

ESSB 6280 - H AMD 2120

By Representative Entenman

ADOPTED AS AMENDED 03/06/2020

1 Strike everything after the enacting clause and insert the
2 following:

3 "NEW SECTION. **Sec. 1.** The legislature finds that:

4 (1) Unconstrained use of facial recognition services by state and
5 local government agencies poses broad social ramifications that
6 should be considered and addressed. Accordingly, legislation is
7 required to establish safeguards that will allow state and local
8 government agencies to use facial recognition services in a manner
9 that benefits society while prohibiting uses that threaten our
10 democratic freedoms and put our civil liberties at risk.

11 (2) However, state and local government agencies may use facial
12 recognition services in a variety of beneficial ways, such as
13 locating missing or incapacitated persons, identifying victims of
14 crime, and keeping the public safe.

15 NEW SECTION. **Sec. 2.** The definitions in this section apply
16 throughout this chapter unless the context clearly requires
17 otherwise.

18 (1) "Accountability report" means a report developed in
19 accordance with section 3 of this act.

20 (2) "Enroll," "enrolled," or "enrolling" means the process by
21 which a facial recognition service creates a facial template from one
22 or more images of an individual and adds the facial template to a
23 gallery used by the facial recognition service for recognition or
24 persistent tracking of individuals. It also includes the act of
25 adding an existing facial template directly into a gallery used by a
26 facial recognition service.

27 (3) (a) "Facial recognition service" means technology that
28 analyzes facial features and is used by a state or local government
29 agency for the identification, verification, or persistent tracking
30 of individuals in still or video images.

1 (b) "Facial recognition service" does not include: (i) The
2 analysis of facial features to grant or deny access to an electronic
3 device; or (ii) the use of an automated or semiautomated process for
4 the purpose of redacting a recording for release or disclosure
5 outside the law enforcement agency to protect the privacy of a
6 subject depicted in the recording, if the process does not generate
7 or result in the retention of any biometric data or surveillance
8 information.

9 (4) "Facial template" means the machine-interpretable pattern of
10 facial features that is extracted from one or more images of an
11 individual by a facial recognition service.

12 (5) "Identification" means the use of a facial recognition
13 service by a state or local government agency to determine whether an
14 unknown individual matches any individual whose identity is known to
15 the state or local government agency and who has been enrolled by
16 reference to that identity in a gallery used by the facial
17 recognition service.

18 (6) "Legislative authority" means the respective city, county, or
19 other local governmental agency's council, commission, or other body
20 in which legislative powers are vested. For a port district, the
21 legislative authority refers to the port district's port commission.
22 For an airport established pursuant to chapter 14.08 RCW and operated
23 by a board, the legislative authority refers to the airport's board.
24 For a state agency, "legislative authority" refers to the technology
25 services board created in RCW 43.105.285.

26 (7) "Meaningful human review" means review or oversight by one or
27 more individuals who are trained in accordance with section 8 of this
28 act and who have the authority to alter the decision under review.

29 (8) "Nonidentifying demographic data" means data that is not
30 linked or reasonably linkable to an identified or identifiable
31 individual, and includes, at a minimum, information about gender,
32 race or ethnicity, age, and location.

33 (9) "Ongoing surveillance" means using a facial recognition
34 service to track the physical movements of a specified individual
35 through one or more public places over time, whether in real time or
36 through application of a facial recognition service to historical
37 records. It does not include a single recognition or attempted
38 recognition of an individual, if no attempt is made to subsequently
39 track that individual's movement over time after they have been
40 recognized.

1 (10) "Persistent tracking" means the use of a facial recognition
2 service by a state or local government agency to track the movements
3 of an individual on a persistent basis without identification or
4 verification of that individual. Such tracking becomes persistent as
5 soon as:

6 (a) The facial template that permits the tracking is maintained
7 for more than forty-eight hours after first enrolling that template;
8 or

9 (b) Data created by the facial recognition service is linked to
10 any other data such that the individual who has been tracked is
11 identified or identifiable.

