

ESHB 1109 - S AMD TO WM COMM AMD (S-3636.2/19) 496  
By Senator Rivers

WITHDRAWN 04/04/2019

1 On page 75, line 14, increase the general fund—state  
2 appropriation for fiscal year 2020 by \$19,907,000

3 On page 75, line 16, increase the general fund—federal  
4 appropriation by \$19,908,000

5 On page 75, line 23, correct the total

6 On page 385, after line 31, insert the following:

7 **"Sec. 995.** RCW 74.46.561 and 2017 c 286 s 2 are each amended to  
8 read as follows:

9 (1) The legislature adopts a new system for establishing nursing  
10 home payment rates beginning July 1, 2016. Any payments to nursing  
11 homes for services provided after June 30, 2016, must be based on the  
12 new system. The new system must be designed in such a manner as to  
13 decrease administrative complexity associated with the payment  
14 methodology, reward nursing homes providing care for high acuity  
15 residents, incentivize quality care for residents of nursing homes,  
16 and establish minimum staffing standards for direct care.

17 (2) The new system must be based primarily on industry-wide  
18 costs, and have three main components: Direct care, indirect care,  
19 and capital.

20 (3) The direct care component must include the direct care and  
21 therapy care components of the previous system, along with food,  
22 laundry, and dietary services. Direct care must be paid at a fixed  
23 rate, based on one hundred percent or greater of statewide case mix  
24 neutral median costs, but shall be set so that a nursing home  
25 provider's direct care rate does not exceed one hundred eighteen  
26 percent of its base year's direct care allowable costs except if the  
27 provider is below the minimum staffing standard established in RCW  
28 74.42.360(2). Direct care must be performance-adjusted for acuity  
29 every six months, using case mix principles. Direct care must be  
30 regionally adjusted using county wide wage index information

1 available through the United States department of labor's bureau of  
2 labor statistics. There is no minimum occupancy for direct care. The  
3 direct care component rate allocations calculated in accordance with  
4 this section must be adjusted to the extent necessary to comply with  
5 RCW 74.46.421.

6 (4) The indirect care component must include the elements of  
7 administrative expenses, maintenance costs, and housekeeping services  
8 from the previous system. A minimum occupancy assumption of ninety  
9 percent must be applied to indirect care. Indirect care must be paid  
10 at a fixed rate, based on ninety percent or greater of statewide  
11 median costs. The indirect care component rate allocations calculated  
12 in accordance with this section must be adjusted to the extent  
13 necessary to comply with RCW 74.46.421.

14 (5) The capital component must use a fair market rental system to  
15 set a price per bed. The capital component must be adjusted for the  
16 age of the facility, and must use a minimum occupancy assumption of  
17 ninety percent.

18 (a) Beginning July 1, 2016, the fair rental rate allocation for  
19 each facility must be determined by multiplying the allowable nursing  
20 home square footage in (c) of this subsection by the ((~~RS means~~))  
21 RSMMeans rental rate in (d) of this subsection and by the number of  
22 licensed beds yielding the gross unadjusted building value. An  
23 equipment allowance of ten percent must be added to the unadjusted  
24 building value. The sum of the unadjusted building value and  
25 equipment allowance must then be reduced by the average age of the  
26 facility as determined by (e) of this subsection using a depreciation  
27 rate of one and one-half percent. The depreciated building and  
28 equipment plus land valued at ten percent of the gross unadjusted  
29 building value before depreciation must then be multiplied by the  
30 rental rate at seven and one-half percent to yield an allowable fair  
31 rental value for the land, building, and equipment.

32 (b) The fair rental value determined in (a) of this subsection  
33 must be divided by the greater of the actual total facility census  
34 from the prior full calendar year or imputed census based on the  
35 number of licensed beds at ninety percent occupancy.

36 (c) For the rate year beginning July 1, 2016, all facilities must  
37 be reimbursed using four hundred square feet. For the rate year  
38 beginning July 1, 2017, allowable nursing facility square footage  
39 must be determined using the total nursing facility square footage as  
40 reported on the medicaid cost reports submitted to the department in

1 compliance with this chapter. The maximum allowable square feet per  
2 bed may not exceed four hundred fifty.

3 (d) Each facility must be paid at eighty-three percent or greater  
4 of the median nursing facility (~~(RS—means)~~) RSMeans construction  
5 index value per square foot for Washington state. The department may  
6 use updated (~~(RS—means)~~) RSMeans construction index information when  
7 more recent square footage data becomes available. The statewide  
8 value per square foot must be indexed based on facility zip code by  
9 multiplying the statewide value per square foot times the appropriate  
10 zip code based index. For the purpose of implementing this section,  
11 the value per square foot effective July 1, 2016, must be set so that  
12 the weighted average (~~(FRV—[fair rental value])~~) fair rental value  
13 rate is not less than ten dollars and eighty cents (~~(ppd—[per patient~~  
14 ~~day])~~) per patient day. The capital component rate allocations  
15 calculated in accordance with this section must be adjusted to the  
16 extent necessary to comply with RCW 74.46.421.

