E3SHB 1257 - S COMM AMD By Committee on Ways & Means

ADOPTED 04/15/2019

1 Strike everything after the enacting clause and insert the 2 following:

- "NEW SECTION. Sec. 1. (1) The legislature finds that state policy encouraging energy efficiency has been extremely successful in reducing energy use, avoiding costly investment in new generating capacity, lowering customer energy bills, and reducing air pollution and greenhouse gas emissions. The state's 2019 biennial energy report indicates that utility conservation investments under chapter 19.285 RCW, the energy independence act, now save consumers more than seven hundred fifty million dollars annually, helping to keep Washington's electricity prices among the lowest in the nation.
- (2) Studies by the Northwest power and conservation council and by individual Washington utilities repeatedly show that efficiency is the region's largest, cheapest, lowest risk energy resource; that without it, the Northwest would have needed to invest in additional natural gas-fired generation; and that, looking ahead, efficiency can approach the size of the region's hydropower system as a regional resource. The Northwest power and conservation council forecasts that with an aggressive new energy efficiency policy, the region can potentially meet one hundred percent of its electricity load growth over the next twenty years with energy efficiency.
- (3) Energy efficiency investments that reduce energy use in buildings bring cobenefits that directly impact Washingtonians' quality of life. These benefits include improved indoor air quality, more comfortable homes and workplaces, and lower tenant energy bills. The legislature notes that according to the United States department of energy's energy and employment report, 2017, the energy efficiency sector has created more than sixty-five thousand jobs in the state, more than two-thirds of which are in the construction sector, and that the number continues to grow.
- 31 (4) Considering the benefits of and the need for additional 32 energy efficiency to meet regional energy demand, the legislature

notes that attaining as much of this resource as possible from the 1 buildings sector can have a significant effect on state greenhouse 2 gas emissions by deferring or displacing the need for natural gas-3 fired electricity generation and reducing the direct use of natural 4 gas. Buildings represent the second largest source of greenhouse gas 5 6 emissions in Washington and emissions from the buildings sector have 7 grown by fifty percent since 1990, far outpacing all other emission 8 sources.

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- (5) The legislature therefore determines that it is in the state's interest to maximize the full potential of energy efficiency standards, retrofit incentives, utility programs, and building codes to keep energy costs low and to meet statutory goals for increased building efficiency and reduced greenhouse gas emissions.
- (6) It is the intent of this act to provide incentives and regulations that encourage greater energy efficiency in all aspects of new and existing buildings, including building design, energy delivery, and utilization and operations. This act:
- (a) Establishes energy performance standards for larger existing commercial buildings;
- (b) Provides financial incentives and technical assistance for building owners taking early action to meet these standards before they are required to be met;
- (c) Enhances access to commercial building energy consumption data in order to assist with monitoring progress toward meeting energy performance standards; and
- (d) Establishes efficiency performance requirements for natural gas distribution companies, recognizing the significant contribution of natural gas to the state's greenhouse gas emissions, the role that natural gas plays in heating buildings and powering equipment within buildings across the state, and the greenhouse gas reduction benefits associated with substituting renewable natural gas for fossil fuels.
- NEW SECTION. Sec. 2. A new section is added to chapter 19.27A RCW to read as follows:
- The definitions in this section apply throughout sections 3 through 6 of this act unless the context clearly requires otherwise.
- 36 (1) "Agricultural structure" means a structure designed and 37 constructed to house farm implements, hay, grain, poultry, livestock, 38 or other horticultural products, and that is not a place used by the

1 public or a place of human habitation or employment where 2 agricultural products are processed, treated, or packaged.

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- (2) "Baseline energy use intensity" means a building's weather normalized energy use intensity measured the previous year to making an application for an incentive under section 4 of this act.
- (3) "Building owner" means an individual or entity possessing title to a building.
- (4) "Building tenant" means a person or entity occupying or holding possession of a building or premises pursuant to a rental agreement.
 - (5) "Conditional compliance" means a temporary compliance method used by building owners that demonstrate the owner has implemented energy use reduction strategies required by the standard, but has not demonstrated full compliance with the energy use intensity target.
- 15 (6) "Consumer-owned utility" has the same meaning as defined in 16 RCW 19.27A.140.
 - (7) "Covered commercial building" means a building where the sum of nonresidential, hotel, motel, and dormitory floor areas exceeds fifty thousand gross square feet, excluding the parking garage area.
 - (8) "Department" means the department of commerce.
- 21 (9) "Director" means the director of the department of commerce 22 or the director's designee.
- 23 (10) "Electric utility" means a consumer-owned utility or an investor-owned utility.
 - (11) "Eligible building owner" means: (a) The owner of a covered commercial building required to comply with the standard established in section 3 of this act; or (b) the owner of a multifamily residential building where the floor area exceeds fifty thousand gross square feet, excluding the parking garage area.
 - (12) "Energy" includes: Electricity, including electricity delivered through the electric grid and electricity generated at the building premises using solar or wind energy resources; natural gas; district steam; district hot water; district chilled water; propane; fuel oil; wood; coal; or other fuels used to meet the energy loads of a building.
- 36 (13) "Energy use intensity" means a measurement that normalizes a 37 building's site energy use relative to its size. A building's energy 38 use intensity is calculated by dividing the total net energy consumed 39 in one year by the gross floor area of the building, excluding the

1 parking garage. "Energy use intensity" is reported as a value of 2 thousand British thermal units per square foot per year.

