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## HOUSE BILL 2913

State of Washington 66th Legislature 2020 Regular Session

By Representatives Fey and Chapman

Read first time 01/31/20. Referred to Committee on Transportation.

- AN ACT Relating to transportation revenue; amending RCW 82.38.030 and 46.68.090; reenacting and amending RCW 43.84.092; adding a new
- 3 section to chapter 46.68 RCW; and providing an effective date.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 82.38.030 and 2015 3rd sp.s. c 44 s 103 are each 6 amended to read as follows:
  - (1) There is levied and imposed upon fuel licensees a tax at the rate of twenty-three cents per gallon of fuel.
- 9 (2) Beginning July 1, 2003, an additional and cumulative tax rate 10 of five cents per gallon of fuel is imposed on fuel licensees. This 11 subsection (2) expires when the bonds issued for transportation 2003 12 projects are retired.
- 13 (3) Beginning July 1, 2005, an additional and cumulative tax rate 14 of three cents per gallon of fuel is imposed on fuel licensees.
- 15 (4) Beginning July 1, 2006, an additional and cumulative tax rate 16 of three cents per gallon of fuel is imposed on fuel licensees.
- 17 (5) Beginning July 1, 2007, an additional and cumulative tax rate 18 of two cents per gallon of fuel is imposed on fuel licensees.
- 19 (6) Beginning July 1, 2008, an additional and cumulative tax rate 20 of one and one-half cents per gallon of fuel is imposed on fuel 21 licensees.

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- 1 (7) Beginning August 1, 2015, an additional and cumulative tax 2 rate of seven cents per gallon of fuel is imposed on fuel licensees.
  - (8) Beginning July 1, 2016, an additional and cumulative tax rate of four and nine-tenths cents per gallon of fuel is imposed on fuel licensees.
  - (9) <u>Beginning July 1, 2020, an additional and cumulative tax rate</u> of seven-tenths of one cent per gallon of fuel is imposed on fuel licensees.
- 9 (10) Beginning July 1, 2021, an additional and cumulative tax 10 rate of one cent per gallon of fuel is imposed on fuel licensees.
- 11 (11) Beginning July 1, 2022, an additional and cumulative tax 12 rate of one cent per gallon of fuel is imposed on fuel licensees.
- 13 (12) Beginning July 1, 2023, an additional and cumulative tax 14 rate of one cent per gallon of fuel is imposed on fuel licensees.
- 15 <u>(13) Beginning July 1, 2024, an additional and cumulative tax</u> 16 rate of one cent per gallon of fuel is imposed on fuel licensees.
- 17 (14) Beginning July 1, 2025, an additional and cumulative tax 18 rate of one cent per gallon of fuel is imposed on fuel licensees.
  - (15) Beginning July 1, 2026, an additional and cumulative tax rate of one cent per gallon of fuel is imposed on fuel licensees.
- 21 (16) Beginning July 1, 2027, an additional and cumulative tax 22 rate of one cent per gallon of fuel is imposed on fuel licensees.
- 23 (17) Beginning July 1, 2028, an additional and cumulative tax 24 rate of one cent per gallon of fuel is imposed on fuel licensees.
  - (18) Beginning July 1, 2029, an additional and cumulative tax rate of one cent per gallon of fuel is imposed on fuel licensees.
    - (19) Taxes are imposed when:

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- (a) Fuel is removed in this state from a terminal if the fuel is removed at the rack unless the removal is by a licensed supplier or distributor for direct delivery to a destination outside of the state, or the removal is by a fuel supplier for direct delivery to an international fuel tax agreement licensee under RCW 82.38.320;
- (b) Fuel is removed in this state from a refinery if either of the following applies:
- 35 (i) The removal is by bulk transfer and the refiner or the owner 36 of the fuel immediately before the removal is not a licensed 37 supplier; or
- 38 (ii) The removal is at the refinery rack unless the removal is to 39 a licensed supplier or distributor for direct delivery to a 40 destination outside of the state, or the removal is to a licensed

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- supplier for direct delivery to an international fuel tax agreement licensee under RCW 82.38.320;
  - (c) Fuel enters into this state for sale, consumption, use, or storage, unless the fuel enters this state for direct delivery to an international fuel tax agreement licensee under RCW 82.38.320, if either of the following applies:
  - (i) The entry is by bulk transfer and the importer is not a licensed supplier; or
    - (ii) The entry is not by bulk transfer;

