

E2SSB 5116 - H COMM AMD

By Committee on Appropriations

ADOPTED AND ENGROSSED 4/11/19

1 Strike everything after the enacting clause and insert the
2 following:

3 "NEW SECTION. **Sec. 1.** (1) The legislature finds that Washington
4 must address the impacts of climate change by leading the transition
5 to a clean energy economy. One way in which Washington must lead this
6 transition is by transforming its energy supply, modernizing its
7 electricity system, and ensuring that the benefits of this transition
8 are broadly shared throughout the state.

9 (2) With our wealth of carbon-free hydropower, Washington has
10 some of the cleanest electricity in the United States. But
11 electricity remains a large source of emissions in our state. We are
12 at a critical juncture for transforming our electricity system. It is
13 the policy of the state to eliminate coal-fired electricity,
14 transition the state's electricity supply to one hundred percent
15 carbon-neutral by 2030, and one hundred percent carbon-free by 2045.
16 In implementing this chapter, the state must prioritize the
17 maximization of family wage job creation, seek to ensure that all
18 customers are benefiting from the transition to a clean energy
19 economy, and provide safeguards to ensure that the achievement of
20 this policy does not impair the reliability of the electricity system
21 or impose unreasonable costs on utility customers.

22 (3) The transition to one hundred percent clean energy is
23 underway, but must happen faster than our current policies can
24 deliver. Absent significant and swift reductions in greenhouse gas
25 emissions, climate change poses immediate significant threats to our
26 economy, health, safety, and national security. The prices of clean
27 energy technologies continue to fall, and are, in many cases,
28 competitive or even cheaper than conventional energy sources.

29 (4) The legislature finds that Washington can accomplish the
30 goals of this act while: Promoting energy independence; creating
31 high-quality jobs in the clean energy sector; maximizing the value of
32 hydropower, our principal renewable resource; continuing to encourage

1 and provide incentives for clean alternative energy sources,
2 including providing electricity for the transportation sector;
3 maintaining safe and reliable electricity to all customers at stable
4 and affordable rates; and protecting clean air and water in the
5 Pacific Northwest. Clean energy creates more jobs per unit of energy
6 produced than fossil fuel sources, so this transition will contribute
7 to job growth in Washington while addressing our climate crisis head
8 on. Our abundance of renewable energy and our strong clean technology
9 sector make Washington well positioned to be at the forefront of the
10 transition to one hundred percent clean electricity.

11 (5) The legislature declares that utilities in the state have an
12 important role to play in this transition, and must be fully
13 empowered, through regulatory tools and incentives, to achieve the
14 goals of this policy. In combination with new technology and emerging
15 opportunities for customers, this policy will spur transformational
16 change in the utility industry. Given these changes, the legislature
17 recognizes and finds that the utilities and transportation
18 commission's statutory grant of authority for rate making includes
19 consideration and implementation of performance and incentive-based
20 regulation, multiyear rate plans, and other flexible regulatory
21 mechanisms where appropriate to achieve fair, just, reasonable, and
22 sufficient rates and its public interest objectives.

23 (6) The legislature recognizes and finds that the public interest
24 includes, but is not limited to: The equitable distribution of energy
25 benefits and reduction of burdens to vulnerable populations and
26 highly impacted communities; long-term and short-term public health,
27 economic, and environmental benefits and the reduction of costs and
28 risks; and energy security and resiliency. It is the intent of the
29 legislature that in achieving this policy for Washington, there
30 should not be an increase in environmental health impacts to highly
31 impacted communities.

32 (7) It is the intent of the legislature to provide flexible tools
33 to address the variability of hydropower for compliance under this
34 act.

35 NEW SECTION. **Sec. 2.** The definitions in this section apply
36 throughout this chapter unless the context clearly requires
37 otherwise.

38 (1) "Allocation of electricity" means, for the purposes of
39 setting electricity rates, the costs and benefits associated with the

1 resources used to provide electricity to an electric utility's retail
2 electricity consumers that are located in this state.

3 (2) "Alternative compliance payment" means the payment
4 established in section 9(2) of this act.

5 (3) "Attorney general" means the Washington state office of the
6 attorney general.

7 (4) "Auditor" means: (a) The Washington state auditor's office or
8 its designee for utilities under its jurisdiction under this chapter
9 that are consumer-owned utilities; or (b) an independent auditor
10 selected by a utility that is not under the jurisdiction of the state
11 auditor and is not an investor-owned utility.

12 (5)(a) "Biomass energy" includes: (i) Organic by-products of
13 pulping and the wood manufacturing process; (ii) animal manure; (iii)
14 solid organic fuels from wood; (iv) forest or field residues; (v)
15 untreated wooden demolition or construction debris; (vi) food waste
16 and food processing residuals; (vii) liquors derived from algae;
17 (viii) dedicated energy crops; and (ix) yard waste.

18 (b) "Biomass energy" does not include: (i) Wood pieces that have
19 been treated with chemical preservatives such as creosote,
20 pentachlorophenol, or copper-chrome-arsenic; (ii) wood from old
21 growth forests; or (iii) municipal solid waste.

22 (6) "Carbon dioxide equivalent" has the same meaning as defined
23 in RCW 70.235.010.

24 (7)(a) "Coal-fired resource" means a facility that uses coal-
25 fired generating units, or that uses units fired in whole or in part
26 by coal as feedstock, to generate electricity.

27 (b)(i) "Coal-fired resource" does not include an electric
28 generating facility that is included as part of a limited duration
29 wholesale power purchase, not to exceed one month, made by an
30 electric utility for delivery to retail electric customers that are
31 located in this state for which the source of the power is not known
32 at the time of entry into the transaction to procure the electricity.

33 (ii) "Coal-fired resource" does not include an electric
34 generating facility that is subject to an obligation to meet the
35 standards contained in RCW 80.80.040(3)(c).

36 (8) "Commission" means the Washington utilities and
37 transportation commission.

38 (9) "Conservation and efficiency resources" means any reduction
39 in electric power consumption that results from increases in the
40 efficiency of energy use, production, transmission, or distribution.

1 (10) "Consumer-owned utility" means a municipal electric utility
2 formed under Title 35 RCW, a public utility district formed under
3 Title 54 RCW, an irrigation district formed under chapter 87.03 RCW,
4 a cooperative formed under chapter 23.86 RCW, or a mutual corporation
5 or association formed under chapter 24.06 RCW, that is engaged in the
6 business of distributing electricity to more than one retail electric
7 customer in the state.

8 (11) "Demand response" means changes in electric usage by demand-
9 side resources from their normal consumption patterns in response to
10 changes in the price of electricity, or to incentive payments
11 designed to induce lower electricity use, at times of high wholesale
12 market prices or when system reliability is jeopardized. "Demand
13 response" may include measures to increase or decrease electricity
14 production on the customer's side of the meter in response to
15 incentive payments.

16 (12) "Department" means the department of commerce.

17 (13) "Distributed energy resource" means a nonemitting electric
18 generation or renewable resource or program that reduces electric
19 demand, manages the level or timing of electricity consumption, or
20 provides storage, electric energy, capacity, or ancillary services to
21 an electric utility and that is located on the distribution system,
22 any subsystem of the distribution system, or behind the customer
23 meter, including conservation and energy efficiency.

24 (14) "Electric utility" or "utility" means a consumer-owned
25 utility or an investor-owned utility.

26 (15) "Energy assistance" means a program undertaken by a utility
27 to reduce the household energy burden of its customers.

28 (a) Energy assistance includes, but is not limited to,
29 weatherization, conservation and efficiency services, and monetary
30 assistance, such as a grant program or discounts for lower income
31 households, intended to lower a household's energy burden.

32 (b) Energy assistance may include direct customer ownership in
33 distributed energy resources or other strategies if such strategies
34 achieve a reduction in energy burden for the customer above other
35 available conservation and demand-side measures.

36 (16) "Energy assistance need" means the amount of assistance
37 necessary to achieve a level of household energy burden established
38 by the department or commission.

39 (17) "Energy burden" means the share of annual household income
40 used to pay annual home energy bills.

1 (18) (a) "Energy transformation project" means a project or
2 program that: Provides energy-related goods or services, other than
3 the generation of electricity; results in a reduction of fossil fuel
4 consumption and in a reduction of the emission of greenhouse gases
5 attributable to that consumption; and provides benefits to the
6 customers of an electric utility.

7 (b) "Energy transformation project" may include but is not
8 limited to:

9 (i) Home weatherization or other energy efficiency measures,
10 including market transformation for energy efficiency products, in
11 excess of: The target established under RCW 19.285.040(1), if
12 applicable; other state obligations; or other obligations in effect
13 on the effective date of this section;

14 (ii) Support for electrification of the transportation sector
15 including, but not limited to:

16 (A) Equipment on an electric utility's transmission and
17 distribution system to accommodate electric vehicle connections, as
18 well as smart grid systems that enable electronic interaction between
19 the electric utility and charging systems, and facilitate the
20 utilization of vehicle batteries for system needs;

21 (B) Incentives for the sale or purchase of electric vehicles,
22 both battery and fuel cell powered, as authorized under state or
23 federal law;

24 (C) Incentives for the installation of charging equipment for
25 electric vehicles;

26 (D) Incentives for the electrification of vehicle fleets
27 utilizing a battery or fuel cell for electric supply;

28 (E) Incentives to install and operate equipment to produce or
29 distribute renewable hydrogen; and

30 (F) Incentives for renewable hydrogen fueling stations;

31 (iii) Investment in distributed energy resources and grid
32 modernization to facilitate distributed energy resources and improved
33 grid resilience;

34 (iv) Investments in equipment for renewable natural gas
35 processing, conditioning, and production, or equipment or
36 infrastructure used solely for the purpose of delivering renewable
37 natural gas for consumption or distribution;

38 (v) Contributions to self-directed investments in the following
39 measures to serve the sites of large industrial gas and electrical
40 customers: (A) Conservation; (B) new renewable resources; (C) behind-

1 the-meter technology that facilitates demand response cooperation to
2 reduce peak loads; (D) infrastructure to support electrification of
3 transportation needs, including battery and fuel cell
4 electrification; or (E) renewable natural gas processing,
5 conditioning, or production; and

6 (vi) Projects and programs that achieve energy efficiency and
7 emission reductions in the agricultural sector, including bioenergy
8 and renewable natural gas projects.

9 (19) "Fossil fuel" means natural gas, petroleum, coal, or any
10 form of solid, liquid, or gaseous fuel derived from such a material.

11 (20) "Governing body" means: The council of a city or town; the
12 commissioners of an irrigation district, municipal electric utility,
13 or public utility district; or the board of directors of an electric
14 cooperative or mutual association that has the authority to set and
15 approve rates.

16 (21) "Greenhouse gas" includes carbon dioxide, methane, nitrous
17 oxide, hydrofluorocarbons, perfluorocarbons, sulfur hexafluoride, and
18 any other gas or gases designated by the department of ecology by
19 rule under RCW 70.235.010.

20 (22) "Greenhouse gas content calculation" means a calculation
21 expressed in carbon dioxide equivalent and made by the department of
22 ecology, in consultation with the department, for the purposes of
23 determining the emissions from the complete combustion or oxidation
24 of fossil fuels and the greenhouse gas emissions in electricity for
25 use in calculating the greenhouse gas emissions content in
26 electricity.

27 (23) "Highly impacted community" means a community designated by
28 the department of health based on cumulative impact analyses in
29 section 24 of this act or a community located in census tracts that
30 are fully or partially on "Indian country" as defined in 18 U.S.C.
31 Sec. 1151.

32 (24) "Investor-owned utility" means a company owned by investors
33 that meets the definition of "corporation" in RCW 80.04.010 and is
34 engaged in distributing electricity to more than one retail electric
35 customer in the state.

36 (25) "Low-income" means household incomes as defined by the
37 department or commission, provided that the definition may not exceed
38 the higher of eighty percent of area median household income or two
39 hundred percent of the federal poverty level, adjusted for household
40 size.

1 (26) (a) "Market customer" means a nonresidential retail electric
2 customer of an electric utility that: (i) Purchases electricity from
3 an entity or entities other than the utility with which it is
4 directly interconnected; or (ii) generates electricity to meet one
5 hundred percent of its own needs.

6 (b) An "affected market customer" is a customer of an investor-
7 owned utility who becomes a market customer after the effective date
8 of this section.

9 (27) (a) "Natural gas" means naturally occurring mixtures of
10 hydrocarbon gases and vapors consisting principally of methane,
11 whether in gaseous or liquid form, including methane clathrate.

12 (b) "Natural gas" does not include renewable natural gas or the
13 portion of renewable natural gas when blended into other fuels.

14 (28) (a) "Nonemitting electric generation" means electricity from
15 a generating facility or a resource that provides electric energy,
16 capacity, or ancillary services to an electric utility and that does
17 not emit greenhouse gases as a by-product of energy generation.

18 (b) "Nonemitting electric generation" does not include renewable
19 resources.

20 (29) (a) "Nonpower attributes" means all environmentally related
21 characteristics, exclusive of energy, capacity reliability, and other
22 electrical power service attributes, that are associated with the
23 generation of electricity, including but not limited to the
24 facility's fuel type, geographic location, vintage, qualification as
25 a renewable resource, and avoided emissions of pollutants to the air,
26 soil, or water, and avoided emissions of carbon dioxide and other
27 greenhouse gases.

28 (b) "Nonpower attributes" does not include any aspects, claims,
29 characteristics, and benefits associated with the on-site capture and
30 destruction of methane or other greenhouse gases at a facility
31 through a digester system, landfill gas collection system, or other
32 mechanism, which may be separately marketable as greenhouse gas
33 emission reduction credits, offsets, or similar tradable commodities.
34 However, these separate avoided emissions may not result in or
35 otherwise have the effect of attributing greenhouse gas emissions to
36 the electricity.

37 (30) "Qualified transmission line" means an overhead transmission
38 line that is: (a) Designed to carry a voltage in excess of one
39 hundred thousand volts; (b) owned in whole or in part by an investor-
40 owned utility; and (c) primarily or exclusively used by such an

1 investor-owned utility as of the effective date of this section to
2 transmit electricity generated by a coal-fired resource.

3 (31) "Renewable energy credit" means a tradable certificate of
4 proof of one megawatt-hour of a renewable resource. The certificate
5 includes all of the nonpower attributes associated with that one
6 megawatt-hour of electricity and the certificate is verified by a
7 renewable energy credit tracking system selected by the department.

8 (32) "Renewable hydrogen" means hydrogen produced using renewable
9 resources both as the source for the hydrogen and the source for the
10 energy input into the production process.

11 (33) "Renewable natural gas" means a gas consisting largely of
12 methane and other hydrocarbons derived from the decomposition of
13 organic material in landfills, wastewater treatment facilities, and
14 anaerobic digesters.

15 (34) "Renewable resource" means: (a) Water; (b) wind; (c) solar
16 energy; (d) geothermal energy; (e) renewable natural gas; (f)
17 renewable hydrogen; (g) wave, ocean, or tidal power; (h) biodiesel
18 fuel that is not derived from crops raised on land cleared from old
19 growth or first growth forests; or (i) biomass energy.

