## SHB 1109 - H AMD 481

By Representative Stokesbary

## ADOPTED 03/29/2019

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1
       On page 60, line 33, increase the general fund-state appropriation
 2 for fiscal year 2020 by $13,201,000
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       On page 60, line 34, increase the general fund-state appropriation
 5 for fiscal year 2021 by $31,533,000
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       On
          page 60, line 35, increase the general fund-federal
  appropriation by $44,316,000
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      On page 61, line 1, correct the total.
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       On page 63, line 30, after "(1)" strike "$20,243,000" and insert
13 "$32,762,000"
14
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       On page 63, line 31, after "fiscal year
                                                        2020," strike
16 "$41,933,000" and insert "$72,617,000"
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18
       On page 63, line 32, after "fiscal year 2021, and" strike
19 "$60,976,000" and insert "$103,344,000"
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21
       On page 63, beginning on line 37, after "include funding to
22 increase" strike "the rate by 13.5 percent effective January 1, 2020"
23 and insert "rates by 4.4 percent on July 1, 2019; 12.5 percent on
24 January 1, 2020; and 10.0 percent on January 1, 2021"
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       On page 65, line 19, after "(s)" strike "$148,000" and insert
27 "$831,000"
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       On page 65, line 20, after "year 2020," strike "$252,000" and
3 insert "$1,101,000"
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       On page 65, line 21, after "fiscal year 2021, and" strike
   "$509,000" and insert "$2,458,000"
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       On page 67, line 24, increase the general fund-state appropriation
9 for fiscal year 2020 by $36,280,000
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       On page 67, line 25, increase the general fund-state appropriation
12 for fiscal year 2021 by $20,381,000
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       On
          page 67,
                       line 26,
                                   increase the
                                                   general fund-federal
15 appropriation by $66,686,000
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       On page 67, line 35, correct the total.
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       On page 76, line 11, after "(28)" strike "$3,559,000" and insert
20 "$19,932,000"
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       On page 76, line 12, after "fiscal year 2020," strike "$6,039,000"
23 and insert "$26,420,000"
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       On page 76, line 13, after "for fiscal year 2021, and" strike
26 "$12,216,000" and insert "$58,994,000"
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       On page 86, line 14, decrease the general fund-state appropriation
28
29 for fiscal year 2020 by $32,030,000.
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       On page 86, line 15, decrease the general fund-state appropriation
32 for fiscal year 2021 by $69,766,000.
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2 - Official Print

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1 86, line 16, decrease the general fund-federal On page 2 appropriation by \$250,776,000. 3 4 On page 86, line 22, increase the medicaid fraud penalty 5 account-state appropriation by \$1,000,000. 6 7 On page 86, line 30, correct the total. 8 9 On page 98, after line 4, insert the following: 10 "(49) \$918,000 of the general fund-state appropriation for fiscal 11 year 2020, \$838,000 of the general fund state appropriation for fiscal 12 year 2021, \$5,599,000 of the general fund-federal appropriation, and 13 \$1,000,000 of the medicaid fraud penalty account-state is provided 14 solely to support the program integrity unit. This includes 10 15 additional staff and one-time information technology upgrades. 16 Authority must use the funding in this subsection to increase 17 recoupments within managed care. The amounts in this section assume 18 that the authority will recoup a similar percentage of total cost from 19 managed care as is recouped in the fee-for-service program." 20 21 Renumber remaining sections consecutively and correct internal 22 references. 23 2.4 Correct the title. 25 26 On page 362, after line 35, insert the following: 27 2.8 "Sec. 972. RCW 74.46.561 and 2017 c 286 s 2 are each amended to 29 read as follows: 30 (1) The legislature adopts a new system for establishing nursing 31 home payment rates beginning July 1, 2016. Any payments to nursing 32 homes for services provided after June 30, 2016, must be based on 33 the new system. The new system must be designed in such a manner as 34 to decrease administrative complexity associated with the payment