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- 10 (d) Fuel enters this state by means outside the bulk transfer-11 terminal system and is delivered directly to a licensed terminal 12 unless the owner is a licensed distributor or supplier;
  - (e) Fuel is sold or removed in this state to an unlicensed entity unless there was a prior taxable removal, entry, or sale of the fuel;
  - (f) Blended fuel is removed or sold in this state by the blender of the fuel. The number of gallons of blended fuel subject to tax is the difference between the total number of gallons of blended fuel removed or sold and the number of gallons of previously taxed fuel used to produce the blended fuel;
  - (g) Dyed special fuel is used on a highway, as authorized by the internal revenue code, unless the use is exempt from the fuel tax;
  - (h) Dyed special fuel is held for sale, sold, used, or is intended to be used in violation of this chapter;
    - (i) Special fuel purchased by an international fuel tax agreement licensee under RCW 82.38.320 is used on a highway; and
  - (j) Fuel is sold by a licensed fuel supplier to a fuel distributor or fuel blender and the fuel is not removed from the bulk transfer-terminal system.
- 29 **Sec. 2.** RCW 46.68.090 and 2015 3rd sp.s. c 44 s 105 are each 30 amended to read as follows:
  - (1) All moneys that have accrued or may accrue to the motor vehicle fund from the fuel tax must be first expended for purposes enumerated in (a) and (b) of this subsection. The remaining net tax amount must be distributed monthly by the state treasurer in accordance with subsections (2) through (((3))) of this section.
- 36 (a) For payment of refunds of fuel tax that has been paid and is 37 refundable as provided by law;
- 38 (b) For payment of amounts to be expended pursuant to 39 appropriations for the administrative expenses of the offices of

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- state treasurer, state auditor, and the department of licensing of the state of Washington in the administration of the fuel tax, which sums must be distributed monthly.
- 4 (2) All of the remaining net tax amount collected under RCW 82.38.030(1) must be distributed as set forth in (a) through (j) of this subsection.
  - (a) For distribution to the motor vehicle fund an amount equal to 44.387 percent to be expended for highway purposes of the state as defined in RCW 46.68.130;
  - (b)(i) For distribution to the special category C account, hereby created in the motor vehicle fund, an amount equal to 3.2609 percent to be expended for special category C projects. Special category C projects are category C projects that, due to high cost only, will require bond financing to complete construction.
- 15 (ii) The following criteria, listed in order of priority, must be 16 used in determining which special category C projects have the 17 highest priority:
  - (A) Accident experience;

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- (B) Fatal accident experience;
- 20 (C) Capacity to move people and goods safely and at reasonable speeds without undue congestion; and
- 22 (D) Continuity of development of the highway transportation 23 network.
  - (iii) Moneys deposited in the special category C account in the motor vehicle fund may be used for payment of debt service on bonds the proceeds of which are used to finance special category C projects under this subsection (2)(b);
  - (c) For distribution to the Puget Sound ferry operations account in the motor vehicle fund an amount equal to 2.3283 percent;
  - (d) For distribution to the Puget Sound capital construction account in the motor vehicle fund an amount equal to 2.3726 percent;
  - (e) For distribution to the transportation improvement account in the motor vehicle fund an amount equal to 7.5597 percent;
- 34 (f) For distribution to the transportation improvement account in 35 the motor vehicle fund an amount equal to 5.6739 percent and expended 36 in accordance with RCW 47.26.086;
- 37 (g) For distribution to the cities and towns from the motor 38 vehicle fund an amount equal to 10.6961 percent in accordance with 39 RCW 46.68.110;

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(h) For distribution to the counties from the motor vehicle fund an amount equal to 19.2287 percent: (i) Out of which there must be distributed from time to time, as directed by the department of transportation, those sums as may be necessary to carry out the provisions of RCW 47.56.725; and (ii) less any amounts appropriated to the county road administration board to implement the provisions of RCW 47.56.725(4), with the balance of such county share to be distributed monthly as the same accrues for distribution in accordance with RCW 46.68.120;