20 (35)(a) "Retail electric customer" means a person or entity that
21 purchases electricity from any electric utility for ultimate
22 consumption and not for resale.

23 (b) "Retail electric customer" does not include, in the case of
24 any electric utility, any person or entity that purchases electricity
25 exclusively from carbon-free and eligible renewable resources, as
26 defined in RCW 19.285.030 as of January 1, 2019, pursuant to a
27 special contract with an investor-owned utility approved by an order
28 of the commission prior to the effective date of this section.

29 (36) "Retail electric load" means the amount of megawatt-hours of
30 electricity delivered in a given calendar year by an electric utility
31 to its Washington retail electric customers. "Retail electric load"
32 does not include:

33 (a) Megawatt-hours delivered from qualifying facilities under the
34 federal public utility regulatory policies act of 1978, P.L. 95-617,
35 in operation prior to the effective date of this section, provided
36 that no entity other than the electric utility can make a claim on
37 delivery of the megawatt-hours from those resources; or

38 (b) Megawatt-hours delivered to an electric utility's system from
39 a renewable resource through a voluntary renewable energy purchase by
40 a retail electric customer of the utility in which the renewable

1 energy credits associated with the megawatt-hours delivered are
2 retired on behalf of the retail electric customer.

3 (37) "Thermal renewable energy credit" means, with respect to a
4 facility that generates electricity using biomass energy that also
5 generates thermal energy for a secondary purpose, a renewable energy
6 credit that is equivalent to three million four hundred twelve
7 thousand British thermal units of energy used for such secondary
8 purpose.

9 (38) "Unbundled renewable energy credit" means a renewable energy
10 credit that is sold, delivered, or purchased separately from
11 electricity. All thermal renewable energy credits are considered
12 unbundled renewable energy credits.

13 (39) "Unspecified electricity" means an electricity source for
14 which the fuel attribute is unknown or has been separated from the
15 energy delivered to retail electric customers.

16 (40) "Vulnerable populations" means communities that experience a
17 disproportionate cumulative risk from environmental burdens due to:

18 (a) Adverse socioeconomic factors, including unemployment, high
19 housing and transportation costs relative to income, access to food
20 and health care, and linguistic isolation; and

21 (b) Sensitivity factors, such as low birth weight and higher
22 rates of hospitalization.

23 NEW SECTION. **Sec. 3.** (1)(a) On or before December 31, 2025,
24 each electric utility must eliminate coal-fired resources from its
25 allocation of electricity. This does not include costs associated
26 with decommissioning and remediation of these facilities.

27 (b) The commission shall allow in electric rates all
28 decommissioning and remediation costs prudently incurred by an
29 investor-owned utility for a coal-fired resource.

30 (2) The commission must accelerate depreciation schedules for any
31 coal-fired resource to a date no later than December 31, 2025. The
32 commission may accelerate the depreciation schedule for any qualified
33 transmission line owned by an investor-owned utility when the
34 commission finds the qualified transmission line is no longer used
35 and useful and there is no reasonable likelihood that the qualified
36 transmission line will be utilized in the future. The adjusted
37 depreciation schedule must require such a qualified transmission line
38 to be fully depreciated on or before December 31, 2025.

1 (3) The commission must allow in rates, directly or indirectly,
2 amounts on an investor-owned utility's books of account that the
3 commission finds represent prudently incurred undepreciated
4 investment in a fossil fuel generating resource that has been retired
5 from service when:

6 (a) The retirement is due to ordinary wear and tear, casualties,
7 acts of God, acts of governmental authority, inability to procure or
8 use fuel, termination or expiration of any ownership, or a operation
9 agreement affecting such a fossil fuel generating resource; or

10 (b) The commission finds that the retirement is in the public
11 interest.

12 (4) An electric utility that fails to comply with the
13 requirements of subsection (1) of this section must pay the
14 administrative penalty established under section 9(1) of this act,
15 except as otherwise provided in this chapter.

16 NEW SECTION. **Sec. 4.** (1) It is the policy of the state that all
17 retail sales of electricity to Washington retail electric customers
18 be greenhouse gas neutral by January 1, 2030.

19 (a) For the four-year compliance period beginning January 1,
20 2030, and for each multiyear compliance period thereafter through
21 December 31, 2044, an electric utility must demonstrate its
22 compliance with this standard using a combination of nonemitting
23 electric generation and electricity from renewable resources, or
24 alternative compliance options, as provided in this section. To
25 achieve compliance with this standard, an electric utility must: (i)
26 Pursue all cost-effective, reliable, and feasible conservation and
27 efficiency resources to reduce or manage retail electric load, using
28 the methodology established in RCW 19.285.040, if applicable; and
29 (ii) use electricity from renewable resources and nonemitting
30 electric generation in an amount equal to one hundred percent of the
31 utility's retail electric loads over each multiyear compliance
32 period. An electric utility must achieve compliance with this
33 standard for the following compliance periods: January 1, 2030,
34 through December 31, 2033; January 1, 2034, through December 31,
35 2037; January 1, 2038, through December 31, 2041; and January 1,
36 2042, through December 31, 2044.

37 (b) Through December 31, 2044, an electric utility may satisfy up
38 to twenty percent of its compliance obligation under (a) of this
39 subsection with an alternative compliance option consistent with this

1 section. An alternative compliance option may include any combination
2 of the following:

3 (i) Making an alternative compliance payment under section 9(2)
4 of this act;

5 (ii) Using unbundled renewable energy credits, provided that
6 there is no double counting of any nonpower attributes associated
7 with renewable energy credits within Washington or programs in other
8 jurisdictions, as follows:

9 (A) Unbundled renewable energy credits produced from eligible
10 renewable resources, as defined under RCW 19.285.030, which may be
11 used by the electric utility for compliance with RCW 19.285.040 and
12 this section as provided under RCW 19.285.040(2)(e); and

13 (B) Unbundled renewable energy credits, other than those included
14 in (b)(ii)(A) of this subsection, that represent electricity
15 generated within the compliance period;

16 (iii) Investing in energy transformation projects, including
17 additional conservation and efficiency resources beyond what is
18 otherwise required under this section, provided the projects meet the
19 requirements of subsection (2) of this section and are not credited
20 as resources used to meet the standard under (a) of this subsection;
21 or

22 (iv) Using electricity from an energy recovery facility using
23 municipal solid waste as the principal fuel source, where the
24 facility was constructed prior to 1992, and the facility is operated
25 in compliance with federal laws and regulations and meets state air
26 quality standards. An electric utility may only use electricity from
27 such an energy recovery facility if the department and the department
28 of ecology determine that electricity generation at the facility
29 provides a net reduction in greenhouse gas emissions compared to any
30 other available waste management best practice. The determination
31 must be based on a life-cycle analysis comparing the energy recovery
32 facility to other technologies available in the jurisdiction in which
33 the facility is located for the waste management best practices of
34 waste reduction, recycling, composting, and minimizing the use of a
35 landfill.

36 (c) Electricity from renewable resources used to meet the
37 standard under (a) of this subsection must be verified by the
38 retirement of renewable energy credits. Renewable energy credits must
39 be tracked and retired in the tracking system selected by the
40 department.

1 (d) Hydroelectric generation used by an electric utility in
2 meeting the standard under (a) of this subsection may not include new
3 diversions, new impoundments, new bypass reaches, or expansion of
4 existing reservoirs constructed after the effective date of this
5 section unless the diversions, bypass reaches, or reservoir
6 expansions are necessary for the operation of a pumped storage
7 facility that: (i) Does not conflict with existing state or federal
8 fish recovery plans; and (ii) complies with all local, state, and
9 federal laws and regulations.

10 (e) Nothing in (d) of this subsection precludes an electric
11 utility that owns and operates hydroelectric generating facilities,
12 or the owner of a hydroelectric generating facility whose energy
13 output is marketed by the Bonneville power administration, from
14 making efficiency or other improvements to its hydroelectric
15 generating facilities existing as of the effective date of this
16 section or from installing hydroelectric generation in pipes,
17 culverts, irrigation canals, and other manmade waterways, as long as
18 those changes do not create conflicts with existing state or federal
19 fish recovery plans and comply with all local, state, and federal
20 laws and regulations.

21 (f) Nonemitting electric generation used to meet the standard
22 under (a) of this subsection must be generated during the compliance
23 period and must be verified by documentation that the electric
24 utility owns the nonpower attributes of the electricity generated by
25 the nonemitting electric generation resource.

26 (g) Nothing in this section prohibits an electric utility from
27 purchasing or exchanging power from the Bonneville power
28 administration.

29 (2) Investments in energy transformation projects used to satisfy
30 an alternative compliance option provided under subsection (1)(b) of
31 this section must use criteria developed by the department of
32 ecology, in consultation with the department and the commission. For
33 the purpose of crediting an energy transformation project toward the
34 standard in subsection (1)(a) of this section, the department of
35 ecology must establish a conversion factor of emissions reductions
36 resulting from energy transformation projects to megawatt-hours of
37 electricity from nonemitting electric generation that is consistent
38 with the emission factors for unspecified electricity, or for energy
39 transformation projects in the transportation sector, consistent with
40 default emissions or conversion factors established by other

1 jurisdictions for clean alternative fuels. Emissions reductions from
2 energy transformation projects must be:

3 (a) Real, specific, identifiable, and quantifiable;

4 (b) Permanent: The department of ecology must look to other
5 jurisdictions in setting this standard and make a reasonable
6 determination on length of time;

7 (c) Enforceable by the state of Washington;

8 (d) Verifiable;

9 (e) Not required by another statute, rule, or other legal
10 requirement; and

11 (f) Not reasonably assumed to occur absent investment, or if an
12 investment has already been made, not reasonably assumed to occur
13 absent additional funding in the near future.

14 (3) Energy transformation projects must be associated with the
15 consumption of energy in Washington and must not create a new use of
16 fossil fuels that results in a net increase of fossil fuel usage.

17 (4) The compliance eligibility of energy transformation projects
18 may be scaled or prorated by an approved protocol in order to
19 distinguish effects related to reductions in electricity usage from
20 reductions in fossil fuel usage.

21 (5) Any compliance obligation fulfilled through an investment in
22 an energy transformation project is eligible for use only: (a) By the
23 electric utility that makes the investment; (b) if the investment is
24 made by the Bonneville power administration, by electric utilities
25 that are preference customers of the Bonneville power administration;
26 or (c) if the investment is made by a joint operating agency
27 organized under chapter 43.52 RCW, by a member of the joint operating
28 agency. An electric utility making an investment in partnership with
29 another electric utility or entity may claim credit proportional to
30 its share invested in the total project cost.

31 (6)(a) In meeting the standard under subsection (1) of this
32 section, an electric utility must, consistent with the requirements
33 of RCW 19.285.040, if applicable, pursue all cost-effective,
34 reliable, and feasible conservation and efficiency resources, and
35 demand response. In making new investments, an electric utility must,
36 to the maximum extent feasible:

37 (i) Achieve targets at the lowest reasonable cost, considering
38 risk;

39 (ii) Consider acquisition of existing renewable resources; and

1 (iii) In the acquisition of new resources constructed after the
2 effective date of this section, rely on renewable resources and
3 energy storage, insofar as doing so is consistent with (a)(i) of this
4 subsection.

5 (b) Electric utilities subject to RCW 19.285.040 must demonstrate
6 pursuit of all conservation and efficiency resources through
7 compliance with the requirements in RCW 19.285.040.

8 (7) An electric utility that fails to meet the requirements of
9 this section must pay the administrative penalty established under
10 section 9(1) of this act, except as otherwise provided in this
11 chapter.

12 (8) In complying with this section, an electric utility must,
13 consistent with the requirements of RCW 19.280.030 and section 24 of
14 this act, ensure that all customers are benefiting from the
15 transition to clean energy: Through the equitable distribution of
16 energy and nonenergy benefits and reduction of burdens to vulnerable
17 populations and highly impacted communities; long-term and short-term
18 public health and environmental benefits and reduction of costs and
19 risks; and energy security and resiliency.

20 (9) Affected market customers must comply with the standard
21 established under subsection (1) of this section.

22 (10) A market customer that purchases electricity exclusively
23 from carbon-free resources and eligible renewable resources, as
24 defined in RCW 19.285.030 as of January 1, 2019, pursuant to a
25 special contract with an investor-owned utility approved, prior to
26 the effective date of this section, by order of the commission is
27 subject to the requirements of such an order and not to the standard
28 established in this section. For purposes of interpreting any such
29 special contract, chapter 19.285 RCW, as in effect on January 1,
30 2019, is not, either directly or indirectly, amended or supplemented.

31 (11) To reduce costs for utility customers or avoid exceeding the
32 cost impact limit in section 6(3)(a) of this act, a multistate
33 electric utility with fewer than two hundred fifty thousand customers
34 in Washington may apply the total amount of megawatt-hours of coal-
35 fired resources eliminated from the utility's allocation of
36 electricity before December 31, 2025, as an equivalent amount of
37 megawatt-hours of nonemitting electric generation or electricity from
38 renewable resources required to comply with subsection (1)(a) of this
39 section. The utility must demonstrate that for every megawatt-hour of
40 early action compliance credit there is a real, permanent reduction

1 in greenhouse gas emissions in the western interconnection directly
2 associated with that credit. A multistate electric utility must
3 request to use early action compliance credit in its clean energy
4 implementation plan that is submitted under section 6 of this act.
5 The multistate electric utility must specify in its clean energy
6 implementation plan the compliance years to which the early action
7 compliance credit will apply, but in no event may the multistate
8 electric utility use the early action compliance credits beyond 2035.
9 The commission must establish conditions for use of early action
10 compliance credits, including a determination of whether action
11 constitutes early action, before the multistate electric utility's
12 use of early action compliance credits in a clean energy
13 implementation plan.

14 NEW SECTION. **Sec. 5.** (1) It is the policy of the state that
15 nonemitting electric generation and electricity from renewable
16 resources supply one hundred percent of all sales of electricity to
17 Washington retail electric customers by January 1, 2045. By January
18 1, 2045, and each year thereafter, each electric utility must
19 demonstrate its compliance with this standard using a combination of
20 nonemitting electric generation and electricity from renewable
21 resources.

22 (2) Each electric utility must incorporate subsection (1) of this
23 section into all relevant planning and resource acquisition practices
24 including, but not limited to: Resource planning under chapter 19.280
25 RCW; the construction or acquisition of property, including electric
26 generating facilities; and the provision of electricity service to
27 retail electric customers.

28 (3) In planning to meet projected demand consistent with the
29 requirements of subsection (2) of this section and RCW 19.285.040, if
30 applicable, an electric utility must pursue all cost-effective,
31 reliable, and feasible conservation and efficiency resources, and
32 demand response. In making new investments, an electric utility must,
33 to the maximum extent feasible:

34 (a) Achieve targets at the lowest reasonable cost, considering
35 risk;

36 (b) Consider acquisition of existing renewable resources; and

37 (c) In the acquisition of new resources constructed after the
38 effective date of this section, rely on renewable resources and

1 energy storage, insofar as doing so is consistent with (a) of this
2 subsection.

