## MOCK SECOND SUBSTITUTE HOUSE BILL 1341

State of Washington 67th Legislature 2019 Regular Session

By Representative Jones.

AN ACT Relating to creating a claim for compensation for wrongful conviction and imprisonment; adding a new section to chapter 72.09 RCW; and adding a new chapter to Title 4 RCW.

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5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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NEW SECTION. Sec. 1. The legislature recognizes that persons sonvicted and imprisoned for crimes they did not commit have been uniquely victimized. Having suffered tremendous injustice by being stripped of their lives and liberty, they are forced to endure imprisonment and are later stigmatized as felons. A majority of those wrongly convicted in Washington state have no remedy available under the law for the destruction of their personal lives resulting from errors in our criminal justice system. The legislature intends to provide an avenue for those who have been wrongly convicted in Washington state to redress the lost years of their lives, and help to address the unique challenges faced by the wrongly convicted after exoneration.

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- 1 NEW SECTION. Sec. 2. (1) Any person convicted in superior court
- 2 and subsequently imprisoned for one or more felonies of which he or she
- 3 is actually innocent may file a claim for compensation against the
- 4 state.
- 5 (2) For purposes of this chapter, a person is:
- 6 (a) "Actually innocent" of a felony if he or she did not engage in
- 7 any illegal conduct alleged in the charging documents; and
- 8 (b) "Wrongly convicted" if he or she was charged, convicted, and
- 9 imprisoned for one or more felonies of which he or she is actually
- 10 innocent.

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- 12 NEW SECTION. Sec. 3. (1) To file an actionable claim for
- 13 compensation under this act, the claimant must establish by documentary
- 14 evidence that:
- 15 (a) The claimant has been convicted of one or more felonies in
- 16 superior court and subsequently sentenced to a term of imprisonment,
- 17 and has served all or part of the sentence;
- 18 (b)(i) The claimant is not currently incarcerated for any offense;
- 19 and
- 20 (ii) During the period of confinement for which the claimant is
- 21 seeking compensation, the claimant was not serving a term of
- 22 imprisonment or a concurrent sentence for any crime other than the
- 23 felony or felonies that are the basis for the claim;
- 24 (c)(i) The claimant has been pardoned on grounds consistent with
- 25 innocence for the felony or felonies that are the basis for the claim;
- 26 or
- 27 (ii) The claimant's judgment of conviction was reversed or vacated
- 28 and the accusatory instrument dismissed on the basis of significant new
- 29 exculpatory information or, if a new trial was ordered following the
- 30 presentation of significant new exculpatory information, either the
- 31 claimant was found not guilty at the new trial or the claimant was not
- 32 retried and the accusatory instrument dismissed.

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- 1 (2) In addition to the requirements in subsection (1) of this 2 section, the claimant shall state facts in sufficient detail for the 3 finder of fact to determine that:
- 4 (a) The claimant did not engage in any illegal conduct alleged in 5 the charging documents; and
- 6 (b) The claimant did not commit or suborn perjury, or fabricate 7 evidence to cause or bring about the conviction. A guilty plea to a 8 crime the claimant did not commit, or a confession that is later 9 determined by a court to be false, does not constitute perjury or 10 fabricated evidence under this subsection.
- 11 (4) The claimant shall verify the claim unless he or she is 12 incapacitated, in which case the personal representative or agent filing 13 on behalf of the claimant shall verify the claim.
- 14 (5) If the attorney general concedes that the claimant was wrongly 15 convicted, the court shall award compensation as provided in section 5 16 of this act.
- 17 (6)(a) If the attorney general does not concede that the claimant 18 was wrongly convicted and the court finds after reading the claim that 19 the claimant does not meet the filing criteria set forth in this section, 20 it may dismiss the claim, either on its own motion or on the motion of 21 the attorney general.
- 22 (b) If the court dismisses the claim, the court shall set forth the 23 reasons for its decision in written findings of fact and conclusions of 24 law.

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- NEW SECTION. Sec. 4. Any party is entitled to the rights of appeal afforded parties in a civil action following a decision on such motions.

  28 In the case of dismissal of a claim, review of the superior court action
- 29 shall be de novo.

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NEW SECTION. Sec. 5. (1) In order to obtain a judgment in his or 32 her favor, the claimant must show by clear and convincing evidence praft p.3

- 1 that the requirements of section 2 (1) and (2) of this chapter have 2 been met.
- 3 (2) Any pardon or proclamation issued to the claimant by the 4 governor shall be admissible as evidence when it is certified by the 5 officer having lawful custody of the pardon or proclamation, with the 6 seal of the office of the governor affixed, or with the official 7 certificate of such officer.
- 8 (3) In exercising its discretion regarding the weight and 9 admissibility of evidence, the court shall give due consideration to 10 difficulties of proof caused by the passage of time, the death or 11 unavailability of witnesses, the destruction of evidence, or other 12 factors not caused by the parties.
- 13 (4) If the jury or, in the case where the right to a jury is waived, 14 the court finds by clear and convincing evidence that the claimant was 15 wrongly convicted, the court shall order the state to pay the claimant 16 the following compensation award, as adjusted for partial years served 17 and to account for inflation from the effective date of this section:
- 18 (a) Fifty thousand dollars for each year of actual confinement 19 including time spent awaiting trial and an additional fifty thousand 20 dollars for each year served on death row;
- (b) Twenty-five thousand dollars for each year served on parole, community custody, or as a registered sex offender pursuant only to the felony or felonies which are grounds for the claim;
- (c) Compensation for child support payments owed by the claimant that became due and interest on child support arrearages that accrued while the claimant was in custody on the felony or felonies that are grounds for the compensation claim. The funds shall be paid on the claimant's behalf in a lump sum payment to the department of social and health services for disbursement under Title 26 RCW;
- 30 (d) Reimbursement for all restitution, assessments, fees, court 31 costs, and all other sums paid by the claimant as required by pretrial 32 orders and the judgment and sentence; and