- (14) "Energy use intensity target" means the net energy use intensity of a covered commercial building that has been established for the purposes of complying with the standard established under section 3 of this act.
- (15) "Gas company" includes every corporation, company, association, joint stock association, partnership, and person, their lessees, trustees, or receiver appointed by any court whatsoever, and every city or town owning, controlling, operating, or managing any gas plant within this state.
- (16) "Greenhouse gas" includes carbon dioxide, methane, nitrous oxide, hydrofluorocarbons, perfluorocarbons, and sulfur hexafluoride.
- (17)(a) "Gross floor area" means the total number of square feet measured between the exterior surfaces of the enclosing fixed walls of a building, including all supporting functions such as offices, lobbies, restrooms, equipment storage areas, mechanical rooms, break rooms, and elevator shafts.
 - (b) "Gross floor area" does not include outside bays or docks.
- (18) "Investor-owned utility" means a company owned by investors, that meets one of the definitions of RCW 80.04.010, and that is engaged in distributing electricity to more than one retail electric customer in the state.
- (19) "Multifamily residential building" means a building containing sleeping units or more than two dwelling units where occupants are primarily permanent in nature.
- (20) "Net energy use" means the sum of metered and bulk fuel energy entering the building, minus the sum of metered energy leaving the building.
- (21) "Qualifying utility" means a consumer-owned or investor-owned gas or electric utility that serves more than twenty-five thousand customers in the state of Washington.
- (22) "Savings-to-investment ratio" means the ratio of the total present value savings to the total present value costs of a bundle of an energy or water conservation measure estimated over the projected useful life of each measure. The numerator of the ratio is the present value of net savings in energy or water and nonfuel or nonwater operation and maintenance costs attributable to the proposed energy or water conservation measure. The denominator of the ratio is the present value of the net increase in investment and replacement

1 costs less salvage value attributable to the proposed energy or water 2 conservation measure.

- (23) "Standard" means the state energy performance standard for covered commercial buildings established under section 3 of this act.
- 5 (24) "Thermal energy company" has the same meaning as defined in 6 RCW 80.04.550.
- 7 (25) "Weather normalized" means a method for modifying the 8 measured building energy use in a specific weather year to energy use 9 under normal weather conditions.
- NEW SECTION. Sec. 3. A new section is added to chapter 19.27A RCW to read as follows:
 - (1) (a) By November 1, 2020, the department must establish by rule a state energy performance standard for covered commercial buildings.
 - (b) In developing energy performance standards, the department shall seek to maximize reductions of greenhouse gas emissions from the building sector. The standard must include energy use intensity targets by building type and methods of conditional compliance that include an energy management plan, operations and maintenance program, energy efficiency audits, and investment in energy efficiency measures designed to meet the targets. The department shall use ANSI/ASHRAE/IES standard 100-2018 as an initial model for standard development. The department must update the standard by July 1, 2029, and every five years thereafter. Prior to the adoption or update of the standard, the department must identify the sources of information it relied upon, including peer-reviewed science.
 - (2) In establishing the standard under subsection (1) of this section, the department:
 - (a) Must develop energy use intensity targets that are no greater than the average energy use intensity for the covered commercial building occupancy type with adjustments for unique energy using features. The department must also develop energy use intensity targets for additional property types eligible for incentives in section 4 of this act. The department must consider regional and local building energy utilization data, such as existing energy star benchmarking data, in establishing targets for the standard. Energy use intensity targets must be developed for two or more climate zones and be representative of energy use in a normal weather year;
- 38 (b) May consider building occupancy classifications from ANSI/
 39 ASHRAE/IES standard 100-2018 and the United States environmental
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protection agency's energy star portfolio manager when developing energy use intensity targets;

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- (c) May implement lower energy use intensity targets for more recently built covered commercial buildings based on the state energy code in place when the buildings were constructed;
- (d)(i) Must adopt a conditional compliance method that ensures that covered commercial buildings that do not meet the specified energy use intensity targets are taking action to achieve reduction energy use, including investment criteria for conditional compliance that ensure that energy efficiency measures identified by energy audits are implemented to achieve a covered commercial building's energy use intensity target. The investment criteria must require that a building owner adopt an implementation plan to meet the energy intensity target or implement an optimized bundle of energy efficiency measures that provides maximum energy savings without resulting in a savings-to-investment ratio of less than 1.0, except as exempted in (d)(ii) of this subsection. The implementation plan must be based on an investment grade energy audit and a lifecycle cost analysis that accounts for the period during which a bundle of measures will provide savings. The building owner's cost for implementing energy efficiency measures must reflect net cost, excluding any costs covered by utility or government grants. The implementation plan may exclude measures that do not pay for themselves over the useful life of the measure and measures excluded under (d)(ii) of this subsection. The implementation plan may include phased implementation such that the building owner is not required to replace a system or equipment before the end of the system or equipment's useful life;
- (ii) For those buildings or structures that are listed in the state or national register of historic places; designated as a historic property under local or state designation law or survey; certified as a contributing resource with a national register listed or locally designated historic district; or with an opinion or certification that the property is eligible to be listed on the national or state registers of historic places either individually or as a contributing building to a historic district by the state historic preservation officer or the keeper of the national register of historic places, no individual energy efficiency requirement need be met that would compromise the historical integrity of a building or part of a building.