3 (4) The commission, department, energy facility site evaluation
4 council, department of ecology, and all other state agencies must
5 incorporate this section into all relevant planning and utilize all
6 programs authorized by statute to achieve subsection (1) of this
7 section.

8 (5)(a) Hydroelectric generation used by an electric utility to
9 satisfy the requirements of this section may not include new
10 diversions, new impoundments, new bypass reaches, or expansion of
11 existing reservoirs constructed after the effective date of this
12 section unless the diversions, bypass reaches, or reservoir
13 expansions are necessary for the operation of a pumped storage
14 facility that: (i) Does not conflict with existing state or federal
15 fish recovery plans; and (ii) complies with all local, state, and
16 federal laws and regulations.

17 (b) Nothing in (a) of this subsection precludes an electric
18 utility that owns and operates hydroelectric generating facilities,
19 or the owner of a hydroelectric generating facility whose energy
20 output is marketed by the Bonneville power administration, from
21 making efficiency or other improvements to its hydroelectric
22 generating facilities existing as of the effective date of this
23 section or from installing hydroelectric generation in pipes,
24 culverts, irrigation canals, and other manmade waterways as long as
25 those changes do not create conflicts with existing state or federal
26 fish recovery plans and comply with all local, state, and federal
27 laws and regulations.

28 (6) Nothing in this section prohibits an electric utility from
29 purchasing or exchanging power from the Bonneville power
30 administration.

31 (7) Affected market customers must comply with the obligations of
32 this section.

33 (8) Any market customer that purchases electricity exclusively
34 from carbon-free resources and eligible renewable resources, as
35 defined in RCW 19.285.030 as of January 1, 2019, pursuant to a
36 special contract with an investor-owned utility approved, prior to
37 the effective date of this section, by order of the commission is
38 subject to the requirements of such an order and not to the standards
39 established in this section. For the purposes of interpreting such a

1 special contract, chapter 19.285 RCW, as in effect on January 1,
2 2019, is not, either directly or indirectly, amended or supplemented.

3 NEW SECTION. **Sec. 6.** (1)(a) By January 1, 2022, and every four
4 years thereafter, each investor-owned utility must develop and submit
5 to the commission:

6 (i) A four-year clean energy implementation plan for the
7 standards established under sections 4(1) and 5(1) of this act that
8 proposes specific targets for energy efficiency, demand response, and
9 renewable energy; and

10 (ii) Proposed interim targets for meeting the standard under
11 section 4(1) of this act during the years prior to 2030 and between
12 2030 and 2045.

13 (b) An investor-owned utility's clean energy implementation plan
14 must:

15 (i) Be informed by the investor-owned utility's clean energy
16 action plan developed under RCW 19.280.030;

17 (ii) Be consistent with subsection (3) of this section; and

18 (iii) Identify specific actions to be taken by the investor-owned
19 utility over the next four years, consistent with the utility's long-
20 range integrated resource plan and resource adequacy requirements,
21 that demonstrate progress toward meeting the standards under sections
22 4(1) and 5(1) of this act and the interim targets proposed under
23 (a)(i) of this subsection. The specific actions identified must be
24 informed by the investor-owned utility's historic performance under
25 median water conditions and resource capability and by the investor-
26 owned utility's participation in centralized markets. In identifying
27 specific actions in its clean energy implementation plan, the
28 investor-owned utility may also take into consideration any
29 significant and unplanned loss or addition of load it experiences.

30 (c) The commission, after a hearing, must by order approve,
31 reject, or approve with conditions an investor-owned utility's clean
32 energy implementation plan and interim targets. The commission may,
33 in its order, recommend or require more stringent targets than those
34 proposed by the investor-owned utility. The commission may
35 periodically adjust or expedite timelines if it can be demonstrated
36 that the targets or timelines can be achieved in a manner consistent
37 with the following:

38 (i) Maintaining and protecting the safety, reliable operation,
39 and balancing of the electric system;

1 (ii) Planning to meet the standards at the lowest reasonable
2 cost, considering risk;

3 (iii) Ensuring that all customers are benefiting from the
4 transition to clean energy: Through the equitable distribution of
5 energy and nonenergy benefits and the reduction of burdens to
6 vulnerable populations and highly impacted communities; long-term and
7 short-term public health and environmental benefits and reduction of
8 costs and risks; and energy security and resiliency; and

9 (iv) Ensuring that no customer or class of customers is
10 unreasonably harmed by any resulting increases in the cost of
11 utility-supplied electricity as may be necessary to comply with the
12 standards.

13 (2) (a) By January 1, 2022, and every four years thereafter, each
14 consumer-owned utility must develop and submit to the department a
15 four-year clean energy implementation plan for the standards
16 established under sections 4(1) and 5(1) of this act that:

17 (i) Proposes interim targets for meeting the standard under
18 section 4(1) of this act during the years prior to 2030 and between
19 2030 and 2045, as well as specific targets for energy efficiency,
20 demand response, and renewable energy;

21 (ii) Is informed by the consumer-owned utility's clean energy
22 action plan developed under RCW 19.280.030(1) or other ten-year plan
23 developed under RCW 19.280.030(5);

24 (iii) Is consistent with subsection (4) of this section; and

25 (iv) Identifies specific actions to be taken by the consumer-
26 owned utility over the next four years, consistent with the utility's
27 long-range resource plan and resource adequacy requirements, that
28 demonstrate progress towards meeting the standards under sections
29 4(1) and 5(1) of this act and the interim targets proposed under
30 (a)(i) of this subsection. The specific actions identified must be
31 informed by the consumer-owned utility's historic performance under
32 median water conditions and resource capability and by the consumer-
33 owned utility's participation in centralized markets. In identifying
34 specific actions in its clean energy implementation plan, the
35 consumer-owned utility may also take into consideration any
36 significant and unplanned loss or addition of load it experiences.

37 (b) The governing body of the consumer-owned utility must, after
38 a public meeting, adopt the consumer-owned utility's clean energy
39 implementation plan. The clean energy implementation plan must be
40 submitted to the department and made available to the public. The

1 governing body may adopt more stringent targets than those proposed
2 by the consumer-owned utility and periodically adjust or expedite
3 timelines if it can be demonstrated that such targets or timelines
4 can be achieved in a manner consistent with the following:

5 (i) Maintaining and protecting the safety, reliable operation,
6 and balancing of the electric system;

7 (ii) Planning to meet the standards at the lowest reasonable
8 cost, considering risk;

9 (iii) Ensuring that all customers are benefiting from the
10 transition to clean energy: Through the equitable distribution of
11 energy and nonenergy benefits and reduction of burdens to vulnerable
12 populations and highly impacted communities; long-term and short-term
13 public health and environmental benefits and reduction of costs and
14 risks; and energy security and resiliency; and

15 (iv) Ensuring that no customer or class of customers is
16 unreasonably harmed by any resulting increases in the cost of
17 utility-supplied electricity as may be necessary to comply with the
18 standards.

19 (3) (a) An investor-owned utility must be considered to be in
20 compliance with the standards under sections 4(1) and 5(1) of this
21 act if, over the four-year compliance period, the average annual
22 incremental cost of meeting the standards or the interim targets
23 established under subsection (1) of this section equals a two percent
24 increase of the investor-owned utility's weather-adjusted sales
25 revenue to customers for electric operations above the previous year,
26 as reported by the investor-owned utility in its most recent
27 commission basis report. All costs included in the determination of
28 cost impact must be directly attributable to actions necessary to
29 comply with the requirements of sections 4 and 5 of this act.

30 (b) If an investor-owned utility relies on (a) of this subsection
31 as a basis for compliance with the standard under section 4(1) of
32 this act, then it must demonstrate that it has maximized investments
33 in renewable resources and nonemitting electric generation prior to
34 using alternative compliance options allowed under section 4(1)(b) of
35 this act.

36 (4) (a) A consumer-owned utility must be considered to be in
37 compliance with the standards under sections 4(1) and 5(1) of this
38 act if, over the four-year compliance period, the average annual
39 incremental cost of meeting the standards or the interim targets
40 established under subsection (2) of this section meets or exceeds a

1 two percent increase of the consumer-owned utility's retail revenue
2 requirement above the previous year. All costs included in the
3 determination of cost impact must be directly attributable to actions
4 necessary to comply with the requirements of sections 4 and 5 of this
5 act.

6 (b) If a consumer-owned utility relies on (a) of this subsection
7 as a basis for compliance with the standard under section 4(1) of
8 this act, and it has not met eighty percent of its annual retail
9 electric load using electricity from renewable resources and
10 nonemitting electric generation, then it must demonstrate that it has
11 maximized investments in renewable resources and nonemitting electric
12 generation prior to using alternative compliance options allowed
13 under section 4(1)(b) of this act.

14 (5) The commission, for investor-owned utilities, and the
15 department, for consumer-owned utilities, must adopt rules
16 establishing the methodology for calculating the incremental cost of
17 compliance under this section, as compared to the cost of an
18 alternative lowest reasonable cost portfolio of investments that are
19 reasonably available.

20 NEW SECTION. **Sec. 7.** (1) Each electric utility must provide to
21 the department, in the case of a consumer-owned utility, or to the
22 commission, in the case of an investor-owned utility, its greenhouse
23 gas content calculation in conformance with this section. A utility's
24 greenhouse gas content calculation must be based on the fuel sources
25 that it reports and discloses in compliance with chapter 19.29A RCW.
26 An investor-owned utility must also report the information required
27 in this subsection to the department.

28 (2) For unspecified electricity, the utility must use an
29 emissions rate determined, and periodically updated, by the
30 department of ecology by rule. The department of ecology must adopt
31 an emissions rate for unspecified electricity consistent with the
32 emissions rate established for other markets in the western
33 interconnection. If the department of ecology has not adopted an
34 emissions rate for unspecified electricity, the emissions rate that
35 applies for the purposes of this chapter is 0.437 metric tons of
36 carbon dioxide per megawatt-hour of electricity.

37 (3) For the purposes of this act, the fuel mix calculated for the
38 Bonneville power administration may exclude any purchases of electric

1 generation that are not associated with load in the state of
2 Washington.

3 NEW SECTION. **Sec. 8.** By January 1, 2024, and at least every
4 four years thereafter and in compliance with RCW 43.01.036, the
5 department must submit a report to the legislature. The report must
6 include the following:

7 (1) A review of the standards described in sections 3 through 5
8 of this act focused on technologies, forecasts, and existing
9 transmission, and an evaluation of safety, environmental and public
10 safety protection, affordability, and system reliability.

11 (2)(a) An evaluation, produced in consultation with the
12 commission, electric utilities, transmission operators in Washington,
13 the reliability coordinator for electric utilities, any regional
14 planning organization serving electric utilities, public interest and
15 environmental organizations, and the regional entity for the western
16 interconnection identifying the potential benefits, impacts, and
17 risks on system reliability associated with achieving the standards
18 described in sections 4 and 5 of this act. The evaluation must assess
19 whether electric utilities have sufficient electric generation
20 resources to meet forecasted retail electric load in addition to
21 adequate transmission capability to implement sections 3 through 5 of
22 this act without: (i) Violating mandatory and enforceable reliability
23 standards of the North American electric reliability corporation;
24 (ii) violating prudent utility practice for assuring resource
25 adequacy; or (iii) compromising the power quality or integrity of the
26 electricity system. Subject to funding appropriated for this purpose,
27 the department must consult with a national laboratory with expertise
28 in grid reliability, security, and resilience.

29 (b) The evaluation should assess the anticipated financial costs
30 and benefits of investments necessary to correct those deficiencies
31 at the lowest reasonable costs as identified by electric utilities,
32 transmission operators in Washington, the regional entity for the
33 western interconnection, or any regional planning organization
34 serving electric utilities. The assessment of these investments in
35 the report is not deemed to be approval of such investments for rate
36 recovery by any authorizing entity.

37 (3) An evaluation identifying the nature of any anticipated
38 financial costs and benefits to electric utilities, including
39 customer rate impacts and benefits including, but not limited to:

- 1 (a) Greenhouse gas emissions of electric utilities;
- 2 (b) The allocation of risk between customers and electric
3 utilities;
- 4 (c) The allocation of financial costs among electric utilities in
5 the state and whether retail electric customers are equitably bearing
6 the financial costs of implementing sections 3 through 5 of this act;
- 7 (d) The timing of cost recovery for electricity generated by
8 nonemitting electric generation or renewable resources;
- 9 (e) The resource procurement process of electric utilities; and
- 10 (f) The barriers to, and benefits of, implementing sections 4 and
11 5 of this act.
- 12 (4) An evaluation of new or emerging technologies that could be
13 considered to be a renewable resource.
- 14 (5) An assessment of the impacts of sections 3 through 5 of this
15 act on middle-income families, small businesses, and manufacturers in
16 Washington.

17 NEW SECTION. **Sec. 9.** (1) (a) An electric utility or an affected
18 market customer that fails to meet the standards established under
19 sections 3(1) and 4(1) of this act must pay an administrative penalty
20 to the state of Washington in the amount of one hundred dollars,
21 times the following multipliers, for each megawatt-hour of electric
22 generation used to meet load that is not electricity from a renewable
23 resource or nonemitting electric generation:

- 24 (i) 1.5 for coal-fired resources;
- 25 (ii) 0.84 for gas-fired peaking power plants; and
- 26 (iii) 0.60 for gas-fired combined-cycle power plants.

27 (b) Beginning in 2027, this penalty must be adjusted on a
28 biennial basis according to the rate of change of the inflation
29 indicator, gross domestic product implicit price deflator, as
30 published by the bureau of economic analysis of the United States
31 department of commerce or its successor. Beginning in 2040, the
32 commission may by rule increase this penalty for investor-owned
33 utilities if the commission determines that doing so will accelerate
34 utilities' compliance with the standards established under this
35 chapter and that doing so is in the public interest.

36 (2) Consistent with the requirements of section 4(1)(b) of this
37 act, a utility may opt to make a payment in the amount of the
38 administrative penalty as an alternative compliance payment, without
39 incurring a penalty for noncompliance.

1 (3) (a) Upon its own motion or at the request of an investor-owned
2 utility, and after a hearing, the commission may issue an order
3 relieving the utility of its administrative penalty obligation under
4 subsection (1) of this section if it finds that:

5 (i) After taking all reasonable measures, the investor-owned
6 utility's compliance with this chapter is likely to result in
7 conflicts with or compromises to its obligation to comply with the
8 mandatory and enforceable reliability standards of the North American
9 electric reliability corporation, violate prudent utility practice
10 for assuring resource adequacy, or compromise the power quality or
11 integrity of its system; or

12 (ii) The investor-owned utility is unable to comply with the
13 standards established in section 3(1) or 4(1) of this act due to
14 reasons beyond the reasonable control of the investor-owned utility,
15 as set forth in subsection (6) of this section.

16 (b) If the commission issues an order pursuant to (a) of this
17 subsection that relieves an investor-owned utility of its
18 administrative penalty obligation under subsection (1) of this
19 section, the commission may issue an order:

20 (i) Temporarily exempting the investor-owned utility from the
21 requirements of section 4(1) of this act for an amount of time
22 sufficient to allow the investor-owned utility to achieve full
23 compliance with the standard;

24 (ii) Directing the investor-owned utility to file a progress
25 report to the commission on achieving full compliance with the
26 standard within six months after issuing the order, or within an
27 amount of time determined to be reasonable by the commission; and

28 (iii) Directing the investor-owned utility to take specific
29 actions to achieve full compliance with the requirements of this
30 chapter.

