## SUBSTITUTE HOUSE BILL 1114

State of Washington 66th Legislature 2019 Regular Session

By House Environment & Energy (originally sponsored by Representatives Doglio, Slatter, Fey, Peterson, Ryu, Fitzgibbon, Tharinger, Jinkins, Macri, and Walen)

READ FIRST TIME 01/28/19.

- 1 AN ACT Relating to reducing the wasting of food in order to fight
- 2 hunger and reduce environmental impacts; amending RCW 70.93.180,
- 3 70.95.090, and 70.105D.070; adding a new section to chapter 70.95
- 4 RCW; and creating a new section.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 NEW SECTION. Sec. 1. (1) The legislature finds that the wasting
- 7 of food represents a misuse of resources, including the water, land,
- 8 energy, labor, and capital that go into growing, harvesting,
- 9 processing, transporting, and retailing food for human consumption.
- 10 Wasting edible food occurs all along the food production supply
- 11 chain, and reducing the waste of edible food is a goal that can be
- 12 achieved only with the collective efforts of growers, processors,
- 13 distributors, retailers, consumers of food, and food bankers and
- 14 related charities. Inedible food waste can be managed in ways that
- 15 reduce negative environmental impacts and provide beneficial results
- to the land, air, soil, and energy infrastructure. Efforts to reduce the waste of food and expand the diversion of food waste to
- 17 the waste of food and expand the diversion of food waste to 18 beneficial end uses will also require the mindful support of
- 19 government policies that shape the behavior and waste reduction
- 20 opportunities of each of those participants in the food supply chain.

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- 1 (2) Every year, American consumers, businesses, and farms spend billions of dollars growing, processing, transporting, and disposing 2 of food that is never eaten. That represents tens of millions of tons 3 of food sent to landfills annually, plus millions of tons more that 4 are discarded or left unharvested on farms. Worldwide, the United 5 6 Nations food and agriculture organization has estimated that if one-7 fourth of the food lost or wasted globally could be saved, it would be enough to feed eight hundred seventy million hungry people. 8 Meanwhile, one in eight Americans is food insecure, including one in 9 six children. Recent data from the department of ecology indicate 10 that Washington is not immune to food waste problems, and recent 11 estimates indicate that seventeen percent of all garbage sent to 12 Washington disposal facilities is food waste, including eight percent 13 that is food that was determined to be edible at the time of 14 disposal. In recognition of the widespread benefits that would accrue 15 16 from reductions in food waste, in 2015, the administrator of the United States environmental protection agency and the secretary of 17 the United States department of agriculture announced a national goal 18 of reducing food waste by fifty percent by 2030. The Pacific Coast 19 collaborative recently agreed to a similar commitment of halving food 20 21 waste by 2030, including efforts to prevent, rescue, and recover 22 wasted food.
- 23 (3) By establishing state wasted food reduction goals and 24 developing a state wasted food reduction strategy, it is the intent 25 of the legislature to continue its national leadership in solid waste 26 reduction efforts by:

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- (a) Improving efficiencies in the food production and distribution system in order to reduce the cradle to grave greenhouse gas emissions associated with wasted food;
- 30 (b) Fighting hunger by more efficiently diverting surplus food to 31 feed hungry individuals and families in need; and
- 32 (c) Supporting expansion of management facilities for inedible 33 food waste to improve access and facility performance while reducing 34 the volumes of food that flow through those facilities.
- NEW SECTION. Sec. 2. A new section is added to chapter 70.95 RCW to read as follows:
- 37 (1) A goal is established for the state to reduce by fifty 38 percent the amount of food waste generated annually by 2030, relative

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to 2015 levels. A subset of this goal must include a prevention goal to reduce the amount of edible food that is wasted.

