - (i) Land use assumptions used in estimating travel;

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- (ii) Estimated traffic impacts to state-owned transportation facilities resulting from land use assumptions to assist the department of transportation in monitoring the performance of state facilities, to plan improvements for the facilities, and to assess the impact of land-use decisions on state-owned transportation facilities;
 - (iii) Facilities and services needs, including:
- (A) An inventory of air, water, and ground transportation facilities and services, including transit alignments, active transportation facilities, and general aviation airport facilities, to define existing capital facilities and travel levels ((as a basis for)) to inform future planning. This inventory must include stateowned transportation facilities within the city or county's jurisdictional boundaries;
- (B) Level of service standards for all locally owned arterials ((and)), locally and regionally operated transit routes that serve urban growth areas, state-owned or operated transit routes that serve urban areas if the department of transportation has prepared such standards, and active transportation facilities to serve as a gauge to judge performance of the system and success in helping to achieve the goals of this chapter consistent with environmental justice.
- 31 These standards should be regionally coordinated;
- 32 (C) For state-owned transportation facilities, level of service standards for highways, as prescribed in chapters 47.06 and 47.80 33 RCW, to gauge the performance of the system. The purposes of 34 reflecting level of service standards for state highways in the local 35 comprehensive plan are to monitor the performance of the system, to 36 evaluate improvement strategies, and to facilitate coordination 37 between the county's or city's six-year street, road, active 38 39 transportation, or transit program and the office of financial 40 management's ten-year investment program. The concurrency

- requirements of (b) of this subsection do not apply to transportation facilities and services of statewide significance except for counties consisting of islands whose only connection to the mainland are state highways or ferry routes. In these island counties, state highways and ferry route capacity must be a factor in meeting the concurrency requirements in (b) of this subsection;
- Specific actions and requirements for bringing compliance ((locally owned)) transportation facilities or services that are below an established level of service standard;
- (E) Forecasts of ((traffic)) multimodal transportation demand and needs within cities and urban growth areas, and forecasts of traffic demand and needs outside of cities and urban growth areas, for at least ten years based on the adopted land use plan to ((provide information on the location, timing, and capacity needs of future growth)) inform the development of a transportation element that balances transportation system safety and convenience to accommodate all users of the transportation system to safely, reliably, and efficiently provide access and mobility to people and goods;
- (F) Identification of state and local system needs to equitably meet current and future demands. Identified needs on state-owned transportation facilities must be consistent with the statewide multimodal transportation plan required under chapter 47.06 RCW. Local system needs should reflect the regional transportation system, local goals, and strive to equitably implement the multimodal network;
 - (iv) Finance, including:

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- (A) An analysis of funding capability to judge needs against probable funding resources;
- (B) A multiyear financing plan based on the needs identified in the comprehensive plan, the appropriate parts of which shall serve as the basis for the six-year street, road, or transit program required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems. The multiyear financing plan should be coordinated with the ten-year investment program developed by the office of financial management as required by RCW 47.05.030;
- (C) If probable funding falls short of meeting identified needs, 37 a discussion of how additional funding will be raised, or how land 38 39 use assumptions will be reassessed to ensure that level of service 40 standards will be met;

- (v) Intergovernmental coordination efforts, including assessment of the impacts of the transportation plan and land use assumptions on the transportation systems of adjacent jurisdictions;
 - (vi) Demand-management strategies;

