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HOUSE BILL 1540

State of Washington 66th Legislature 2019 Regular Session

By Representatives Goodman, Frame, Appleton, and Ormsby Read first time 01/23/19. Referred to Committee on Public Safety.

- AN ACT Relating to persons sentenced in adult court for certain serious offenses committed prior to reaching age eighteen; amending RCW 9.94A.730, 10.95.030, 10.95.035, and 9.94A.510; and prescribing penalties.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 9.94A.730 and 2015 c 134 s 6 are each amended to read as follows:
 - (1) Notwithstanding any other provision of this chapter, any person convicted of one or more crimes committed prior to the person's eighteenth birthday may petition the indeterminate sentence review board for early release <u>from sentences for those offenses</u> after serving no less than twenty years of total confinement, provided ((the person has not been convicted for any crime committed subsequent to the person's eighteenth birthday,)) the person has not committed a disqualifying serious infraction as defined by the department in the twelve months prior to filing the petition for early release, and the current sentence was not imposed under RCW 10.95.030 or 9.94A.507.
 - (2) No later than five years prior to the date the offender will be eligible to petition for release, the department shall conduct an assessment of the offender and identify programming and services that

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would be appropriate to prepare the offender for return to the community. To the extent possible, the department shall make programming available as identified by the assessment.

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- (3) No later than one hundred eighty days from receipt of the petition for early release, the department shall conduct, and the offender shall participate in, an examination of the person, incorporating methodologies that are recognized by experts in the prediction of dangerousness, and including a prediction of the probability that the person will engage in future criminal behavior if released on conditions to be set by the board. The board may consider a person's failure to participate in an evaluation under this subsection in determining whether to release the person. The board shall order the person released under such affirmative and other conditions as the board determines appropriate, unless the board determines by a preponderance of the evidence that, despite such conditions, it is more likely than not that the person will commit new criminal law violations if released. The board shall give public safety considerations the highest priority when making all discretionary decisions regarding the ability for release and conditions of release.
- (4) In a hearing conducted under subsection (3) of this section, the board shall provide opportunities for victims and survivors of victims of any crimes for which the offender has been convicted to present statements as set forth in RCW 7.69.032. The procedures for victim and survivor of victim input shall be provided by rule. To facilitate victim and survivor of victim involvement, county prosecutor's offices shall ensure that any victim impact statements and known contact information for victims of record and survivors of victims are forwarded as part of the judgment and sentence.
- (5) An offender released by the board is subject to the supervision of the department for a period of time to be determined by the board, up to the length of the court-imposed term of incarceration. The department shall monitor the offender's compliance with conditions of community custody imposed by the court or board and promptly report any violations to the board. Any violation of conditions of community custody established or modified by the board are subject to the provisions of RCW 9.95.425 through 9.95.440.
- (6) An offender whose petition for release is denied may file a new petition for release five years from the date of denial or at an earlier date as may be set by the board.

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(7) An offender released under the provisions of this section may be returned to the institution at the discretion of the board if the offender is found to have violated a condition of community custody. The offender is entitled to a hearing pursuant to RCW 9.95.435. If the board finds that the offender has committed a new violation, the board may return the offender to the institution for up to the remainder of the court-imposed term of incarceration. The offender may file a new petition for release five years from the date of return to the institution or at an earlier date as may be set by the board.

