

ESHB 2722 - S COMM AMD

By Committee on Environment, Energy & Technology

ADOPTED 03/05/2020

1 Strike everything after the enacting clause and insert the
2 following:

3 "NEW SECTION. **Sec. 1.** (1) Sustainable and resilient markets for
4 recycled materials are essential to any successful recycling system.
5 For many years, Washington has depended on foreign markets to accept
6 the recyclable materials that are collected for recycling in the
7 state. Developing domestic markets for recycled materials benefits
8 the environment and the state's economy and is critical due to the
9 loss of foreign markets.

10 (2) China's 2018 national sword policy bans the importation of
11 recycled mixed paper and certain types of recycled plastic and
12 imposes a stringent one-half of one percent contamination limit on
13 all other recycled material imports. Washington's recycling
14 facilities are struggling to find markets for recycled materials,
15 resulting in the stockpiling of these materials. Washington must
16 reduce its reliance on unpredictable foreign markets for its recycled
17 materials.

18 (3) Plastic bottles can be recycled and can contain recycled
19 content in order to close the loop in the recycling stream. Many
20 companies have already taken the initiative at closing the loop by
21 using plastic bottles that contain one hundred percent recycled
22 content. Since November 2010, one national juice company has been
23 using bottles made with one hundred percent postconsumer recycled
24 content for all of its juices and juice smoothies. In January 2018,
25 an international beverage producer announced that it will make all
26 its bottles from one hundred percent recycled plastic by 2025.

27 (4) The requirements imposed by this act are reasonable and are
28 achievable at minimal cost relative to the burden imposed by the
29 continued excessive use of virgin materials in beverage containers in
30 Washington.

31 (5) The legislature encourages beverage manufacturers to use
32 plastic beverage containers that exceed the standards set forth in
33 this act.

1 NEW SECTION. **Sec. 2.** The definitions in this section apply
2 throughout sections 3 through 7 of this act unless the context
3 clearly requires otherwise.

4 (1) "Beverage manufacturer" means a manufacturer of one or more
5 beverages described in section 3(1) of this act, that are sold,
6 offered for sale, or distributed in Washington.

7 (2) "Beverage manufacturing industry" means an association that
8 represents companies that manufacture beverages.

9 (3) "Department" means the department of ecology.

10 NEW SECTION. **Sec. 3.** (1) Beginning January 1, 2022,
11 manufacturers of plastic beverage containers that offer for sale,
12 sell, or distribute in Washington beverages, intended for human or
13 animal consumption and in a quantity more than or equal to two fluid
14 ounces and less than or equal to one gallon, must meet minimum
15 postconsumer recycled content as required under section 4 of this
16 act, on average for the total number of plastic beverage containers
17 for the following beverages:

18 (a) Water and flavored water;

19 (b) Beer or other malt beverages;

20 (c) Wine;

21 (d) Mineral waters, soda water, and similar carbonated soft
22 drinks; and

23 (e) Any beverage other than those specified in subsection (2) of
24 this section, except infant formula.

25 (2) The following containers are exempt from sections 3 through 6
26 of this act:

27 (a) Refillable plastic beverage containers;

28 (b) Rigid plastic containers or rigid plastic bottles that are
29 medical devices, medical products that are required to be sterile,
30 prescription medicine, and packaging used for those products; and

31 (c) Bladders or pouches that contain wine.

32 (3) The department may adopt rules to exempt beverages.

33 NEW SECTION. **Sec. 4.** (1) Every year, a beverage manufacturer
34 must meet the following minimum postconsumer recycled plastic content
35 on average for the total number of plastic beverage containers for
36 beverages as established in section 3 of this act that are sold,
37 offered for sale, or distributed in Washington effective:

1 (a) January 1, 2022, through December 31, 2024: No less than ten
2 percent postconsumer recycled plastic;

3 (b) January 1, 2025, through December 31, 2029: No less than
4 twenty-five percent postconsumer recycled plastic;

5 (c) On and after January 1, 2030: No less than fifty percent
6 postconsumer recycled plastic.

7 (2)(a) Beginning in 2021, and every other year thereafter, or at
8 the petition of the beverage manufacturing industry but not more than
9 annually, the department shall consider whether the minimum
10 postconsumer recycled content requirements established under
11 subsection (1) of this section should be waived or reduced. The
12 department must consider a petition from the beverage manufacturing
13 industry within sixty days of receipt.