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- (vii) ((Pedestrian and bicycle)) Active transportation component to include collaborative efforts to identify and designate planned improvements for ((pedestrian and bicycle)) active transportation facilities and corridors that address and encourage enhanced community access and promote healthy lifestyles.
- (b) After adoption of the comprehensive plan by jurisdictions 10 required to plan or who choose to plan under RCW 36.70A.040, local 11 12 jurisdictions must adopt and enforce ordinances which prohibit development approval if the development causes the level of service 13 on a locally owned transportation facility to decline below the 14 standards adopted in the transportation element of the comprehensive 15 16 plan, unless transportation improvements or strategies to accommodate 17 the impacts of development are made concurrent with the development. These strategies may include <u>active transportation facility</u> 18 19 improvements, increased or enhanced public transportation service, ride-sharing programs, demand management, and other transportation 20 21 systems management strategies. For the purposes of this subsection (6), "concurrent with the development" means that improvements or 22 23 strategies are in place at the time of development, or that a financial commitment is in place to complete the improvements or 24 25 strategies within six years. If the collection of impact fees is delayed under RCW 82.02.050(3), the six-year period required by this 26 subsection (6) (b) must begin after full payment of all impact fees is 27 due to the county or city. If it is possible to provide for the 28 transportation needs of a development through active transportation 29 facility improvements, increased or enhanced public transportation 30 service, ride-sharing programs, demand management, or other 31 transportation systems management strategies funded by the 32 development, a development approval may not be denied because it 33 fails to meet traffic level of service standards. 34
 - (c) The transportation element described in this subsection (6), the six-year plans required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems, and the ten-year investment program required by RCW 47.05.030 for the state, must be consistent.

(7) An economic development element establishing local goals, policies, objectives, and provisions for economic growth and vitality and a high quality of life. A city that has chosen to be a residential community is exempt from the economic development element requirement of this subsection.

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- (8) A park and recreation element that implements, and is consistent with, the capital facilities plan element as it relates to park and recreation facilities. The element shall include: (a) Estimates of park and recreation demand for at least a ten-year period; (b) an evaluation of facilities and service needs; and (c) an evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting park and recreational demand.
- (9) (a) A resiliency element designed to address environmental related problems specific to the jurisdiction. These problems may include but are not limited to limiting damage from wildfires, sea level rise, addressing air quality issues, designing transportation systems that balance the needs of the jurisdiction and its people as well as environmental impacts.
- (b) (i) The resiliency subelement must equitably enhance resiliency to, and avoid or substantially reduce the adverse impacts of, climate change in human communities and ecological systems through goals, policies, and programs consistent with the best available science and scientifically credible climate projections and impact scenarios that moderate or avoid harm, enhance the resiliency of natural and human systems, and enhance beneficial opportunities. The resiliency subelement must prioritize actions in overburdened communities as defined in chapter 70A.02 RCW that will disproportionately suffer from compounding environmental impacts and will be most impacted by natural hazards due to extreme weather events. Specific goals, policies, and programs of the resiliency subelement must include, but are not limited to, those designed to:
- (A) Identify, protect, and enhance natural areas to foster resiliency to changing conditions, as well as areas of vital habitat for safe passage and species migration;
- (B) Identify, protect, and enhance community resiliency to climate change impacts, including social, economic, and built factors, that support adaptation to changing conditions consistent with environmental justice; and
- 39 (C) Address natural hazards created or aggravated by extreme 40 weather events, including sea level rise, landslides, flooding,

drought, heat, smoke, wildfire, and other effects of changes to temperature and precipitation patterns.

- (ii) A natural hazard mitigation plan or similar plan that is guided by RCW 36.70A.020(14), that prioritizes actions in overburdened communities as defined in RCW 70A.02.010, and that complies with the applicable requirements of this chapter, including the requirements set forth in this subsection (9)(b), may be adopted by reference to satisfy these requirements, except that to the extent any of the substantive requirements of this subsection (9)(b) are not addressed, or are inadequately addressed, in the referenced natural hazard mitigation plan, a county or city must supplement the natural hazard mitigation plan accordingly so that the adopted resiliency subsection (9)(b).
- (A) If a county or city intends to adopt by reference a federal emergency management agency natural hazard mitigation plan in order to meet all or part of the substantive requirements set forth in this subsection (9)(b), and the most recently adopted federal emergency management agency natural hazard mitigation plan does not comply with the requirements of this subsection (9)(b), the department may grant the county or city an extension of time in which to submit a natural hazard mitigation plan.
- (B) Eligibility for an extension under this subsection prior to July 1, 2027, is limited to a city or county required to review and, if needed, revise its comprehensive plan on or before June 30, 2025, as provided in RCW 36.70A.130, or for a city or county with an existing, unexpired federal emergency management agency natural hazard mitigation plan scheduled to expire before December 31, 2024.
- (C) Extension requests after July 1, 2027, may be granted if requirements for the resiliency subelement are amended or added by the legislature or if the department finds other circumstances that may result in a potential finding of noncompliance with a jurisdiction's existing and approved federal emergency management agency natural hazard mitigation plan.
- (D) A city or county that wishes to request an extension of time must submit a request in writing to the department no later than the date on which the city or county is required to review and, if needed, revise its comprehensive plan as provided in RCW 36.70A.130.
- (E) Upon the submission of such a request to the department, the city or county may have an additional 48 months from the date