12 (11) "Recognition" means the use of a facial recognition service
13 by a state or local government agency to determine whether an unknown
14 individual matches:

15 (a) Any individual who has been enrolled in a gallery used by the
16 facial recognition service; or

17 (b) A specific individual who has been enrolled in a gallery used
18 by the facial recognition service.

19 (12) "Serious criminal offense" means any offense defined under
20 RCW 9.94A.030 (26), (33), (42), (43), (47), or (56).

21 (13) "Verification" means the use of a facial recognition service
22 by a state or local government agency to determine whether an
23 individual is a specific individual whose identity is known to the
24 state or local government agency and who has been enrolled by
25 reference to that identity in a gallery used by the facial
26 recognition service.

27 NEW SECTION. **Sec. 3.** (1) A state or local government agency
28 using or intending to develop, procure, or use a facial recognition
29 service must file with a legislative authority a notice of intent to
30 develop, procure, or use a facial recognition service and specify a
31 purpose for which the technology is to be used. A state or local
32 government agency may commence the accountability report required in
33 this section only upon the approval of the notice of intent by the
34 legislative authority.

35 (2) Prior to developing, procuring, or using a facial recognition
36 service, a state or local government agency must produce an
37 accountability report for that service. Each accountability report
38 must include, at minimum, clear and understandable statements of the
39 following:

1 (a) (i) The name of the facial recognition service, vendor, and
2 version; and (ii) a description of its general capabilities and
3 limitations, including reasonably foreseeable capabilities outside
4 the scope of the proposed use of the agency;

5 (b) (i) The type or types of data inputs that the technology uses;
6 (ii) how that data is generated, collected, and processed; and (iii)
7 the type or types of data the system is reasonably likely to
8 generate;

9 (c) (i) A description of the purpose and proposed use of the
10 facial recognition service, including what decision or decisions will
11 be used to make or support it; (ii) whether it is a final or support
12 decision system; and (iii) its intended benefits, including any data
13 or research demonstrating those benefits;

14 (d) A clear use and data management policy, including protocols
15 for the following:

16 (i) How and when the facial recognition service will be deployed
17 or used and by whom including, but not limited to, the factors that
18 will be used to determine where, when, and how the technology is
19 deployed, and other relevant information, such as whether the
20 technology will be operated continuously or used only under specific
21 circumstances. If the facial recognition service will be operated or
22 used by another entity on the agency's behalf, the facial recognition
23 service accountability report must explicitly include a description
24 of the other entity's access and any applicable protocols;

25 (ii) Any measures taken to minimize inadvertent collection of
26 additional data beyond the amount necessary for the specific purpose
27 or purposes for which the facial recognition service will be used;

28 (iii) Data integrity and retention policies applicable to the
29 data collected using the facial recognition service, including how
30 the agency will maintain and update records used in connection with
31 the service, how long the agency will keep the data, and the
32 processes by which data will be deleted;

33 (iv) Any additional rules that will govern use of the facial
34 recognition service and what processes will be required prior to each
35 use of the facial recognition service;

36 (v) Data security measures applicable to the facial recognition
37 service including how data collected using the facial recognition
38 service will be securely stored and accessed, if and why an agency
39 intends to share access to the facial recognition service or the data
40 from that facial recognition service with any other entity, and the

1 rules and procedures by which an agency sharing data with any other
2 entity will ensure that such entities comply with the sharing
3 agency's use and data management policy as part of the data sharing
4 agreement;

5 (vi) How the facial recognition service provider intends to
6 fulfill security breach notification requirements pursuant to chapter
7 19.255 RCW and how the agency intends to fulfill security breach
8 notification requirements pursuant to RCW 42.56.590; and

9 (vii) The agency's training procedures, including those
10 implemented in accordance with section 8 of this act, and how the
11 agency will ensure that all personnel who operate the facial
12 recognition service or access its data are knowledgeable about and
13 able to ensure compliance with the use and data management policy
14 prior to use of the facial recognition service;

15 (e) The agency's testing procedures, including its processes for
16 periodically undertaking operational tests of the facial recognition
17 service in accordance with section 6 of this act;

