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HOUSE BILL 1911

State of Washington 66th Legislature 2019 Regular Session

By Representatives Schmick, DeBolt, Cody, Thai, Appleton, Pollet, Slatter, and Tharinger

Read first time 02/06/19. Referred to Committee on Health Care & Wellness.

- 1 AN ACT Relating to pharmacy benefit managers; amending RCW
- 2 19.340.010, 19.340.030, 48.02.220, and 19.340.110; adding new
- 3 sections to chapter 19.340 RCW; adding a new section to chapter 42.56
- 4 RCW; creating new sections; and providing an effective date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 19.340.010 and 2016 c 210 s 3 are each amended to read as follows:
 - The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 10 (1) "Claim" means a request from a pharmacy ((or pharmacist)) to
 11 be reimbursed for the cost of filling or refilling a prescription for
 12 a drug or for providing a medical supply or service related to the
 13 provision of these products.
 - (2) "Claims processing services" means the administrative services performed in connection with the processing and adjudicating of claims relating to pharmacy services that include:
 - (a) Receiving payments for pharmacy services;
- 18 (b) Making payments to pharmacies for pharmacy services; or
- 19 (c) Both (a) and (b) of this subsection.
- 20 <u>(3)</u> "Commissioner" means the insurance commissioner established 21 in chapter 48.02 RCW.

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- 1 $((\frac{3}{1}))$ $\underline{(4)}$ "Insurer" has the same meaning as in RCW 48.01.050.
- 2 $((\frac{4}{}))$ (5) "Other prescription drug or device services" means
- 3 services other than claims processing services, provided directly or
- 4 <u>indirectly</u>, whether in connection with or separate from claims
- 5 processing services including, but not limited to:
- 6 (a) Negotiating rebates, discounts, or other financial incentives
 7 and arrangements with drug companies;
 - (b) Disbursing or distributing rebates;
- 9 <u>(c) Managing or participating in incentive programs or</u>
 10 <u>arrangements for pharmacy services;</u>
- 11 (d) Negotiating or entering into contractual arrangements with 12 pharmacies, pharmacy services administrative organizations on behalf 13 of pharmacies, or both;
 - (e) Developing formularies or covered drug lists;
 - (f) Designing prescription benefit programs; or
- 16 (g) Advertising or promoting services.

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- 17 (6) "Pharmacist" has the same meaning as in RCW 18.64.011.
- 18 $((\frac{(5)}{(5)}))$ <u>(7)</u> "Pharmacy" has the same meaning as in RCW 18.64.011.
- 19 ((\(\frac{(6)}{(6)}\))) (8)(a) "Pharmacy benefit manager" means a person, 20 business, or entity, including a wholly or partially owned or 21 controlled subsidiary of a pharmacy benefit manager, that contracts 22 with pharmacies on behalf of an insurer, a third-party payor, or the 23 prescription drug purchasing consortium established under RCW 70.14.060 to:
 - (i) Process claims for prescription drugs or medical supplies ((or provide retail network management for pharmacies or pharmacists)), other prescription drug or device services, or both;
 - (ii) Pay pharmacies ((or pharmacists)) for prescription drugs or medical supplies; or
- 30 (iii) Negotiate rebates with manufacturers for drugs paid for or 31 procured as described in this subsection.
 - (b) "Pharmacy benefit manager" does not include a health care service contractor as defined in RCW 48.44.010.
- (((7))) (9) "Pharmacy benefit manager affiliate" means a pharmacy or pharmacist that directly or indirectly, through one or more intermediaries, owns or controls, is owned or controlled by, or is under common ownership or control with, a pharmacy benefit manager.
- 38 (10) "Pharmacy benefit manager network" means a network of 39 pharmacies that are offered by an agreement or insurance contract to 40 provide pharmacist services for health benefit plans.

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1 (11) "Pharmacy benefit plan or program" means a plan or program
2 that pays for, reimburses, covers the costs of, or otherwise provides
3 for pharmacy services under a health benefit plan.