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- 1 methodology, reward nursing homes providing care for high acuity
- 2 residents, incentivize quality care for residents of nursing homes,
- 3 and establish minimum staffing standards for direct care.
- 4 (2) The new system must be based primarily on industry-wide
- 5 costs, and have three main components: Direct care, indirect care,
- 6 and capital.
- 7 (3) The direct care component must include the direct care and
- 8 therapy care components of the previous system, along with food,
- 9 laundry, and dietary services. Direct care must be paid at a fixed
- 10 rate, based on one hundred percent or greater of statewide case mix
- 11 neutral median costs, but shall be set so that a nursing home
- 12 provider's direct care rate does not exceed one hundred eighteen
- 13 percent of its base year's direct care allowable costs except if the
- 14 provider is below the minimum staffing standard established in RCW
- 15 74.42.360(2). Direct care must be performance-adjusted for acuity
- 16 every six months, using case mix principles. Direct care must be
- 17 regionally adjusted using county wide wage index information
- 18 available through the United States department of labor's bureau of
- 19 labor statistics. There is no minimum occupancy for direct care. The
- 20 direct care component rate allocations calculated in accordance with
- 21 this section must be adjusted to the extent necessary to comply with
- 22 RCW 74.46.421.
- 23 (4) The indirect care component must include the elements of
- 24 administrative expenses, maintenance costs, and housekeeping
- 25 services from the previous system. A minimum occupancy assumption of
- 26 ninety percent must be applied to indirect care. Indirect care must
- 27 be paid at a fixed rate, based on ninety percent or greater of
- 28 statewide median costs. The indirect care component rate allocations
- 29 calculated in accordance with this section must be adjusted to the
- 30 extent necessary to comply with RCW 74.46.421.
- 31 (5) The capital component must use a fair market rental system
- 32 to set a price per bed. The capital component must be adjusted for
- 33 the age of the facility, and must use a minimum occupancy assumption
- 34 of ninety percent.

- 1 (a) Beginning July 1, 2016, the fair rental rate allocation for
- 2 each facility must be determined by multiplying the allowable
- 3 nursing home square footage in (c) of this subsection by the RS
- 4 means rental rate in (d) of this subsection and by the number of
- 5 licensed beds yielding the gross unadjusted building value. An
- 6 equipment allowance of ten percent must be added to the unadjusted
- 7 building value. The sum of the unadjusted building value and
- 8 equipment allowance must then be reduced by the average age of the
- 9 facility as determined by (e) of this subsection using a
- 10 depreciation rate of one and one-half percent. The depreciated
- 11 building and equipment plus land valued at ten percent of the gross
- 12 unadjusted building value before depreciation must then be
- 13 multiplied by the rental rate at seven and one-half percent to yield
- 14 an allowable fair rental value for the land, building, and equipment.
- 15 (b) The fair rental value determined in (a) of this subsection
- 16 must be divided by the greater of the actual total facility census
- 17 from the prior full calendar year or imputed census based on the
- 18 number of licensed beds at ninety percent occupancy.
- 19 (c) For the rate year beginning July 1, 2016, all facilities
- 20 must be reimbursed using four hundred square feet. For the rate year
- 21 beginning July 1, 2017, allowable nursing facility square footage
- 22 must be determined using the total nursing facility square footage
- 23 as reported on the medicaid cost reports submitted to the department
- 24 in compliance with this chapter. The maximum allowable square feet
- 25 per bed may not exceed four hundred fifty.
- 26 (d) Each facility must be paid at eighty-three percent or
- 27 greater of the median nursing facility RS means construction index
- 28 value per square foot for Washington state. The department may use
- 29 updated RS means construction index information when more recent
- 30 square footage data becomes available. The statewide value per
- 31 square foot must be indexed based on facility zip code by
- 32 multiplying the statewide value per square foot times the
- 33 appropriate zip code based index. For the purpose of implementing
- 34 this section, the value per square foot effective July 1, 2016, must