18 (f) Information on the facial recognition service's rate of false
19 matches, potential impacts on protected subpopulations, and how the
20 agency will address error rates, determined independently, greater
21 than one percent;

22 (g) A description of any potential impacts of the facial
23 recognition service on civil rights and liberties, including
24 potential impacts to privacy and potential disparate impacts on
25 marginalized communities, and the specific steps the agency will take
26 to mitigate the potential impacts and prevent unauthorized use of the
27 facial recognition service; and

28 (h) The agency's procedures for receiving feedback, including the
29 channels for receiving feedback from individuals affected by the use
30 of the facial recognition service and from the community at large, as
31 well as the procedures for responding to feedback.

32 (3) Prior to finalizing the accountability report, the agency
33 must:

34 (a) Allow for a public review and comment period;

35 (b) Hold at least three community consultation meetings; and

36 (c) Consider the issues raised by the public through the public
37 review and comment period and the community consultation meetings.

38 (4) The final accountability report must be adopted by a
39 legislative authority in a public meeting before the agency may
40 develop, procure, or use a facial recognition service.

1 (5) The final adopted accountability report must be clearly
2 communicated to the public at least ninety days prior to the agency
3 putting the facial recognition service into operational use, posted
4 on the agency's public web site, and submitted to the consolidated
5 technology services agency established in RCW 43.105.006. The
6 consolidated technology services agency must post each submitted
7 accountability report on its public web site.

8 (6) A state or local government agency seeking to procure a
9 facial recognition service must require vendors to disclose any
10 complaints or reports of bias regarding the service.

11 (7) An agency seeking to use a facial recognition service for a
12 purpose not disclosed in the agency's existing accountability report
13 must first seek public comment and community consultation on the
14 proposed new use and adopt an updated accountability report pursuant
15 to the requirements contained in this section.

16 (8) A state or local government agency that is using a facial
17 recognition service as of the effective date of this section must
18 suspend its use of the service until it complies with the
19 requirements of this chapter.

20 NEW SECTION. **Sec. 4.** (1) State and local government agencies
21 using a facial recognition service are required to prepare and
22 publish an annual report that discloses:

23 (a) The extent and effectiveness of their use of such services,
24 including nonidentifying demographic data about individuals subjected
25 to a facial recognition service;

26 (b) An assessment of compliance with the terms of their
27 accountability report;

28 (c) Any known or reasonably suspected violations of their
29 accountability report, including categories of complaints alleging
30 violations; and

31 (d) Any revisions to the accountability report recommended by the
32 agency during the next update of the policy.

33 (2) The annual report must be submitted to the office of privacy
34 and data protection.

35 (3) All agencies must hold community meetings to review and
36 discuss their annual report within sixty days of its adoption by a
37 legislative authority and public release.

1 NEW SECTION. **Sec. 5.** State and local government agencies using
2 a facial recognition service to make decisions that produce legal
3 effects concerning individuals or similarly significant effects
4 concerning individuals must ensure that those decisions are subject
5 to meaningful human review. Decisions that produce legal effects
6 concerning individuals or similarly significant effects concerning
7 individuals means decisions that result in the provision or denial of
8 financial and lending services, housing, insurance, education
9 enrollment, criminal justice, employment opportunities, health care
10 services, or access to basic necessities such as food and water, or
11 that impact civil rights of individuals.

12 NEW SECTION. **Sec. 6.** Prior to deploying a facial recognition
13 service in the context in which it will be used, state and local
14 government agencies using a facial recognition service to make
15 decisions that produce legal effects on individuals or similarly
16 significant effect on individuals must test the facial recognition
17 service in operational conditions. State and local government
18 agencies must take reasonable steps to ensure best quality results by
19 following all guidance provided by the developer of the facial
20 recognition service.