(3) Based on records obtained from each county assessor and other available information sources, the department must create a database of covered commercial buildings and building owners required to comply with the standard established in accordance with this section.

- (4) By July 1, 2021, the department must provide the owners of covered buildings with notification of compliance requirements.
- (5) The department must develop a method for administering compliance reports from building owners.
- (6) The department must provide a customer support program to building owners including, but not limited to, outreach and informational material, periodic training, phone and email support, and other technical assistance.
- (7) The building owner of a covered commercial building must report the building owner's compliance with the standard to the department in accordance with the schedule established under subsection (8) of this section and every five years thereafter. For each reporting date, the building owner must submit documentation to demonstrate that:
- (a) The weather normalized energy use intensity of the covered commercial building measured in the previous calendar year is less than or equal to the energy use intensity target; or
- (b) The covered commercial building has received conditional compliance from the department based on energy efficiency actions prescribed by the standard; or
- (c) The covered commercial building is exempt from the standard by demonstrating that the building meets one of the following criteria:
- (i) The building did not have a certificate of occupancy or temporary certificate of occupancy for all twelve months of the calendar year prior to the building owner compliance schedule established under subsection (8) of this section;
- (ii) The building did not have an average physical occupancy of at least fifty percent throughout the calendar year prior to the building owner compliance schedule established under subsection (8) of this section;
- 36 (iii) The sum of the buildings gross floor area minus 37 unconditioned and semiconditioned spaces, as defined in the 38 Washington state energy code, is less than fifty thousand square 39 feet;

- (iv) The primary use of the building is manufacturing or other industrial purposes, as defined under the following use designations of the international building code: (A) Factory group F; or (B) high hazard group H;
 - (v) The building is an agricultural structure; or

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- 6 (vi) The building meets at least one of the following conditions of financial hardship: (A) The building had arrears of property taxes 7 or water or wastewater charges that resulted in the building's 8 inclusion, within the prior two years, on a city's or county's annual 9 tax lien sale list; (B) the building has a court appointed receiver 10 11 in control of the asset due to financial distress; (C) the building is owned by a financial institution through default by a borrower; 12 (D) the building has been acquired by a deed in lieu of foreclosure 13 within the previous twenty-four months; (E) the building has a senior 14 mortgage subject to a notice of default; or (F) other conditions of 15 16 financial hardship identified by the department by rule.
 - (8) A building owner of a covered commercial building must meet the following reporting schedule for complying with the standard established under this section:
 - (a) For a building with more than two hundred twenty thousand gross square feet, June 1, 2026;
 - (b) For a building with more than ninety thousand gross square feet but less than two hundred twenty thousand and one gross square feet, June 1, 2027; and
 - (c) For a building with more than fifty thousand gross square feet but less than ninety thousand and one square feet, June 1, 2028.
 - (9)(a) The department may issue a notice of violation to a building owner for noncompliance with the requirements of this section. A determination of noncompliance may be made for any of the following reasons:
- 31 (i) Failure to submit a compliance report in the form and manner 32 prescribed by the department;
 - (ii) Failure to meet an energy use intensity target or failure to receive conditional compliance approval;
 - (iii) Failure to provide accurate reporting consistent with the requirements of the standard established under this section; and
 - (iv) Failure to provide a valid exemption certificate.
- 38 (b) In order to create consistency with the implementation of the 39 standard and rules adopted under this section, the department must 40 reply and cite the section of law, code, or standard in a notice of Code Rev/JA:akl 8 S-3926.1/19

- violation for noncompliance with the requirements of this section when requested to do so by the building owner or the building owner's agent.
 - (10) The department is authorized to impose an administrative penalty upon a building owner for failing to submit documentation demonstrating compliance with the requirements of this section. The penalty may not exceed an amount equal to five thousand dollars plus an amount based on the duration of any continuing violation. The additional amount for a continuing violation may not exceed a daily amount equal to one dollar per year per gross square foot of floor area. The department may by rule increase the maximum penalty rates to adjust for the effects of inflation.
 - (11) Administrative penalties collected under this section must be deposited into the low-income weatherization and structural rehabilitation assistance account created in RCW 70.164.030.
- 16 (12) The department must adopt rules as necessary to implement 17 this section, including but not limited to:
 - (a) Rules necessary to ensure timely, accurate, and complete reporting of building energy performance for all covered commercial buildings;
- 21 (b) Rules necessary to enforce the standard established under 22 this section; and
- 23 (c) Rules that provide a mechanism for appeal of any 24 administrative penalty imposed by the department under this section.
 - (13) Upon request by the department, each county assessor must provide property data from existing records to the department as necessary to implement this section.
- (14) By January 15, 2022, and each year thereafter through 2029, 28 the department must submit a report to the governor and the 29 appropriate committees of the legislature on the implementation of 30 31 the state energy performance standard established under this section. 32 The report must include information regarding the adoption of the ANSI/ASHRAE/IES standard 100-2018 as an initial model, the financial 33 impact to building owners required to comply with the standard, the 34 amount of incentives provided under sections 4 and 5 of this act, and 35 36 any other significant information associated with the implementation of this section. 37
- 38 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 19.27A