- 1 provided in RCW 36.70A.130 in which to either adopt by reference an updated federal emergency management agency natural hazard mitigation 2 plan or adopt its own natural hazard mitigation plan, and to then 3 submit that plan to the department. 4
- (F) No later than 48 months from the date provided in RCW 5 6 36.70A.130, the city or county must adopt a natural hazard mitigation plan that complies with this subsection (9)(b). 7

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- (10) It is the intent that new or amended elements required after January 1, 2002, be adopted concurrent with the scheduled update provided in RCW 36.70A.130. Requirements to incorporate any such new or amended elements shall be null and void until funds sufficient to cover applicable local government costs are appropriated and distributed by the state at least two years before local government must update comprehensive plans as required in RCW 36.70A.130.
- 15 Sec. 4. RCW 36.70A.190 and 1991 sp.s. c 32 s 3 are each amended 16 to read as follows:
 - (1) The department shall establish a program of technical and financial assistance and incentives to counties and cities to encourage and facilitate the adoption and implementation of comprehensive plans and development regulations throughout the state.
 - (2) The department shall develop a priority list and establish funding levels for planning and technical assistance grants both for counties and cities that plan under RCW 36.70A.040. Priority for assistance shall be based on a county's or city's population growth rates, commercial and industrial development rates, the existence and quality of a comprehensive plan and development regulations, ((and other relevant factors)) presence of overburdened communities, and other relevant factors. The department shall establish funding levels for grants to community-based organizations for the specific purpose of advancing participation of vulnerable populations and overburdened communities in the planning process.
 - (3) The department shall develop and administer a grant program to provide direct financial assistance to counties and cities for the preparation of comprehensive plans under this chapter. The department may establish provisions for county and city matching funds to conduct activities under this subsection. Grants may be expended for any purpose directly related to the preparation of a county or city comprehensive plan as the county or city and the department may agree, including, without limitation, the conducting of surveys,

1 inventories and other data gathering and management activities, the retention of planning consultants, contracts with regional councils 2 for planning and related services, and other related purposes. 3

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- The department shall establish a program of technical assistance:
- (a) Utilizing department staff, the staff of other state agencies, and the technical resources of counties and cities to help in the development of comprehensive plans required under this chapter. The technical assistance may include, but not be limited to, model land use ordinances, regional education and training programs, and information for local and regional inventories; and
- (b) Adopting by rule procedural criteria to assist counties and cities in adopting comprehensive plans and development regulations that meet the goals and requirements of this chapter. These criteria shall reflect regional and local variations and the diversity that exists among different counties and cities that plan under this chapter.
- (5) The department shall provide mediation services to resolve disputes between counties and cities regarding, among other things, coordination of regional issues and designation of urban growth areas.
- (6) The department shall provide planning grants to enhance citizen participation under RCW 36.70A.140.
- (7) The department shall develop, in collaboration with the department of ecology, the department of fish and wildlife, the department of natural resources, the department of health, the emergency management division of the military department, as well as any federally recognized tribe who chooses to voluntarily participate, and adopt by rule guidance that creates a model resiliency element that may be used by counties, cities, and multiple-county planning regions for developing and implementing climate change and resiliency plans and policies required by RCW 36.70A.070(9), subject to the following provisions:
- (a) The model element must establish minimum requirements, and 34 may include model options or voluntary cross-jurisdictional 35 strategies, or both, for fulfilling the requirements of RCW 36 37 36.70A.070(9);
- (b) The model element should provide quidance on identifying, 38 39 designing, and investing in infrastructure that supports community 40 resilience to extreme weather events, including the protection,