31 (c) An investor-owned utility may request an extension of a
32 temporary exemption granted under this section. An investor-owned
33 utility that requests an extension must request an update to the
34 order issued by the commission under (b) of this subsection.

35 (4) Subsection (3) of this section does not permanently relieve
36 an investor-owned utility of its obligation to comply with the
37 requirements of this chapter.

38 (5) (a) The governing body of a consumer-owned utility may
39 authorize a temporary exemption from the standard established under
40 section 4(1) of this act, for an amount of time sufficient to allow

1 the consumer-owned utility to achieve full compliance with the
2 standard, if the governing body finds that:

3 (i) The consumer-owned utility's compliance with the standard is
4 likely to: Result in conflicts with or compromises to its obligation
5 to comply with the mandatory and enforceable reliability standards of
6 the North American electric reliability corporation; violate prudent
7 utility practice for assuring resource adequacy; or compromise the
8 power quality or integrity of its system; or

9 (ii) The consumer-owned utility is unable to comply with the
10 standard due to reasons beyond the reasonable control of the utility,
11 as set forth in subsection (6) of this section; and

12 (iii) The consumer-owned utility has provided to the department a
13 plan demonstrating how it plans to achieve full compliance with the
14 standard, consistent with the findings of the report submitted to the
15 legislature under section 8 of this act.

16 (b) Upon request by the governing body of a consumer-owned
17 utility, a consumer-owned utility must be relieved of its
18 administrative penalty obligation under subsection (1) of this
19 section if the auditor issues a finding that:

20 (i) The governing body of the consumer-owned utility has properly
21 issued a temporary exemption under (a) of this subsection for a
22 period of time not to exceed six months; and

23 (ii) The governing body of the consumer-owned utility has
24 submitted to the department a plan to take specific actions to
25 achieve full compliance with the standard, consistent with the
26 findings of the report submitted to the legislature under section 8
27 of this act.

28 (c) Upon issuance of a finding by the auditor, the consumer-owned
29 utility must submit a progress report to the department on achieving
30 full compliance with the standard within the term authorized in the
31 temporary exemption.

32 (d) A consumer-owned utility may request an extension of a
33 temporary exemption granted under this subsection, subject to the
34 same requirements as provided in (a) through (c) of this subsection.

35 (e) The attorney general may bring a civil action in the name of
36 the state for any appropriate civil remedy including, but not limited
37 to, injunctive relief, penalties, costs, and attorneys' fees, to
38 enforce compliance with this chapter:

1 (i) Upon the failure of the governing body of a consumer-owned
2 utility to comply with the conditions of a temporary exemption found
3 by the auditor to be properly adopted or extended; or

4 (ii) Upon failure of the governing body of a consumer-owned
5 utility to comply with a finding by the auditor that a temporary
6 exemption is not properly granted.

7 (f) This subsection does not permanently relieve a consumer-owned
8 utility of its obligation to comply with the requirements of this
9 chapter.

10 (6) To the extent an event or circumstance cannot be reasonably
11 foreseen and ameliorated, such events or circumstances beyond the
12 reasonable control of an electric utility may include but are not
13 limited to:

14 (a) Weather-related damage;

15 (b) Natural disasters;

16 (c) Mechanical or resource failure;

17 (d) Failure of a third party to meet contractual obligations to
18 the electric utility;

19 (e) Actions of governmental authorities that adversely affect the
20 generation, transmission, or distribution of nonemitting electric
21 generation or renewable resources owned or under contract to an
22 electric utility, including condemnation actions by municipal
23 electric utilities, public utility districts, or irrigation districts
24 that adversely affect an investor-owned utility's ability to meet the
25 standard established in sections 3(1) and 4(1) of this act;

26 (f) Inability to acquire sufficient transmission to transmit
27 electricity from nonemitting electric generation or renewable
28 resources to load; and

29 (g) Substantial limitations, restrictions, or prohibitions on
30 nonemitting electric generation or renewable resources.

31 (7) An electric utility must notify its retail electric customers
32 in published form within three months of paying the administrative
33 penalty established under subsection (1) of this section. An electric
34 utility is not required to notify its retail electric customers when
35 making a payment in the amount of the administrative penalty as an
36 alternative compliance payment consistent with the requirements of
37 section 4(1)(b) of this act.

38 (8) Moneys collected under this section must be deposited into
39 the low-income weatherization and structural rehabilitation
40 assistance account created in RCW 70.164.030.

1 (9) For an investor-owned utility, the commission must determine
2 compliance with the requirements of this chapter.

3 (10) For consumer-owned utilities, the auditor is responsible for
4 auditing compliance with this chapter and rules adopted under this
5 chapter that apply to those utilities and the attorney general is
6 responsible for enforcing that compliance.

7 (11) If the report submitted under section 8 of this act
8 demonstrates adverse system reliability impacts from the
9 implementation of sections 4 and 5 of this act, the governor,
10 consistent with the emergency powers under RCW 43.21G.040, may
11 suspend or delay implementation of this chapter, or exempt an
12 electric utility from paying the administrative penalty under this
13 section, until system reliability impacts can be addressed. Adverse
14 system reliability impacts may include, but are not limited to, the
15 inability of electric utilities or transmission operators to meet
16 reliability standards mandated by federal or state law and required
17 by prudent utility practices.

18 (12) Notwithstanding RCW 54.16.020, the fair market value
19 compensation for an asset that is condemned by a municipal electric
20 utility, public utility district, or irrigation district and that is
21 either demonstrated in an electric utility's clean energy action plan
22 or clean energy implementation plan to be used or acquired after the
23 effective date of this section to meet the requirements of sections 4
24 and 5 of this act, or an asset that generates electricity from
25 renewable resources or nonemitting electric generation, must include
26 but not be limited to a replacement value approach. Additionally, the
27 electric utility may seek, and the court may award, damages
28 attributable to the severance, separation, replacement, or relocation
29 of utility assets. The trier of fact may also consider other damages,
30 as well as offsetting benefits, that it finds just and equitable.

31 (13) An entity that establishes or extends service to the
32 premises of a customer who is being served by an electric utility or
33 was served by an electric utility prior to the effective date of this
34 section must serve those premises in a manner that complies with the
35 requirements of this act and with chapter 19.285 RCW, if applicable.
36 An electric utility or other entity that fails to comply with the
37 requirements of this subsection must pay the administrative penalty
38 under subsection (1) of this section for each megawatt-hour of
39 electric generation used to serve load that does not meet the terms
40 of this subsection.

1 NEW SECTION. **Sec. 10.** (1) It is the intent of this chapter that
2 the commission and department adopt rules to streamline the
3 implementation of this act with chapter 19.285 RCW to simplify
4 compliance and avoid duplicative processes. It is the intent of the
5 legislature that the commission and the department coordinate in
6 developing rules related to process, timelines, and documentation
7 that are necessary for the implementation of this chapter.

8 (2) The commission may adopt rules to ensure the proper
9 implementation and enforcement of this chapter as it applies to
10 investor-owned utilities.

11 (3) The department may adopt rules to ensure the proper
12 implementation and enforcement of this chapter as it applies to
13 consumer-owned utilities. Nothing in this subsection may be construed
14 to restrict the rate-making authority of the governing body of a
15 consumer-owned utility as otherwise provided by law.

16 (4) The department must adopt rules establishing reporting
17 requirements for electric utilities to demonstrate compliance with
18 this chapter. The requirements must, to the extent practicable, be
19 consistent with the disclosures required under chapter 19.29A RCW.

20 (5) An investor-owned utility must also report all information
21 required in subsection (4) of this section to the commission.

22 (6) An electric utility must also make reports required in this
23 section available to its retail electric customers.

24 (7) The department of ecology must adopt rules, in consultation
25 with the commission and the department of commerce, to establish
26 requirements for energy transformation project investments including,
27 but not limited to, verification procedures, reporting standards, and
28 other logistical issues as necessary.

29 (8) The department must adopt rules providing for the measuring
30 and tracking of thermal renewable energy credits that may be used for
31 compliance under section 4 of this act.

32 (9) Pursuant to the administrative procedure act, chapter 34.05
33 RCW, rules needed for the implementation of this chapter must be
34 adopted by January 1, 2021, unless specified otherwise elsewhere in
35 this chapter. These rules may be revised as needed to carry out the
36 intent and purposes of this chapter.

37 NEW SECTION. **Sec. 11.** The requirements of sections 3 through 9
38 of this act do not replace or modify the requirements established
39 under chapter 19.285 RCW. All utility activities to comply with the

1 requirements established under chapter 19.285 RCW also qualify for
2 compliance with the requirements contained in this chapter, insofar
3 as those activities meet the requirements of this act.

4 NEW SECTION. **Sec. 12.** (1) It is the intent of the legislature
5 to demonstrate progress toward making energy assistance funds
6 available to low-income households consistent with the policies
7 identified in this section.

8 (2) An electric utility must make programs and funding available
9 for energy assistance to low-income households by July 31, 2021. Each
10 utility must demonstrate progress in providing energy assistance
11 pursuant to the assessment and plans in subsection (4) of this
12 section. To the extent practicable, priority must be given to low-
13 income households with a higher energy burden.

14 (3) Beginning July 31, 2020, the department must collect and
15 aggregate data estimating the energy burden and energy assistance
16 need and reported energy assistance for each electric utility, in
17 order to improve agency and utility efforts to serve low-income
18 households with energy assistance. The department must update the
19 aggregated data on a biennial basis, make it publicly accessible on
20 its internet web site and, to the extent practicable, include
21 geographic attributes.

22 (a) The aggregated data published by the department must include,
23 but is not limited to:

24 (i) The estimated number and demographic characteristics of
25 households served by energy assistance for each utility and the
26 dollar value of the assistance;

27 (ii) The estimated level of energy burden and energy assistance
28 need among customers served, accounting for household income and
29 other drivers of energy burden;

30 (iii) Housing characteristics including housing type, home
31 vintage, and fuel types; and

32 (iv) Energy efficiency potential.

33 (b) Each utility must disclose information to the department for
34 use under this subsection, including:

35 (i) The amount and type of energy assistance and the number and
36 type of households, if applicable, served for programs administered
37 by the utility;

38 (ii) The amount of money passed through to third parties that
39 administer energy assistance programs; and

1 (iii) Subject to availability, any other information related to
2 the utility's low-income assistance programs that is requested by the
3 department.

4 (c) The information required by (b) of this subsection must be
5 from the electric utility's most recent completed budget period and
6 in a form, timeline, and manner as prescribed by the department.

7 (4)(a) In addition to the requirements under subsection (3) of
8 this section, each electric utility must submit biennially to the
9 department an assessment of:

10 (i) The programs and mechanisms used by the utility to reduce
11 energy burden and the effectiveness of those programs and mechanisms
12 in both short-term and sustained energy burden reductions;

13 (ii) The outreach strategies used to encourage participation of
14 eligible households, including consultation with community-based
15 organizations and Indian tribes as appropriate, and comprehensive
16 enrollment campaigns that are linguistically and culturally
17 appropriate to the customers they serve in vulnerable populations;
18 and

19 (iii) A cumulative assessment of previous funding levels for
20 energy assistance compared to the funding levels needed to meet: (A)
21 Sixty percent of the current energy assistance need, or increasing
22 energy assistance by fifteen percent over the amount provided in
23 2018, whichever is greater, by 2030; and (B) ninety percent of the
24 current energy assistance need by 2050.

25 (b) The assessment required in (a) of this subsection must
26 include a plan to improve the effectiveness of the assessed
27 mechanisms and strategies toward meeting the energy assistance need.

28 (5) A consumer-owned utility may enter into an agreement with a
29 public university, community-based organization, or joint operating
30 agency organized under chapter 43.52 RCW to aggregate the disclosures
31 required in this section and submit the assessment required in
32 subsections (3) and (4) of this section.

33 (6)(a) The department must submit a biennial report to the
34 legislature that:

35 (i) Aggregates information into a statewide summary of energy
36 assistance programs, energy burden, and energy assistance need;

37 (ii) Identifies and quantifies current expenditures on low-income
38 energy assistance; and

39 (iii) Evaluates the effectiveness of additional optimal
40 mechanisms for energy assistance including, but not limited to,

1 customer rates, a low-income specific discount, system benefits
2 charges, and public and private funds.

3 (b) The department must also assess mechanisms to prioritize
4 energy assistance towards low-income households with a higher energy
5 burden.

6 (7) Nothing in this section may be construed to restrict the
7 rate-making authority of the commission or the governing body of a
8 consumer-owned utility as otherwise provided by law.

9 NEW SECTION. **Sec. 13.** (1) The department and the commission
10 must convene a stakeholder work group to examine the:

11 (a) Efficient and consistent integration of this act and
12 transactions with carbon and electricity markets outside the state;
13 and

14 (b) Compatibility of the requirements under this act relative to
15 a linked cap-and-trade program.

16 (2) To assist in its examination of the issues identified in this
17 section, as well as any other issues pertinent to its review, the
18 work group must, at a minimum, consist of electric utilities, gas
19 companies, the Bonneville power administration, public interest and
20 environmental organizations, and other agencies.

21 (3) The department and the commission must adopt rules by June
22 30, 2022, defining requirements, including appropriate specification,
23 verification, and reporting requirements, for the following: (a)
24 Retail electric load met with market purchases and the western energy
25 imbalance market or other centralized market administered by a market
26 operator for the purposes of sections 3 through 5 of this act; and
27 (b) to address the prohibition on double counting of nonpower
28 attributes under section 4(1) of this act that could occur under
29 other programs. With respect to purchases from the western energy
30 imbalance market or other centralized market, the department and the
31 commission must consult with the market operator and market
32 participants to consider options that support the objectives of this
33 chapter and the efficient dispatch of the generation resources
34 dispatched by those markets.