21 NEW SECTION. **Sec. 7.** (1)(a) A facial recognition service
22 provider that provides or intends to provide facial recognition
23 services to state or local government agencies must make available an
24 application programming interface or other technical capability,
25 chosen by the provider, to enable legitimate, independent, and
26 reasonable tests of those facial recognition services for accuracy
27 and unfair performance differences across distinct subpopulations.
28 Such subpopulations are defined by visually detectable
29 characteristics such as: (i) Race, skin tone, ethnicity, gender, age,
30 or disability status; or (ii) other protected characteristics that
31 are objectively determinable or self-identified by the individuals
32 portrayed in the testing dataset. If the results of the independent
33 testing identify material unfair performance differences across
34 subpopulations, the provider must develop and implement a plan to
35 mitigate the identified performance differences.

36 (b) Making an application programming interface or other
37 technical capability does not require providers to do so in a manner
38 that would increase the risk of cyberattacks or to disclose

1 proprietary data. Providers bear the burden of minimizing these risks
2 when making an application programming interface or other technical
3 capability available for testing.

4 (2) Nothing in this section requires a state or local government
5 to collect or provide data to a facial recognition service provider
6 to satisfy the requirements in subsection (1) of this section.

7 NEW SECTION. **Sec. 8.** State and local government agencies using
8 a facial recognition service must conduct periodic training of all
9 individuals who operate a facial recognition service or who process
10 personal data obtained from the use of a facial recognition service.
11 The training must include, but not be limited to, coverage of:

12 (1) The capabilities and limitations of the facial recognition
13 service;

14 (2) Procedures to interpret and act on the output of the facial
15 recognition service; and

16 (3) To the extent applicable to the deployment context, the
17 meaningful human review requirement for decisions that produce legal
18 effects concerning individuals or similarly significant effects
19 concerning individuals.

20 NEW SECTION. **Sec. 9.** (1) State and local government agencies
21 must disclose their use of a facial recognition service on a criminal
22 defendant to that defendant in a timely manner prior to trial.

23 (2) State and local government agencies using a facial
24 recognition service shall maintain records of their use of the
25 service that are sufficient to facilitate public reporting and
26 auditing of compliance with agencies' facial recognition policies.

27 (3) In January of each year, any judge who has issued a warrant
28 for the use of a facial recognition service to engage in any
29 surveillance, or an extension thereof, as described in section 13(1)
30 of this act, that expired during the preceding year, or who has
31 denied approval of such a warrant during that year shall report to
32 the administrator for the courts:

33 (a) The fact that a warrant or extension was applied for;

34 (b) The fact that the warrant or extension was granted as applied
35 for, was modified, or was denied;

36 (c) The period of surveillance authorized by the warrant and the
37 number and duration of any extensions of the warrant;

1 (d) The identity of the applying investigative or law enforcement
2 officer and agency making the application and the person authorizing
3 the application; and

4 (e) The nature of the public spaces where the surveillance was
5 conducted.

6 (4) In January of each year, any state or local government agency
7 that has applied for a warrant, or an extension thereof, for the use
8 of a facial recognition service to engage in any surveillance as
9 described in section 13(1) of this act shall provide to a legislative
10 authority a report summarizing nonidentifying demographic data of
11 individuals named in warrant applications as subjects of surveillance
12 with the use of a facial recognition service.

13 NEW SECTION. **Sec. 10.** This chapter does not apply to a state or
14 local government agency that is mandated to use a specific facial
15 recognition service pursuant to a federal regulation or order, or
16 that are undertaken through partnership with a federal agency to
17 fulfill a congressional mandate. A state or local government agency
18 must report the mandated use of a facial recognition service to a
19 legislative authority.

20 NEW SECTION. **Sec. 11.** (1) Any person who has been subjected to
21 a facial recognition service in violation of this chapter or about
22 whom information has been obtained, retained, accessed, or used in
23 violation of this chapter, may institute proceedings for injunctive
24 relief, declaratory relief, or writ of mandate in any court of
25 competent jurisdiction to enforce this chapter.

26 (2) A court shall award costs and reasonable attorneys' fees to a
27 prevailing plaintiff in an action brought under subsection (1) of
28 this section.

29 NEW SECTION. **Sec. 12.** (1)(a) The William D. Ruckelshaus center
30 must establish a facial recognition task force, with members as
31 provided in this subsection.