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- (12) "Pharmacy services" means products, goods, and services, or any combination of products, goods, or services, provided to a patient within the scope of pharmacy practice and covered in the pharmacy benefit plan or program.
- (13) "Pharmacy services administrative organization" means an organization that helps pharmacies and pharmacy benefit managers, or third-party payors achieve administrative efficiencies, including contracting and payment efficiencies.
- 12 (14) "Rebate" means a discount, or other price concession, based
 13 on utilization of a prescription drug that is paid by a manufacturer
 14 or third-party payor, directly or indirectly, to a pharmacy benefit
 15 manager, pharmacy services administrative organization, or pharmacy
 16 after a claim has been processed and paid at a pharmacy. "Rebate"
 17 includes, without limitation, incentives, disbursements, and
 18 reasonable estimates of a volume-based discount.
- 19 <u>(15)</u> "Third-party payor" means a person ((licensed under RCW 20 48.39.005)), business, or entity other than a pharmacy benefit manager that is not an enrollee or insured in a health benefit plan.
- 22 **Sec. 2.** RCW 19.340.030 and 2016 c 210 s 1 are each amended to 23 read as follows:
 - (1) To conduct business in this state, a pharmacy benefit manager must ((register with)) be licensed by the office of the insurance commissioner and annually renew the ((registration)) license.
 - (2) To ((register)) be licensed under this section, a pharmacy benefit manager must:
 - (a) Submit an application requiring the following information:
 - (i) The identity of the pharmacy benefit manager;
- 31 (ii) The name, business address, phone number, and contact person 32 for the pharmacy benefit manager; and
- 33 (iii) Where applicable, the federal tax employer identification 34 number for the entity; and
- 35 (b) Pay a ((registration)) <u>licensing</u> fee established in rule by 36 the commissioner. The ((registration)) <u>licensing</u> fee must be set to 37 allow the ((registration)) <u>licensing</u> and oversight activities to be 38 self-supporting.

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- 1 (3) To renew a ((registration)) <u>license</u> under this section, a 2 pharmacy benefit manager must pay a renewal fee established in rule 3 by the commissioner. The renewal fee must be set to allow the renewal 4 and oversight activities to be self-supporting.
- 5 (4) All receipts from ((registrations)) <u>licenses</u> and renewals 6 collected by the commissioner must be deposited into the insurance 7 commissioner's regulatory account created in RCW 48.02.190.
- 8 **Sec. 3.** RCW 48.02.220 and 2016 c 210 s 5 are each amended to 9 read as follows:
- (1) The commissioner shall accept ((registration)) licensing of pharmacy benefit managers as established in RCW 19.340.030 and receipts shall be deposited in the insurance commissioner's regulatory account.
- 14 (2) The commissioner shall have enforcement authority over 15 chapter 19.340 RCW consistent with requirements established in RCW 16 19.340.110.
- 17 (3) The commissioner may adopt rules to implement chapter 19.340
 18 RCW and to establish ((registration)) licensing and renewal fees that
 19 ensure the ((registration)) licensing, renewal, and oversight
 20 activities are self-supporting.
- NEW SECTION. Sec. 4. A new section is added to chapter 19.340 RCW to read as follows:
- 23 (1) A pharmacy benefit manager has a fiduciary duty to a health 24 carrier client and shall discharge that duty in accordance with the 25 provisions of state and federal law.
- 26 (2) A pharmacy benefit manager must notify a health carrier 27 client in writing of any activity, policy, or practice of the 28 pharmacy benefit manager that directly or indirectly presents any 29 conflict of interest with the duties imposed in this chapter.
- NEW SECTION. Sec. 5. A new section is added to chapter 19.340 RCW to read as follows:
- 32 A pharmacy benefit manager may not:
- 33 (1) Cause or knowingly permit the use of any advertisement, 34 promotion, solicitation, representation, proposal, or offer that is 35 untrue, deceptive, or misleading;
- 36 (2) Charge a pharmacist or pharmacy a fee related to the 37 adjudication of a claim including, without limitation, a fee for:

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1 (a) The receipt and processing of a pharmacy claim;