- (2) The department may estimate 2015 levels of wasted food in Washington using any combination of solid waste reporting data obtained under this chapter and surveys and studies measuring wasted food and food waste in other jurisdictions. For the purposes of measuring progress towards the goal in subsection (1) of this section, the department must adopt standardized metrics and processes for measuring or estimating volumes of wasted food and food waste generated in the state.
- (3) By October 1, 2020, the department, in consultation with the department of agriculture and the department of health, must develop and adopt a state wasted food reduction and food waste diversion plan designed to achieve the goal established in subsection (1) of this section.
- 16 (a) The wasted food reduction and food waste diversion plan must 17 include strategies, in descending order of priority, to:
  - (i) Prevent and reduce the wasting of edible food by residents and businesses;
  - (ii) Help match and support the capacity for edible food that would otherwise be wasted with food banks and other distributors that will ensure the food reaches those who need it; and
  - (iii) Support productive uses of inedible food materials, including using it for animal feed, energy production through anaerobic digestion, or other commercial uses, and for off-site or on-site management systems including composting, vermicomposting, or other biological systems.
  - (b) The wasted food reduction and food waste diversion plan must be designed to:
  - (i) Recommend a regulatory environment that optimizes activities and processes to rescue safe, nutritious, edible food;
    - (ii) Recommend a funding environment in which stable, predictable resources are provided to wasted food prevention and rescue and food waste recovery activities in such a way as to allow the development of additional capacity and the use of new technologies;
  - (iii) Avoid placing burdensome regulations on the hunger relief system, and ensure that organizations involved in wasted food prevention and rescue, and food waste recovery, retain discretion to accept or reject donations of food when appropriate;

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(iv) Provide state technical support to wasted food prevention and rescue and food waste recovery organizations; and

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- (v) Support the development and distribution of equitable materials to support food waste and wasted food educational and programmatic efforts in K-12 schools, in collaboration with the office of the superintendent of public instruction, and aligned with the Washington state science and social studies learning standards.
- (c) The wasted food reduction and food waste diversion plan must include suggested best practices that local governments may incorporate into solid waste management plans developed under RCW 70.95.080.
- (d) The department must solicit feedback from the public and interested stakeholders throughout the process of developing and adopting the wasted food reduction and food waste diversion plan. To with its food waste reduction plan responsibilities, the department may designate a stakeholder advisory panel. If the department designates a stakeholder advisory panel, it must consist of representatives of each of the two largest caucuses of the house of representatives and each of the two largest caucuses of the senate, respectively invited upon designation by the speaker of the house of representatives and the president of the senate, and, at minimum: Local government health departments, local government solid waste departments, food banks, hunger-focused nonprofit organizations, waste-focused nonprofit organizations, K-12 public education, and food businesses or food business associations.
- (e) The department must identify the sources of scientific, economic, or other technical information it relied upon in developing the plan required under this section, including peer-reviewed science.
- (f) In conjunction with the development of the wasted food reduction and food waste diversion plan, the department and the departments of agriculture and health must consider recommending changes to state law in order to achieve the goal established in subsection (1) of this section. Any such recommendations must be explained via a report to the legislature submitted consistent with RCW 43.01.036 by December 1, 2020. In conjunction with the submission of the report and prior to any implementation of the plan, for any of the activities, programs, or policies in the plan that would impose new obligations on state agencies, local governments, businesses, or citizens, the department or the appropriate state agency must submit

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- agency request legislation, in combination with expected cost estimates for both government entities and private persons or businesses.
- 4 (4) In support of the development of the plan in subsection (3)
  5 of this section, the department of commerce must contract for an
  6 independent evaluation of the state's food waste and wasted food
  7 management system.
- 8 (5) The definitions in this subsection apply throughout this 9 section unless the context clearly requires otherwise.

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- (a) (i) "Food waste" means waste from fruits, vegetables, meats, dairy products, fish, shellfish, nuts, seeds, grains, and similar materials that results from the storage, preparation, cooking, handling, selling, or serving of food for human consumption.
- (ii) "Food waste" includes, but is not limited to, excess, spoiled, or unusable food and includes inedible parts commonly associated with food preparation such as pits, shells, bones, and peels. "Food waste" does not include dead animals not intended for human consumption or animal excrement.
- 19 (b) "Prevention" refers to avoiding the wasting of food in the 20 first place and represents the greatest potential for cost savings 21 and environmental benefits for businesses, governments, and 22 consumers.
- (c) "Recovery" refers to processing inedible food waste to extract value from it, through composting, anaerobic digestion, or for use as animal feedstock.
- 26 (d) "Rescue" refers to the redistribution of surplus edible food 27 to other users.
- (e) "Wasted food" means the edible portion of food waste.
- 29 **Sec. 3.** RCW 70.93.180 and 2015 c 15 s 3 are each amended to read 30 as follows:
- 31 (1) There is hereby created an account within the state treasury 32 to be known as the waste reduction, recycling, and litter control 33 account. Moneys in the account may be spent only after appropriation. 34 Expenditures from the waste reduction, recycling, and litter control 35 account shall be used as follows:
- 36 (a) Fifty percent to the department of ecology, for use by the 37 departments of ecology, natural resources, revenue, transportation, 38 and corrections, and the parks and recreation commission, for use in 39 litter collection programs, to be distributed under RCW 70.93.220.