32 (i) The president of the senate shall appoint one member from
33 each of the two largest caucuses of the senate;

34 (ii) The speaker of the house of representatives shall appoint
35 one member from each of the two largest caucuses of the house of
36 representatives;

1 (iii) Eight representatives from advocacy organizations that
2 represent individuals or protected classes of communities
3 historically impacted by surveillance technologies including, but not
4 limited to, African American, Hispanic American, Native American, and
5 Asian American communities, religious minorities, protest and
6 activist groups, and other vulnerable communities;

7 (iv) Two members from law enforcement or other agencies of
8 government;

9 (v) One representative from a retailer or other company who
10 deploys facial recognition services in physical premises open to the
11 public;

12 (vi) Two representatives from consumer protection organizations;

13 (vii) Two representatives from companies that develop and provide
14 facial recognition services; and

15 (viii) Two representatives from universities or research
16 institutions who are experts in either facial recognition services or
17 their sociotechnical implications, or both.

18 (b) The task force shall choose two cochairs from among its
19 legislative membership.

20 (2) The task force shall review the following issues:

21 (a) Provide recommendations addressing the potential abuses and
22 threats posed by the use of a facial recognition service to civil
23 liberties and freedoms, privacy and security, and discrimination
24 against vulnerable communities, as well as other potential harm,
25 while also addressing how to facilitate and encourage the continued
26 development of a facial recognition service so that individuals,
27 businesses, government, and other stakeholders in society continue to
28 utilize its benefits;

29 (b) Provide recommendations regarding the adequacy and
30 effectiveness of applicable Washington state laws; and

31 (c) Conduct a study on the quality, accuracy, and efficacy of a
32 facial recognition service including, but not limited to, its
33 quality, accuracy, and efficacy across different subpopulations.

34 (3) Legislative members of the task force are reimbursed for
35 travel expenses in accordance with RCW 44.04.120. Nonlegislative
36 members are not entitled to be reimbursed for travel expenses if they
37 are elected officials or are participating on behalf of an employer,
38 governmental entity, or other organization. Any reimbursement for
39 other nonlegislative members is subject to chapter 43.03 RCW.

1 (4) The task force shall report its findings and recommendations
2 to the governor and the appropriate committees of the legislature by
3 September 30, 2021.

4 (5) This section expires September 30, 2022.

5 NEW SECTION. **Sec. 13.** A new section is added to chapter 9.73
6 RCW to read as follows:

7 (1) State and local government agencies may not use a facial
8 recognition service to engage in any surveillance including, but not
9 limited to, engaging in ongoing surveillance, creating a facial
10 template, conducting an identification, starting persistent
11 surveillance, or performing a recognition, without a warrant, unless
12 exigent circumstances exist.

13 (2) State and local government agencies must not apply a facial
14 recognition service to any individual based on their religious,
15 political, or social views or activities, participation in a
16 particular noncriminal organization or lawful event, or actual or
17 perceived race, ethnicity, citizenship, place of origin, immigration
18 status, age, disability, gender, gender identity, sexual orientation,
19 or other characteristic protected by law. This subsection does not
20 condone profiling including, but not limited to, predictive law
21 enforcement tools.

22 (3) State and local government agencies may not use a facial
23 recognition service to create a record describing any individual's
24 exercise of rights guaranteed by the First Amendment of the United
25 States Constitution and by Article I, section 5 of the state
26 Constitution.

27 (4) Law enforcement agencies that utilize body worn camera
28 recordings shall comply with the provisions of RCW 42.56.240(14).

29 (5) State and local law enforcement agencies may not use the
30 results of a facial recognition service as the sole basis to
31 establish probable cause in a criminal investigation. The results of
32 a facial recognition service may be used in conjunction with other
33 information and evidence lawfully obtained by a law enforcement
34 officer to establish probable cause in a criminal investigation.

35 NEW SECTION. **Sec. 14.** The definitions in this section apply
36 throughout this chapter unless the context clearly requires
37 otherwise.

1 (1) "Consumer" means a natural person who is a Washington
2 resident.