35 **Sec. 14.** RCW 19.280.030 and 2015 3rd sp.s. c 19 s 9 are each
36 amended to read as follows:

37 Each electric utility must develop a plan consistent with this
38 section.

1 (1) Utilities with more than twenty-five thousand customers that
2 are not full requirements customers (~~shall~~) must develop or update
3 an integrated resource plan by September 1, 2008. At a minimum,
4 progress reports reflecting changing conditions and the progress of
5 the integrated resource plan must be produced every two years
6 thereafter. An updated integrated resource plan must be developed at
7 least every four years subsequent to the 2008 integrated resource
8 plan. The integrated resource plan, at a minimum, must include:

9 (a) A range of forecasts, for at least the next ten years or
10 longer, of projected customer demand which takes into account
11 econometric data and customer usage;

12 (b) An assessment of commercially available conservation and
13 efficiency resources, as informed, as applicable, by the assessment
14 for conservation potential under RCW 19.285.040 for the planning
15 horizon consistent with (a) of this subsection. Such assessment may
16 include, as appropriate, opportunities for development of combined
17 heat and power as an energy and capacity resource, demand response
18 and load management programs, and currently employed and new policies
19 and programs needed to obtain the conservation and efficiency
20 resources;

21 (c) An assessment of commercially available, utility scale
22 renewable and nonrenewable generating technologies including a
23 comparison of the benefits and risks of purchasing power or building
24 new resources;

25 (d) A comparative evaluation of renewable and nonrenewable
26 generating resources, including transmission and distribution
27 delivery costs, and conservation and efficiency resources using
28 "lowest reasonable cost" as a criterion;

29 (e) An assessment of methods, commercially available
30 technologies, or facilities for integrating renewable resources,
31 including but not limited to battery storage and pumped storage, and
32 addressing overgeneration events, if applicable to the utility's
33 resource portfolio;

34 (f) An assessment and ten-year forecast of the availability of
35 regional generation and transmission capacity on which the utility
36 may rely to provide and deliver electricity to its customers;

37 (g) A determination of resource adequacy metrics for the resource
38 plan consistent with the forecasts;

1 (h) A forecast of distributed energy resources that may be
2 installed by the utility's customers and an assessment of their
3 effect on the utility's load and operations;

4 (i) An identification of an appropriate resource adequacy
5 requirement and measurement metric consistent with prudent utility
6 practice in implementing sections 3 through 5 of this act;

7 (j) The integration of the demand forecasts (~~and~~), resource
8 evaluations, and resource adequacy requirement into a long-range
9 assessment describing the mix of supply side generating resources and
10 conservation and efficiency resources that will meet current and
11 projected needs, including mitigating overgeneration events and
12 implementing sections 3 through 5 of this act, at the lowest
13 reasonable cost and risk to the utility and its (~~ratepayers~~)
14 customers, while maintaining and protecting the safety, reliable
15 operation, and balancing of its electric system; (~~and~~

16 ~~g~~)) (k) An assessment, informed by the cumulative impact
17 analysis conducted under section 24 of this act, of: Energy and
18 nonenergy benefits and reductions of burdens to vulnerable
19 populations and highly impacted communities; long-term and short-term
20 public health and environmental benefits, costs, and risks; and
21 energy security and risk; and

22 (l) A (~~short-term plan identifying~~) ten-year clean energy
23 action plan for implementing sections 3 through 5 of this act at the
24 lowest reasonable cost, and at an acceptable resource adequacy
25 standard, that identifies the specific actions to be taken by the
26 utility consistent with the long-range integrated resource plan.

27 (2) For an investor-owned utility, the clean energy action plan
28 must: (a) Identify and be informed by the utility's ten-year cost-
29 effective conservation potential assessment as determined under RCW
30 19.285.040, if applicable; (b) establish a resource adequacy
31 requirement; (c) identify the potential cost-effective demand
32 response and load management programs that may be acquired; (d)
33 identify renewable resources, nonemitting electric generation, and
34 distributed energy resources that may be acquired and evaluate how
35 each identified resource may be expected to contribute to meeting the
36 utility's resource adequacy requirement; (e) identify any need to
37 develop new, or expand or upgrade existing, bulk transmission and
38 distribution facilities; and (f) identify the nature and possible
39 extent to which the utility may need to rely on alternative
40 compliance options under section 4(1)(b) of this act, if appropriate.

1 (3) (a) An electric utility shall consider the social cost of
2 greenhouse gas emissions, as determined by the commission for
3 investor-owned utilities pursuant to section 15 of this act and the
4 department for consumer-owned utilities, when developing integrated
5 resource plans and clean energy action plans. An electric utility
6 must incorporate the social cost of greenhouse gas emissions as a
7 cost adder when:

8 (i) Evaluating and selecting conservation policies, programs, and
9 targets;

10 (ii) Developing integrated resource plans and clean energy action
11 plans; and

12 (iii) Evaluating and selecting intermediate term and long-term
13 resource options.

14 (b) For the purposes of this subsection (3): (i) Gas consisting
15 largely of methane and other hydrocarbons derived from the
16 decomposition of organic material in landfills, wastewater treatment
17 facilities, and anaerobic digesters must be considered a nonemitting
18 resource; and (ii) qualified biomass energy must be considered a
19 nonemitting resource.

20 (4) To facilitate broad, equitable, and efficient implementation
21 of this act, a consumer-owned energy utility may enter into an
22 agreement with a joint operating agency organized under chapter 43.52
23 RCW or other nonprofit organization to develop and implement a joint
24 clean energy action plan in collaboration with other utilities.

25 (5) All other utilities may elect to develop a full integrated
26 resource plan as set forth in subsection (1) of this section or, at a
27 minimum, shall develop a resource plan that:

28 (a) Estimates loads for the next five and ten years;

29 (b) Enumerates the resources that will be maintained and/or
30 acquired to serve those loads; (~~and~~)

31 (c) Explains why the resources in (b) of this subsection were
32 chosen and, if the resources chosen are not: (i) Renewable resources;
33 (ii) methods, commercially available technologies, or facilities for
34 integrating renewable resources, including addressing any
35 overgeneration event; or (iii) conservation and efficiency resources,
36 why such a decision was made; and

37 (d) By December 31, 2020, and in every resource plan thereafter,
38 identifies how the utility plans over a ten-year period to implement
39 sections 4 and 5 of this act.

1 ~~((3))~~ (6) Assessments for demand side resources included in an
2 integrated resource plan may include combined heat and power systems
3 as one of the measures in a conservation supply curve. The value of
4 recoverable waste heat resulting from combined heat and power must be
5 reflected in analyses of cost-effectiveness under this subsection.

6 ~~((4))~~ (7) An electric utility that is required to develop a
7 resource plan under this section must complete its initial plan by
8 September 1, 2008.

9 ~~((5) Resource)~~ (8) Plans developed under this section must be
10 updated on a regular basis, on intervals approved by the commission
11 or the department, or at a minimum on intervals of two years.

12 ~~((6))~~ (9) Plans shall not be a basis to bring legal action
13 against electric utilities.

14 ~~((7))~~ (10)(a) To maximize transparency, the commission, for
15 investor-owned utilities, or the governing body, for consumer-owned
16 utilities, may require an electric utility to make the utility's data
17 input files available in a native format. Each electric utility shall
18 publish its final plan either as part of an annual report or as a
19 separate document available to the public. The report may be in an
20 electronic form.

21 (b) Nothing in this subsection limits the protection of records
22 containing commercial information under RCW 80.04.095.

23 (11) By December 31, 2021, the department and the commission must
24 adopt rules establishing the requirements for incorporating the
25 cumulative impact analysis developed under section 24 of this act
26 into the criteria for developing clean energy action plans under this
27 section.

28 NEW SECTION. Sec. 15. A new section is added to chapter 80.28
29 RCW to read as follows:

30 For the purposes of this act, the cost of greenhouse gas
31 emissions resulting from the generation of electricity, including the
32 effect of emissions, is equal to the cost per metric ton of carbon
33 dioxide equivalent emissions, using the two and one-half percent
34 discount rate, listed in table 2, technical support document:
35 Technical update of the social cost of carbon for regulatory impact
36 analysis under Executive Order No. 12866, published by the
37 interagency working group on social cost of greenhouse gases of the
38 United States government, August 2016. The commission must adjust the
39 costs established in this section to reflect the effect of inflation.

1 **Sec. 16.** RCW 80.84.010 and 2016 c 220 s 1 are each amended to
2 read as follows:

3 The definitions in this section apply throughout this chapter
4 unless the context clearly requires otherwise.

5 (1) "Eligible coal plant" means a coal-fired electric generation
6 facility that: (a) ~~((Had two or fewer generating units as of January~~
7 ~~1, 1980, and four generating units as of January 1, 2016; (b))~~ Is
8 owned in whole or in part by more than one electrical company as of
9 January 1, 2016; and ~~((e))~~ (b) provides, as a portion of the load
10 served by the coal-fired electric generation facility, electricity
11 paid for in rates by customers in the state of Washington.

12 (2) "Eligible coal unit" means any generating unit of an eligible
13 coal plant.

14 NEW SECTION. **Sec. 17.** This section is the tax preference
15 performance statement for the tax preferences contained in sections
16 18 and 19, chapter . . ., Laws of 2019 (sections 18 and 19 of this
17 act). This performance statement is only intended to be used for
18 subsequent evaluation of the tax preference. It is not intended to
19 create a private right of action by any party or be used to determine
20 eligibility for preferential tax treatment.

21 (1) The legislature categorizes this tax preference as one
22 intended to induce certain designated behavior by taxpayers, as
23 indicated in RCW 82.32.808(2) (a).

24 (2) It is the legislature's specific public policy objective to
25 reduce the amount of carbon dioxide emissions in Washington. It is
26 the legislature's intent to extend the expiration date of and expand
27 the existing sales and use tax exemption for machinery and equipment
28 used directly in generating certain types of alternative energy, in
29 order to reduce the price charged to customers for that machinery and
30 equipment, thereby inducing some customers to buy machinery and
31 equipment for alternative energy when they might not otherwise,
32 thereby displacing electricity from fossil-fueled generating
33 resources, thereby reducing the amount of carbon dioxide emissions in
34 Washington. It is also the intent of the legislature to maximize cost
35 savings associated with clean energy construction for Washington
36 electric customers by encouraging development of these resources in
37 time for projects to benefit from both this incentive and expiring
38 federal incentives.

1 (3) It is also the legislature's specific public policy objective
2 to provide an incentive for more of the projects that meet the
3 objectives of subsection (2) of this section to be constructed with
4 high labor standards, including family level wages and providing
5 benefits including health care and pensions, as well as maximizing
6 access to economic benefits from such projects for local workers and
7 diverse businesses.

8 (4) The joint legislative audit and review committee is not
9 required to perform a tax preference review under chapter 43.136 RCW
10 for the tax preferences contained in sections 18 and 19,
11 chapter . . ., Laws of 2019 (sections 18 and 19 of this act) and it
12 is the intent of the legislature to allow the tax preferences to
13 expire upon their scheduled expiration dates.

14 **Sec. 18.** RCW 82.08.962 and 2018 c 164 s 5 are each amended to
15 read as follows:

16 (1) (a) (~~Except as provided in RCW 82.08.963, purchasers who have~~
17 ~~paid~~) Subject to the requirements of this section, the tax imposed
18 by RCW 82.08.020 (~~(a)~~) does not apply to sales of machinery and
19 equipment used directly in generating electricity using fuel cells,
20 wind, sun, biomass energy, tidal or wave energy, geothermal
21 resources, or technology that converts otherwise lost energy from
22 exhaust, as the principal source of power, or to sales of or charges
23 made for labor and services rendered in respect to installing such
24 machinery and equipment, (~~(are eligible for an exemption as provided~~
25 ~~in this section,~~) but only if the purchaser develops with such
26 machinery, equipment, and labor a facility capable of generating not
27 less than one thousand watts AC of electricity. Except as otherwise
28 provided in this section, the purchaser must pay the state and local
29 sales tax on such sales and apply to the department for a remittance
30 of the tax paid.

31 (b) Beginning on July 1, 2011, through (~~January 1, 2020~~)
32 December 31, 2019, the amount of the exemption under this subsection
33 (1)(b) is equal to seventy-five percent of the state and local sales
34 tax paid. The purchaser is eligible for an exemption under this
35 subsection (1)(b) in the form of a remittance.

36 (c) Beginning January 1, 2020, through December 31, 2029, the
37 purchaser is entitled to an exemption, in the form of a remittance,
38 under this subsection (1)(c) in an amount equal to:

39 (i) Fifty percent of the state and local sales tax paid, if:

1 (A) The exempt purchase is for machinery and equipment or labor
2 and services rendered in respect to installing such machinery and
3 equipment in (a) of this subsection, excluding qualified purchases
4 under subsection (c)(i)(B) of this subsection, and the department of
5 labor and industries certifies that the project includes: Procurement
6 from and contracts with women, minority, or veteran-owned businesses;
7 procurement from and contracts with entities that have a history of
8 complying with federal and state wage and hour laws and regulations;
9 apprenticeship utilization; and preferred entry for workers living in
10 the area where the project is being constructed. In the event that a
11 project is built without one or more of these standards, and a
12 project developer or its designated principal contractor demonstrates
13 that it has made all good faith efforts to meet the standards but was
14 unable to comply due to lack of availability of qualified businesses
15 or local hires, the department of labor and industries may certify
16 that the developer complied with that standard; or

17 (B) The exempt purchase is for machinery and equipment that is
18 used directly in the generation of electricity by a solar energy
19 system capable of generating more than one hundred kilowatts AC but
20 no more than five hundred kilowatts AC of electricity, and labor and
21 services rendered in respect to installing such machinery and
22 equipment, and the department of labor and industries certifies that
23 the project has met the requirements of (c)(i)(A) of this subsection,
24 and the purchaser provides the following documentation to the
25 department as part of the application for a remittance:

26 (I) A copy of the contractor's certificate of registration in
27 compliance with chapter 18.27 RCW;

28 (II) The contractor's current state unified business identifier
29 number;

30 (III) A copy of the contractor's proof of industrial insurance
31 coverage for the contractor's employees working in Washington as
32 required in Title 51 RCW; employment security department number as
33 required in Title 50 RCW; and a state excise tax registration number
34 as required in Title 82 RCW; and

35 (IV) Documentation of the contractor's history of compliance with
36 federal and state wage and hour laws and regulations, consistent with
37 (e)(ii)(D) of this subsection;

38 (ii) Seventy-five percent of the state and local sales tax paid,
39 if the department of labor and industries certifies that the project
40 complies with (c)(i)(A) and (B) of this subsection and compensates

1 workers at prevailing wage rates determined by local collective
2 bargaining as determined by the department of labor and industries.
3 This subsection (1)(c)(ii) does not apply with respect to solar
4 energy systems described in (c)(i)(B) of this subsection; or

5 (iii) One hundred percent of the state and local sales tax paid,
6 if the department of labor and industries certifies that the project
7 is developed under a community workforce agreement or project labor
8 agreement. This subsection (1)(c)(iii) does not apply with respect to
9 solar energy systems described in (c)(i)(B) of this subsection.

10 (d) In order to qualify for the remittance under (c) of this
11 subsection, installation of the qualifying machinery and equipment
12 must commence no earlier than January 1, 2020, and be completed by
13 December 31, 2029.

14 (e) Beginning July 1, 2019, and through December 31, 2029, the
15 purchaser is entitled to an exemption under this subsection (1)(e) in
16 an amount equal to one hundred percent of the state and local sales
17 tax due on:

18 (i) Machinery and equipment that is used directly in the
19 generation of electricity by a solar energy system that is capable of
20 generating no more than one hundred kilowatts AC of electricity; or

21 (ii) Labor and services rendered in respect to installing
22 machinery and equipment exempt under (e)(i) of this subsection, and
23 the seller meets the following requirements at the time of the sale
24 for which the exemption is claimed:

25 (A) Has obtained a certificate of registration in compliance with
26 chapter 18.27 RCW;

27 (B) Has obtained a current state unified business identifier
28 number;

29 (C) Possesses proof of industrial insurance coverage for the
30 contractor's employees working in Washington as required in Title 51
31 RCW; employment security department number as required in Title 50
32 RCW; and a state excise tax registration number as required in Title
33 82 RCW; and

34 (D) Has had no findings of violation of federal or state wage and
35 hour laws and regulations in a final and binding order by an
36 administrative agency or court of competent jurisdiction in the past
37 twenty-four months.