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1 The amount to the department of ecology shall also be used for a central coordination function for litter control efforts statewide; 2 for statewide public awareness programs under RCW 70.93.200(7); and 3 to support employment of youth in litter cleanup as intended in RCW 4 70.93.020, and for litter pick up using other authorized agencies. 5 6 The amount to the department shall also be used to defray the costs 7 of administering the funding, coordination, and oversight of local government programs for waste reduction, litter control, recycling, 8 and composting so that local governments can apply one hundred 9 percent of their funding to achieving program goals. The amount to 10 the department of revenue shall be used to enforce compliance with 11 12 the litter tax imposed in chapter 82.19 RCW;

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(b)(i) Twenty percent to the department for local government funding programs for waste reduction, litter control, recycling activities, and composting activities by cities and counties under RCW 70.93.250, to be administered by the department of ecology; (ii) any unspent funds under (b)(i) of this subsection may be used to create and pay for a matching fund competitive grant program to be used by local governments and nonprofit organizations for local or statewide education programs designed to help the public with litter control, waste reduction, recycling, and composting of primarily the products taxed under chapter 82.19 RCW. Recipients under this subsection include programs to reduce wasted food and food waste that are designed to achieve the goals established in section 2(1) of this act and that are consistent with the plan developed in section 2(3) of this act. Grants must adhere to the following requirements: (A) No grant may exceed sixty thousand dollars; (B) grant recipients shall match the grant funding allocated by the department by an amount equal to twenty-five percent of eliqible expenses. government's share of these costs may be met by cash or contributed services; (C) the obligation of the department to make grant payments is contingent upon the availability of the amount of appropriated for this subsection (1)(b); and (D) grants are managed under the guidelines for existing grant programs; and

(c) Thirty percent to the department of ecology to: (i) Implement activities under RCW 70.93.200 for waste reduction, recycling, and composting efforts; (ii) provide technical assistance to local governments for commercial business and residential recycling programs primarily for the products taxed under chapter 82.19 RCW designed to educate citizens about waste reduction, litter control,

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and recyclable and compostable products and programs; ((and)) (iii)
increase access to waste reduction, composting, and recycling
programs, particularly for food packaging and plastic bags and
appropriate composting techniques; and (iv) for programs to reduce
wasted food and food waste that are designed to achieve the goals
established in section 2(1) of this act and that are consistent with
the plan developed in section 2(3) of this act.

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- (2) All taxes imposed in RCW 82.19.010 and fines and bail forfeitures collected or received pursuant to this chapter shall be deposited in the waste reduction, recycling, and litter control account and used for the programs under subsection (1) of this section.
- (3) Not less than five percent and no more than ten percent of the amount appropriated into the waste reduction, recycling, and litter control account every biennium shall be reserved for capital needs, including the purchase of vehicles for transporting crews and for collecting litter and solid waste. Capital funds shall be distributed among state agencies and local governments according to the same criteria provided in RCW 70.93.220 for the remainder of the funds, so that the most effective waste reduction, litter control, recycling, and composting programs receive the most funding. The intent of this subsection is to provide funds for the purchase of equipment that will enable the department to account for the greatest return on investment in terms of reaching a zero litter goal.
- 25 (4) Funds in the waste reduction, recycling, and litter control account, collected under chapter 82.19 RCW, must be prioritized for the products identified under RCW 82.19.020 solely for the purposes of recycling, composting, and litter collection, reduction, and control programs.
- 30 **Sec. 4.** RCW 70.95.090 and 1991 c 298 s 3 are each amended to 31 read as follows:
- Each county and city comprehensive solid waste management plan shall include the following:
- 34 (1) A detailed inventory and description of all existing solid 35 waste handling facilities including an inventory of any deficiencies 36 in meeting current solid waste handling needs.
- 37 (2) The estimated long-range needs for solid waste handling 38 facilities projected twenty years into the future.

