

---

**HOUSE BILL 1631**

---

**State of Washington**

**66th Legislature**

**2019 Regular Session**

**By** Representatives Senn, Caldier, Entenman, Ortiz-Self, Frame, Slatter, Appleton, Corry, Goodman, Jenkins, Davis, Pollet, and Leavitt

Read first time 01/25/19. Referred to Committee on Human Services & Early Learning.

1 AN ACT Relating to supporting child welfare workers; amending RCW  
2 74.14B.010; adding new sections to chapter 43.216 RCW; adding a new  
3 section to chapter 74.14B RCW; creating a new section; and providing  
4 an expiration date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** (1) Child welfare caseworkers engage in  
7 very challenging and complicated work keeping children safe, ensuring  
8 their well-being, and reuniting families. In doing this work, many  
9 caseworkers are the first responders to child abuse and neglect. In  
10 spite of this difficulty, these caseworkers are motivated to help  
11 families succeed. However, the cumulative stress of child welfare  
12 work and other factors including workload for caseworkers and  
13 supervisors, organizational support, access to resources,  
14 insufficient training, limited direct service time, lack of clear  
15 expectations, limited access to technology, and burdensome paperwork  
16 can result in high turnover.

17 (2) High turnover in the child welfare workforce is costly to the  
18 state and has adverse effects on child and family outcomes including:  
19 (a) Increased time to permanency; (b) lower rates of reunification;  
20 and (c) slower resolution of child safety concerns. Furthermore, high

1 turnover rates result in less experienced supervisors and other  
2 positions of leadership within the child welfare system.

3 (3) For these reasons, the legislature intends to build a well-  
4 trained, well-supported, technologically competent, more effective  
5 child welfare workforce in order to better meet the needs of  
6 vulnerable children and families in Washington state. In addition,  
7 child welfare workers who experience secondary, work-related trauma  
8 should be given the necessary support to process intense emotional  
9 events and the tools to build resiliency. This act includes supports  
10 for the child welfare field that will improve and help retain these  
11 individuals.

12 (4) The child welfare league of America established national  
13 caseload standards for family foster care social workers recommending  
14 a caseload between twelve and fifteen children. The settlement  
15 agreement reached pursuant to *Braam v. Washington*, 150 Wash.2d 689  
16 (2003) includes a caseload requirement of eighteen children.  
17 Currently, forty-three percent of case-carrying child and family  
18 welfare services staff have caseloads at or greater than twenty  
19 children and fifteen percent have a caseload under eighteen children.  
20 It is the intent of the legislature to increase the staffing of child  
21 welfare cases with the goal of compliance with the settlement  
22 agreement reached pursuant to *Braam v. Washington*, 150 Wash.2d 689  
23 (2003).

24 (5) The legislature further encourages the child welfare division  
25 of the department of children, youth, and families to incorporate  
26 reflective supervision principles. Reflective supervision is  
27 encouraged because it:

28 (a) Supports individuals when working through complex situations  
29 and emotions in a safe environment;

30 (b) Is relationship-based, collaborative, encourages respect, and  
31 happens regularly, modeling the qualities of healthy relationships  
32 between professionals and the families they serve;

33 (c) Prioritizes the needs of the supervisee, instead of focusing  
34 on administrative issues or the supervisor's agenda;

35 (d) Promotes reflection on specific cases; and

36 (e) Develops greater capacity to understand, interpret, and make  
37 meaning of clients' behavior and encourages the use of this awareness  
38 to better serve clients.

1        NEW SECTION.    **Sec. 2.**    A new section is added to chapter 43.216  
2    RCW to read as follows:

3        (1)    The department shall provide a report on the department's  
4    current efforts to improve workplace culture to the relevant  
5    committees of the legislature in compliance with RCW 43.01.036 by  
6    December 1, 2019. The report must include, but not be limited to,  
7    results and activities related to the department's organizational  
8    change management initiatives, efforts related to the federal program  
9    improvement plan, and the department's existing peer support program.