- 1 restoration, and enhancement of natural infrastructure as well as
- traditional infrastructure and protecting and enhancing natural areas 2
- 3 to foster resiliency to changing conditions, as well as areas of
- vital habitat for safe passage and species migration; 4
- (c) The model element should provide guidance on identifying and 5
- 6 addressing natural hazards created or aggravated by changing
- conditions, including sea level rise, landslides, flooding, drought, 7
- heat, smoke, wildfires, and other effects of reasonably anticipated 8
- 9 changes to temperature and precipitation patterns;
- (d) The rule must recognize and promote as many cobenefits of 10
- climate resilience as possible such as salmon recovery, forest 11
- 12 health, ecosystem services, and socioeconomic health and resilience;
- 13 and
- 14 (e) The model element must not be required but may be implemented
- by any jurisdiction. 15
- 16 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 90.58
- RCW to read as follows: 17
- department shall update its shoreline master program 18 The
- guidelines to require shoreline master programs to address the impact 19
- 20 of sea level rise and increased storm severity on people, property,
- 21 and shoreline natural resources and the environment.
- **Sec. 6.** RCW 36.70A.030 and 2021 c 254 s 6 are each amended to 22
- 23 read as follows:
- 24 Unless the context clearly requires otherwise, the definitions in
- 25 this section apply throughout this chapter.
- (1) "Adopt a comprehensive land use plan" means to enact a new 26
- 27 comprehensive land use plan or to update an existing comprehensive
- land use plan. 28
- 29 (2) "Affordable housing" means, unless the context clearly
- 30 indicates otherwise, residential housing whose monthly costs,
- including utilities other than telephone, do not exceed thirty 31
- percent of the monthly income of a household whose income is: 32
- (a) For rental housing, sixty percent of the median household 33
- 34 income adjusted for household size, for the county where the
- household is located, as reported by the United States department of 35
- 36 housing and urban development; or
- 37 (b) For owner-occupied housing, eighty percent of the median
- 38 household income adjusted for household size, for the county where

the household is located, as reported by the United States department of housing and urban development.

- (3) "Agricultural land" means land primarily devoted to the commercial production of horticultural, viticultural, floricultural, dairy, apiary, vegetable, or animal products or of berries, grain, hay, straw, turf, seed, Christmas trees not subject to the excise tax imposed by RCW 84.33.100 through 84.33.140, finfish in upland hatcheries, or livestock, and that has long-term commercial significance for agricultural production.
 - (4) "City" means any city or town, including a code city.
- (5) "Comprehensive land use plan," "comprehensive plan," or "plan" means a generalized coordinated land use policy statement of the governing body of a county or city that is adopted pursuant to this chapter.
- (6) "Critical areas" include the following areas and ecosystems: (a) Wetlands; (b) areas with a critical recharging effect on aquifers used for potable water; (c) fish and wildlife habitat conservation areas; (d) frequently flooded areas; and (e) geologically hazardous areas. "Fish and wildlife habitat conservation areas" does not include such artificial features or constructs as irrigation delivery systems, irrigation infrastructure, irrigation canals, or drainage ditches that lie within the boundaries of and are maintained by a port district or an irrigation district or company.
 - (7) "Department" means the department of commerce.
- (8) "Development regulations" or "regulation" means the controls placed on development or land use activities by a county or city, including, but not limited to, zoning ordinances, critical areas ordinances, shoreline master programs, official controls, planned unit development ordinances, subdivision ordinances, and binding site plan ordinances together with any amendments thereto. A development regulation does not include a decision to approve a project permit application, as defined in RCW 36.70B.020, even though the decision may be expressed in a resolution or ordinance of the legislative body of the county or city.
- (9) "Emergency housing" means temporary indoor accommodations for individuals or families who are homeless or at imminent risk of becoming homeless that is intended to address the basic health, food, clothing, and personal hygiene needs of individuals or families. Emergency housing may or may not require occupants to enter into a
- 40 lease or an occupancy agreement.

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(10) "Emergency shelter" means a facility that provides a temporary shelter for individuals or families who are currently homeless. Emergency shelter may not require occupants to enter into a lease or an occupancy agreement. Emergency shelter facilities may include day and warming centers that do not provide overnight accommodations.