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- (i) For distribution to the county arterial preservation account, hereby created in the motor vehicle fund an amount equal to 1.9565 percent. These funds must be distributed by the county road administration board to counties in proportions corresponding to the number of paved arterial lane miles in the unincorporated area of each county and must be used for improvements to sustain the structural, safety, and operational integrity of county arterials. The county road administration board must adopt reasonable rules and develop policies to implement this program and to assure that a pavement management system is used;
- (j) For distribution to the rural arterial trust account in the motor vehicle fund an amount equal to 2.5363 percent and expended in accordance with RCW 36.79.020.
- 23 (3) The remaining net tax amount collected under RCW 82.38.030(2) 24 must be distributed to the transportation 2003 account (nickel 25 account).
- 26 (4) The remaining net tax amount collected under RCW 82.38.030(3) 27 must be distributed as follows:
  - (a) 8.3333 percent must be distributed to the incorporated cities and towns of the state in accordance with RCW 46.68.110;
- 30 (b) 8.3333 percent must be distributed to counties of the state 31 in accordance with RCW 46.68.120; and
- 32 (c) The remainder must be distributed to the transportation 33 partnership account created in RCW 46.68.290.
- 34 (5) The remaining net tax amount collected under RCW 82.38.030(4) 35 must be distributed as follows:
- 36 (a) 8.3333 percent must be distributed to the incorporated cities 37 and towns of the state in accordance with RCW 46.68.110;
- 38 (b) 8.3333 percent must be distributed to counties of the state 39 in accordance with RCW 46.68.120; and

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- 1 (c) The remainder must be distributed to the transportation 2 partnership account created in RCW 46.68.290.
- 3 (6) The remaining net tax amount collected under RCW 82.38.030 4 (5) and (6) must be distributed to the transportation partnership account created in RCW 46.68.290.
- 6 (7) The remaining net tax amount collected under RCW 82.38.030 (7) and (8) must be distributed to the connecting Washington account 8 created in RCW 46.68.395.
- 9 (8) The remaining net tax amount collected under RCW 82.38.030
  10 (9) through (18) must be distributed to the fish passage barrier
  11 removal account created in section 3 of this act.
- 12 <u>(9)</u> Nothing in this section or in RCW 46.68.130 may be construed 13 so as to violate any terms or conditions contained in any highway 14 construction bond issues now or hereafter authorized by statute and 15 whose payment is by such statute pledged to be paid from any excise 16 taxes on fuel.
- NEW SECTION. Sec. 3. A new section is added to chapter 46.68 RCW to read as follows:

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- (1) The fish passage barrier removal account is created in the state treasury. All receipts from the tax amount collected in RCW 82.38.030 (9) through (18) must be deposited into the account. Moneys in the account may be spent only after appropriation. Expenditures from the account may be spent on principal, interest, and administrative costs related to bonds authorized for fish passage barrier removal projects.
- (2) The legislature may appropriate moneys in the account only to the department of transportation for the purpose of capital and operating expenditures directly related to the removal of fish passage barriers on land owned or managed by the state department of transportation.
- 31 **Sec. 4.** RCW 43.84.092 and 2019 c 421 s 15, 2019 c 403 s 14, 2019 c 365 s 19, 2019 c 287 s 19, and 2019 c 95 s 6 are each reenacted and 33 amended to read as follows:
- 34 (1) All earnings of investments of surplus balances in the state 35 treasury shall be deposited to the treasury income account, which 36 account is hereby established in the state treasury.
- 37 (2) The treasury income account shall be utilized to pay or 38 receive funds associated with federal programs as required by the

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- federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
  - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- (a) The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The abandoned recreational vehicle disposal account, the aeronautics account, the aircraft search and rescue account, the Alaskan Way viaduct replacement project account, the brownfield redevelopment trust fund account, the budget stabilization account, the capital vessel replacement account, the capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the Chehalis basin account, the cleanup settlement account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water