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- 1 (3) A program for the orderly development of solid waste handling 2 facilities in a manner consistent with the plans for the entire 3 county which shall:
  - (a) Meet the minimum functional standards for solid waste handling adopted by the department and all laws and regulations relating to air and water pollution, fire prevention, flood control, and protection of public health;
- 8 (b) Take into account the comprehensive land use plan of each 9 jurisdiction;
- 10 (c) Contain a six year construction and capital acquisition 11 program for solid waste handling facilities; and
- 12 (d) Contain a plan for financing both capital costs and 13 operational expenditures of the proposed solid waste management 14 system.
  - (4) A program for surveillance and control.

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- 16 (5) A current inventory and description of solid waste collection 17 needs and operations within each respective jurisdiction which shall 18 include:
- 19 (a) Any franchise for solid waste collection granted by the 20 utilities and transportation commission in the respective 21 jurisdictions including the name of the holder of the franchise and 22 the address of his or her place of business and the area covered by 23 the franchise;
- 24 (b) Any city solid waste operation within the county and the 25 boundaries of such operation;
  - (c) The population density of each area serviced by a city operation or by a franchised operation within the respective jurisdictions;
- 29 (d) The projected solid waste collection needs for the respective 30 jurisdictions for the next six years.
  - (6) A comprehensive waste reduction and recycling element that, in accordance with the priorities established in RCW 70.95.010, provides programs that (a) reduce the amount of waste generated, (b) provide incentives and mechanisms for source separation, and (c) establish recycling opportunities for the source separated waste.
- 36 (7) The waste reduction and recycling element shall include the 37 following:
- 38 (a) Waste reduction strategies, which may include strategies to 39 reduce wasted food and food waste that are designed to achieve the

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goals established in section 2(1) of this act and that are consistent with the plan developed in section 2(3) of this act;

(b) Source separation strategies, including:

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- (i) Programs for the collection of source separated materials 4 from residences in urban and rural areas. In urban areas, these 5 programs shall include collection of source separated recyclable 6 materials from single and multiple-family residences, unless the 7 department approves an alternative program, according to the criteria 8 in the planning guidelines. Such criteria shall include: Anticipated 9 recovery rates and levels of public participation, availability of 10 11 environmentally sound disposal capacity, access to markets for 12 recyclable materials, unreasonable cost impacts on the ratepayer over the six-year planning period, utilization of environmentally sound 13 14 waste reduction and recycling technologies, and other factors as appropriate. In rural areas, these programs shall include but not be 15 16 limited to drop-off boxes, buy-back centers, or a combination of 17 both, at each solid waste transfer, processing, or disposal site, or at locations convenient to the residents of the county. The drop-off 18 19 boxes and buy-back centers may be owned or operated by public, nonprofit, or private persons; 20
  - (ii) Programs to monitor the collection of source separated waste at nonresidential sites where there is sufficient density to sustain a program;
  - (iii) Programs to collect yard waste <u>and food waste</u>, if the county or city submitting the plan finds that there are adequate markets or capacity for composted yard waste <u>and food waste</u> within or near the service area to consume the majority of the material collected; and
- 29 (iv) Programs to educate and promote the concepts of waste 30 reduction and recycling;
  - (c) Recycling strategies, including a description of markets for recyclables, a review of waste generation trends, a description of waste composition, a discussion and description of existing programs and any additional programs needed to assist public and private sector recycling, and an implementation schedule for the designation of specific materials to be collected for recycling, and for the provision of recycling collection services;
- 38 (d) Other information the county or city submitting the plan determines is necessary.

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(8) An assessment of the plan's impact on the costs of solid waste collection. The assessment shall be prepared in conformance with guidelines established by the utilities and transportation commission. The commission shall cooperate with the Washington state association of counties and the association of Washington cities in establishing such guidelines.