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- (11) "Extremely low-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below thirty percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.
- (12) "Forestland" means land primarily devoted to growing trees for long-term commercial timber production on land that can be economically and practically managed for such production, including Christmas trees subject to the excise tax imposed under RCW 84.33.100 through 84.33.140, and that has long-term commercial significance. In determining whether forestland is primarily devoted to growing trees for long-term commercial timber production on land that can be economically and practically managed for such production, the following factors shall be considered: (a) The proximity of the land to urban, suburban, and rural settlements; (b) surrounding parcel size and the compatibility and intensity of adjacent and nearby land uses; (c) long-term local economic conditions that affect the ability to manage for timber production; and (d) the availability of public facilities and services conducive to conversion of forestland to other uses.
- (13) "Freight rail dependent uses" means buildings and other infrastructure that are used in the fabrication, processing, storage, and transport of goods where the use is dependent on and makes use of an adjacent short line railroad. Such facilities are both urban and rural development for purposes of this chapter. "Freight rail dependent uses" does not include buildings and other infrastructure that are used in the fabrication, processing, storage, and transport of coal, liquefied natural gas, or "crude oil" as defined in RCW 90.56.010.
- (14) "Geologically hazardous areas" means areas that because of 37 their susceptibility to erosion, sliding, earthquake, or other 38 geological events, are not suited to the siting of commercial, 39

residential, or industrial development consistent with public health or safety concerns.

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- (15) "Long-term commercial significance" includes the growing capacity, productivity, and soil composition of the land for longterm commercial production, in consideration with the land's proximity to population areas, and the possibility of more intense uses of the land.
- (16) "Low-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below eighty percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.
- 14 (17) "Minerals" include gravel, sand, and valuable metallic 15 substances.
 - (18) "Moderate-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below 120 percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.
 - (19) "Permanent supportive housing" is subsidized, leased housing with no limit on length of stay that prioritizes people who need comprehensive support services to retain tenancy and utilizes admissions practices designed to use lower barriers to entry than would be typical for other subsidized or unsubsidized rental housing, especially related to rental history, criminal history, and personal behaviors. Permanent supportive housing is paired with on-site or off-site voluntary services designed to support a person living with a complex and disabling behavioral health or physical health condition who was experiencing homelessness or was at imminent risk of homelessness prior to moving into housing to retain their housing and be a successful tenant in a housing arrangement, improve the resident's health status, and connect the resident of the housing with community-based health care, treatment, or employment services. Permanent supportive housing is subject to all of the rights and responsibilities defined in chapter 59.18 RCW.
- "Public facilities" include streets, roads, highways, 38 39 sidewalks, street and road lighting systems, traffic signals,

1 domestic water systems, storm and sanitary sewer systems, parks and recreational facilities, and schools. 2

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- (21) "Public services" include fire protection and suppression, law enforcement, public health, education, recreation, environmental protection, and other governmental services.
- (22) "Recreational land" means land so designated under RCW 36.70A.1701 and that, immediately prior to this designation, was designated as agricultural land of long-term commercial significance under RCW 36.70A.170. Recreational land must have playing fields and supporting facilities existing before July 1, 2004, for sports played on grass playing fields.
- (23) "Rural character" refers to the patterns of land use and development established by a county in the rural element of its comprehensive plan:
- (a) In which open space, the natural landscape, and vegetation 15 16 predominate over the built environment;
 - That foster traditional rural lifestyles, rural-based economies, and opportunities to both live and work in rural areas;
- (c) That provide visual landscapes that are traditionally found 19 in rural areas and communities; 20
- 21 (d) That are compatible with the use of the land by wildlife and 22 for fish and wildlife habitat;
- (e) That reduce the inappropriate conversion of undeveloped land 23 24 into sprawling, low-density development;
- 25 (f) That generally do not require the extension of urban governmental services; and 26
 - (g) That are consistent with the protection of natural surface water flows and groundwater and surface water recharge and discharge areas.
 - (24) "Rural development" refers to development outside the urban growth area and outside agricultural, forest, and mineral resource lands designated pursuant to RCW 36.70A.170. Rural development can consist of a variety of uses and residential densities, including clustered residential development, at levels that are consistent with the preservation of rural character and the requirements of the rural element. Rural development does not refer to agriculture or forestry activities that may be conducted in rural areas.
- (25) "Rural governmental services" or "rural services" include 38 39 those public services and public facilities historically and 40 typically delivered at an intensity usually found in rural areas, and