38 (f) Purchasers claiming an exemption under (e) of this subsection
39 must provide the seller with an exemption certificate in a form and
40 manner prescribed by the department.

1 (g) In order to qualify for the exemption under (e)(ii) of this
2 subsection, installation of the qualifying machinery and equipment
3 must commence no earlier than July 1, 2019, and be completed by
4 December 31, 2029.

5 (2)(a) The department of labor and industries must adopt
6 emergency and permanent rules to:

7 (i) Define and set minimum requirements for all labor standards
8 identified in subsection (1)(c) of this section; and

9 (ii) Set requirements for all good faith efforts under subsection
10 (1)(c)(i) and (ii) of this section, as well as documentation
11 requirements and a certification process. Requirements for all good
12 faith efforts must be designed to maximize the likelihood that the
13 project is completed with said standards and could include: Proactive
14 outreach to firms that are women, minority, and veteran-owned
15 businesses; advertising in local community publications and
16 publications appropriate to identified firms; participating in
17 community job fairs, conferences, and trade shows; and other
18 measures. The certification process and timeline must be designed to
19 prevent undue delay to project development.

20 (b) Emergency rules must be adopted by December 1, 2019, and take
21 effect January 1, 2020.

22 (3) For purposes of this section and RCW 82.12.962, the following
23 definitions apply:

24 (a) "Biomass energy" includes: (i) By-products of pulping and
25 wood manufacturing process; (ii) animal waste; (iii) solid organic
26 fuels from wood; (iv) forest or field residues; (v) wooden demolition
27 or construction debris; (vi) food waste; (vii) liquors derived from
28 algae and other sources; (viii) dedicated energy crops; (ix)
29 biosolids; and (x) yard waste. "Biomass energy" does not include wood
30 pieces that have been treated with chemical preservatives such as
31 creosote, pentachlorophenol, or copper-chrome-arsenic; wood from old
32 growth forests; or municipal solid waste.

33 (b) "Fuel cell" means an electrochemical reaction that generates
34 electricity by combining atoms of hydrogen and oxygen in the presence
35 of a catalyst.

36 (c)(i) "Machinery and equipment" means fixtures, devices, and
37 support facilities that are integral and necessary to the generation
38 of electricity using fuel cells, wind, sun, biomass energy, tidal or
39 wave energy, geothermal resources, or technology that converts
40 otherwise lost energy from exhaust.

1 (ii) "Machinery and equipment" does not include: (A) Hand-powered
2 tools; (B) property with a useful life of less than one year; (C)
3 repair parts required to restore machinery and equipment to normal
4 working order; (D) replacement parts that do not increase
5 productivity, improve efficiency, or extend the useful life of
6 machinery and equipment; (E) buildings; or (F) building fixtures that
7 are not integral and necessary to the generation of electricity that
8 are permanently affixed to and become a physical part of a building.

9 ~~((3))~~ (d) "Project labor agreement" and "community workforce
10 agreement" means a prehire collective bargaining agreement with one
11 or more labor organizations that establishes the terms and conditions
12 of employment for a specific construction project and is an agreement
13 described in 29 U.S.C. Sec. 158(f).

14 (4)(a) Machinery and equipment is "used directly" in generating
15 electricity by wind energy, solar energy, biomass energy, tidal or
16 wave energy, geothermal resources, or technology that converts
17 otherwise lost energy from exhaust if it provides any part of the
18 process that captures the energy of the wind, sun, biomass energy,
19 tidal or wave energy, geothermal resources, or technology that
20 converts otherwise lost energy from exhaust, converts that energy to
21 electricity, and stores, transforms, or transmits that electricity
22 for entry into or operation in parallel with electric transmission
23 and distribution systems.

24 (b) Machinery and equipment is "used directly" in generating
25 electricity by fuel cells if it provides any part of the process that
26 captures the energy of the fuel, converts that energy to electricity,
27 and stores, transforms, or transmits that electricity for entry into
28 or operation in parallel with electric transmission and distribution
29 systems.

30 ~~((4))~~ (5)(a)(i) A purchaser claiming an exemption in the form
31 of a remittance under subsection (1)(b) or (c) of this section must
32 pay the tax imposed by RCW 82.08.020 and all applicable local sales
33 taxes imposed under the authority of chapters 82.14 and 81.104 RCW.
34 The purchaser may then apply to the department for remittance in a
35 form and manner prescribed by the department. A purchaser may not
36 apply for a remittance under this section more frequently than once
37 per quarter. The purchaser must specify the amount of exempted tax
38 claimed and the qualifying purchases for which the exemption is
39 claimed. The purchaser must retain, in adequate detail, records to
40 enable the department to determine whether the purchaser is entitled

1 to an exemption under this section, including: Invoices; proof of tax
2 paid; and documents describing the machinery and equipment.

3 (ii) The application for remittance must include a copy of the
4 certificate issued for the project by the department of labor and
5 industries as prescribed by rule under subsection (2) of this
6 section.

7 (b) The department must determine eligibility under this section
8 based on the information provided by the purchaser, which is subject
9 to audit verification by the department. The department must on a
10 quarterly basis remit exempted amounts to qualifying purchasers who
11 submitted applications during the previous quarter.

12 ~~((5) The exemption provided by this section expires September~~
13 ~~30, 2017, as it applies to: (a))~~ (6) (a) Except as otherwise provided
14 in (c) of this subsection, from October 1, 2017, through December 31,
15 2019, the exemption provided by this section does not apply to: (i)
16 Machinery and equipment that is used directly in the generation of
17 electricity using solar energy and capable of generating no more than
18 five hundred kilowatts AC of electricity; or ~~((b))~~ (ii) sales of or
19 charges made for labor and services rendered in respect to installing
20 such machinery and equipment.

21 (b) The exemption provided by this section is reinstated for
22 machinery and equipment for solar energy systems capable of
23 generating more than one hundred kilowatts AC but no more than five
24 hundred kilowatts AC of electricity, or sales of or charges made for
25 labor and services rendered in respect to installing such machinery
26 and equipment, if installation of the machinery and equipment
27 commences on or after January 1, 2020.

28 (c) The exemption provided by this section is reinstated for
29 machinery and equipment for solar energy systems capable of
30 generating no more than one hundred kilowatts AC of electricity, or
31 sales of or charges made for labor and services rendered in respect
32 to installing such machinery and equipment, if installation of the
33 machinery and equipment commences on or after July 1, 2019.

34 ~~((6))~~ (7) This section expires January 1, ~~((2020))~~ 2030.

35 **Sec. 19.** RCW 82.12.962 and 2018 c 164 s 7 are each amended to
36 read as follows:

37 (1) (a) ~~((Except as provided in RCW 82.12.963, consumers who have~~
38 ~~paid))~~ Subject to the requirements of this section, the tax imposed
39 by RCW 82.12.020 ~~((on))~~ does not apply to machinery and equipment

1 used directly in generating electricity using fuel cells, wind, sun,
2 biomass energy, tidal or wave energy, geothermal resources, or
3 technology that converts otherwise lost energy from exhaust, or to
4 ~~((sales of or charges made for))~~ labor and services rendered in
5 respect to installing such machinery and equipment, ~~((are eligible
6 for an exemption as provided in this section,))~~ but only if the
7 purchaser develops with such machinery, equipment, and labor a
8 facility capable of generating not less than one thousand watts AC of
9 electricity. Except as otherwise provided in this section, the
10 consumer must pay the state and local use tax on the use of such
11 machinery and equipment and labor and services, and apply to the
12 department for a remittance of the tax paid.

13 (b) Beginning on July 1, 2011, through ~~((January 1, 2020))~~
14 December 31, 2019, the amount of the exemption under this subsection
15 (1) is equal to seventy-five percent of the state and local ~~((sales))~~
16 use tax paid. The consumer is eligible for an exemption under this
17 subsection (1)(b) in the form of a remittance.

18 ~~((+2))~~ (c) Beginning January 1, 2020, through December 31, 2029,
19 the purchaser is entitled to an exemption, in the form of a
20 remittance, under this subsection (1)(c) in an amount equal to:

21 (i) Fifty percent of the state and local use tax paid, if:

22 (A) The exempt purchase is for machinery and equipment or labor
23 and services rendered in respect to installing such machinery and
24 equipment in (a) of this subsection, excluding qualified purchases
25 under (c)(i)(B) of this subsection, and the department of labor and
26 industries certifies that the project includes: Procurement from and
27 contracts with women, minority, or veteran-owned businesses;
28 procurement from and contracts with entities that have a history of
29 complying with federal and state wage and hour laws and regulations;
30 apprenticeship utilization; and preferred entry for workers living in
31 the area where the project is being constructed. In the event that a
32 project is built without one or more of these standards, and a
33 project developer or its designated principal contractor demonstrates
34 that it has made all good faith efforts to meet the standards but was
35 unable to comply due to lack of availability of qualified businesses
36 or local hires, the department of labor and industries may certify
37 that the developer complied with that standard; or

38 (B) The exempt purchase is for machinery and equipment that is
39 used directly in the generation of electricity by a solar energy
40 system capable of generating more than one hundred kilowatts AC but

1 no more than five hundred kilowatts AC of electricity, or labor and
2 services rendered in respect to installing such machinery and
3 equipment, and the department of labor and industries certifies that
4 the project has met the requirements of (c) (i) (A) of this subsection,
5 and the purchaser has provided the following documentation to the
6 department as part of the application for a remittance:

7 (I) A copy of the contractor's certificate of registration in
8 compliance with chapter 18.27 RCW;

9 (II) The contractor's current state unified business identifier
10 number;

11 (III) A copy of the contractor's proof of industrial insurance
12 coverage for the contractor's employees working in Washington as
13 required in Title 51 RCW; employment security department number as
14 required in Title 50 RCW; and a state excise tax registration number
15 as required in Title 82 RCW; and

16 (IV) Documentation of the contractor's history of compliance with
17 federal and state wage and hour laws and regulations, consistent with
18 (e) (ii) (D) of this subsection;

19 (ii) Seventy-five percent of the state and local use tax paid, if
20 the department of labor and industries certifies that the project
21 complies with (c) (i) (A) of this subsection and compensates workers at
22 prevailing wage rates determined by local collective bargaining as
23 determined by the department of labor and industries. This subsection
24 (1) (c) (ii) does not apply with respect to solar energy systems
25 described in (c) (i) (B) of this subsection; or

26 (iii) One hundred percent of the state and local use tax paid, if
27 the department of labor and industries certifies that the project is
28 developed under a community workforce agreement or project labor
29 agreement. This subsection (1) (c) (iii) does not apply with respect to
30 solar energy systems described in (c) (i) (B) of this subsection.

31 (d) In order to qualify for the remittance under (c) of this
32 subsection, installation of the qualifying machinery and equipment
33 must commence no earlier than January 1, 2020, and be completed by
34 December 31, 2029.

35 (e) Beginning July 1, 2019, and through December 31, 2029, the
36 consumer is entitled to an exemption under this subsection (1) (e) in
37 an amount equal to one hundred percent of the state and local use tax
38 due on:

1 (i) Machinery and equipment that is used directly in the
2 generation of electricity by a solar energy system that is capable of
3 generating no more than one hundred kilowatts AC of electricity; or

4 (ii) Labor and services rendered in respect to installing
5 machinery and equipment exempt under (e)(i) of this subsection, and
6 the seller meets the following requirements at the time of the
7 purchase for which the exemption is claimed:

8 (A) Has obtained a certificate of registration in compliance with
9 chapter 18.27 RCW;

10 (B) Has obtained a current state unified business identifier
11 number;

12 (C) Possesses proof of industrial insurance coverage for the
13 contractor's employees working in Washington as required in Title 51
14 RCW; employment security department number as required in Title 50
15 RCW; and a state excise tax registration number as required in Title
16 82 RCW; and

17 (D) Has had no findings of violations of federal or state wage
18 and hour laws and regulations in a final and binding order by an
19 administrative agency or court of competent jurisdiction in the past
20 twenty-four months.

21 (f) In order to qualify for the exemption under (e)(ii) of this
22 subsection, installation of the qualifying machinery and equipment
23 must commence no earlier than July 1, 2019, and be completed by
24 December 31, 2029.

25 (2) The department of labor and industries must initiate an
26 emergency rule making on the effective date of this section to be
27 completed by December 1, 2019, to:

28 (a) Define and set minimum requirements for all labor standards
29 identified in subsection (1)(c) of this section; and

30 (b) Set requirements for all good faith efforts under subsection
31 (1)(c)(i) and (ii) of this section, as well as documentation
32 requirements and a certification process. Requirements for all good
33 faith efforts must be designed to maximize the likelihood that the
34 project is completed with said standards and could include: Proactive
35 outreach to firms that are women, minority, and veteran-owned
36 businesses; advertising in local community publications and
37 publications appropriate to identified firms; participating in
38 community job fairs, conferences, and trade shows; and other
39 measures. The certification process and timeline must be designed to
40 prevent undue delay to project development.

1 (3)(a)(i) A person claiming an exemption in the form of a
2 remittance under subsection (1)(b) and (c) of this section must pay
3 the tax imposed by RCW 82.12.020 and all applicable local use taxes
4 imposed under the authority of chapters 82.14 and 81.104 RCW. The
5 consumer may then apply to the department for remittance in a form
6 and manner prescribed by the department. A consumer may not apply for
7 a remittance under this section more frequently than once per
8 quarter. The consumer must specify the amount of exempted tax claimed
9 and the qualifying purchases or acquisitions for which the exemption
10 is claimed. The consumer must retain, in adequate detail, records to
11 enable the department to determine whether the consumer is entitled
12 to an exemption under this section, including: Invoices; proof of tax
13 paid; and documents describing the machinery and equipment.

14 (ii) The application for remittance must include a copy of the
15 certificate issued for the project by the department of labor and
16 industries under subsection (1) of this section.

17 (b) The department must determine eligibility for remittances
18 under this section based on the information provided by the consumer,
19 which is subject to audit verification by the department. The
20 department must on a quarterly basis remit exempted amounts to
21 qualifying consumers who submitted applications during the previous
22 quarter.

23 ~~((3))~~ (4) Purchases exempt under RCW 82.08.962 are also exempt
24 from the tax imposed under RCW 82.12.020.

25 ~~((4))~~ (5) The definitions in RCW 82.08.962 apply to this
26 section.

27 ~~((5))~~ (6) The exemption provided in subsection (1) of this
28 section does not apply:

29 (a) To machinery and equipment used directly in the generation of
30 electricity using solar energy and capable of generating no more than
31 five hundred kilowatts AC of electricity, or to sales of or charges
32 made for labor and services rendered in respect to installing such
33 machinery and equipment, when first use within this state of such
34 machinery and equipment, or labor and services, occurs after
35 September 30, 2017, and before January 1, 2020, except as otherwise
36 provided in subsection (7) of this section; and

37 (b) To any other machinery and equipment described in subsection
38 (1)(a) of this section, or to sales of or charges made for labor and
39 services rendered in respect to installing such machinery or
40 equipment, when first use within this state of such machinery and

1 equipment, or labor and services, occurs after December 31, ((2019))
2 2029.