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1 supply development account, the Columbia river basin water supply revenue recovery account, the common school construction fund, the 2 community forest trust account, the connecting Washington account, 3 the county arterial preservation account, the county criminal justice 4 assistance account, the deferred compensation administrative account, 5 6 the deferred compensation principal account, the department of 7 licensing services account, the department of licensing tuition recovery trust fund, the department of retirement systems expense 8 account, the developmental disabilities community trust account, the 9 diesel idle reduction account, the drinking water assistance account, 10 the drinking water assistance administrative account, the early 11 12 learning facilities development account, the early learning facilities revolving account, the Eastern Washington University 13 capital projects account, the education construction fund, the 14 15 education legacy trust account, the election account, the electric 16 vehicle account, the energy freedom account, the energy recovery act 17 account, the essential rail assistance account, The Evergreen State 18 College capital projects account, the federal forest revolving account, the ferry bond retirement fund, the fish passage barrier 19 removal account, the freight mobility investment account, the freight 20 mobility multimodal account, the grade crossing protective fund, the 21 22 public health services account, the state higher 23 construction account, the higher education construction account, the highway bond retirement fund, the highway infrastructure account, the 24 25 highway safety fund, the hospital safety net assessment fund, the industrial insurance premium refund account, the Interstate 405 and 26 state route number 167 express toll lanes account, the judges' 27 28 retirement account, the judicial retirement administrative account, the judicial retirement principal account, the local leasehold excise 29 tax account, the local real estate excise tax account, the local 30 31 sales and use tax account, the marine resources stewardship trust account, the medical aid account, the mobile home park relocation 32 fund, the money-purchase retirement savings administrative account, 33 the money-purchase retirement savings principal account, the motor 34 vehicle fund, the motorcycle safety education account, the multimodal 35 transportation account, the multiuse roadway safety account, the 36 37 municipal criminal justice assistance account, the natural resources deposit account, the oyster reserve land account, the pension funding 38 39 stabilization account, the perpetual surveillance and maintenance 40 account, the pollution liability insurance agency underground storage

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tank revolving account, the public employees' retirement system plan 1 1 account, the public employees' retirement system combined plan 2 2 and plan 3 account, the public facilities construction loan revolving 3 account beginning July 1, 2004, the public health supplemental 4 account, the public works assistance account, the Puget Sound capital 5 6 construction account, the Puget Sound ferry operations account, the 7 Puget Sound Gateway facility account, the Puget Sound taxpayer accountability account, the real estate appraiser commission account, 8 the recreational vehicle account, the regional mobility grant program 9 account, the resource management cost account, the rural arterial 10 11 trust account, the rural mobility grant program account, the rural 12 Washington loan fund, the sexual assault prevention and response account, the site closure account, the skilled nursing facility 13 safety net trust fund, the small city pavement and sidewalk account, 14 the special category C account, the special wildlife account, the 15 16 state employees' insurance account, the state employees' insurance 17 reserve account, the state investment board expense account, the 18 state investment board commingled trust fund accounts, the state patrol highway account, the state route number 520 civil penalties 19 account, the state route number 520 corridor account, the state 20 wildlife account, the statewide broadband account, the statewide 21 22 tourism marketing account, the student achievement council tuition recovery trust fund, the supplemental pension account, the Tacoma 23 Narrows toll bridge account, the teachers' retirement system plan 1 24 25 account, the teachers' retirement system combined plan 2 and plan 3 account, the tobacco prevention and control account, the tobacco 26 settlement account, the toll facility bond retirement account, the 27 transportation 2003 account (nickel account), the transportation 28 29 equipment fund, the transportation future funding program account, transportation improvement account, the 30 transportation 31 improvement board bond retirement account, the transportation infrastructure account, the transportation partnership account, the 32 traumatic brain injury account, the tuition recovery trust fund, the 33 University of Washington bond retirement fund, the University of 34 Washington building account, the voluntary cleanup account, the 35 volunteer firefighters' and reserve officers' relief and pension 36 principal fund, the volunteer firefighters' and reserve officers' 37 administrative fund, the vulnerable roadway user education account, 38 39 the Washington judicial retirement system account, the Washington law 40 enforcement officers' and firefighters' system plan 1 retirement

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1 account, the Washington law enforcement officers' and firefighters' system plan 2 retirement account, the Washington public safety 2 employees' plan 2 retirement account, the Washington school 3 employees' retirement system combined plan 2 and 3 account, the 4 Washington state health insurance pool account, the Washington state 5 6 patrol retirement account, the Washington State University building account, the Washington State University bond retirement fund, the 7 water pollution control revolving administration account, the water 8 pollution control revolving fund, the Western Washington University 9 capital projects account, the Yakima integrated plan implementation 10 account, the Yakima integrated plan implementation revenue recovery 11 12 account, and the Yakima integrated plan implementation taxable bond account. Earnings derived from investing balances of the agricultural 13 permanent fund, the normal school permanent fund, the permanent 14 15 common school fund, the scientific permanent fund, the state 16 university permanent fund, and the state reclamation revolving 17 account shall be allocated to their respective beneficiary accounts.

- (b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.
- 24 (5) In conformance with Article II, section 37 of the state 25 Constitution, no treasury accounts or funds shall be allocated 26 earnings without the specific affirmative directive of this section.
- NEW SECTION. Sec. 5. This act takes effect July 1, 2020.

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