- 7 (9) A review of potential areas that meet the criteria as 8 outlined in RCW 70.95.165.
- **Sec. 5.** RCW 70.105D.070 and 2018 c 299 s 911 are each amended to 10 read as follows:
  - (1) The state toxics control account and the local toxics control account are hereby created in the state treasury.
  - (2) (a) Moneys collected under RCW 82.21.030 must be deposited as follows: Fifty-six percent to the state toxics control account under subsection (3) of this section and forty-four percent to the local toxics control account under subsection (4) of this section. When the cumulative amount of deposits made to the state and local toxics control accounts under this section reaches the limit during a fiscal year as established in (b) of this subsection, the remainder of the moneys collected under RCW 82.21.030 during that fiscal year must be deposited into the environmental legacy stewardship account created in RCW 70.105D.170.
- (b) The limit on distributions of moneys collected under RCW 82.21.030 to the state and local toxics control accounts for the fiscal year beginning July 1, 2013, is one hundred forty million dollars.
  - (c) In addition to the funds required under (a) of this subsection, the following moneys must be deposited into the state toxics control account: (i) The costs of remedial actions recovered under this chapter ((or chapter 70.105A RCW)); (ii) penalties collected or recovered under this chapter; and (iii) any other money appropriated or transferred to the account by the legislature.
  - (3) Moneys in the state toxics control account must be used only to carry out the purposes of this chapter, including but not limited to the following activities:
- 36 (a) The state's responsibility for hazardous waste planning, 37 management, regulation, enforcement, technical assistance, and public 38 education required under chapter 70.105 RCW;

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- (b) The state's responsibility for solid waste planning, management, regulation, enforcement, technical assistance, and public education required under chapter 70.95 RCW;
- (c) The hazardous waste clean-up program required under this chapter;
  - (d) State matching funds required under federal cleanup law;
- 7 (e) Financial assistance for local programs in accordance with 8 chapters 70.95, 70.95C, 70.95I, and 70.105 RCW;
- 9 (f) State government programs for the safe reduction, recycling, 10 or disposal of paint and hazardous wastes from households, small 11 businesses, and agriculture;
- 12 (g) Oil and hazardous materials spill prevention, preparedness, 13 training, and response activities;
- 14 (h) Water and environmental health protection and monitoring 15 programs;
  - (i) Programs authorized under chapter 70.146 RCW;
  - (j) A public participation program;

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- (k) Public funding to assist potentially liable persons to pay for the costs of remedial action in compliance with clean-up standards under RCW 70.105D.030(2)(e) but only when the amount and terms of such funding are established under a settlement agreement under RCW 70.105D.040(4) and when the director has found that the funding will achieve both: (i) A substantially more expeditious or enhanced cleanup than would otherwise occur; and (ii) the prevention or mitigation of unfair economic hardship;
- (1) Development and demonstration of alternative management technologies designed to carry out the hazardous waste management priorities of RCW 70.105.150;
- 29 (m) State agriculture and health programs for the safe use, 30 reduction, recycling, or disposal of pesticides;
- 31 (n) Stormwater pollution control projects and activities that 32 protect or preserve existing remedial actions or prevent hazardous 33 clean-up sites;
- 34 (o) Funding requirements to maintain receipt of federal funds 35 under the federal solid waste disposal act (42 U.S.C. Sec. 6901 et 36 seq.);
- 37 (p) Air quality programs and actions for reducing public exposure 38 to toxic air pollution;

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1 (q) Public funding to assist prospective purchasers to pay for 2 the costs of remedial action in compliance with clean-up standards 3 under RCW 70.105D.030(2)(e) if:

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- (i) The facility is located within a redevelopment opportunity zone designated under RCW 70.105D.150;
- (ii) The amount and terms of the funding are established under a settlement agreement under RCW 70.105D.040(5); and
- (iii) The director has found the funding meets any additional criteria established in rule by the department, will achieve a substantially more expeditious or enhanced cleanup than would otherwise occur, and will provide a public benefit in addition to cleanup commensurate with the scope of the public funding;
- 13 (r) Petroleum-based plastic or expanded polystyrene foam debris 14 cleanup activities in fresh or marine waters;
  - (s) Appropriations to the local toxics control account or the environmental legacy stewardship account created in RCW 70.105D.170, if the legislature determines that priorities for spending exceed available funds in those accounts;
  - (t) During the 2015-2017 and 2017-2019 fiscal biennia, the department of ecology's water quality, shorelands, environmental assessment, administration, and air quality programs;
    - (u) During the 2013-2015 fiscal biennium, actions at the state conservation commission to improve water quality for shellfish;
    - (v) During the 2013-2015 and 2015-2017 fiscal biennia, actions at the University of Washington for reducing ocean acidification;
    - (w) During the 2015-2017 and 2017-2019 fiscal biennia, for the University of Washington Tacoma soil remediation project;
  - (x) For the 2013-2015 fiscal biennium, moneys in the state toxics control account may be spent on projects in section 3160, chapter 19, Laws of 2013 2nd sp. sess. and for transfer to the local toxics control account;
- 32 (y) For the 2013-2015 fiscal biennium, moneys in the state toxics 33 control account may be transferred to the radioactive mixed waste 34 account; and
- 35 (z) For the 2015-2017 and 2017-2019 fiscal biennia, forest 36 practices regulation at the department of natural resources.
- 37 (4)(a) The department shall use moneys deposited in the local 38 toxics control account for grants or loans to local governments for 39 the following purposes in descending order of priority:

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1 (i) Extended grant agreements entered into under ((<del>(c)</del>)) <u>(e)</u>(i)
2 of this subsection;

- (ii) Remedial actions, including planning for adaptive reuse of properties as provided for under  $((\frac{c}{c}))$  (e) (iv) of this subsection. The department must prioritize funding of remedial actions at:
- (A) Facilities on the department's hazardous sites list with a high hazard ranking for which there is an approved remedial action work plan or an equivalent document under federal cleanup law;
- (B) Brownfield properties within a redevelopment opportunity zone if the local government is a prospective purchaser of the property and there is a department-approved remedial action work plan or equivalent document under the federal cleanup law;
- (iii) Stormwater pollution source projects that: (A) Work in conjunction with a remedial action; (B) protect completed remedial actions against recontamination; or (C) prevent hazardous clean-up sites;
  - (iv) Hazardous waste plans and programs under chapter 70.105 RCW;
- (v) Solid waste plans and programs under chapters 70.95, 70.95C, 70.95I, and 70.105 RCW. Programs under this subsection include programs to reduce wasted food and food waste that are designed to achieve the goals established in section 2(1) of this act and that are consistent with the plan developed in section 2(3) of this act;
- (vi) Petroleum-based plastic or expanded polystyrene foam debris cleanup activities in fresh or marine waters; and
  - (vii) Appropriations to the state toxics control account or the environmental legacy stewardship account created in RCW 70.105D.170, if the legislature determines that priorities for spending exceed available funds in those accounts.
  - (b) Funds for plans and programs must be allocated consistent with the priorities and matching requirements established in chapters 70.105, 70.95C, 70.95I, and 70.95 RCW.
- (c) During the 2013-2015 fiscal biennium, the local toxics control account may also be used for local government stormwater planning and implementation activities.
- (d) During the 2013-2015 fiscal biennium, the legislature may transfer from the local toxics control account to the state general fund, such amounts as reflect the excess fund balance in the account.
- (e) To expedite cleanups throughout the state, the department may use the following strategies when providing grants to local governments under this subsection:

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(i) Enter into an extended grant agreement with a local government conducting remedial actions at a facility where those actions extend over multiple biennia and the total eligible cost of those actions exceeds twenty million dollars. The agreement is subject to the following limitations:

- (A) The initial duration of such an agreement may not exceed ten years. The department may extend the duration of such an agreement upon finding substantial progress has been made on remedial actions at the facility;
- (B) Extended grant agreements may not exceed fifty percent of the total eligible remedial action costs at the facility; and
- (C) The department may not allocate future funding to an extended grant agreement unless the local government has demonstrated to the department that funds awarded under the agreement during the previous biennium have been substantially expended or contracts have been entered into to substantially expend the funds;
- (ii) Enter into a grant agreement with a local government conducting a remedial action that provides for periodic reimbursement of remedial action costs as they are incurred as established in the agreement;
- (iii) Enter into a grant agreement with a local government prior to it acquiring a property or obtaining necessary access to conduct remedial actions, provided the agreement is conditioned upon the local government acquiring the property or obtaining the access in accordance with a schedule specified in the agreement;
- (iv) Provide integrated planning grants to local governments to fund studies necessary to facilitate remedial actions at brownfield properties and adaptive reuse of properties following remediation. Eligible activities include, but are not limited to: Environmental site assessments; remedial investigations; health assessments; feasibility studies; site planning; community involvement; land use and regulatory analyses; building and infrastructure assessments; economic and fiscal analyses; and any environmental analyses under chapter 43.21C RCW;
- (v) Provide grants to local governments for remedial actions related to area-wide groundwater contamination. To receive the funding, the local government does not need to be a potentially liable person or be required to seek reimbursement of grant funds from a potentially liable person;