39 RCW to read as follows:

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(1) The department must establish a state energy performance standard early adoption incentive program consistent with the requirements of this section.

- (2) The department must adopt application and reporting requirements for the incentive program. Building energy reporting for the incentive program must be consistent with the energy reporting requirements established under section 3 of this act.
- (3) Upon receiving documentation demonstrating that a building owner qualifies for an incentive under this section, the department must authorize each applicable entity administering incentive payments, as provided in section 6 of this act, to make an incentive payment to the building owner. When a building is served by more than one entity offering incentives or more than one type of fuel, incentive payments must be proportional to the energy use intensity reduction of each specific fuel provided by each entity.
- (4) An eligible building owner may receive an incentive payment in the amounts specified in subsection (6) of this section only if the following requirements are met:
- (a) The building is either: (i) A covered commercial building subject to the requirements of the standard established under section 3 of this act; or (ii) a multifamily residential building where the floor area exceeds fifty thousand gross square feet, excluding the parking garage area;
- (b) The building's baseline energy use intensity exceeds its applicable energy use intensity target by at least fifteen energy use intensity units;
- (c) At least one electric utility, gas company, or thermal energy company providing or delivering energy to the covered commercial building is participating in the incentive program by administering incentive payments as provided in section 6 of this act; and
- 31 (d) The building owner complies with any other requirements 32 established by the department.
 - (5) (a) An eligible building owner who meets the requirements of subsection (4) of this section may submit an application to the department for an incentive payment in a form and manner prescribed by the department. The application must be submitted in accordance with the following schedule:
- 38 (i) For a building with more than two hundred twenty thousand 39 gross square feet, beginning July 1, 2021, through June 1, 2025;

1 (ii) For a building with more than ninety thousand gross square 2 feet but less than two hundred twenty thousand and one gross square 3 feet, beginning July 1, 2021, through June 1, 2026; and

- (iii) For a building with more than fifty thousand gross square feet but less than ninety thousand and one gross square feet, beginning July 1, 2021, through June 1, 2027.
- (b) The department must review each application and determine whether the applicant is eligible for the incentive program and if funds are available for the incentive payment within the limitation established in section 5 of this act. If the department certifies an application, it must provide verification to the building owner and each entity participating as provided in section 6 of this act and providing service to the building owner.
- (6) An eligible building owner that demonstrates early compliance with the applicable energy use intensity target under the standard established under section 3 of this act may receive a base incentive payment of eighty-five cents per gross square foot of floor area, excluding parking, unconditioned, or semiconditioned spaces.
- (7) The incentives provided in subsection (6) of this section are subject to the limitations and requirements of this section, including any rules or procedures implementing this section.
- (8) The department must establish requirements for the verification of energy consumption by the building owner and each participating electric utility, gas company, and thermal energy company.
- (9) The department must provide an administrative process for an eligible building owner to appeal a determination of an incentive eligibility or amount.
- (10) By September 30, 2025, and every two years thereafter, the department must report to the appropriate committees of the legislature on the results of the incentive program under this section and may provide recommendations to improve the effectiveness of the program.
- (11) The department may adopt rules to implement this section.
- NEW SECTION. Sec. 5. A new section is added to chapter 19.27A RCW to read as follows:
- The department may not issue a certification for an incentive application under section 4 of this act if doing so is likely to

- 1 result in total incentive payments under section 4 of this act in 2 excess of seventy-five million dollars.
 - NEW SECTION. Sec. 6. A new section is added to chapter 19.27A RCW to read as follows:

- (1) (a) Each qualifying utility must administer incentive payments for the state energy performance standard early adoption incentive program established in section 4 of this act on behalf of its customers who are eligible building owners of covered commercial buildings or multifamily residential buildings, consistent with the requirements of this section. Any thermal energy company, electric utility, or gas company not otherwise required to administer incentive payments may voluntarily participate by providing notice to the department in a form and manner prescribed by the department.
- (b) Nothing in this subsection (1) requires a qualifying utility to administer incentive payments for the state energy performance standard early adoption incentive program established in section 4 of this act for which the qualifying utility is not allowed a credit against taxes due under this chapter.
- (2) An entity that administers the payments for the incentive program under this section must administer the program in a manner that is consistent with the standard established and any rules adopted by the department under sections 3 and 4 of this act.
- (3) Upon receiving notification from the department that a building owner has qualified for an incentive payment, each entity that administers incentive payments under this section must make incentive payments to its customers who are eligible building owners of covered commercial buildings or multifamily residential buildings who qualify as provided under this section and at rates specified in section 4(6) of this act. When a building is served by more than one entity administering incentive payments, incentive payments must be proportional to the energy use intensity reduction of the participating entities' fuel.
- (4) The participation by an entity in the administration of incentive payments under this section does not relieve the entity of any obligation that may otherwise exist or be established to provide customer energy efficiency programs or incentives.
- 37 (5) An entity that administers the payments for the incentive 38 program under this section is not liable for excess payments made in 39 reliance on amounts reported by the department as due and payable as Code Rev/JA:akl 12 S-3926.1/19

1 provided under section 4 of this act, if such amounts are later found 2 to be abnormal or inaccurate due to no fault of the business.

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- NEW SECTION. Sec. 7. This section is the tax preference performance statement for the tax preference contained in section 8, chapter . . ., Laws of 2019 (section 8 of this act). This performance statement is only intended to be used for subsequent evaluation of the tax preference. It is not intended to create a private right of action by any party or be used to determine eligibility for preferential tax treatment.
- 10 (1) The legislature categorizes this tax preference as one 11 intended to induce implementation of building energy efficiency 12 measures, as indicated in section 4 of this act.
 - (2) It is the legislature's specific public policy objective to increase energy efficiency and the use of renewable fuels that reduce the amount of greenhouse gas emissions in Washington. It is the legislature's intent to provide a credit against the taxes owing by utilities under chapter 82.16 RCW for the incentives provided for the implementation by eligible building owners of energy efficiency and renewable energy measures.
- 20 (3) If a review finds that measurable energy savings have 21 increased in covered commercial buildings for which building owners 22 are receiving an incentive payment from a qualifying utility, then 23 the legislature intends to extend the expiration date of the tax 24 preference.
 - (4) In order to obtain the data necessary to perform the review in subsection (3) of this section, the joint legislative audit and review committee may refer to the number of building owners receiving an incentive payment from qualifying utilities taking the public utility tax preference under section 8 of this act, the amount of the incentive payment, and the energy use intensity reduction of the buildings as a result of the incentive program, as reported by the department of commerce.
- NEW SECTION. Sec. 8. A new section is added to chapter 82.16 RCW to read as follows:
- 35 (1) Subject to the requirements of this section, a light and 36 power business or a gas distribution business is allowed a credit 37 against taxes due under this chapter in an amount equal to:

1 (a) Incentive payments made in any calendar year under section 4 2 of this act; and

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- (b) Documented administrative cost not to exceed eight percent of the incentive payments.
- (2) The credit must be taken in a form and manner as required by 6 the department.
 - (3) Credit must be claimed against taxes due under this chapter for the incentive payments made and administrative expenses incurred. Credit earned in one calendar year may not be carried backward but may be claimed against taxes due under this chapter during the same calendar year and for the following two calendar years. The credit may not exceed the tax that would otherwise be due under this chapter. Refunds may not be granted in the place of a credit.
 - (4)(a) Except as provided in (c) of this subsection, any business that has claimed credit in excess of the amount of credit the business earned under subsection (1) of this section must repay the amount of tax against which the excess credit was claimed.
 - (b) The department must assess interest on the taxes due under this subsection. Interest must be assessed at the rate provided for delinquent excise taxes under chapter 82.32 RCW, retroactively to the date the credit was claimed, and accrues until the taxes against which the credit was claimed are repaid. The department must provide written notice of the amount due under this subsection and that the amount due must be paid within thirty days of the date of the notice. The department may not impose penalties as provided in chapter 82.32 RCW on taxes due under this subsection unless the amount due is not paid in full by the due date in the notice.
 - (c) A business is not liable for excess credits claimed in reliance on amounts reported to the business by the department of commerce as due and payable as provided under section 4 of this act, if such amounts are later found to be abnormal or inaccurate due to no fault of the business.
- (5) The amount of credit taken under this section and the 33 identity of a business that takes the credit is not confidential 34 taxpayer information under RCW 82.32.330 and is subject to 35 36 disclosure.
- (6) This section expires June 30, 2032. 37
- 38 Sec. 9. RCW 19.27A.140 and 2011 1st sp.s. c 43 s 245 are each amended to read as follows: 39

Code Rev/JA:akl 14 S-3926.1/19 The definitions in this section apply to RCW 19.27A.130 through 19.27A.190 and 19.27A.020 unless the context clearly requires otherwise.