3 (2) "Controller" means the natural or legal person which, alone
4 or jointly with others, determines the purposes and means of the
5 processing of personal data.

6 (3) "Enroll," "enrolled," or "enrolling" means the process by
7 which a facial recognition service creates a facial template from one
8 or more images of a consumer and adds the facial template to a
9 gallery used by the facial recognition service for identification,
10 verification, or persistent tracking of consumers. It also includes
11 the act of adding an existing facial template directly into a gallery
12 used by a facial recognition service.

13 (4) "Facial recognition service" means technology that analyzes
14 facial features and is used for the identification, verification, or
15 persistent tracking of consumers in still or video images.

16 (5) "Facial template" means the machine-interpretable pattern of
17 facial features that is extracted from one or more images of an
18 individual by a facial recognition service.

19 (6) "Identification" means the use of a facial recognition
20 service by a controller to determine whether an unknown consumer
21 matches any consumer whose identity is known to the controller and
22 who has been enrolled by reference to that identity in a gallery used
23 by the facial recognition service.

24 (7) "Meaningful human review" means review or oversight by one or
25 more individuals who are trained in accordance with section 15(8) of
26 this act and who have the authority to alter the decision under
27 review.

28 (8) "Persistent tracking" means the use of a facial recognition
29 service to track the movements of a consumer on a persistent basis
30 without identification or verification of that consumer. Such
31 tracking becomes persistent as soon as:

32 (a) The facial template that permits the tracking uses a facial
33 recognition service for more than forty-eight hours after the first
34 enrolling of that template; or

35 (b) The data created by the facial recognition service in
36 connection with the tracking of the movements of the consumer are
37 linked to any other data such that the consumer who has been tracked
38 is identified or identifiable.

39 (9) "Personal data" means any information that is linked or
40 reasonably linkable to an identified or identifiable natural person.

1 "Personal data" does not include deidentified data or publicly
2 available information.

3 (10) "Processor" means a natural or legal person who processes
4 personal data on behalf of a controller.

5 (11) "Recognition" means the use of a facial recognition service
6 to determine whether:

7 (a) An unknown consumer matches any consumer who has been
8 enrolled in a gallery used by the facial recognition service; or

9 (b) An unknown consumer matches a specific consumer who has been
10 enrolled in a gallery used by the facial recognition service.

11 (12) "Verification" means the use of a facial recognition service
12 by a controller to determine whether a consumer is a specific
13 consumer whose identity is known to the controller and who has been
14 enrolled by reference to that identity in a gallery used by the
15 facial recognition service.

16 NEW SECTION. **Sec. 15.** (1)(a) Processors that provide facial
17 recognition services must make available an application programming
18 interface or other technical capability, chosen by the processor, to
19 enable controllers or third parties to conduct legitimate,
20 independent, and reasonable tests of those facial recognition
21 services for accuracy and unfair performance differences across
22 distinct subpopulations. Such subpopulations are defined by visually
23 detectable characteristics, such as (i) race, skin tone, ethnicity,
24 gender, age, or disability status, or (ii) other protected
25 characteristics that are objectively determinable or self-identified
26 by the individuals portrayed in the testing dataset. If the results
27 of that independent testing identify material unfair performance
28 differences across subpopulations, the processor must develop and
29 implement a plan to mitigate the identified performance differences.
30 Nothing in this subsection prevents a processor from prohibiting the
31 use of the processor's facial recognition service by a competitor for
32 competitive purposes.

33 (b) Making an application programming interface or other
34 technical capability does not require processors to do so in a manner
35 that would increase the risk of cyberattacks or to disclose
36 proprietary data. Processors bear the burden of minimizing these
37 risks when making an application programming interface or other
38 technical capability available for testing.

1 (2) Processors that provide facial recognition services must
2 provide documentation that includes general information that:

3 (a) Explains the capabilities and limitations of the services in
4 plain language; and

5 (b) Enables testing of the services in accordance with this
6 section.

7 (3) Processors that provide facial recognition services must
8 prohibit by contract the use of facial recognition services by
9 controllers to unlawfully discriminate under federal or state law
10 against individual consumers or groups of consumers.

