ESHB 2327 - S COMM AMD By Committee on Ways & Means

ADOPTED 03/06/2020

1 Strike everything after the enacting clause and insert the 2 following:

3 "NEW SECTION. Sec. 1. The legislature recognizes that Washington's postsecondary educational institutions are some of the 4 best schools in the nation, offering high quality education and life 5 experiences for thousands of students. Washington institutions strive 6 to create learning environments where all students can reach their 7 full potential. The legislature also recognizes that in instances in 8 which an employee of an institution engages in sexual misconduct 9 against a student, institutions do not consistently disclose that 10 The legislature declares that disclosure of 11 information. 12 information is a matter of public safety for all Washington students 13 as for students on campuses across the nation. The 14 legislature finds that sexual misconduct, which include may harassment or assault, has serious public health and safety effects 15 on students in Washington. These effects may deprive students of 16 their opportunities to obtain an education which would otherwise 17 improve their lives and health, and that of their own children. Other 18 effects include an employee in a position of power and authority over 19 students causing irreversible harm to the physical and mental health 20 of students from sexual misconduct. The legislature finds that 21 22 students of any postsecondary educational institution in Washington 23 should be protected from their institution hiring an employee who has have committed 24 found to sexual misconduct postsecondary educational institution. The legislature, therefore, 25 26 also finds that postsecondary educational institutions in Washington 27 need to know if a prospective employee has been found to have 28 committed sexual misconduct while employed at another institution. 29 Therefore, the legislature intends to require postsecondary 30 educational institutions to inquire about and conduct reference checks on any applicant the institution intends to extend an offer of 31 32 employment to, regarding whether the applicant has ever been found to

1 have committed, or is being investigated for, sexual misconduct. The legislature finds that nondisclosure agreements which prevent an 2 institution from disclosing that an employee has committed sexual 3 misconduct create a high potential for students in jeopardy of being 4 victimized. Therefore, the legislature finds such nondisclosure 5 6 agreements between an employee and institution, pursuant to which the institution agrees not to disclose findings of sexual misconduct 7 supported by a preponderance of evidence or not to complete an 8 investigation, are against public policy and should not be entered 9 into by any Washington postsecondary educational institution and 10 11 should not be enforced by Washington courts. Therefore, the legislature intends to provide clarity and direction to postsecondary 12 educational institutions for disclosing substantiated findings of 13 sexual misconduct committed by its employees against students. 14

15 NEW SECTION. Sec. 2. A new section is added to chapter 28B.112 16 RCW to read as follows:

The definitions in this section apply throughout this section and sections 3 through 6 of this act unless the context clearly requires otherwise.

- (1) "Applicant" means a person applying for employment faculty, instructor, staff, advisor, counselor, coach, athletic department staff, and any position in which the applicant will likely have direct ongoing contact with students in a supervisory role or position of authority. "Applicant" does not include enrolled students who are applying for temporary student employment with the postsecondary educational institutions, unless the student is a graduate student applying for a position in which the graduate student will have a supervisory role or position of authority over other students. "Applicant" does not include a person applying for employment as medical staff or for employment with an affiliated organization, entity, or extension of a postsecondary educational institution, unless the applicant will have a supervisory role or position of authority over students.
- (2) "Employee" means a person who is receiving or has received wages as an employee from the postsecondary educational institutions and includes current and former workers, whether the person is classified as an employee, independent contractor, or consultant, and is in, or had, a position with direct ongoing contact with students in a supervisory role or position of authority. "Employee" does not 2

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- 1 include a person who was employed by the institution in temporary student employment while the person was an enrolled student unless 2 the student, at the time of employment, is or was a graduate student 3 in a position in which the graduate student has or had a supervisory 4 role or authority over other students. "Employee" does not include a 5 6 person employed as medical staff or with an affiliated organization, entity, or extension of a postsecondary educational institution, 7 unless the employee has or had a supervisory role or position of 8 authority over students. A person who would be considered an 9 "employee" under this subsection, remains an "employee" even if the 10 11 person enrolls in classes under an institution's employee tuition 12 waiver program or similar program that allows faculty, staff, or other employees to take classes. 13
- 14 (3) "Employer" includes postsecondary educational institutions in 15 this or any other state.