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- (1) "Benchmark" means the energy used by a facility as recorded monthly for at least one year and the facility characteristics information inputs required for a portfolio manager.
- (2) "Conditioned space" means conditioned space, as defined in the Washington state energy code.
- (3) "Consumer-owned utility" includes a municipal electric utility formed under Title 35 RCW, a public utility district formed under Title 54 RCW, an irrigation district formed under chapter 87.03 RCW, a cooperative formed under chapter 23.86 RCW, a mutual corporation or association formed under chapter 24.06 RCW, a port district formed under Title 53 RCW, or a water-sewer district formed under Title 57 RCW, that is engaged in the business of distributing electricity to one or more retail electric customers in the state.
- (4) "Cost-effectiveness" means that a project or resource is forecast:
- 19 (a) To be reliable and available within the time it is needed; 20 and
 - (b) To meet or reduce the power demand of the intended consumers at an estimated incremental system cost no greater than that of the least-cost similarly reliable and available alternative project or resource, or any combination thereof.
 - (5) "Council" means the state building code council.
- (6) "Embodied energy" means the total amount of fossil fuel 26 energy consumed to extract raw materials and to manufacture, 27 assemble, transport, and install the materials in a building and the 28 29 life-cycle cost benefits including the recyclability and energy efficiencies with respect to building materials, taking into account 30 31 the total sum of current values for the costs of investment, capital, 32 installation, operating, maintenance, and replacement as estimated for the lifetime of the product or project. 33
 - (7) "Energy consumption data" means the monthly amount of energy consumed by a customer as recorded by the applicable energy meter for the most recent twelve-month period.
- 37 (8) "Energy service company" has the same meaning as in RCW 38 43.19.670.
- 39 (9) "Enterprise services" means the department of enterprise 40 services.

1 (10) "Greenhouse gas" and "greenhouse gases" includes carbon 2 dioxide, methane, nitrous oxide, hydrofluorocarbons, 3 perfluorocarbons, and sulfur hexafluoride.

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- (11) "Investment grade energy audit" means an intensive engineering analysis of energy efficiency and management measures for the facility, net energy savings, and a cost-effectiveness determination.
- (12) "Investor-owned utility" means a corporation owned by investors that meets the definition of "corporation" as defined in RCW 80.04.010 and is engaged in distributing either electricity or natural gas, or both, to more than one retail electric customer in the state.
- 13 (13) "Major facility" means any publicly owned or leased 14 building, or a group of such buildings at a single site, having ten 15 thousand square feet or more of conditioned floor space.
 - (14) "National energy performance rating" means the score provided by the energy star program, to indicate the energy efficiency performance of the building compared to similar buildings in that climate as defined in the United States environmental protection agency "ENERGY STAR® Performance Ratings Technical Methodology."
- 22 (15) "Net zero energy use" means a building with net energy 23 consumption of zero over a typical year.
 - (16) "Portfolio manager" means the United States environmental protection agency's energy star portfolio manager or an equivalent tool adopted by the department of enterprise services.
 - (17) "Preliminary energy audit" means a quick evaluation by an energy service company of the energy savings potential of a building.
- 29 (18) "Qualifying public agency" includes all state agencies, 30 colleges, and universities.
- 31 (19) "Qualifying utility" means a consumer-owned or investor-32 owned gas or electric utility that serves more than twenty-five 33 thousand customers in the state of Washington.
 - (20) "Reporting public facility" means any of the following:
 - (a) A building or structure, or a group of buildings or structures at a single site, owned by a qualifying public agency, that exceed ten thousand square feet of conditioned space;
- 38 (b) Buildings, structures, or spaces leased by a qualifying 39 public agency that exceeds ten thousand square feet of conditioned

- space, where the qualifying public agency purchases energy directly from the investor-owned or consumer-owned utility;
- 3 (c) A wastewater treatment facility owned by a qualifying public 4 agency; or

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- (d) Other facilities selected by the qualifying public agency.
- 6 (21) "State portfolio manager master account" means a portfolio 7 manager account established to provide a single shared portfolio that 8 includes reports for all the reporting public facilities.
- 9 (22) "Building owner" has the same meaning as defined in section
 10 2 of this act.
- 11 (23) "Covered commercial building" has the same meaning as 12 defined in section 2 of this act.
- 13 **Sec. 10.** RCW 19.27A.170 and 2009 c 423 s 6 are each amended to 14 read as follows:
 - (1) On and after January 1, 2010, qualifying utilities shall maintain records of the energy consumption data of all nonresidential and qualifying public agency buildings to which they provide service. This data must be maintained for at least the most recent twelve months in a format compatible for uploading to the United States environmental protection agency's energy star portfolio manager.
 - (2) On and after January 1, 2010, upon the written authorization or secure electronic authorization of a nonresidential building owner or operator, a qualifying utility shall upload the energy consumption data for the accounts specified by the owner or operator for a building to the United States environmental protection agency's energy star portfolio manager in a form that does not disclose personally identifying information.
 - (3) In carrying out the requirements of this section, a qualifying utility shall use any method for providing the specified data in order to maximize efficiency and minimize overall program cost. Qualifying utilities are encouraged to consult with the United States environmental protection agency and their customers in developing reasonable reporting options.
- 34 (4) Disclosure of nonpublic nonresidential benchmarking data and 35 ratings required under subsection (5) of this section will be phased 36 in as follows:
- 37 (a) By January 1, 2011, for buildings greater than fifty thousand 38 square feet; and