14 (b) If the department determines that a minimum postconsumer
15 recycled content requirement should be adjusted, the adjusted rate
16 must be in effect until a new determination is made or upon the
17 expiration of the minimum postconsumer recycled content requirement's
18 effective period, whichever occurs first. The department may not
19 adjust the minimum postconsumer recycled content requirements above
20 the minimum postconsumer recycled plastic content percentages, as
21 established under subsection (1) of this section. In making a
22 determination to adjust the minimum postconsumer recycled content
23 requirements the department must at least consider the following:

24 (i) Changes in market conditions, including supply and demand for
25 postconsumer recycled plastics, collection rates, and bale
26 availability;

27 (ii) Recycling rates;

28 (iii) The availability of recycled plastic suitable to meet the
29 minimum postconsumer recycled content requirements, including the
30 availability of high quality recycled plastic, and food grade
31 recycled plastic from beverage container recycling programs;

32 (iv) The capacity of recycling or processing infrastructure;

33 (v) The progress made by beverage manufacturers in meeting the
34 requirements of this section; and

35 (vi) The carbon footprint of the transportation of the recycled
36 resin.

37 (3) The beverage manufacturing industry or a beverage
38 manufacturer may appeal adjustments to the requirement for minimum
39 postconsumer recycled content as determined under subsection (1) of

1 this section to the pollution control hearings board within thirty
2 days of the department's determination.

3 (4) The department may grant extensions of time for beverage
4 manufacturers to meet the minimum postconsumer recycled plastic
5 content requirements established under subsection (1) of this section
6 if the department determines that a beverage manufacturer has made a
7 substantial effort but has failed to meet the minimum recycled
8 plastic content requirements due to extenuating circumstances beyond
9 the beverage manufacturer's control.

10 (5) A beverage manufacturer that does not meet the minimum
11 postconsumer recycled plastic content requirements established in
12 subsection (1) of this section is subject to a fee established in
13 section 6 of this act.

14 NEW SECTION. **Sec. 5.** (1)(a) On or before March 1, 2022, and
15 annually thereafter, a beverage manufacturer, under penalty of
16 perjury, must report to the department, in pounds and by resin type,
17 the amount of virgin plastic and postconsumer recycled plastic used
18 for plastic beverage containers containing a beverage as established
19 under section 3 of this act sold, offered for sale, or distributed in
20 Washington in the previous calendar year.

21 (b) The department must post the information reported under this
22 subsection on its web site.

23 (2) The department may: (a) Conduct audits and investigations for
24 the purpose of ensuring compliance with this section based on the
25 information reported under subsection (1) of this section; and (b)
26 adopt rules to implement, administer, and enforce the requirements of
27 this act.

28 (3) The department shall keep confidential all business trade
29 secrets and proprietary information about manufacturing processes and
30 equipment that the department gathers or becomes aware of through the
31 course of conducting audits or investigations pursuant to this
32 chapter.

33 NEW SECTION. **Sec. 6.** (1) Beginning January 1, 2023, a beverage
34 manufacturer that does not meet the minimum postconsumer recycled
35 plastic content requirements as established under section 4 of this
36 act, based upon the amount in pounds and in the aggregate, is subject
37 to an annual fee.

1 (2) The following violation levels are based on a beverage
2 manufacturer's overall compliance rate of the minimum postconsumer
3 recycled plastic content requirements.

4 (a) Level one violation: At least seventy-five percent but less
5 than one hundred percent of the minimum recycled plastic content
6 requirements;

7 (b) Level two violation: At least fifty percent but less than
8 seventy-five percent of the minimum recycled plastic content
9 requirements;

10 (c) Level three violation: At least twenty-five percent but less
11 than fifty percent of the minimum recycled plastic content
12 requirements;

13 (d) Level four violation: At least fifteen percent but less than
14 twenty-five percent of the minimum recycled plastic content
15 requirements; and

16 (e) Level five violation: Less than fifteen percent of the
17 minimum recycled plastic content requirements.

18 (3) Beginning March 1, 2023, the department may assess fees for
19 violations as follows:

20 (a) Level one violation, the fee range is five cents to fifteen
21 cents per pound;

22 (b) Level two violation, the fee range is ten cents to twenty
23 cents per pound;

24 (c) Level three violation, the fee range is fifteen cents to
25 twenty-five cents per pound;

26 (d) Level four violation, the fee range is twenty cents to thirty
27 cents per pound;

28 (e) Level five violation, the fee range is twenty-five cents to
29 thirty cents per pound.