- may include domestic water systems, fire and police protection 1 services, transportation and public transit services, and other 2 public utilities associated with rural development and normally not 3 associated with urban areas. Rural services do not include storm or 4 sanitary sewers, except as otherwise authorized by RCW 36.70A.110(4). 5
- 6 (26) "Short line railroad" means those railroad lines designated class II or class III by the United States surface transportation 7 board. 8

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- (27) "Urban governmental services" or "urban services" include those public services and public facilities at an intensity historically and typically provided in cities, specifically including storm and sanitary sewer systems, domestic water systems, street cleaning services, fire and police protection services, public transit services, and other public utilities associated with urban areas and normally not associated with rural areas.
- (28) "Urban growth" refers to growth that makes intensive use of land for the location of buildings, structures, and surfaces to such a degree as to be incompatible with the primary use of land for the production of food, other agricultural products, or fiber, or the extraction of mineral resources, rural uses, rural development, and natural resource lands designated pursuant to RCW 36.70A.170. A pattern of more intensive rural development, as provided in RCW 36.70A.070(5)(d), is not urban growth. When allowed to spread over wide areas, urban growth typically requires urban governmental services. "Characterized by urban growth" refers to land having urban growth located on it, or to land located in relationship to an area with urban growth on it as to be appropriate for urban growth.
- 29 (29) "Urban growth areas" means those areas designated by a county pursuant to RCW 36.70A.110. 30
 - (30) "Very low-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below fifty percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.
 - (31) "Wetland" or "wetlands" means areas that are inundated or saturated by surface water or groundwater at a frequency and duration sufficient to support, and that under normal circumstances support, a prevalence of vegetation typically adapted for life in

- 1 saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas. Wetlands do not include those 2 3 artificial wetlands intentionally created from nonwetland sites, including, but not limited to, irrigation and drainage ditches, 4 grass-lined swales, canals, detention facilities, wastewater 5 treatment facilities, farm ponds, and landscape amenities, or those 6 wetlands created after July 1, 1990, that were unintentionally 7 created as a result of the construction of a road, street, or 8 highway. Wetlands may include those artificial wetlands intentionally 9 10 created from nonwetland areas created to mitigate conversion of 11 wetlands.
- 12 (32) "Active transportation" means forms of pedestrian mobility including walking or running, the use of a mobility assistive device 13 such as a wheelchair, bicycling and cycling irrespective of the 14 number of wheels, and the use of small personal devices such as foot 15 scooters or skateboards. Active transportation includes both 16 17 traditional and electric assist bicycles and other devices. Planning for active transportation must consider and address accommodation 18 pursuant to the Americans with disabilities act and the distinct 19 needs of each form of active transportation. 20
- (33) "Transportation system" means all infrastructure and 21 22 services for all forms of transportation within a geographical area, 23 irrespective of the responsible jurisdiction or transportation 24 provider.
 - (34) "Environmental justice" means the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to development, implementation, and enforcement of environmental laws, regulations, and policies; with a focus on the equitable distribution of resources, benefits, and burdens in a manner that prioritizes communities that experience the greatest inequities, disproportionate impacts, and have the greatest unmet needs.
- (35) "Active transportation facilities" means facilities provided 33 for the safety and mobility of active transportation users including, 34 but not limited to, trails, as defined in RCW 47.30.005, sidewalks, 35 bike lanes, shared-use paths, and other facilities in the public 36 right-of-way. 37
- (36) "Greenspace" means an area of land, vegetated by natural 38 39 features such as grass, trees, or shrubs, within an urban context and

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- 1 less than one acre in size that creates public value through one or
- 2 more of the following attributes:
- 3 (a) Is accessible to the public;
- (b) Promotes physical and mental health of residents; 4
- (c) Provides relief from the urban heat island effects; 5
- 6 (d) Promotes recreational and aesthetic values;
- 7 (e) Protects streams or water supply; or
- (f) Preserves visual quality along highway, road, or street 8 9 corridors.
- (37) "Green infrastructure" means a wide array of natural assets, 10 built structures, and management practices at multiple scales that 11 12 manage wet weather and that maintain and restore natural hydrology by
- storing, infiltrating, evapotranspiring, and harvesting and using 13
- 14 stormwater.