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- (4) "Postsecondary educational institution" means an institution of higher education as defined in RCW 28B.10.016, a degree-granting institution as defined in RCW 28B.85.010, a private vocational school as defined in RCW 28C.10.020, or school as defined in RCW 18.16.020, that participates in the state student financial aid program.
- (5) "Sexual misconduct" includes, but is not limited to, unwelcome sexual contact, unwelcome sexual advances, requests for sexual favors, other unwelcome verbal, nonverbal, electronic, or physical conduct of a sexual nature, sexual harassment, and any misconduct of a sexual nature that is in violation of the postsecondary educational institution's policies or has been determined to constitute sex discrimination pursuant to state or federal law.
- 29 (6) "Student" means a person enrolled at a postsecondary 30 educational institution and for whom educational records are 31 maintained.
 - NEW SECTION. Sec. 3. (1) By December 1, 2023, the public fouryear institutions of higher education shall report the following to the governor and the appropriate committees of the legislature:
 - (a) Summaries of any campus climate assessments conducted since the effective date of this section that are designed to gauge the prevalence of sexual misconduct on college and university campuses;
- 38 (b) Efforts to reach out to and capture information from students
 39 who have traditionally been marginalized or experience
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- disproportionate impacts of systemic oppression based on, for example, race, ethnicity, nationality, sexual orientation, gender identity, gender expression, and disability;
 - (c) How information obtained in the assessments was used to design and improve policies, programs, and resources for the campus community; and
- 7 (d) The impacts of this act on institutional hiring practices, 8 campus safety, and other relevant considerations.
 - (2) This section expires June 1, 2024.

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- NEW SECTION. Sec. 4. A new section is added to chapter 28B.112
 RCW to read as follows:
 - (1) Except as provided in subsection (2) of this section, any provision of a settlement agreement executed subsequent to the effective date of this section between a postsecondary educational institution and an employee is against public policy and void and unenforceable if the provision prohibits the employee, the institution, a survivor, or any other person from disclosing that the employee has either:
- 19 (a) Been the subject of substantiated findings of sexual 20 misconduct; or
- 21 (b) Is the subject of an investigation into sexual misconduct 22 that is not yet complete.
 - (2) A settlement agreement may contain provisions requiring nondisclosure of personal identifying information of persons filing complaints or making allegations and of any witnesses asked to participate in an investigation of the allegations.
 - (3) Personal identifying information in a settlement agreement that reveals the identity of persons filing complaints or making allegations and of any witnesses asked to participate in an investigation of the allegations is exempt from public disclosure pursuant to section 7 of this act.
- NEW SECTION. Sec. 5. A new section is added to chapter 28B.112
 33 RCW to read as follows:
- 34 (1) Unless the victim of the alleged sexual misconduct requests
 35 otherwise, when a postsecondary educational institution investigates
 36 a complaint or allegation of sexual misconduct committed by an
 37 employee against a student of the institution, the institution shall
 38 complete the investigation whether or not the employee voluntarily or
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- involuntarily leaves employment with the institution. When the institution completes its investigation, the institution shall make written findings of whether the complaint or allegation is substantiated.
 - (2) (a) A postsecondary educational institution shall include in the employee's personnel file or employment records any substantiated findings of sexual misconduct committed by the employee while the employee was employed with the postsecondary educational institution.
 - (b) When disclosing records included in an employee's personnel file or employment records under this section, the institution shall keep personal identifying information of the complainant and any witnesses confidential, unless disclosure of identifying information is agreed to by the complainant or witnesses or required under law.
 - (c) Personal identifying information in an employee's file or employment records that reveals the identity of the complainant and any witnesses is exempt from public disclosure pursuant to section 7 of this act.
- 18 (3) For purposes of this section, postsecondary educational 19 institutions shall use a preponderance of the evidence standard when 20 determining whether findings are substantiated.
- 21 (4) For purposes of this section and section 6 of this act, 22 "substantiated" means the employee has committed sexual misconduct.
- NEW SECTION. Sec. 6. A new section is added to chapter 28B.112
 RCW to read as follows:
 - (1) Beginning October 1, 2020, prior to an official offer of employment to an applicant, a postsecondary educational institution shall request the applicant to sign a statement:
 - (a) Declaring whether the applicant is the subject of any substantiated findings of sexual misconduct in any current or former employment or is currently being investigated for, or has left a position during an investigation into, a violation of any sexual misconduct policy at the applicant's current and past employers, and, if so, an explanation of the situation;
- 34 (b) Authorizing the applicant's current and past employers to 35 disclose to the hiring institution any sexual misconduct committed by 36 the applicant and making available to the hiring institution copies 37 of all documents in the previous employer's personnel, investigative, 38 or other files relating to sexual misconduct, including sexual 39 harassment, by the applicant; and