30 (4) In lieu of or in addition to assessing a fee under subsection
31 (3) of this section, the department may require a beverage
32 manufacturer to submit a corrective action plan detailing how the
33 beverage manufacturer plans to come into compliance with section 4 of
34 this act.

35 (5) The department shall consider equitable factors in
36 determining whether to assess a fee under subsection (3) of this
37 section and the amount of the fee including, but not limited to: The
38 nature and circumstances of the violation; actions taken by the
39 beverage manufacturer to correct the violation; the beverage
40 manufacturer's history of compliance; the size and economic condition

1 of the beverage manufacturer; and whether the violation or conditions
2 giving rise to the violation were due to circumstances beyond the
3 reasonable control of the beverage manufacturer or were otherwise
4 unavoidable under the circumstances including, but not limited to,
5 unforeseen changes in market conditions.

6 (6) A beverage manufacturer must:

7 (a) Pay to the department assessed fees in quarterly
8 installments; or

9 (b) Arrange an alternative payment schedule subject to the
10 approval of the department.

11 (7) A beverage manufacturer may appeal fees assessed under this
12 section to the pollution control hearings board within thirty days of
13 assessment.

14 (8) (a) The department shall consider waiving or reducing the fees
15 or extending the time frame for assessing fees established under
16 subsection (3) of this section for a beverage manufacturer that has
17 demonstrated progress toward meeting the minimum postconsumer
18 recycled content requirements, as established under section 4 of this
19 act, if the beverage manufacturer:

20 (i) Has failed to meet the minimum postconsumer recycled content
21 requirements; or

22 (ii) Anticipates it will not be able to meet the minimum
23 postconsumer recycled content requirements.

24 (b) In determining whether to grant a waiver of, or reduce a fee,
25 or extend the time frame for assessing a fee, the department shall
26 consider, at a minimum, all of the following:

27 (i) Anomalous market conditions;

28 (ii) Disruption in, or lack of supply of, recycled plastics; and

29 (iii) Other factors that have prevented a beverage manufacturer
30 from meeting the requirements.

31 (9) A beverage manufacturer shall pay the fees assessed pursuant
32 to this section, as applicable, based on the information reported to
33 the department as required under section 5(1) of this act in the form
34 and manner prescribed by the department.

35 NEW SECTION. **Sec. 7.** The recycling enhancement fee account is
36 created in the state treasury. All fees collected by the department
37 pursuant to section 6 of this act must be deposited in the account.
38 Moneys in the account may be spent only after appropriation.
39 Expenditures from the account may be used by the department only for

1 providing funding to the recycling development center created in RCW
2 70.370.030 for the purpose of furthering the development of recycling
3 infrastructure in this state.

4 NEW SECTION. **Sec. 8.** A new section is added to chapter 42.56
5 RCW to read as follows:

6 Information submitted to the department of ecology under chapter
7 70.--- RCW (the new chapter created in section 13 of this act), that
8 contains business trade secrets or proprietary information about
9 manufacturing processes and equipment, is exempt from disclosure
10 under this chapter.

11 **Sec. 9.** RCW 43.21B.110 and 2019 c 344 s 16, 2019 c 292 s 10, and
12 2019 c 290 s 12 are each reenacted and amended to read as follows:

13 (1) The hearings board shall only have jurisdiction to hear and
14 decide appeals from the following decisions of the department, the
15 director, local conservation districts, the air pollution control
16 boards or authorities as established pursuant to chapter 70.94 RCW,
17 local health departments, the department of natural resources, the
18 department of fish and wildlife, the parks and recreation commission,
19 and authorized public entities described in chapter 79.100 RCW:

20 (a) Civil penalties imposed pursuant to RCW 18.104.155,
21 70.94.431, 70.105.080, 70.107.050, 70.365.070, 70.375.060, 76.09.170,
22 77.55.440, 78.44.250, 88.46.090, 90.03.600, 90.46.270, 90.48.144,
23 90.56.310, 90.56.330, and 90.64.102.

24 (b) Orders issued pursuant to RCW 18.104.043, 18.104.060,
25 43.27A.190, 70.94.211, 70.94.332, 70.105.095, 70.365.070, 86.16.020,
26 88.46.070, 90.14.130, 90.46.250, 90.48.120, and 90.56.330.

27 (c) A final decision by the department or director made under
28 chapter 183, Laws of 2009.