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- 2 (b) The development or management of claims processing services 3 in a pharmacy benefit manager network; or
 - (c) Participation in a pharmacy benefit manager network;
- 5 (3) Unless approved by the pharmacy quality assurance commission, 6 require pharmacy accreditation standards or certification 7 requirements inconsistent with, more stringent than, or in addition 8 to requirements of the commission;
- 9 (4) Reimburse a pharmacy in the state an amount less than the 10 amount that the pharmacy benefit manager reimburses a pharmacy 11 benefit manager affiliate for providing the same pharmacy services; 12 or
- 13 (5) Deny, reduce, or recoup payment to a pharmacy for pharmacy 14 services after adjudication of the claim unless:
 - (a) The original claim was submitted fraudulently;
- 16 (b) The original claim payment was incorrect because the pharmacy 17 had already been paid for the pharmacy services; or
- 18 (c) The pharmacy services were not properly rendered by the pharmacy or pharmacist.
- NEW SECTION. Sec. 6. A new section is added to chapter 19.340 RCW to read as follows:
 - (1) A pharmacy benefit manager shall provide:
 - (a) A reasonably adequate and accessible pharmacy benefit manager network for the provision of prescription drugs for a health benefit plan that must provide for convenient patient access to pharmacies within a reasonable distance from a patient's residence; and
 - (b) A pharmacy benefit manager network adequacy report describing the pharmacy benefit manager network and the pharmacy benefit manager network's accessibility in the state in the time and manner required by rules adopted by the commissioner.
 - (2) Termination of a pharmacy from a pharmacy benefit manager network does not release the pharmacy benefit manager from the obligation to make any payment due to the pharmacy for pharmacy services properly rendered.
- 35 (3) The commissioner may issue a rule establishing prohibited 36 practices of pharmacy benefit managers providing claims processing 37 services or other prescription drug or device services for health 38 benefit plans.

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- 1 (4) A mail-order pharmacy must not be included in the 2 calculations determining pharmacy benefit manager network adequacy.
- 3 **Sec. 7.** RCW 19.340.110 and 2016 c 210 s 2 are each amended to 4 read as follows:
- 5 (1) The commissioner shall have enforcement authority over this 6 chapter and shall have authority to:
- 7 (a) Render a binding decision in any dispute between a pharmacy 8 benefit manager, or third-party administrator of prescription drug 9 benefits, and a pharmacy arising out of an appeal under RCW 19.340.100(6) regarding drug pricing and reimbursement; or
- 11 (b) Examine or audit the books and records of a pharmacy benefit
 12 manager providing claims processing services or other prescription
 13 drug or device services for a health plan to determine if the
 14 pharmacy benefit manager is in compliance with this chapter.
 15 Information the commissioner acquires in an examination is
 16 proprietary and confidential.

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- (2) Any person, corporation, third-party administrator of prescription drug benefits, pharmacy benefit manager, or business entity which violates any provision of this chapter shall be subject to a civil penalty in the amount of one thousand dollars for each act in violation of this chapter or, if the violation was knowing and willful, a civil penalty of five thousand dollars for each violation of this chapter.
- NEW SECTION. Sec. 8. A new section is added to chapter 42.56 RCW to read as follows:
- Information acquired by the insurance commissioner under RCW 19.340.110(1)(b) is not subject to public disclosure under this chapter.
- NEW SECTION. Sec. 9. The insurance commissioner may adopt any rules necessary to implement this act.
- NEW SECTION. Sec. 10. (1) This act applies to all contracts or health benefit plans issued, renewed, recredentialed, amended, or extended on or after July 1, 2020.
- 34 (2) A contract existing on the date of licensure of a pharmacy 35 benefit manager must comply with the requirements of this act as a 36 condition of licensure for the pharmacy benefit manager.

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- 1 (3) This act is not applicable to self-funded health benefit 2 plans, as they do not constitute the business of insurance; thus, the 3 regulation of such self-funded plans is not specifically reserved to 4 this state and the several states by the McCarran-Ferguson act of 5 1945, 15 U.S.C. Sec. 1011-1015.
- 6 <u>NEW SECTION.</u> **Sec. 11.** This act takes effect July 1, 2020.

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