17 (e) The average age is the actual facility age reduced for  
18 significant renovations. Significant renovations are defined as those  
19 renovations that exceed two thousand dollars per bed in a calendar  
20 year as reported on the annual cost report submitted in accordance  
21 with this chapter. For the rate beginning July 1, 2016, the  
22 department shall use renovation data back to 1994 as submitted on  
23 facility cost reports. Beginning July 1, 2016, facility ages must be  
24 reduced in future years if the value of the renovation completed in  
25 any year exceeds two thousand dollars times the number of licensed  
26 beds. The cost of the renovation must be divided by the accumulated  
27 depreciation per bed in the year of the renovation to determine the  
28 equivalent number of new replacement beds. The new age for the  
29 facility is a weighted average with the replacement bed equivalents  
30 reflecting an age of zero and the existing licensed beds, minus the  
31 new bed equivalents, reflecting their age in the year of the  
32 renovation. At no time may the depreciated age be less than zero or  
33 greater than forty-four years.

34 (f) A nursing facility's capital component rate allocation must  
35 be rebased annually, effective July 1, 2016, in accordance with this  
36 section and this chapter.

37 (6) A quality incentive must be offered as a rate enhancement  
38 beginning July 1, 2016.

39 (a) An enhancement no larger than five percent and no less than  
40 one percent of the statewide average daily rate must be paid to

1 facilities that meet or exceed the standard established for the  
2 quality incentive. All providers must have the opportunity to earn  
3 the full quality incentive payment.

4 (b) The quality incentive component must be determined by  
5 calculating an overall facility quality score composed of four to six  
6 quality measures. For fiscal year 2017 there shall be four quality  
7 measures, and for fiscal year 2018 there shall be six quality  
8 measures. Initially, the quality incentive component must be based on  
9 minimum data set quality measures for the percentage of long-stay  
10 residents who self-report moderate to severe pain, the percentage of  
11 high-risk long-stay residents with pressure ulcers, the percentage of  
12 long-stay residents experiencing one or more falls with major injury,  
13 and the percentage of long-stay residents with a urinary tract  
14 infection. Quality measures must be reviewed on an annual basis by a  
15 stakeholder work group established by the department. Upon review,  
16 quality measures may be added or changed. The department may risk  
17 adjust individual quality measures as it deems appropriate.

18 (c) The facility quality score must be point based, using at a  
19 minimum the facility's most recent available three-quarter average  
20 (~~(CMS [centers for medicare and medicaid services])~~) centers for  
21 medicare and medicaid services quality data. Point thresholds for  
22 each quality measure must be established using the corresponding  
23 statistical values for the quality measure (~~((QM))~~) point  
24 determinants of eighty (~~((QM))~~) quality measure points, sixty (~~((QM))~~)  
25 quality measure points, forty (~~((QM))~~) quality measure points, and  
26 twenty (~~((QM))~~) quality measure points, identified in the most recent  
27 available five-star quality rating system technical user's guide  
28 published by the center for medicare and medicaid services.

29 (d) Facilities meeting or exceeding the highest performance  
30 threshold (top level) for a quality measure receive twenty-five  
31 points. Facilities meeting the second highest performance threshold  
32 receive twenty points. Facilities meeting the third level of  
33 performance threshold receive fifteen points. Facilities in the  
34 bottom performance threshold level receive no points. Points from all  
35 quality measures must then be summed into a single aggregate quality  
36 score for each facility.

37 (e) Facilities receiving an aggregate quality score of eighty  
38 percent of the overall available total score or higher must be placed  
39 in the highest tier (tier V), facilities receiving an aggregate score  
40 of between seventy and seventy-nine percent of the overall available

1 total score must be placed in the second highest tier (tier IV),  
2 facilities receiving an aggregate score of between sixty and sixty-  
3 nine percent of the overall available total score must be placed in  
4 the third highest tier (tier III), facilities receiving an aggregate  
5 score of between fifty and fifty-nine percent of the overall  
6 available total score must be placed in the fourth highest tier (tier  
7 II), and facilities receiving less than fifty percent of the overall  
8 available total score must be placed in the lowest tier (tier I).

9 (f) The tier system must be used to determine the amount of each  
10 facility's per patient day quality incentive component. The per  
11 patient day quality incentive component for tier IV is seventy-five  
12 percent of the per patient day quality incentive component for tier  
13 V, the per patient day quality incentive component for tier III is  
14 fifty percent of the per patient day quality incentive component for  
15 tier V, and the per patient day quality incentive component for tier  
16 II is twenty-five percent of the per patient day quality incentive  
17 component for tier V. Facilities in tier I receive no quality  
18 incentive component.