29 (d) Except as provided in RCW 90.03.210(2), the issuance,
30 modification, or termination of any permit, certificate, or license
31 by the department or any air authority in the exercise of its
32 jurisdiction, including the issuance or termination of a waste
33 disposal permit, the denial of an application for a waste disposal
34 permit, the modification of the conditions or the terms of a waste
35 disposal permit, or a decision to approve or deny an application for
36 a solid waste permit exemption under RCW 70.95.300.

37 (e) Decisions of local health departments regarding the grant or
38 denial of solid waste permits pursuant to chapter 70.95 RCW.

1 (f) Decisions of local health departments regarding the issuance
2 and enforcement of permits to use or dispose of biosolids under RCW
3 70.95J.080.

4 (g) Decisions of the department regarding waste-derived
5 fertilizer or micronutrient fertilizer under RCW 15.54.820, and
6 decisions of the department regarding waste-derived soil amendments
7 under RCW 70.95.205.

8 (h) Decisions of local conservation districts related to the
9 denial of approval or denial of certification of a dairy nutrient
10 management plan; conditions contained in a plan; application of any
11 dairy nutrient management practices, standards, methods, and
12 technologies to a particular dairy farm; and failure to adhere to the
13 plan review and approval timelines in RCW 90.64.026.

14 (i) Any other decision by the department or an air authority
15 which pursuant to law must be decided as an adjudicative proceeding
16 under chapter 34.05 RCW.

17 (j) Decisions of the department of natural resources, the
18 department of fish and wildlife, and the department that are
19 reviewable under chapter 76.09 RCW, and the department of natural
20 resources' appeals of county, city, or town objections under RCW
21 76.09.050(7).

22 (k) Forest health hazard orders issued by the commissioner of
23 public lands under RCW 76.06.180.

24 (l) Decisions of the department of fish and wildlife to issue,
25 deny, condition, or modify a hydraulic project approval permit under
26 chapter 77.55 RCW, to issue a stop work order, to issue a notice to
27 comply, to issue a civil penalty, or to issue a notice of intent to
28 disapprove applications.

29 (m) Decisions of the department of natural resources that are
30 reviewable under RCW 78.44.270.

31 (n) Decisions of an authorized public entity under RCW 79.100.010
32 to take temporary possession or custody of a vessel or to contest the
33 amount of reimbursement owed that are reviewable by the hearings
34 board under RCW 79.100.120.

35 (o) Decisions of the department that are appealable under
36 sections 4 and 6 of this act, to set recycled minimum postconsumer
37 content for plastic beverage containers and to assess fees.

38 (2) The following hearings shall not be conducted by the hearings
39 board:

1 (a) Hearings required by law to be conducted by the shorelines
2 hearings board pursuant to chapter 90.58 RCW.

3 (b) Hearings conducted by the department pursuant to RCW
4 70.94.332, 70.94.390, 70.94.395, 70.94.400, 70.94.405, 70.94.410, and
5 90.44.180.

6 (c) Appeals of decisions by the department under RCW 90.03.110
7 and 90.44.220.

8 (d) Hearings conducted by the department to adopt, modify, or
9 repeal rules.

10 (3) Review of rules and regulations adopted by the hearings board
11 shall be subject to review in accordance with the provisions of the
12 administrative procedure act, chapter 34.05 RCW.

13 **Sec. 10.** RCW 43.21B.110 and 2019 c 344 s 16, 2019 c 292 s 10,
14 and 2019 c 290 s 12 are each reenacted and amended to read as
15 follows:

16 (1) The hearings board shall only have jurisdiction to hear and
17 decide appeals from the following decisions of the department, the
18 director, local conservation districts, the air pollution control
19 boards or authorities as established pursuant to chapter 70.94 RCW,
20 local health departments, the department of natural resources, the
21 department of fish and wildlife, the parks and recreation commission,
22 and authorized public entities described in chapter 79.100 RCW:

23 (a) Civil penalties imposed pursuant to RCW 18.104.155,
24 70.94.431, 70.105.080, 70.107.050, 70.365.070, 70.375.060, 76.09.170,
25 77.55.440, 78.44.250, 88.46.090, 90.03.600, 90.46.270, 90.48.144,
26 90.56.310, 90.56.330, and 90.64.102.

27 (b) Orders issued pursuant to RCW 18.104.043, 18.104.060,
28 43.27A.190, 70.94.211, 70.94.332, 70.105.095, 70.365.070, 86.16.020,
29 88.46.070, 90.14.130, 90.46.250, 90.48.120, and 90.56.330.