3 ((+6)) (7)(a) The exemption provided by this section is
4 reinstated for machinery and equipment for solar energy systems
5 capable of generating more than one hundred kilowatts AC but no more
6 than five hundred kilowatts AC of electricity, or sales of or charges
7 made for labor and services rendered in respect to installing such
8 machinery and equipment, if first use within the state of the
9 machinery and equipment commences on or after January 1, 2020.

10 (b) The exemption provided by this section is reinstated for
11 machinery and equipment for solar energy systems capable of
12 generating no more than one hundred kilowatts AC of electricity, or
13 sales of or charges made for labor and services rendered in respect
14 to installing such machinery and equipment, if first use within the
15 state of the machinery and equipment commences on or after July 1,
16 2019.

17 (8) This section expires January 1, ((2020)) 2030.

18 **Sec. 20.** RCW 80.04.250 and 2011 c 214 s 9 are each amended to
19 read as follows:

20 (1) The provisions of this section are necessary to ensure that
21 the commission has sufficient flexible authority to determine the
22 value of utility property for rate making purposes and to implement
23 the requirements and full intent of this act.

24 (2) The commission has power upon complaint or upon its own
25 motion to ascertain and determine the fair value for rate making
26 purposes of the property of any public service company used and
27 useful for service in this state by or during the rate effective
28 period and shall exercise such power whenever it deems such valuation
29 or determination necessary or proper under any of the provisions of
30 this title. ((In determining what property is used and useful for
31 providing electric, gas, wastewater company services, or water
32 service, the commission may include the reasonable costs of
33 construction work in progress to the extent that the commission finds
34 that inclusion is in the public interest.

35 (+2)) The valuation may include consideration of any property of
36 the public service company acquired or constructed by or during the
37 rate effective period, including the reasonable costs of construction
38 work in progress, to the extent that the commission finds that such

1 an inclusion is in the public interest and will yield fair, just,
2 reasonable, and sufficient rates.

3 (3) The commission may provide changes to rates under this
4 section for up to forty-eight months after the rate effective date
5 using any standard, formula, method, or theory of valuation
6 reasonably calculated to arrive at fair, just, reasonable, and
7 sufficient rates. The commission must establish an appropriate
8 process to identify, review, and approve public service company
9 property that becomes used and useful for service in this state after
10 the rate effective date.

11 (4) The commission has the power to make revaluations of the
12 property of any public service company from time to time.

13 ~~((3))~~ (5) The commission shall, before any hearing is had,
14 notify the complainants and the public service company concerned of
15 the time and place of such hearing by giving at least thirty days'
16 written notice thereof, specifying that at the time and place
17 designated a hearing will be held for the purpose of ascertaining the
18 value of the company's property, used and useful as aforesaid, which
19 notice must be sufficient to authorize the commission to inquire into
20 and pass upon the matters designated in this section.

21 (6) Nothing in this section limits the commission's authority to
22 consider and implement performance and incentive-based regulation,
23 multiyear rate plans, and other flexible regulatory mechanisms.

24 NEW SECTION. Sec. 21. A new section is added to chapter 80.28
25 RCW to read as follows:

26 (1) An electrical company may account for and defer for later
27 consideration by the commission costs incurred in connection with
28 major projects in the electrical company's clean energy action plan
29 pursuant to RCW 19.280.030(1)(1), or selected in the electrical
30 company's solicitation of bids for delivering electric capacity,
31 energy, capacity and energy, or conservation. The deferral in this
32 subsection begins with the date on which the resource begins
33 commercial operation or the effective date of the power purchase
34 agreement and continues for a period not to exceed thirty-six months.
35 However, if during such a period the electrical company files a
36 general rate case or other proceeding for the recovery of such costs,
37 deferral ends on the effective date of the final decision by the
38 commission in such a proceeding. Creation of such a deferral account
39 does not by itself determine the actual costs of the resource or

1 power purchase agreement, whether recovery of any or all of these
2 costs is appropriate, or other issues to be decided by the commission
3 in a general rate case or other proceeding.

4 (2) The costs that an electrical company may account for and
5 defer for later consideration by the commission pursuant to
6 subsection (1) of this section include all operating and maintenance
7 costs, depreciation, taxes, cost of capital associated with the
8 applicable resource or the execution of a power purchase agreement.
9 Such costs of capital include:

10 (a) The electrical company's authorized return on equity for any
11 resource acquired or developed by the electrical company; or

12 (b) For the duration of a power purchase agreement, a rate of
13 return of no less than the authorized cost of debt and no greater
14 than the authorized rate of return of the electrical company, which
15 would be multiplied by the operating expense incurred by the
16 electrical company under the power purchase agreement.

17 **Sec. 22.** RCW 43.21F.090 and 1996 c 186 s 106 are each amended to
18 read as follows:

19 (1) The department shall review the state energy strategy ((as
20 developed under section 1, chapter 201, Laws of 1991, periodically
21 with the guidance of an advisory committee. For each review, an
22 advisory committee shall be established with a membership resembling
23 as closely as possible the original energy strategy advisory
24 committee specified under section 1, chapter 201, Laws of 1991.)) by
25 December 31, 2020, and at least once every eight years thereafter,
26 subject to funding provided for this purpose, for the purpose of
27 aligning the state energy strategy with the requirements of RCW
28 43.21F.088 and chapters 19.285 and 19.--- RCW (the new chapter
29 created in section 27 of this act), and the emission reduction
30 targets recommended by the department of ecology under RCW
31 70.235.040. The department must establish an energy strategy advisory
32 committee for each review to provide guidance to the department in
33 conducting the review. The membership of the energy strategy advisory
34 committee must consist of the following:

35 (a) One person recommended by investor-owned electric utilities;

36 (b) One person recommended by investor-owned natural gas
37 utilities;

38 (c) One person employed by or recommended by a natural gas
39 pipeline serving the state;

- 1 (d) One person recommended by suppliers of petroleum products;
2 (e) One person recommended by municipally owned electric
3 utilities;
4 (f) One person recommended by public utility districts;
5 (g) One person recommended by rural electrical cooperatives;
6 (h) One person recommended by industrial energy users;
7 (i) One person recommended by commercial energy users;
8 (j) One person recommended by agricultural energy users;
9 (k) One person recommended by the association of Washington
10 cities;
11 (l) One person recommended by the Washington association of
12 counties;
13 (m) One person recommended by Washington Indian tribes;
14 (n) One person recommended by businesses in the clean energy
15 industry;
16 (o) One person recommended by labor unions;
17 (p) Two persons recommended by civic organizations, one of which
18 must be a representative of a civic organization that represents
19 vulnerable populations;
20 (q) Two persons recommended by environmental organizations;
21 (r) One person representing independent power producers;
22 (s) The chair of the energy facility site evaluation council or
23 the chair's designee;
24 (t) One of the representatives of the state of Washington to the
25 Pacific Northwest electric power and conservation planning council
26 selected by the governor;
27 (u) The chair of the utilities and transportation commission or
28 the chair's designee;
29 (v) One member from each of the two largest caucuses of the house
30 of representatives selected by the speaker of the house of
31 representatives; and
32 (w) One member from each of the two largest caucuses of the
33 senate selected by the president of the senate.
34 (2) The chair of the advisory committee must be appointed by the
35 governor from citizen members. The director may establish technical
36 advisory groups as necessary to assist in the development of the
37 strategy. The director shall provide for extensive public involvement
38 throughout the development of the strategy.
39 (3) Upon completion of a public hearing regarding the advisory
40 committee's advice and recommendations for revisions to the energy

1 strategy, a written report shall be conveyed by the department to the
2 governor and the appropriate legislative committees. ((Any)) The
3 energy strategy advisory committee established under this section
4 ((shall)) must be dissolved within three months after their written
5 report is conveyed.

6 NEW SECTION. Sec. 23. (1) By January 1, 2020, the department of
7 commerce must convene an energy and climate policy advisory committee
8 to develop recommendations to the legislature for the coordination of
9 existing resources, or the establishment of new ones, for the
10 purposes of examining the costs and benefits of energy-related
11 policies, programs, functions, activities, and incentives on an on-
12 going basis and conducting other energy-related studies and analyses
13 as may be directed by the legislature.

14 (2) The advisory committee convened under this section must
15 consist of, at minimum, representatives of each the state's public
16 four-year institutions of higher education, the Pacific Northwest
17 National Laboratory, and the Washington state institute for public
18 policy.

19 (3) Subject to the availability of amounts appropriated for this
20 specific purpose, and in compliance with RCW 43.01.036, the
21 department of commerce must submit its recommendations in a report to
22 the legislature by December 31, 2020.

23 (4) This section expires January 1, 2021.

24 NEW SECTION. Sec. 24. By December 31, 2020, the department of
25 health must develop a cumulative impact analysis to designate the
26 communities highly impacted by fossil fuel pollution and climate
27 change in Washington. The cumulative impact analysis may integrate
28 with and build upon other concurrent cross-agency efforts in
29 developing a cumulative impact analysis and population tracking
30 resources used by the department of health and analysis performed by
31 the University of Washington department of environmental and
32 occupational health sciences.

33 NEW SECTION. Sec. 25. (1) The legislature finds that based on
34 current technology, there will likely need to be upgrades to
35 electricity transmission and distribution infrastructure across the
36 state to meet the goals specified in this act. These facilities
37 require a significant planning horizon to deliver electricity

1 generation sites to retail electric load. Pursuant to RCW 80.50.040,
2 the energy facility site evaluation council chair shall convene a
3 transmission corridors work group and report its findings to the
4 governor and the appropriate committees of the legislature by
5 December 31, 2022.

6 (2) The work group must include one representative from each of
7 the following state agencies: The department of commerce, the
8 utilities and transportation commission, the department of ecology,
9 the department of fish and wildlife, the department of natural
10 resources, the department of transportation, the department of
11 archaeology and historic preservation, and the state military
12 department. The work group shall also include two representatives
13 designated by the association of Washington cities, one from central
14 or eastern Washington and one from western Washington; two
15 representatives designated by the Washington state association of
16 counties, one from central or eastern Washington and one from western
17 Washington; two members designated by sovereign tribal governments;
18 one member representing affected utility industries; one member
19 representing public utility districts; and two members representing
20 statewide environmental organizations. The energy facility site
21 evaluation council chair shall invite the Bonneville power
22 administration and the United States department of defense to each
23 appoint an ex officio work group member.

24 (3) The work group shall:

25 (a) Review the need for upgraded and new electricity transmission
26 and distribution facilities to improve reliability, relieve
27 congestion, and enhance the capability of the transmission and
28 distribution facilities in the state to deliver electricity from
29 electric generation, nonemitting electric generation, or renewable
30 resources to retail electric load;

31 (b) Identify areas where transmission and distribution facilities
32 may need to be enhanced or constructed; and

33 (c) Identify environmental review options that may be required to
34 complete the designation of such corridors and recommend ways to
35 expedite review of transmission projects without compromising
36 required environmental protection.

37 (4) The energy facility site evaluation council may contract
38 services to assist in the work group efforts.

39 (5) This section expires January 1, 2023.

1 NEW SECTION. **Sec. 26.** This chapter may be known and cited as
2 the Washington clean energy transformation act.

3 NEW SECTION. **Sec. 27.** Sections 1 through 13 and 26 of this act
4 constitute a new chapter in Title 19 RCW.

5 **Sec. 28.** RCW 19.285.030 and 2017 c 315 s 1 are each amended to
6 read as follows:

7 The definitions in this section apply throughout this chapter
8 unless the context clearly requires otherwise.

9 (1) "Attorney general" means the Washington state office of the
10 attorney general.

11 (2) "Auditor" means: (a) The Washington state auditor's office or
12 its designee for qualifying utilities under its jurisdiction that are
13 not investor-owned utilities; or (b) an independent auditor selected
14 by a qualifying utility that is not under the jurisdiction of the
15 state auditor and is not an investor-owned utility.

16 (3) (a) "Biomass energy" includes: (i) Organic by-products of
17 pulping and the wood manufacturing process; (ii) animal manure; (iii)
18 solid organic fuels from wood; (iv) forest or field residues; (v)
19 untreated wooden demolition or construction debris; (vi) food waste
20 and food processing residuals; (vii) liquors derived from algae;
21 (viii) dedicated energy crops; and (ix) yard waste.

22 (b) "Biomass energy" does not include: (i) Wood pieces that have
23 been treated with chemical preservatives such as creosote,
24 pentachlorophenol, or copper-chrome-arsenic; (ii) wood from old
25 growth forests; or (iii) municipal solid waste.

26 (4) "Coal transition power" has the same meaning as defined in
27 RCW 80.80.010.

28 (5) "Commission" means the Washington state utilities and
29 transportation commission.

30 (6) "Conservation" means any reduction in electric power
31 consumption resulting from increases in the efficiency of energy use,
32 production, or distribution.

33 (7) "Cost-effective" has the same meaning as defined in RCW
34 80.52.030.

35 (8) "Council" means the Washington state apprenticeship and
36 training council within the department of labor and industries.

37 (9) "Customer" means a person or entity that purchases
38 electricity for ultimate consumption and not for resale.

1 (10) "Department" means the department of commerce or its
2 successor.

3 (11) "Distributed generation" means an eligible renewable
4 resource where the generation facility or any integrated cluster of
5 such facilities has a generating capacity of not more than five
6 megawatts.

7 (12) "Eligible renewable resource" means:

8 (a) Electricity from a generation facility powered by a renewable
9 resource other than freshwater that commences operation after March
10 31, 1999, where: (i) The facility is located in the Pacific
11 Northwest; or (ii) the electricity from the facility is delivered
12 into Washington state on a real-time basis without shaping, storage,
13 or integration services;

14 (b) Incremental electricity produced as a result of efficiency
15 improvements completed after March 31, 1999, to hydroelectric
16 generation projects owned by a qualifying utility and located in the
17 Pacific Northwest where the additional generation does not result in
18 new water diversions or impoundments;

19 (c) Hydroelectric generation from a project completed after March
20 31, 1999, where the generation facility is located in irrigation
21 pipes, irrigation canals, water pipes whose primary purpose is for
22 conveyance of water for municipal use, and wastewater pipes located
23 in Washington where the generation does not result in new water
24 diversions or impoundments;

25 (d) Qualified biomass energy;

26 (e) For a qualifying utility that serves customers in other
27 states, electricity from a generation facility powered by a renewable
28 resource other than freshwater that commences operation after March
29 31, 1999, where: (i) The facility is located within a state in which
30 the qualifying utility serves retail electrical customers; and (ii)
31 the qualifying utility owns the facility in whole or in part or has a
32 long-term contract with the facility of at least twelve months or
33 more; ((~~or~~))

34 (f) (i) Incremental electricity produced as a result of a capital
35 investment completed after January 1, 2010, that increases, relative
36 to a baseline level of generation prior to the capital investment,
37 the amount of electricity generated in a facility that generates
38 qualified biomass energy as defined under subsection (18)(c)(ii) of
39 this section and that commenced operation before March 31, 1999.