19 (g) Tier system payments must be set in a manner that ensures  
20 that the entire biennial appropriation for the quality incentive  
21 program is allocated.

22 (h) Facilities with insufficient three-quarter average ((CMS  
23 ~~[centers for medicare and medicaid services]~~)) centers for medicare  
24 and medicaid services quality data must be assigned to the tier  
25 corresponding to their five-star quality rating. Facilities with a  
26 five-star quality rating must be assigned to the highest tier (tier  
27 V) and facilities with a one-star quality rating must be assigned to  
28 the lowest tier (tier I). The use of a facility's five-star quality  
29 rating shall only occur in the case of insufficient ((CMS ~~[centers~~  
30 ~~for medicare and medicaid services]~~)) centers for medicare and  
31 medicaid services minimum data set information.

32 (i) The quality incentive rates must be adjusted semiannually on  
33 July 1 and January 1 of each year using, at a minimum, the most  
34 recent available three-quarter average ((CMS ~~[centers for medicare~~  
35 ~~and medicaid services]~~)) centers for medicare and medicaid services  
36 quality data.

37 (j) Beginning July 1, 2017, the percentage of short-stay  
38 residents who newly received an antipsychotic medication must be  
39 added as a quality measure. The department must determine the quality  
40 incentive thresholds for this quality measure in a manner consistent

1 with those outlined in (b) through (h) of this subsection using the  
2 centers for medicare and medicaid services quality data.

3 (k) Beginning July 1, 2017, the percentage of direct care staff  
4 turnover must be added as a quality measure using the centers for  
5 medicare and medicaid services' payroll-based journal and nursing  
6 home facility payroll data. Turnover is defined as an employee  
7 departure. The department must determine the quality incentive  
8 thresholds for this quality measure using data from the centers for  
9 medicare and medicaid services' payroll-based journal, unless such  
10 data is not available, in which case the department shall use direct  
11 care staffing turnover data from the most recent medicaid cost  
12 report.

13 (7) Reimbursement of the safety net assessment imposed by chapter  
14 74.48 RCW and paid in relation to medicaid residents must be  
15 continued.

16 (8) The direct care and indirect care components must be rebased  
17 in even-numbered years, beginning with rates paid on July 1, 2016. In  
18 addition, rates paid beginning July 1, 2019, must be rebased on the  
19 2017 calendar year cost report. Rates paid on July 1, 2016, must be  
20 based on the 2014 calendar year cost report. On a percentage basis,  
21 after rebasing, the department must confirm that the statewide  
22 average daily rate has increased at least as much as the average rate  
23 of inflation, as determined by the skilled nursing facility market  
24 basket index published by the centers for medicare and medicaid  
25 services, or a comparable index. If after rebasing, the percentage  
26 increase to the statewide average daily rate is less than the average  
27 rate of inflation for the same time period, the department is  
28 authorized to increase rates by the difference between the percentage  
29 increase after rebasing and the average rate of inflation.

30 (9) The direct care component provided in subsection (3) of this  
31 section is subject to the reconciliation and settlement process  
32 provided in RCW 74.46.022(6). Beginning July 1, 2016, pursuant to  
33 rules established by the department, funds that are received through  
34 the reconciliation and settlement process provided in RCW  
35 74.46.022(6) must be used for technical assistance, specialized  
36 training, or an increase to the quality enhancement established in  
37 subsection (6) of this section. The legislature intends to review the  
38 utility of maintaining the reconciliation and settlement process  
39 under a price-based payment methodology, and may discontinue the

1 reconciliation and settlement process after the 2017-2019 fiscal  
2 biennium.

3 (10) Compared to the rate in effect June 30, 2016, including all  
4 cost components and rate add-ons, no facility may receive a rate  
5 reduction of more than one percent on July 1, 2016, more than two  
6 percent on July 1, 2017, or more than five percent on July 1, 2018.  
7 To ensure that the appropriation for nursing homes remains cost  
8 neutral, the department is authorized to cap the rate increase for  
9 facilities in fiscal years 2017, 2018, and 2019."

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**WITHDRAWN 04/04/2019**

10 On page 731, line 9, after "79A.05.059," insert "74.46.561,"

EFFECT: Requires the DSHS Long-Term Care program to rebase Medicaid rates for nursing homes in FY 2020 using 2017 cost reports, in addition to rebasing rates in FY 2021 using 2018 cost reports as required under current law.

FISCAL IMPACT (2019-2021): \$19,907,000 Near General Fund—State/  
\$39,815,000 Total Funds

FOUR-YEAR OUTLOOK EFFECT: \$19,907,000 Near General Fund—State

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