30 (c) Except as provided in RCW 90.03.210(2), the issuance,
31 modification, or termination of any permit, certificate, or license
32 by the department or any air authority in the exercise of its
33 jurisdiction, including the issuance or termination of a waste
34 disposal permit, the denial of an application for a waste disposal
35 permit, the modification of the conditions or the terms of a waste
36 disposal permit, or a decision to approve or deny an application for
37 a solid waste permit exemption under RCW 70.95.300.

38 (d) Decisions of local health departments regarding the grant or
39 denial of solid waste permits pursuant to chapter 70.95 RCW.

1 (e) Decisions of local health departments regarding the issuance
2 and enforcement of permits to use or dispose of biosolids under RCW
3 70.95J.080.

4 (f) Decisions of the department regarding waste-derived
5 fertilizer or micronutrient fertilizer under RCW 15.54.820, and
6 decisions of the department regarding waste-derived soil amendments
7 under RCW 70.95.205.

8 (g) Decisions of local conservation districts related to the
9 denial of approval or denial of certification of a dairy nutrient
10 management plan; conditions contained in a plan; application of any
11 dairy nutrient management practices, standards, methods, and
12 technologies to a particular dairy farm; and failure to adhere to the
13 plan review and approval timelines in RCW 90.64.026.

14 (h) Any other decision by the department or an air authority
15 which pursuant to law must be decided as an adjudicative proceeding
16 under chapter 34.05 RCW.

17 (i) Decisions of the department of natural resources, the
18 department of fish and wildlife, and the department that are
19 reviewable under chapter 76.09 RCW, and the department of natural
20 resources' appeals of county, city, or town objections under RCW
21 76.09.050(7).

22 (j) Forest health hazard orders issued by the commissioner of
23 public lands under RCW 76.06.180.

24 (k) Decisions of the department of fish and wildlife to issue,
25 deny, condition, or modify a hydraulic project approval permit under
26 chapter 77.55 RCW, to issue a stop work order, to issue a notice to
27 comply, to issue a civil penalty, or to issue a notice of intent to
28 disapprove applications.

29 (l) Decisions of the department of natural resources that are
30 reviewable under RCW 78.44.270.

31 (m) Decisions of an authorized public entity under RCW 79.100.010
32 to take temporary possession or custody of a vessel or to contest the
33 amount of reimbursement owed that are reviewable by the hearings
34 board under RCW 79.100.120.

35 (n) Decisions of the department that are appealable under
36 sections 4 and 6 of this act, to set recycled minimum postconsumer
37 content for plastic beverage containers and to assess fees.

38 (2) The following hearings shall not be conducted by the hearings
39 board:

1 (a) Hearings required by law to be conducted by the shorelines
2 hearings board pursuant to chapter 90.58 RCW.

3 (b) Hearings conducted by the department pursuant to RCW
4 70.94.332, 70.94.390, 70.94.395, 70.94.400, 70.94.405, 70.94.410, and
5 90.44.180.

6 (c) Appeals of decisions by the department under RCW 90.03.110
7 and 90.44.220.

8 (d) Hearings conducted by the department to adopt, modify, or
9 repeal rules.

10 (3) Review of rules and regulations adopted by the hearings board
11 shall be subject to review in accordance with the provisions of the
12 administrative procedure act, chapter 34.05 RCW.

13 NEW SECTION. **Sec. 11.** Section 9 of this act expires June 30,
14 2021.

15 NEW SECTION. **Sec. 12.** Section 10 of this act takes effect June
16 30, 2021.

17 NEW SECTION. **Sec. 13.** Sections 2 through 7 of this act
18 constitute a new chapter in Title 70 RCW."

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ADOPTED 03/05/2020

19 On page 1, line 1 of the title, after "requirements;" strike the
20 remainder of the title and insert "reenacting and amending RCW
21 43.21B.110 and 43.21B.110; adding a new section to chapter 42.56 RCW;
22 adding a new chapter to Title 70 RCW; creating a new section;
23 prescribing penalties; providing an effective date; and providing an
24 expiration date."

EFFECT: Makes technical revisions to the Recycling Enhancement
Fee Account.

Adds authority for the Pollution Control Hearings Board to review
appeals of fees and adjustments to recycled content rates.

Revises the date one year forward for when manufacturers may be
subject to fees.

Makes grammatical revisions.

Reorganizes sections for clarity.

--- **END** ---