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- 1 (e) Attorneys' fees for successfully bringing the wrongful
- 2 conviction claim calculated at ten percent of the monetary damages
- 3 awarded under subsection (5)(a) and (b) of this section, plus expenses.
- 4 However, attorneys' fees and expenses shall not exceed seventy-five
- 5 thousand dollars. Counsel shall not be entitled to receive additional
- 6 fees from the client related to the claim.
- 7 (5)(a) Upon finding that the claimant was wrongly convicted, the
- 8 court shall seal the claimant's record of conviction.
- 9 (b) Upon request of the claimant, the court may order the claimant's
- 10 record of conviction vacated if the record has not already been vacated,
- 11 expunded, or destroyed under court rules. The requirements for vacating
- 12 records under RCW 9.94A.640 shall not apply.
- 13 (6) Upon request of the claimant, the court shall refer the claimant
- 14 to the department of corrections or the department of social and health
- 15 services for access to reentry services, if available, including but
- 16 not limited to the community-based transition programs and long-term
- 17 support programs for education, mentoring, life skills training,
- 18 assessment, job skills development, mental health and substance abuse
- 19 treatment.
- 20 (7) The claimant or the attorney general may initiate and agree to
- 21 a claim with a structured settlement for the compensation awarded under
- 22 subsection (4) of this section. Any structured settlement agreement
- 23 binds the parties with regard to all compensation awarded. A structured
- 24 settlement agreement entered into under this section must be in writing
- 25 and signed by the parties or their representatives. The court may approve
- 26 the agreement only if the judge finds that the claimant has an adequate
- 27 understanding of the agreement, and that the agreement is in the best
- 28 interest of the claimant and actuarially equivalent to the lump sum
- 29 compensation award under subsection (4) of this section before taxation.
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- NEW SECTION. Sec. 6. (1) On or after the effective date of this
- 32 section, when a court grants judicial relief, such as reversal and

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- 1 vacation of a person's conviction, consistent with the criteria
- 2 established in section 4 of this act, the court shall provide to the
- 3 claimant a copy of sections 2 through 11 of this act at the time the
- 4 relief is granted.
- 5 (2) The clemency and pardons board or the indeterminate sentence
- 6 review board, whichever is applicable, upon issuance of a pardon by the
- 7 governor on grounds consistent with innocence on or after the effective
- 8 date of this section, shall provide a copy of sections 2 through 11 of
- 9 this act to the individual pardoned.
- 10 (3) If an individual entitled to receive the information required
- 11 under this section shows that he or she was not provided with the
- 12 information, he or she shall have an additional twelve months, beyond
- 13 the statute of limitations under section 9 of this act, to bring a claim
- 14 under this chapter.
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- 16 NEW SECTION. Sec. 7. (1) Nothing in this chapter precludes any
- 17 existing remedy available to the claimant related to his or her wrongful
- 18 conviction and imprisonment.
- 19 (2) If a claimant is awarded compensation under this act and receives
- 20 a tort award related to his or her wrongful conviction and incarceration,
- 21 the claimant shall reimburse the state for the lesser of:
- 22 (a) The amount of the compensation award, excluding the portion
- 23 awarded pursuant to section 6(5) (c) through (e) of this act; or
- (b) The amount received by the claimant under the tort award.
- 25 (3) A release dismissal agreement, plea agreement, or any similar
- 26 agreement whereby a prosecutor's office or an agent acting on its behalf
- 27 agrees to take or refrain from certain action if the accused individual
- 28 agrees to forgo legal action against the county, the state of Washington,
- 29 or any political subdivision, is admissible and should be evaluated in
- 30 light of all the evidence. However, any such agreement is not
- 31 dispositive of the question of whether the claimant was wrongly
- 32 convicted or entitled to compensation under this act.

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1	NEW SECTION. Sec. 8. Except as provided in section 7 of this act,
2	an action for compensation under this chapter must be commenced within
3	three years after the grant of a pardon, the grant of judicial relief
4	and satisfaction of other conditions described in section 2 of this act,
5	or release from custody, whichever is later; provided, however, that
6	any action by the state challenging or appealing the grant of judicial
7	relief or release from custody shall toll the three-year period. Any
8	persons meeting the criteria set forth in section 2 of this act who was
9	wrongly convicted before the effective date of this section may commence
10	an action under this chapter within three years after the effective date
11	of this section.
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13 NEW SECTION. Sec. 9. A new section is added to chapter 72.09 RCW 14 to read as follows:

When a court refers a person to the department under section 6 of 15 16 this act as part of the person's award in a wrongful conviction claim, 17 the department shall provide reasonable access to existing reentry 18 programs and services. Nothing in this section requires the department 19 to establish new reentry programs or services.

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21 NEW SECTION. Sec. 10. Sections 1 through 9 of this act constitute 22 a new chapter in Title 4 RCW.

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