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- 15 **Sec. 7.** RCW 86.12.200 and 1991 c 322 s 3 are each amended to 16 read as follows:
- 17 The county legislative authority of any county may adopt a 18 comprehensive flood control management plan for any drainage basin that is located wholly or partially within the county. 19
- A comprehensive flood control management plan shall include the 20 21 following elements:
 - (1) Designation of areas that are susceptible to periodic flooding, from inundation by bodies of water or surface water runoff, or both, including the river's meander belt or floodway;
 - (2) Establishment of a comprehensive scheme of flood control protection and improvements for the areas that are subject to such periodic flooding, that includes: (a) Determining the need for, and desirable location of, flood control improvements to protect or preclude flood damage to structures, works, and improvements, based upon a cost/benefit ratio between the expense of providing and maintaining these improvements and the benefits arising from these improvements; (b) establishing the level of flood protection that each portion of the system of flood control improvements will be permitted; (c) identifying alternatives to in-stream flood control work; (d) identifying areas where flood waters could be directed during a flood to avoid damage to buildings and other structures; and (e) identifying sources of revenue that will be sufficient to finance comprehensive scheme of flood control protection the and improvements;

(3) Establishing land use regulations that preclude the location of structures, works, or improvements in critical portions of such areas subject to periodic flooding, including a river's meander belt or floodway, and permitting only flood-compatible land uses in such areas;

- (4) Establishing restrictions on construction activities in areas subject to periodic floods that require the flood proofing of those structures that are permitted to be constructed or remodeled; ((and))
- (5) Establishing restrictions on land clearing activities and development practices that exacerbate flood problems by increasing the flow or accumulation of flood waters, or the intensity of drainage, on low-lying areas. Land clearing activities do not include forest practices as defined in chapter 76.09 RCW; and
- 14 (6) Consideration of changing conditions, including the impact of 15 sea level rise and increased storm severity on people, property, 16 natural resources, and the environment.

A comprehensive flood control management plan shall be subject to the minimum requirements for participation in the national flood insurance program, requirements exceeding the minimum national flood insurance program that have been adopted by the department of ecology for a specific floodplain pursuant to RCW 86.16.031, and rules adopted by the department of ecology pursuant to RCW 86.26.050 relating to floodplain management activities. When a county plans under chapter 36.70A RCW, it may incorporate the portion of its comprehensive flood control management plan relating to land use restrictions in its comprehensive plan and development regulations adopted pursuant to chapter 36.70A RCW.

- NEW SECTION. Sec. 8. (1) The obligation of local governments to comply with the requirements established in the updated shoreline master program guidelines adopted pursuant to section 5 of this act, is contingent on the provision of state funding to local governments for the specific purpose of complying with these requirements.
- (2) The obligation of local governments to comply with the requirements established in: (a) The amendments to RCW 36.70A.070 set forth in this act; and (b) the updated shoreline master program guidelines adopted pursuant to section 5 of this act, takes effect two years after the date the legislature appropriates state funding to provide to local governments for the purpose of complying with these requirements.

1 NEW SECTION. Sec. 9. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not 2 provided by June 30, 2022, in the omnibus appropriations act, this 3 act is null and void." 4

E2SHB 1099 - S COMM AMD By Committee on Ways & Means

ADOPTED AND ENGROSSED 3/3/2022

On page 1, line 2 of the title, after "framework;" strike the 5 remainder of the title and insert "amending RCW 36.70A.020, 6 36.70A.480, 36.70A.070, 36.70A.190, 36.70A.030, and 86.12.200; adding 7 a new section to chapter 90.58 RCW; and creating new sections." 8

--- END ---