10       (2)    The department and any external entity responsible for  
11    providing child welfare worker training shall provide a report on  
12    current child welfare worker training to the relevant committees of  
13    the legislature in compliance with RCW 43.01.036 by September 1,  
14    2019, that includes:

15       (a)    A review of the effectiveness of the current course  
16    curriculum for supervisors;

17       (b)    An evaluation of the preparedness of new child welfare  
18    workers;

19       (c)    An inventory of the trauma-informed trainings for child  
20    welfare workers and supervisors;

21       (d)    An inventory of the reflective supervision principles  
22    embedded within trainings for child welfare workers and supervisors;  
23    and

24       (e)    An inventory of the department's efforts to systemize peer  
25    support for child welfare workers and supervisors.

26       (3)    The department shall provide a training improvement plan to  
27    the relevant committees of the legislature in compliance with RCW  
28    43.01.036 by January 1, 2020, based on the report required under  
29    subsection (2) of this section that describes the recommended  
30    frequency of trainings and other recommended improvements to child  
31    welfare worker training.

32       (4)    For purposes of this section, "child welfare worker" means an  
33    employee of the department whose job includes supporting or providing  
34    child welfare services as defined in RCW 74.13.020 or child  
35    protective services as defined in RCW 26.44.020.

36       (5)    This section expires July 1, 2021.

37       **Sec. 3.**    RCW 74.14B.010 and 2018 c 58 s 79 are each amended to  
38    read as follows:

1           (1) (~~Caseworkers employed in children services~~) Child welfare  
2 workers shall meet minimum standards established by the department.  
3 Comprehensive training for (~~caseworkers~~) child welfare workers  
4 shall be completed before such (~~caseworkers~~) child welfare workers  
5 are assigned to case-carrying responsibilities (~~without direct~~  
6 ~~supervision~~) as the sole worker assigned to a particular case.  
7 Intermittent, part-time, and standby child welfare workers shall be  
8 subject to the same minimum standards and training.

9           (2) Ongoing specialized training shall be provided for  
10 (~~persons~~) child welfare workers responsible for investigating child  
11 sexual abuse. Training participants shall have the opportunity to  
12 practice interview skills and receive feedback from instructors.

13           (3) The department, the criminal justice training commission, the  
14 Washington association of sheriffs and police chiefs, and the  
15 Washington association of prosecuting attorneys shall design and  
16 implement statewide training that contains consistent elements for  
17 persons engaged in the interviewing of children, including law  
18 enforcement, prosecution, and child protective services.

19           (4) The training required by this section shall: (a) Be based on  
20 research-based practices and standards; (b) minimize the trauma of  
21 all persons who are interviewed during abuse investigations; (c)  
22 provide methods of reducing the number of investigative interviews  
23 necessary whenever possible; (d) assure, to the extent possible, that  
24 investigative interviews are thorough, objective, and complete; (e)  
25 recognize needs of special populations, such as persons with  
26 developmental disabilities; (f) recognize the nature and consequences  
27 of victimization; (g) require investigative interviews to be  
28 conducted in a manner most likely to permit the interviewed persons  
29 the maximum emotional comfort under the circumstances; (h) address  
30 record retention and retrieval; (~~and~~) (i) address documentation of  
31 investigative interviews; and (j) include self-care for child welfare  
32 workers.

33           (5) The identification of domestic violence is critical in  
34 ensuring the safety of children in the child welfare system. (~~As a~~  
35 ~~result~~) It is also critical for child welfare workers to support  
36 victims of domestic violence while victims continue to care for their  
37 children, when possible, as domestic violence perpetrated against  
38 someone other than the child does not constitute negligent treatment  
39 or maltreatment in and of itself as provided in RCW 26.44.020. For  
40 these reasons, ongoing domestic violence training and consultation

1 shall be provided to (~~caseworkers~~) child welfare workers, including  
2 how to use the department's practice guide to domestic violence.