- 1 (b) By January 1, 2012, for buildings greater than ten thousand 2 square feet.
- 3 (5) Based on the size guidelines in subsection (4) of this section, a building owner or operator, or their agent, of a 4 nonresidential building shall disclose the United States 5 6 environmental protection agency's energy star portfolio manager 7 benchmarking data and ratings to a prospective buyer, lessee, or lender for the most recent continuously occupied twelve-month period. 8 A building owner or operator, or their agent, who delivers United 9 States environmental protection agency's energy star portfolio 10 11 manager benchmarking data and ratings to a prospective buyer, lessee, 12 or lender is not required to provide additional information regarding energy consumption, and the information is deemed to be adequate to 13 14 inform the prospective buyer, lessee, or lender regarding the United States environmental protection agency's energy star portfolio 15 16 manager benchmarking data and ratings for the most recent twelve-17 month period for the building that is being sold, leased, financed, or refinanced. 18
 - (6) Notwithstanding subsections (4) and (5) of this section, nothing in this section increases or decreases the duties, if any, of a building owner, operator, or their agent under this chapter or alters the duty of a seller, agent, or broker to disclose the existence of a material fact affecting the real property.

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- (7) An electric or gas utility that is not a qualifying utility must either offer the upload service specified in subsection (2) of this section or provide customers who are building owners of covered commercial buildings with consumption data in an electronic document formatted for direct upload to the United States environmental protection agency's energy star portfolio manager. Within sixty days of receiving a written or electronic request and authorization of a building owner, the utility must provide the building owner with monthly energy consumption data as required to benchmark the specified building.
- (8) For any covered commercial building with three or more tenants, an electric or gas utility must, upon request of the building owner, provide the building owner with aggregated monthly energy consumption data without requiring prior consent from tenants.
- (9) Each electric or gas utility must ensure that all data provided in compliance with this section does not contain personally

- 1 <u>identifiable information or customer-specific billing information</u>
- 2 <u>about tenants of a covered commercial building.</u>

- NEW SECTION. Sec. 11. A new section is added to chapter 80.28
 RCW to read as follows:
- Each gas company must identify and acquire all conservation 5 measures that are available and cost-effective. Each company must 6 establish an acquisition target every two years and must demonstrate 7 that the target will result in the acquisition of all resources 8 identified as available and cost-effective. The cost-effectiveness 9 analysis required by this section must include the costs 10 greenhouse gas emissions established in section 15 of this act. The 11 targets must be based on a conservation potential assessment prepared 12 13 by an independent third party and approved by the commission. Conservation targets must be approved by order by the commission. The 14
- 16 <u>NEW SECTION.</u> **Sec. 12.** (1) The legislature finds and declares 17 that:

initial conservation target must take effect by 2022.

- 18 (a) Renewable natural gas provides benefits to natural gas 19 utility customers and to the public; and
- 20 (b) The development of renewable natural gas resources should be 21 encouraged to support a smooth transition to a low carbon energy 22 economy in Washington.
- (2) It is the policy of the state to provide clear and reliable guidelines for gas companies that opt to supply renewable natural gas resources to serve their customers and that ensure robust ratepayer protections.
- NEW SECTION. Sec. 13. A new section is added to chapter 80.28 RCW to read as follows:
- 29 (1) A natural gas company may propose a renewable natural gas 30 program under which the company would supply renewable natural gas 31 for a portion of the natural gas sold or delivered to its retail 32 customers. The renewable natural gas program is subject to review and 33 approval by the commission. The customer charge for a renewable 34 natural gas program may not exceed five percent of the amount charged 35 to retail customers for natural gas.
- 36 (2) The environmental attributes of renewable natural gas 37 provided under this section must be retired using procedures Code Rev/JA:akl 19 S-3926.1/19

- established by the commission and may not be used for any other purpose. The commission must approve procedures for banking and transfer of environmental attributes.
- 4 (3) As used in this section, "renewable natural gas" includes 5 renewable natural gas as defined in RCW 54.04.190. The commission may 6 approve inclusion of other sources of gas if those sources are 7 produced without consumption of fossil fuels.
- 8 <u>NEW SECTION.</u> **Sec. 14.** A new section is added to chapter 80.28 9 RCW to read as follows:

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- (1) Each gas company must offer by tariff a voluntary renewable natural gas service available to all customers to replace any portion of the natural gas that would otherwise be provided by the gas company. The tariff may provide reasonable limits on participation based on the availability of renewable natural gas and may use environmental attributes of renewable natural gas combined with natural gas. The voluntary renewable natural gas service must include delivery to, or the retirement on behalf of, the customer of all environmental attributes associated with the renewable natural gas.
- 19 (2) For the purposes of this section, "renewable natural gas"
 20 includes renewable natural gas as defined in RCW 54.04.190. The
 21 commission may approve inclusion of other sources of gas if those
 22 sources are produced without consumption of fossil fuels.
- NEW SECTION. Sec. 15. A new section is added to chapter 80.28 RCW to read as follows:

For the purposes of section 11 of this act, the cost of greenhouse gas emissions resulting from the use of natural gas, including the effect of emissions occurring in the gathering, transmission, and distribution of natural gas to the end user is equal to the cost per metric ton of carbon dioxide emissions, using the two and one-half percent discount rate, listed in table 2, Technical Support Document: Technical update of the social cost of carbon for regulatory impact analysis under Executive Order 12866, published by the interagency working group on social cost of greenhouse gases of the United States government, August 2016. The commission must adjust the costs established in this section to reflect the effect of inflation.