1 (ii) Beginning January 1, 2007, the facility must demonstrate its
2 baseline level of generation over a three-year period prior to the
3 capital investment in order to calculate the amount of incremental
4 electricity produced.

5 (iii) The facility must demonstrate that the incremental
6 electricity resulted from the capital investment, which does not
7 include expenditures on operation and maintenance in the normal
8 course of business, through direct or calculated measurement;

9 (g) That portion of incremental electricity produced as a result
10 of efficiency improvements completed after March 31, 1999,
11 attributable to a qualifying utility's share of the electricity
12 output from hydroelectric generation projects whose energy output is
13 marketed by the Bonneville power administration where the additional
14 generation does not result in new water diversions or impoundments;
15 or

16 (h) The environmental attributes, including renewable energy
17 credits, from (g) of this subsection transferred to investor-owned
18 utilities pursuant to the Bonneville power administration's
19 residential exchange program.

20 (13) "Investor-owned utility" has the same meaning as defined in
21 RCW 19.29A.010.

22 (14) "Load" means the amount of kilowatt-hours of electricity
23 delivered in the most recently completed year by a qualifying utility
24 to its Washington retail customers.

25 (15)(a) "Nonpower attributes" means all environmentally related
26 characteristics, exclusive of energy, capacity reliability, and other
27 electrical power service attributes, that are associated with the
28 generation of electricity from a renewable resource, including but
29 not limited to the facility's fuel type, geographic location,
30 vintage, qualification as an eligible renewable resource, and avoided
31 emissions of pollutants to the air, soil, or water, and avoided
32 emissions of carbon dioxide and other greenhouse gases.

33 (b) "Nonpower attributes" does not include any aspects, claims,
34 characteristics, and benefits associated with the on-site capture and
35 destruction of methane or other greenhouse gases at a facility
36 through a digester system, landfill gas collection system, or other
37 mechanism, which may be separately marketable as greenhouse gas
38 emission reduction credits, offsets, or similar tradable commodities.
39 However, these separate avoided emissions may not result in or

1 otherwise have the effect of attributing greenhouse gas emissions to
2 the electricity.

3 (16) "Pacific Northwest" has the same meaning as defined for the
4 Bonneville power administration in section 3 of the Pacific Northwest
5 electric power planning and conservation act (94 Stat. 2698; 16
6 U.S.C. Sec. 839a).

7 (17) "Public facility" has the same meaning as defined in RCW
8 39.35C.010.

9 (18) "Qualified biomass energy" means electricity produced from a
10 biomass energy facility that: (a) Commenced operation before March
11 31, 1999; (b) contributes to the qualifying utility's load; and (c)
12 is owned either by: (i) A qualifying utility; or (ii) an industrial
13 facility that is directly interconnected with electricity facilities
14 that are owned by a qualifying utility and capable of carrying
15 electricity at transmission voltage.

16 (19) "Qualifying utility" means an electric utility, as the term
17 "electric utility" is defined in RCW 19.29A.010, that serves more
18 than twenty-five thousand customers in the state of Washington. The
19 number of customers served may be based on data reported by a utility
20 in form 861, "annual electric utility report," filed with the energy
21 information administration, United States department of energy.

22 (20) "Renewable energy credit" means a tradable certificate of
23 proof of ~~((at least))~~ one megawatt-hour of an eligible renewable
24 resource ~~((where the generation facility is not powered by
25 freshwater))~~. The certificate includes all of the nonpower attributes
26 associated with that one megawatt-hour of electricity, and the
27 certificate is verified by a renewable energy credit tracking system
28 selected by the department.

29 (21) "Renewable resource" means: (a) Water; (b) wind; (c) solar
30 energy; (d) geothermal energy; (e) landfill gas; (f) wave, ocean, or
31 tidal power; (g) gas from sewage treatment facilities; (h) biodiesel
32 fuel ~~((as defined in RCW 82.29A.135))~~ that is not derived from crops
33 raised on land cleared from old growth or first-growth forests where
34 the clearing occurred after December 7, 2006; or (i) biomass energy.

35 (22) "Rule" means rules adopted by an agency or other entity of
36 Washington state government to carry out the intent and purposes of
37 this chapter.

38 (23) "Year" means the twelve-month period commencing January 1st
39 and ending December 31st.

1 **Sec. 29.** RCW 19.285.040 and 2017 c 315 s 2 are each amended to
2 read as follows:

3 (1) Each qualifying utility shall pursue all available
4 conservation that is cost-effective, reliable, and feasible.

5 (a) By January 1, 2010, using methodologies consistent with those
6 used by the Pacific Northwest electric power and conservation
7 planning council in the most recently published regional power plan
8 as it existed on June 12, 2014, or a subsequent date as may be
9 provided by the department or the commission by rule, each qualifying
10 utility shall identify its achievable cost-effective conservation
11 potential through 2019. Nothing in the rule adopted under this
12 subsection precludes a qualifying utility from using its utility
13 specific conservation measures, values, and assumptions in
14 identifying its achievable cost-effective conservation potential. At
15 least every two years thereafter, the qualifying utility shall review
16 and update this assessment for the subsequent ten-year period.

17 (b) Beginning January 2010, each qualifying utility shall
18 establish and make publicly available a biennial acquisition target
19 for cost-effective conservation consistent with its identification of
20 achievable opportunities in (a) of this subsection, and meet that
21 target during the subsequent two-year period. At a minimum, each
22 biennial target must be no lower than the qualifying utility's pro
23 rata share for that two-year period of its cost-effective
24 conservation potential for the subsequent ten-year period.

25 (c)(i) Except as provided in (c)(ii) and (iii) of this
26 subsection, beginning on January 1, 2014, cost-effective conservation
27 achieved by a qualifying utility in excess of its biennial
28 acquisition target may be used to help meet the immediately
29 subsequent two biennial acquisition targets, such that no more than
30 twenty percent of any biennial target may be met with excess
31 conservation savings.

32 (ii) Beginning January 1, 2014, a qualifying utility may use
33 single large facility conservation savings in excess of its biennial
34 target to meet up to an additional five percent of the immediately
35 subsequent two biennial acquisition targets, such that no more than
36 twenty-five percent of any biennial target may be met with excess
37 conservation savings allowed under all of the provisions of this
38 section combined. For the purposes of this subsection (1)(c)(ii),
39 "single large facility conservation savings" means cost-effective
40 conservation savings achieved in a single biennial period at the

1 premises of a single customer of a qualifying utility whose annual
2 electricity consumption prior to the conservation savings exceeded
3 five average megawatts.

4 (iii) Beginning January 1, 2012, and until December 31, 2017, a
5 qualifying utility with an industrial facility located in a county
6 with a population between ninety-five thousand and one hundred
7 fifteen thousand that is directly interconnected with electricity
8 facilities that are capable of carrying electricity at transmission
9 voltage may use cost-effective conservation from that industrial
10 facility in excess of its biennial acquisition target to help meet
11 the immediately subsequent two biennial acquisition targets, such
12 that no more than twenty-five percent of any biennial target may be
13 met with excess conservation savings allowed under all of the
14 provisions of this section combined.

15 (d) In meeting its conservation targets, a qualifying utility may
16 count high-efficiency cogeneration owned and used by a retail
17 electric customer to meet its own needs. High-efficiency cogeneration
18 is the sequential production of electricity and useful thermal energy
19 from a common fuel source, where, under normal operating conditions,
20 the facility has a useful thermal energy output of no less than
21 thirty-three percent of the total energy output. The reduction in
22 load due to high-efficiency cogeneration shall be: (i) Calculated as
23 the ratio of the fuel chargeable to power heat rate of the
24 cogeneration facility compared to the heat rate on a new and clean
25 basis of a best-commercially available technology combined-cycle
26 natural gas-fired combustion turbine; and (ii) counted towards
27 meeting the biennial conservation target in the same manner as other
28 conservation savings.

29 (e) The commission may determine if a conservation program
30 implemented by an investor-owned utility is cost-effective based on
31 the commission's policies and practice.

32 (f) The commission may rely on its standard practice for review
33 and approval of investor-owned utility conservation targets.

34 (2)(a) Except as provided in (j) of this subsection, each
35 qualifying utility shall use eligible renewable resources or acquire
36 equivalent renewable energy credits, or any combination of them, to
37 meet the following annual targets:

38 (i) At least three percent of its load by January 1, 2012, and
39 each year thereafter through December 31, 2015;

1 (ii) At least nine percent of its load by January 1, 2016, and
2 each year thereafter through December 31, 2019; and

3 (iii) At least fifteen percent of its load by January 1, 2020,
4 and each year thereafter.

5 (b) A qualifying utility may count distributed generation at
6 double the facility's electrical output if the utility: (i) Owns or
7 has contracted for the distributed generation and the associated
8 renewable energy credits; or (ii) has contracted to purchase the
9 associated renewable energy credits.

10 (c) In meeting the annual targets in (a) of this subsection, a
11 qualifying utility shall calculate its annual load based on the
12 average of the utility's load for the previous two years.

13 (d) A qualifying utility shall be considered in compliance with
14 an annual target in (a) of this subsection if: (i) The utility's
15 weather-adjusted load for the previous three years on average did not
16 increase over that time period; (ii) after December 7, 2006, the
17 utility did not commence or renew ownership or incremental purchases
18 of electricity from resources other than coal transition power or
19 renewable resources other than on a daily spot price basis and the
20 electricity is not offset by equivalent renewable energy credits; and
21 (iii) the utility invested at least one percent of its total annual
22 retail revenue requirement that year on eligible renewable resources,
23 renewable energy credits, or a combination of both.

24 ~~(e) ((The requirements of this section may be met for any given~~
25 ~~year with renewable energy credits produced during that year, the~~
26 ~~preceding year, or the subsequent year. Each renewable energy credit~~
27 ~~may be used only once to meet the requirements of this section))~~ A
28 qualifying utility may use renewable energy credits to meet the
29 requirements of this section, subject to the limitations of this
30 subsection.

31 (i) A renewable energy credit from electricity generated by a
32 resource other than freshwater may be used to meet a requirement
33 applicable to the year in which the credit was created, the year
34 before the year in which the credit was created, or the year after
35 the year in which the credit was created.

36 (ii) A renewable energy credit from electricity generated by
37 freshwater:

38 (A) May only be used to meet a requirement applicable to the year
39 in which the credit was created; and

1 (B) Must be acquired by the qualifying utility through ownership
2 of the generation facility or through a transaction that conveyed
3 both the electricity and the nonpower attributes of the electricity.

4 (iii) A renewable energy credit transferred to an investor-owned
5 utility pursuant to the Bonneville power administration's residential
6 exchange program may not be used by any utility other than the
7 utility receiving the credit from the Bonneville power
8 administration.

9 (iv) Each renewable energy credit may only be used once to meet
10 the requirements of this section and must be retired using procedures
11 of the renewable energy credit tracking system.

12 (f) In complying with the targets established in (a) of this
13 subsection, a qualifying utility may not count:

14 (i) Eligible renewable resources or distributed generation where
15 the associated renewable energy credits are owned by a separate
16 entity; or

17 (ii) Eligible renewable resources or renewable energy credits
18 obtained for and used in an optional pricing program such as the
19 program established in RCW 19.29A.090.

20 (g) Where fossil and combustible renewable resources are cofired
21 in one generating unit located in the Pacific Northwest where the
22 cofiring commenced after March 31, 1999, the unit shall be considered
23 to produce eligible renewable resources in direct proportion to the
24 percentage of the total heat value represented by the heat value of
25 the renewable resources.

26 (h) (i) A qualifying utility that acquires an eligible renewable
27 resource or renewable energy credit may count that acquisition at one
28 and two-tenths times its base value:

29 (A) Where the eligible renewable resource comes from a facility
30 that commenced operation after December 31, 2005; and

31 (B) Where the developer of the facility used apprenticeship
32 programs approved by the council during facility construction.

33 (ii) The council shall establish minimum levels of labor hours to
34 be met through apprenticeship programs to qualify for this extra
35 credit.

36 (i) A qualifying utility shall be considered in compliance with
37 an annual target in (a) of this subsection if events beyond the
38 reasonable control of the utility that could not have been reasonably
39 anticipated or ameliorated prevented it from meeting the renewable
40 energy target. Such events include weather-related damage, mechanical

1 failure, strikes, lockouts, and actions of a governmental authority
2 that adversely affect the generation, transmission, or distribution
3 of an eligible renewable resource under contract to a qualifying
4 utility.

5 (j)(i) Beginning January 1, 2016, only a qualifying utility that
6 owns or is directly interconnected to a qualified biomass energy
7 facility may use qualified biomass energy to meet its compliance
8 obligation under this subsection.

9 (ii) A qualifying utility may no longer use electricity and
10 associated renewable energy credits from a qualified biomass energy
11 facility if the associated industrial pulping or wood manufacturing
12 facility ceases operation other than for purposes of maintenance or
13 upgrade.

14 (k) An industrial facility that hosts a qualified biomass energy
15 facility may only transfer or sell renewable energy credits
16 associated with qualified biomass energy generated at its facility to
17 the qualifying utility with which it is directly interconnected with
18 facilities owned by such a qualifying utility and that are capable of
19 carrying electricity at transmission voltage. The qualifying utility
20 may only use an amount of renewable energy credits associated with
21 qualified biomass energy that are equivalent to the proportionate
22 amount of its annual targets under (a)(ii) and (iii) of this
23 subsection that was created by the load of the industrial facility. A
24 qualifying utility that owns a qualified biomass energy facility may
25 not transfer or sell renewable energy credits associated with
26 qualified biomass energy to another person, entity, or qualifying
27 utility.

28 (l) Beginning January 1, 2020, a qualifying utility may use
29 eligible renewable resources as identified under RCW 19.285.030(12)
30 (g) and (h) to meet its compliance obligation under this subsection
31 (2). A qualifying utility may not transfer or sell these eligible
32 renewable resources to another utility for compliance purposes under
33 this chapter.

34 (m) Beginning January 1, 2030, a qualifying utility is considered
35 to be in compliance with an annual target in (a) of this subsection
36 if the utility uses electricity from: (i) Renewable resources and
37 renewable energy credits as defined in RCW 19.285.030; and (ii)
38 nonemitting electric generation as defined in section 2 of this act,
39 in an amount equal to one hundred percent of the utility's average
40 annual retail electric load. Nothing in this subsection relieves the

1 requirements of a qualifying utility to comply with subsection (1) of
2 this section.

3 (3) Utilities that become qualifying utilities after December 31,
4 2006, shall meet the requirements in this section on a time frame
5 comparable in length to that provided for qualifying utilities as of
6 December 7, 2006.

7 NEW SECTION. **Sec. 30.** If any provision of this act or its
8 application to any person or circumstance is held invalid, the
9 remainder of the act or the application of the provision to other
10 persons or circumstances is not affected.

11 NEW SECTION. **Sec. 31.** This act is necessary for the immediate
12 preservation of the public peace, health, or safety, or support of
13 the state government and its existing public institutions, and takes
14 effect immediately."

15 Correct the title.

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