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- (c) Releasing the applicant's current and past employers, and employees acting on behalf of that employer, from any liability for providing information described in (b) of this subsection.
- (2) Beginning July 1, 2021, prior to an official offer of employment to an applicant, a postsecondary educational institution shall:
- (a) Request in writing, electronic or otherwise, that the applicant's current and past postsecondary educational institution employers provide the information, if any, described in subsection (1)(b) of this section. The request must include a copy of the declaration and statement signed by the applicant under subsection (1) of this section; and
- (b) Ask the applicant if the applicant is the subject of any substantiated findings of sexual misconduct, or is currently being investigated for, or has left a position during an investigation into, a violation of any sexual misconduct policy at the applicant's current and past employers, and, if so, an explanation of the situation.
- (3) (a) Pursuant to (c) of this subsection, after receiving a request under subsection (2) (a) of this section, a postsecondary educational institution shall provide the information requested and make available to the requesting institution copies of documents in the applicant's personnel record relating to substantiated findings of sexual misconduct.
- (b) Pursuant to (c) of this subsection, if a postsecondary educational institution has information about substantiated findings of a current or former employee's sexual misconduct in the employee's personnel file or employment records, unless otherwise prohibited by law, the institution shall disclose that information to any employer conducting reference or background checks on the current or former employee for the purposes of potential employment, even if the employer conducting the reference or background check does not specifically ask for such information.
- 34 (c) If, by the effective date of this section, a postsecondary 35 educational institution does not have existing procedures for 36 disclosing information requested under this subsection, the 37 institution must establish procedures to begin implementing the 38 disclosure requirements of this subsection no later than July 1, 39 2021.

(4) (a) The postsecondary educational institution or an employee acting on behalf of the institution, who discloses information under this section is presumed to be acting in good faith and is immune from civil and criminal liability for the disclosure.

- (b) A postsecondary educational institution is not liable for any cause of action arising from nondisclosure of information by an employee without access to official personnel records who is asked to respond to a reference check.
- (c) The duty to disclose information under this section is the responsibility of the postsecondary educational institution to respond to a formal request for personnel records relating to a current or prior employee when requested by another employer.
- (5) (a) When disclosing information under this section, the postsecondary educational institution shall keep personal identifying information of the complainant and any witnesses confidential, unless the complainant or witnesses agree to disclosure of their identifying information.
- (b) Personal identifying information that reveals the identity of the complainant and any witnesses is exempt from public disclosure pursuant to section 7 of this act.
- (6) Beginning October 1, 2020, a postsecondary educational institution may not hire an applicant who does not sign the statement described in subsection (1) of this section.
- (7) Information received under this section may be used by a postsecondary educational institution only for the purpose of evaluating an applicant's qualifications for employment in the position for which the person has applied.
- (8) This section does not restrict expungement from a personnel file or employment records of information about alleged sexual misconduct that has not been substantiated.
- 31 (9) Public institutions of higher education shall share best 32 practices with all faculty and staff who are likely to receive 33 reference check requests about how to inform and advise requesters to 34 contact the institution's appropriate official office for personnel 35 records.
- NEW SECTION. Sec. 7. A new section is added to chapter 42.56 RCW to read as follows:
- 38 (1) For the purposes of sections 2 through 6 of this act
 39 regarding postsecondary educational institutions, personal

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- 1 identifying information in an employee personnel file, student file,
- investigation file, settlement agreement, or other files held by a 2
- postsecondary educational institution that reveals the identity of 3
- witnesses to or victims of sexual misconduct committed at the 4
- postsecondary educational institution by an employee of 5
- 6 institution are exempt from public disclosure and copying. If the
- victim or witness indicates a desire for disclosure of the victim's 7
- or witness' personal identifying information, such desire shall 8
- 9 govern.
- (2) For purposes of this section, "witness" does not mean an 10
- 11 employee under investigation for allegations of sexual misconduct."

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- 12 On page 1, line 2 of the title, after "institutions;" strike the remainder of the title and insert "adding new sections to chapter 13 14 28B.112 RCW; adding a new section to chapter 42.56 RCW; creating new sections; and providing an expiration date." 15
 - EFFECT: (1) Removes requirement for each postsecondary educational institution to administer a climate assessment on the prevalence of sexual misconduct on their campuses;
 - (2) Requires the public four-year institutions of higher education, by December 1, 2023, to report to the appropriate committees of the legislature and the governor on the following:
 - (a) Summaries on the prevalence of sexual misconduct on college and university campuses, if a climate assessment was conducted;
 - (b) Efforts to understand traditionally marginalized students' experiences;
 - (c) How information obtained by an assessment was used to improve the campus community; and
 - (d) Impacts on hiring practices;
 - (3) Changes the requirement of an applicant to sign the statement, pertaining to substantiated findings of sexual misconduct or current investigation of sexual misconduct, from "before hiring" to "prior to an official offer of employment";
 - (4) Changes the requirement of a postsecondary educational institution to request certain information from past employers and applicants from "before hiring" to "prior to an official offer of employment"; and
 - (5) Removes an employee under investigation for allegations of sexual misconduct from being considered a witness.