NEW SECTION. Sec. 16. A new section is added to chapter 80.28 RCW to read as follows:

The commission must monitor the greenhouse gas emissions resulting from natural gas and renewable natural gas delivered by each gas company to its customers, relative to a proportionate share of the state's greenhouse gas emissions reduction goal. commission must report to the governor by January 1, 2020, and every three years thereafter, an assessment of whether the gas companies are on track to meet a proportionate share of the state's greenhouse gas emissions reduction goal. The commission may rely on reports submitted by gas companies to the United States environmental protection agency or other governmental agencies in complying with this section.

Sec. 17. RCW 19.27A.025 and 1991 c 122 s 3 are each amended to 15 read as follows:

- (1) The minimum state energy code for new nonresidential buildings shall be the Washington state energy code, 1986 edition, as amended. The state building code council may, by rule adopted pursuant to chapter 34.05 RCW, amend that code's requirements for new nonresidential buildings provided that:
- (a) Such amendments increase the energy efficiency of typical newly constructed nonresidential buildings; and
 - (b) Any new measures, standards, or requirements adopted must be technically feasible, commercially available, and ((cost-effective to building owners and tenants)) developed to yield the lowest overall cost to the building owner and occupant while meeting the energy reduction goals established under RCW 19.27A.160.
 - (2) In considering amendments to the state energy code for nonresidential buildings, the state building code council shall establish and consult with a technical advisory committee including representatives of appropriate state agencies, local governments, general contractors, building owners and managers, design professionals, utilities, and other interested and affected parties.
- (3) Decisions to amend the Washington state energy code for new nonresidential buildings shall be made prior to December 15th of any year and shall not take effect before the end of the regular legislative session in the next year. Any disputed provisions within an amendment presented to the legislature shall be approved by the legislature before going into effect. A disputed provision is one

- 1 which was adopted by the state building code council with less than a
- 2 two-thirds majority vote. Substantial amendments to the code shall be
- 3 adopted no more frequently than every three years.
- 4 **Sec. 18.** RCW 19.27.540 and 2009 c 459 s 16 are each amended to read as follows:
- 6 (1) The building code council shall adopt rules for electric vehicle infrastructure requirements. Rules adopted by the state building code council must consider applicable national and international standards and be consistent with rules adopted under RCW 19.28.281.
- 11 (2) (a) Except as provided in (b) of this subsection, the rules adopted under this section must require electric vehicle charging 12 capability at all new buildings that provide on-site parking. Where 13 14 parking is provided, the greater of one parking space or ten percent of parking spaces, rounded to the next whole number, must be provided 15 16 with wiring or raceway sized to accommodate 208/240 V 40-amp or equivalent electric vehicle charging. Electrical rooms serving 17 buildings with on-site parking must be sized to accommodate the 18 potential for electrical equipment and distribution required to serve 19 20 a minimum of twenty percent of the total parking spaces with 208/240 V 40-amp or equivalent electric vehicle charging. Load management 21 22 infrastructure may be used to adjust the size and capacity of the 23 required building electric service equipment and circuits on the customer facilities, as well as electric utility owned 24 infrastructure, as allowed by applicable local and national 25 electrical code. For accessible parking spaces, the greater of one 26 27 parking space or ten percent of accessible parking spaces, rounded to the next whole number, must be provided with electric vehicle 28 29 charging infrastructure that may also serve adjacent parking spaces
 - (b) For occupancies classified as assembly, education, or mercantile, the requirements of this section apply only to employee parking spaces. The requirements of this section do not apply to occupancies classified as residential R-3, utility, or miscellaneous.

not designated as accessible parking.

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35 <u>(c) The required rules required under this subsection must be</u> 36 <u>implemented by July 1, 2021.</u>"

E3SHB 1257 - S COMM AMD By Committee on Ways & Means

ADOPTED 04/15/2019

On page 1, line 1 of the title, after "efficiency;" strike the remainder of the title and insert "amending RCW 19.27A.140, 19.27A.170, 19.27A.025, and 19.27.540; adding new sections to chapter 19.27A RCW; adding a new section to chapter 82.16 RCW; adding new sections to chapter 80.28 RCW; creating new sections; prescribing penalties; and providing an expiration date."

EFFECT: Reduces the requirements for electrical room sizing, requiring the electrical room to be constructed to accommodate 20 percent of parking spaces with electric vehicle charging rather than 50 percent of parking spaces. Requires schools to develop EV charging infrastructure based on a count of employee parking spaces rather than a count of all parking spaces. Specifies the building code change will take effect July 1, 2021.

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