- **Sec. 2.** RCW 10.95.030 and 2015 c 134 s 5 are each amended to 12 read as follows:
 - (1) Except as provided in subsections (2) and (3) of this section, any person convicted of the crime of aggravated first degree murder shall be sentenced to life imprisonment without possibility of release or parole. A person sentenced to life imprisonment under this section shall not have that sentence suspended, deferred, or commuted by any judicial officer and the indeterminate sentence review board or its successor may not parole such prisoner nor reduce the period of confinement in any manner whatsoever including but not limited to any sort of good-time calculation. The department of social and health services or its successor or any executive official may not permit such prisoner to participate in any sort of release or furlough program.
 - (2) If, pursuant to a special sentencing proceeding held under RCW 10.95.050, the trier of fact finds that there are not sufficient mitigating circumstances to merit leniency, the sentence shall be death. In no case, however, shall a person be sentenced to death if the person had an intellectual disability at the time the crime was committed, under the definition of intellectual disability set forth in (a) of this subsection. A diagnosis of intellectual disability shall be documented by a licensed psychiatrist or licensed psychologist designated by the court, who is an expert in the diagnosis and evaluation of intellectual disabilities. The defense must establish an intellectual disability by a preponderance of the evidence and the court must make a finding as to the existence of an intellectual disability.
 - (a) "Intellectual disability" means the individual has: (i) Significantly subaverage general intellectual functioning; (ii)

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existing concurrently with deficits in adaptive behavior; and (iii) both significantly subaverage general intellectual functioning and deficits in adaptive behavior were manifested during the developmental period.

- (b) "General intellectual functioning" means the results obtained by assessment with one or more of the individually administered general intelligence tests developed for the purpose of assessing intellectual functioning.
- (c) "Significantly subaverage general intellectual functioning" means intelligence quotient seventy or below.
 - (d) "Adaptive behavior" means the effectiveness or degree with which individuals meet the standards of personal independence and social responsibility expected for his or her age.
- (e) "Developmental period" means the period of time between conception and the eighteenth birthday.
- (3) (a) ((\(\frac{(i)}{(i)}\)) Any person convicted of the crime of aggravated first degree murder for an offense committed prior to the person's ((\(\frac{\sixteenth}{\sixteenth}\))) eighteenth birthday shall be sentenced to a \sixteenth (of life imprisonment)) and a minimum term ((\(\frac{\sixteenth}{\sixteenth}\)) confinement of)). The maximum term may not exceed a life sentence, and the minimum term may not exceed twenty-five years. Sentences imposed under this section must be served concurrently with sentences imposed for any other current offenses.
- (((ii) Any person convicted of the crime of aggravated first degree murder for an offense committed when the person is at least sixteen years old but less than eighteen years old shall be sentenced to a maximum term of life imprisonment and a minimum term of total confinement of no less than twenty-five years. A minimum term of life may be imposed, in which case the person will be ineligible for parole or early release.))
- (b) In setting ((a)) maximum and minimum terms, the court must take into account mitigating factors that account for the diminished culpability of youth as provided in *Miller v. Alabama*, (($\frac{132}{500}$ S.Ct. $\frac{2455}{500}$)) $\frac{567}{500}$ U.S. $\frac{460}{500}$ (2012) including, but not limited to, the age of the individual, the youth's childhood and life experience, the degree of responsibility the youth was capable of exercising, (($\frac{100}{500}$)) the youth's chances of becoming rehabilitated, and any progress towards rehabilitation demonstrated by the youth following the commission of the crime for which he or she is being sentenced.

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(c) A person sentenced under this subsection shall serve the sentence in a facility or institution operated, or utilized under contract, by the state. During the minimum term of total confinement, the person shall not be eligible for community custody, earned release time, furlough, home detention, partial confinement, work crew, work release, or any other form of early release authorized under RCW 9.94A.728, or any other form of authorized leave or absence from the correctional facility while not in the direct custody of a corrections officer. The provisions of this subsection shall not apply: (i) In the case of an offender in need of emergency medical treatment; or (ii) for an extraordinary medical placement when authorized under RCW 9.94A.728(((3))) (1)(c).