11 (4) Controllers must provide a conspicuous and contextually
12 appropriate notice whenever a facial recognition service is deployed
13 in a physical premise open to the public that includes, at minimum,
14 the following:

15 (a) The purpose or purposes for which the facial recognition
16 service is deployed; and

17 (b) Information about where consumers can obtain additional
18 information about the facial recognition service including, but not
19 limited to, a link to any applicable online notice, terms, or policy
20 that provides information about where and how consumers can exercise
21 any rights that they have with respect to the facial recognition
22 service.

23 (5) Controllers must obtain consent from a consumer prior to
24 enrolling an image of that consumer in a facial recognition service
25 used in a physical premise open to the public.

26 (6) Controllers using a facial recognition service to make
27 decisions that produce legal effects on consumers or similarly
28 significant effects on consumers must ensure that those decisions are
29 subject to meaningful human review.

30 (7) Prior to deploying a facial recognition service in the
31 context in which it will be used, controllers using a facial
32 recognition service to make decisions that produce legal effects on
33 consumers or similarly significant effects on consumers must test the
34 facial recognition service in operational conditions. Controllers
35 must take commercially reasonable steps to ensure best quality
36 results by following all reasonable guidance provided by the
37 developer of the facial recognition service.

38 (8) Controllers using a facial recognition service must conduct
39 periodic training of all individuals that operate a facial
40 recognition service or that process personal data obtained from the

1 use of facial recognition services. Such training shall include, but
2 not be limited to, coverage of:

3 (a) The capabilities and limitations of the facial recognition
4 service;

5 (b) Procedures to interpret and act on the output of the facial
6 recognition service; and

7 (c) The meaningful human review requirement for decisions that
8 produce legal effects on consumers or similarly significant effects
9 on consumers, to the extent applicable to the deployment context.

10 (9) Controllers shall not knowingly disclose personal data
11 obtained from a facial recognition service to a law enforcement
12 agency, except when such disclosure is:

13 (a) Pursuant to the consent of the consumer to whom the personal
14 data relates;

15 (b) Required by federal, state, or local law in response to a
16 warrant;

17 (c) Necessary to prevent or respond to an emergency involving
18 danger of death or serious physical injury to any person, upon a good
19 faith belief by the controller; or

20 (d) To the national center for missing and exploited children, in
21 connection with a report submitted thereto under Title 18 U.S.C. Sec.
22 2258A.

23 (10) Voluntary facial recognition services used to verify an
24 aviation passenger's identity in connection with services regulated
25 by the secretary of transportation under Title 49 U.S.C. Sec. 41712
26 and exempt from state regulation under Title 49 U.S.C. Sec.
27 41713(b)(1) are exempt from this section. Images captured by an
28 airline must not be retained for more than twenty-four hours and,
29 upon request of the attorney general, airlines must certify that they
30 do not retain the image for more than twenty-four hours. An airline
31 facial recognition service must disclose and obtain consent from the
32 customer prior to capturing an image.

33 NEW SECTION. **Sec. 16.** (1) Any person who has been subjected to
34 a facial recognition service in violation of this chapter, or about
35 whom information has been obtained, retained, accessed, or used in
36 violation of this chapter, may institute proceedings in any court of
37 competent jurisdiction to obtain injunctive relief or declaratory
38 relief, or to recover actual damages, but not less than statutory

1 damages of seven thousand five hundred dollars per violation,
2 whichever is greater.

3 (2) A court shall award costs and reasonable attorneys' fees to a
4 prevailing plaintiff in an action brought under subsection (1) of
5 this section.

6 NEW SECTION. **Sec. 17.** Nothing in this act applies to the use of
7 a facial recognition matching system by the department of licensing
8 pursuant to RCW 46.20.037.

9 NEW SECTION. **Sec. 18.** (1) Sections 1 through 11 and 17 of this
10 act constitute a new chapter in Title 43 RCW.

11 (2) Sections 14 through 16 of this act constitute a new chapter
12 in Title 19 RCW."

