Washington State House of Representatives Office of Program Research

BILL ANALYSIS

Human Services & Early Learning Committee

HB 2787

Brief Description: Completing the transfer of the early support for infants and toddlers program from the office of the superintendent of public instruction to the department of children, youth, and families.

Sponsors: Representatives Callan, Harris, Eslick, Senn, Stonier, Santos, Tharinger and Pollet; by request of Office of Financial Management.

Brief Summary of Bill

- Transfers funding appropriated for the Early Support for Infants and Toddlers (ESIT) program from the Office of the Superintendent of Public Instruction to the Department of Children, Youth, and Families (DCYF).
- Removes the requirement for school districts to contract for or provide ESIT services.
- Requires the DCYF to administer the ESIT program.

Hearing Date: 2/5/20

Staff: Dawn Eychaner (786-7135).

Background:

Early Support for Infants and Toddlers.

Part C of the federal Individuals with Disabilities Education Act (IDEA) requires individual and family intervention services for children from birth to age 3 who have been diagnosed with a disability or developmental delay. These services are provided through the Early Support for Infants and Toddlers (ESIT) program and include developmental services, occupational and physical therapy, speech or language therapy, and service coordination.

School districts are required to provide or contract for ESIT services. Funding for the ESIT program is allocated to school districts by the Office of the Superintendent of Public Instruction

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(OSPI) based on district enrollment counts of students from birth to age 3 who are eligible for and receiving early intervention services. Funds are allocated according to each school district's base allocation per full-time student, multiplied by 1.15, and distributed according to a kindergarten through twelfth grade (K-12) monthly apportionment schedule.

The Department of Children, Youth, and Families (DCYF) is the lead agency for IDEA Part C and the delivery of the ESIT program. The DCYF has the authority to develop and adopt rules to establish minimum requirements for ESIT services, including allowable allocations and expenditures for transitions into the IDEA, Part B services when a child turns age 3. School districts must ensure that students with disabilities who are ages 3 to 21 receive special education services under Part B of the IDEA.

The DCYF is required by state law to ensure that all new and renewed contracts for agency services are performance-based.

Funding Model and System Redesign Plan.

In 2016 the Department of Early Learning (DEL) proposed a system design plan for the ESIT program that included recommendations to reorganize the service delivery system and redirect the flow of ESIT funding from the OSPI to the DEL. In 2018 the DEL ceased to exist, and its functions were transferred into the DCYF.

The 2018 Supplemental Operating Budget and the 2019-2021 Biennial Operating Budget contained provisions directing the DCYF to consult with the OSPI, the Office of Financial Management, and the Caseload Forecast Council to develop a funding model with which to determine budget appropriations for early intervention services. The 2019 report recommended a model appropriating ESIT funds to the DCYF rather than the OSPI.

Summary of Bill:

Funding for the ESIT program must be appropriated to the DCYF based on the annual average headcount of children ages birth to age 3 who are eligible for and receiving early intervention services. The headcount must be multiplied by the per pupil statewide allocation for the prototypical K-12 school, multiplied by 1.15. The special education allocation formula for school districts is accordingly adjusted to remove children from birth to age 3.

The ESIT providers must bill all available funding sources, including public and private insurance and families as applicable, prior to using state or federal ESIT funding.

The DCYF is required to distribute funds to ESIT providers according to the K-12 monthly apportionment schedule. School districts are no longer required to provide or contract for the ESIT program.

Contracts for ESIT services are temporarily exempted from the DCYF performance-based contracting requirements. The exemption begins September 1, 2020, and ends September 1, 2021.

Appropriation: None.

Fiscal Note: Available.

Effective Date: The bill takes effect on September 1, 2020.

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