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- (d) Any person sentenced pursuant to this subsection shall be subject to community custody under the supervision of the department of corrections and the authority of the indeterminate sentence review board. As part of any sentence under this subsection, the court shall require the person to comply with any conditions imposed by the board.
- (e) No later than five years prior to the expiration of the person's minimum term, the department of corrections shall conduct an assessment of the offender and identify programming and services that would be appropriate to prepare the offender for return to the community. To the extent possible, the department shall make programming available as identified by the assessment.
- (f) No later than one hundred eighty days prior to the expiration of the person's minimum term, the department of corrections shall conduct, and the offender shall participate in, an examination of the person, incorporating methodologies that are recognized by experts in the prediction of dangerousness, and including a prediction of the probability that the person will engage in future criminal behavior if released on conditions to be set by the board. The board may consider a person's failure to participate in an evaluation under this subsection in determining whether to release the person. The board shall order the person released, under such affirmative and other conditions as the board determines appropriate, unless the board determines by a preponderance of the evidence that, despite such conditions, it is more likely than not that the person will commit new criminal law violations if released. If the board does not order the person released, the board shall set a new minimum term not to exceed five additional years. The board shall give public safety

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considerations the highest priority when making all discretionary decisions regarding the ability for release and conditions of release.

- (g) In a hearing conducted under (f) of this subsection, the board shall provide opportunities for victims and survivors of victims of any crimes for which the offender has been convicted to present statements as set forth in RCW 7.69.032. The procedures for victim and survivor of victim input shall be provided by rule. To facilitate victim and survivor of victim involvement, county prosecutor's offices shall ensure that any victim impact statements and known contact information for victims of record and survivors of victims are forwarded as part of the judgment and sentence.
- (h) An offender released by the board is subject to the supervision of the department of corrections for a period of time to be determined by the board. The department shall monitor the offender's compliance with conditions of community custody imposed by the court or board and promptly report any violations to the board. Any violation of conditions of community custody established or modified by the board are subject to the provisions of RCW 9.95.425 through 9.95.440.
- (i) An offender released or discharged under this section may be returned to the institution at the discretion of the board if the offender is found to have violated a condition of community custody. The offender is entitled to a hearing pursuant to RCW 9.95.435. The board shall set a new minimum term of incarceration not to exceed five years.
- **Sec. 3.** RCW 10.95.035 and 2015 c 134 s 7 are each amended to 28 read as follows:
 - (1) A person, who was sentenced prior to ((June 1, 2014, under this chapter or any prior law, to a term of life without the possibility of parole for an offense)) the effective date of this section and is still incarcerated as of the effective date of this section for a conviction of aggravated murder committed prior to ((their)) his or her eighteenth birthday, shall be returned to the sentencing court or the sentencing court's successor for sentencing consistent with RCW 10.95.030 and Miller v. Alabama, 567 U.S. 460 (2012). The release and supervision of a person ((who receives a minimum term of less than life)) resentenced pursuant to this section will be governed by RCW 10.95.030.

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(2) The court shall provide an opportunity for victims and survivors of victims of any crimes for which the offender has been convicted to present a statement personally or by representation.

- (3) The court's order setting a minimum term is subject to review to the same extent as a minimum term decision by the parole board before July 1, 1986.
- (4) A resentencing under this section shall not reopen the defendant's conviction to challenges that would otherwise be barred by RCW 10.73.090, 10.73.100, 10.73.140, or other procedural barriers.
- **Sec. 4.** RCW 9.94A.510 and 2014 c 130 s 1 are each amended to 11 read as follows:

12	TABLE 1												
13	Sentencing Grid												
14	SERIOUSNESS												
15	LEV	EL.				OFFEN	DER SO	CORE					
16											9 or		
17		0	1	2	3	4	5	6	7	8	more		
18	XVI	Life se	entence	without	parole/c	leath per	nalty for	offende	ers at or	over th	e age of		
19		eightee	n. For of	fenders	under th	e age of	eighteen	ı, ((a ter	m of two	enty-five	years to		
20	life)) an indeterminate term pursuant to RCW 10.95.030.												
21	XV	23y4m	24y4m	25y4m	26y4m	27y4m	28y4m	30y4m	32y10n	n36y	40y		
22		240-	250-	261-	271-	281-	291-	312-	338-	370-	411-		
23		320	333	347	361	374	388	416	450	493	548		
24	XIV	14y4m	15y4m	16y2m	17y	17y11m	18y9m	20y5m	22y2m	25y7m	29y		
25		123-	134-	144-	154-	165-	175-	195-	216-	257-	298-		
26		220	234	244	254	265	275	295	316	357	397		
27	XIII	12y	13y	14y	15y	16y	17y	19y	21y	25y	29y		
28		123-	134-	144-	154-	165-	175-	195-	216-	257-	298-		
29		164	178	192	205	219	233	260	288	342	397		
30	XII	9y	9y11m	10y9m	11y8m	12y6m	13y5m	15y9m	17y3m	20y3m	23y3m		
31		93-	102-	111-	120-	129-	138-	162-	178-	209-	240-		
32		123	136	147	160	171	184	216	236	277	318		
33	XI	7y6m	8y4m	9y2m	9y11m	10y9m	11y7m	14y2m	15y5m	17y11n	n20y5m		
34		78-	86-	95-	102-	111-	120-	146-	159-	185-	210-		

1		102	114	125	136	147	158	194	211	245	280
2	X	5y	5y6m	6y	6y6m	7y	7y6m	9y6m	10y6m	12y6m	14y6m
3		51-	57-	62-	67-	72-	77-	98-	108-	129-	149-
4		68	75	82	89	96	102	130	144	171	198
5	IX	3y	3y6m	4y	4y6m	5y	5y6m	7y6m	8y6m	10y6m	12y6m
6		31-	36-	41-	46-	51-	57-	77-	87-	108-	129-
7		41	48	54	61	68	75	102	116	144	171
8	VIII	1 2y	2y6m	3у	3y6m	4y	4y6m	6y6m	7y6m	8y6m	10y6m
9		21-	26-	31-	36-	41-	46-	67-	77-	87-	108-
10		27	34	41	48	54	61	89	102	116	144
11	VII	18m	2y	2y6m	3y	3y6m	4y	5y6m	6y6m	7y6m	8y6m
12		15-	21-	26-	31-	36-	41-	57-	67-	77-	87-
13		20	27	34	41	48	54	75	89	102	116
14	VI	13m	18m	2y	2y6m	3y	3y6m	4y6m	5y6m	6y6m	7y6m
15		12+-	15-	21-	26-	31-	36-	46-	57-	67-	77-
16		14	20	27	34	41	48	61	75	89	102
17	V	9m	13m	15m	18m	2y2m	3y2m	4y	5y	6y	7y
18		6-	12+-	13-	15-	22-	33-	41-	51-	62-	72-
19		12	14	17	20	29	43	54	68	82	96
20	IV	6m	9m	13m	15m	18m	2y2m	3y2m	4y2m	5y2m	6y2m
21		3-	6-	12+-	13-	15-	22-	33-	43-	53-	63-
22		9	12	14	17	20	29	43	57	70	84
23	III	2m	5m	8m	11m	14m	20m	2y2m	3y2m	4y2m	5y
24		1-	3-	4-	9-	12+-	17-	22-	33-	43-	51-
25		3	8	12	12	16	22	29	43	57	68
26	II		4m	6m	8m	13m	16m	20m	2y2m	3y2m	4y2m
27		0-90	2-	3-	4-	12+-	14-	17-	22-	33-	43-
28		Days	6	9	12	14	18	22	29	43	57
29	I			3m	4m	5m	8m	13m	16m	20m	2y2m
30		0-60	0-90	2-	2-	3-	4-	12+-	14-	17-	22-
31		Days	Days	5	6	8	12	14	18	22	29
	_		-	-							-

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- 1 Numbers in the first horizontal row of each seriousness category
- 2 represent sentencing midpoints in years(y) and months(m). Numbers in
- 3 the second and third rows represent standard sentence ranges in
- 4 months, or in days if so designated. 12+ equals one year and one day.

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