13 Correct the title.

EFFECT: (1) Adds definitions of "legislative authority" and
"nonidentifying demographic data."

(2) Requires an agency using or intending to develop, procure, or
use a facial recognition service to file a notice of intent with a
legislative authority.

(3) Requires a legislative authority's approval of the notice of
intent before an agency may commence the accountability report.

(4) Specifies that an agency must produce an accountability
report prior to developing, procuring, or using a facial recognition
service.

(5) Requires an agency to hold at least three community
consultation meetings prior to finalizing the accountability report.

(6) Requires a legislative authority to adopt the final
accountability report in a public meeting before the agency may
develop, procure, or use a facial recognition service.

(7) Provides that an agency seeking to procure a facial
recognition service must require vendors to disclose any complaints
or reports of bias.

(8) Removes the requirement to update the accountability report
every two years.

(9) Specifies that an agency that is using a facial recognition
service as of the effective date of the bill must suspend its use of
the service until it complies with the requirements of the bill.

(10) Requires the annual report to disclose information about the
effectiveness of an agency's use of facial recognition services and
include nonidentifying demographic data about individuals subjected
to facial recognition services.

(11) Modifies the description of decisions that produce legal
effects to include decisions that impact civil rights of individuals.

(12) Modifies provisions related to independent testing by
requiring facial recognition service providers to make an API or
other technical capability available for independent testing.

(13) Specifies that the independent testing requirement does not require providing an API in a manner that would increase the risk of cyberattacks or disclosing proprietary data.

(14) Specifies that an agency is not required to collect or provide data to a facial recognition service provider in order to satisfy the independent testing requirement.

(15) Expands the judicial report requirement to include applications for warrants for the use of a facial recognition service to engage in any surveillance, rather than applications for warrants for ongoing surveillance.

(16) Requires each agency that has applied for a warrant for the use of a facial recognition service to engage in surveillance to provide to a legislative authority a report summarizing nonidentifying demographic data of individuals named in warrant applications as subjects of the surveillance.

(17) Exempts from the requirements of the bill the use of a facial recognition service undertaken through partnership with a federal agency to fulfill a congressional mandate.

(18) Requires an agency to report to a legislative authority any mandated use of a facial recognition service.

(19) Removes provisions that specify the circumstances under which agencies may use facial recognition for ongoing surveillance and instead prohibits agencies from using facial recognition for any surveillance without a warrant, unless exigent circumstances exist.

(20) Removes provisions related to the circumstances under which an agency may apply a facial recognition service to an individual who happens to possess one or more of the protected characteristics.

(21) Eliminates the circumstances under which an agency is permitted to use a facial recognition service to create a record describing an individual's exercise of certain constitutional rights.

(22) Prohibits the use of the results of a facial recognition service as the sole basis to establish probable cause instead of providing that a facial recognition match alone does not constitute reasonable suspicion.

(23) Permits agencies to use the results of a facial recognition service in conjunction with other lawfully obtained evidence to establish probable cause.

(24) Adds enforcement provisions for the use of facial recognition services by agencies.

(25) Modifies the legislative task force provisions by directing the William D. Ruckelshaus Center to convene a facial recognition task force and by removing provisions related to staff support and expenses of the task force.

(26) Exempts from the requirements of the bill the statutorily authorized use of a facial recognition matching system by the Department of Licensing and removes corresponding references.

(27) Sets forth requirements for controllers and processors that use facial recognition services, including third-party testing of the services for accuracy and unfair performance; developing and implementing a plan to address identified performance differences; consumer consent prior to enrolling an image in a facial recognition service; and meaningful human review when using facial recognition services to make decisions that produce legal effects or similarly significant effects on consumers.

(28) Prohibits controllers from knowingly disclosing personal data obtained from a facial recognition service to law enforcement, except when specified conditions apply.

(29) Exempts from the controller and processor requirements the voluntary facial recognition services used to verify an aviation

passenger's identity in connection with services regulated by certain federal laws.

(30) Adds enforcement provisions for the use of facial recognition services by controllers and processors.

(31) Adds definitions related to provision and use of facial recognition services by controllers and processors.

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