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(vi) The director may alter grant matching requirements to create incentives for local governments to expedite cleanups when one of the following conditions exists:

- (A) Funding would prevent or mitigate unfair economic hardship imposed by the clean-up liability;
- (B) Funding would create new substantial economic development, public recreational opportunities, or habitat restoration opportunities that would not otherwise occur; or
- (C) Funding would create an opportunity for acquisition and redevelopment of brownfield property under RCW 70.105D.040(5) that would not otherwise occur;
- (vii) When pending grant applications under (e) (iv) and (v) of this subsection (4) exceed the amount of funds available, designated redevelopment opportunity zones must receive priority for distribution of available funds.
- (f) To expedite multiparty clean-up efforts, the department may purchase remedial action cost-cap insurance. For the 2013-2015 fiscal biennium, moneys in the local toxics control account may be spent on projects in sections 3024, 3035, 3036, and 3059, chapter 19, Laws of 2013 2nd sp. sess.
- (5) Except for unanticipated receipts under RCW 43.79.260 through 43.79.282, moneys in the state and local toxics control accounts may be spent only after appropriation by statute.
- (6) No moneys deposited into either the state or local toxics control account may be used for: Natural disasters where there is no hazardous substance contamination; high performance buildings; solid waste incinerator facility feasibility studies, construction, maintenance, or operation; or projects designed to address the restoration of Puget Sound, funded in a competitive grant process, that are in conflict with the action agenda developed by the Puget Sound partnership under RCW 90.71.310. However, this subsection does not prevent an appropriation from the state toxics control account to the department of revenue to enforce compliance with the hazardous substance tax imposed in chapter 82.21 RCW.
- (7) Except during the 2011-2013 and the 2015-2017 fiscal biennia, one percent of the moneys collected under RCW 82.21.030 shall be allocated only for public participation grants to persons who may be adversely affected by a release or threatened release of a hazardous substance and to not-for-profit public interest organizations. The primary purpose of these grants is to facilitate the participation by

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- 1 persons and organizations in the investigation and remedying releases or threatened releases of hazardous substances 2 implement the state's solid and hazardous waste management 3 priorities, including programs that are designed to achieve the goals 4 established in section 2(1) of this act and that are consistent with 5 6 the plan developed in section 2(3) of this act. No grant may exceed 7 sixty thousand dollars. Grants may be renewed annually. Moneys appropriated for public participation that are not expended at the 8 close of any biennium revert to the state toxics control account. 9
  - (8) The department shall adopt rules for grant or loan issuance and performance. To accelerate both remedial action and economic recovery, the department may expedite the adoption of rules necessary to implement chapter 1, Laws of 2013 2nd sp. sess. using the expedited procedures in RCW 34.05.353. The department shall initiate the award of financial assistance by August 1, 2013. To ensure the adoption of rules will not delay financial assistance, the department may administer the award of financial assistance through interpretive guidance pending the adoption of rules through July 1, 2014.
  - (9) Except as provided under subsection (3)(k) and (q) of this section, nothing in chapter 1, Laws of 2013 2nd sp. sess. affects the ability of a potentially liable person to receive public funding.
  - (10) During the 2015-2017 fiscal biennium the local toxics control account may also be used for the centennial clean water program and for the stormwater financial assistance program administered by the department of ecology.
    - (11) During the 2017-2019 fiscal biennium:

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- (a) The state toxics control account, the local toxics control account, and the environmental legacy stewardship account may be used for interchangeable purposes and funds may be transferred between accounts to accomplish those purposes.
- 31 (b) The legislature may direct the state treasurer to make 32 transfers of moneys in the state toxics control account to the water 33 pollution control revolving account.

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