3 (6) By January 1, 2021, the department shall:

4 (a) Develop and implement an evidence-based curriculum for  
5 supervisors providing support to child welfare workers to better  
6 prepare candidates for effective supervisory and leadership roles  
7 within the department;

8 (b) Develop specialized training for child welfare workers that  
9 includes simulation and coaching designed to improve clinical and  
10 analytical skills;

11 (c) Based on the report required under section 2(2) of this act,  
12 develop and implement training for child welfare workers that  
13 incorporates trauma-informed care and reflective supervision  
14 principles.

15 (7) For purposes of this section, "child welfare worker" means an  
16 employee of the department whose job includes supporting or providing  
17 child welfare services as defined in RCW 74.13.020 or child  
18 protective services as defined in RCW 26.44.020.

19 NEW SECTION. Sec. 4. A new section is added to chapter 43.216  
20 RCW to read as follows:

21 (1) The department shall create dedicated positions used to  
22 assist with the caseload of other child welfare workers that need to  
23 take leave or a reduction in caseload following a critical incident.  
24 These staff may also provide one-on-one coaching and case management  
25 during weekends and after regular business hours. The purpose of this  
26 dedicated employee unit is to allow child welfare workers to take  
27 leave or reduce caseloads following a critical incident without  
28 increasing the caseload of other employees.

29 (2) The department shall provide child welfare workers and those  
30 supervising child welfare workers with access to:

31 (a) A critical incident protocol that establishes a process for  
32 appropriately responding to traumatic or high stress incidents in a  
33 manner that provides employees with proper mental health and stress  
34 management support, guidance, and education; and

35 (b) Peer counseling from someone trained in providing peer  
36 counseling and support.

37 (3) The department shall systematically collect workforce data  
38 regarding child welfare workers including staff turnover, workload

1 distribution, exit interviews, and regular staff surveys to assess  
2 organizational culture and psychological safety.

3 (4) The department shall make a concerted effort to increase  
4 efficiency through the reduction of paperwork.

5 (5) The department shall develop a scientifically based method  
6 for measuring the direct service time of child welfare workers and  
7 contracted resources.

8 (6) The department shall convene a technical work group to  
9 develop a workload model including standardized ratios for  
10 supervisors, clerical, and other child welfare worker support staff  
11 and child welfare worker caseload ratios by case type.

12 (a) The technical work group must include:

13 (i) Two child welfare worker representatives, one from west of  
14 the crest of the Cascade mountain range, and one from east of the  
15 crest of the Cascade mountain range;

16 (ii) Fiscal staff from the department;

17 (iii) Human resources staff from the department; and

18 (iv) A representative from the office of financial management.

19 (b) The department shall provide a report to the relevant  
20 committees of the legislature in compliance with RCW 43.01.036 by  
21 December 1, 2019, that includes a description of the workload model  
22 recommended by the technical work group and the steps the department  
23 is taking to implement this model.

24 (c) The technical work group established in this section shall  
25 continue to meet and provide an annual report to the relevant  
26 committees of the legislature in compliance with RCW 43.01.036 by  
27 December 1st of each year regarding any recommended modifications to  
28 the workload model and steps the department is taking to implement  
29 those changes.

30 (7) The definitions in this subsection apply throughout this  
31 section unless the context clearly requires otherwise.

32 (a) "Child welfare worker" means an employee of the department  
33 whose job includes supporting or providing child welfare services as  
34 defined in RCW 74.13.020 including those providing family assessment  
35 response services as defined in RCW 26.44.020 or child protective  
36 services as defined in RCW 26.44.020.

37 (b) "Critical incident" means an incident that is unusual and  
38 involves a perceived or actual threat of harm to an individual which  
39 includes but is not limited to child fatalities or near fatalities.

1        NEW SECTION.    **Sec. 5.**    A new section is added to chapter 74.14B  
2    RCW to read as follows:

3        The definitions in this section apply throughout this chapter  
4    unless the context clearly requires otherwise.

5        (1) "Department" means the department of children, youth, and  
6    families.

7        (2) "Secretary" means the secretary of the department of  
8    children, youth, and families.

--- END ---