- 1 be set so that the weighted average FRV [fair rental value] rate is
- 2 not less than ten dollars and eighty cents ppd [per patient day].
- 3 The capital component rate allocations calculated in accordance with
- 4 this section must be adjusted to the extent necessary to comply with
- 5 RCW 74.46.421.
- 6 (e) The average age is the actual facility age reduced for
- 7 significant renovations. Significant renovations are defined as
- 8 those renovations that exceed two thousand dollars per bed in a
- 9 calendar year as reported on the annual cost report submitted in
- 10 accordance with this chapter. For the rate beginning July 1, 2016,
- 11 the department shall use renovation data back to 1994 as submitted
- 12 on facility cost reports. Beginning July 1, 2016, facility ages must
- 13 be reduced in future years if the value of the renovation completed
- 14 in any year exceeds two thousand dollars times the number of
- 15 licensed beds. The cost of the renovation must be divided by the
- 16 accumulated depreciation per bed in the year of the renovation to
- 17 determine the equivalent number of new replacement beds. The new age
- 18 for the facility is a weighted average with the replacement bed
- 19 equivalents reflecting an age of zero and the existing licensed
- 20 beds, minus the new bed equivalents, reflecting their age in the
- 21 year of the renovation. At no time may the depreciated age be less
- 22 than zero or greater than forty-four years.
- 23 (f) A nursing facility's capital component rate allocation must
- 24 be rebased annually, effective July 1, 2016, in accordance with this
- 25 section and this chapter.
- 26 (6) A quality incentive must be offered as a rate enhancement
- 27 beginning July 1, 2016.
- 28 (a) An enhancement no larger than five percent and no less than
- 29 one percent of the statewide average daily rate must be paid to
- 30 facilities that meet or exceed the standard established for the
- 31 quality incentive. All providers must have the opportunity to earn
- 32 the full quality incentive payment.
- 33 (b) The quality incentive component must be determined by
- 34 calculating an overall facility quality score composed of four to

- 1 six quality measures. For fiscal year 2017 there shall be four
- 2 quality measures, and for fiscal year 2018 there shall be six
- 3 quality measures. Initially, the quality incentive component must be
- 4 based on minimum data set quality measures for the percentage of
- 5 long-stay residents who self-report moderate to severe pain, the
- 6 percentage of high-risk long-stay residents with pressure ulcers,
- 7 the percentage of long-stay residents experiencing one or more falls
- 8 with major injury, and the percentage of long-stay residents with a
- 9 urinary tract infection. Quality measures must be reviewed on an
- 10 annual basis by a stakeholder work group established by the
- 11 department. Upon review, quality measures may be added or changed.
- 12 The department may risk adjust individual quality measures as it
- 13 deems appropriate.
- 14 (c) The facility quality score must be point based, using at a
- 15 minimum the facility's most recent available three-quarter average
- 16 CMS [centers for medicare and medicaid services] quality data. Point
- 17 thresholds for each quality measure must be established using the
- 18 corresponding statistical values for the quality measure (QM) point
- 19 determinants of eighty QM points, sixty QM points, forty QM points,
- 20 and twenty QM points, identified in the most recent available
- 21 five-star quality rating system technical user's quide published by
- 22 the center for medicare and medicaid services.
- 23 (d) Facilities meeting or exceeding the highest performance
- 24 threshold (top level) for a quality measure receive twenty-five
- 25 points. Facilities meeting the second highest performance threshold
- 26 receive twenty points. Facilities meeting the third level of
- 27 performance threshold receive fifteen points. Facilities in the
- 28 bottom performance threshold level receive no points. Points from
- 29 all quality measures must then be summed into a single aggregate
- 30 quality score for each facility.
- 31 (e) Facilities receiving an aggregate quality score of eighty
- 32 percent of the overall available total score or higher must be
- 33 placed in the highest tier (tier V), facilities receiving an
- 34 aggregate score of between seventy and seventy-nine percent of the

- 1 overall available total score must be placed in the second highest
- 2 tier (tier IV), facilities receiving an aggregate score of between
- 3 sixty and sixty-nine percent of the overall available total score
- 4 must be placed in the third highest tier (tier III), facilities
- 5 receiving an aggregate score of between fifty and fifty-nine percent
- 6 of the overall available total score must be placed in the fourth
- 7 highest tier (tier II), and facilities receiving less than fifty
- 8 percent of the overall available total score must be placed in the
- 9 lowest tier (tier I).
- 10 (f) The tier system must be used to determine the amount of each
- 11 facility's per patient day quality incentive component. The per
- 12 patient day quality incentive component for tier IV is seventy-five
- 13 percent of the per patient day quality incentive component for tier
- 14 V, the per patient day quality incentive component for tier III is
- 15 fifty percent of the per patient day quality incentive component for
- 16 tier V, and the per patient day quality incentive component for tier
- 17 II is twenty-five percent of the per patient day quality incentive
- 18 component for tier V. Facilities in tier I receive no quality
- 19 incentive component.
- 20 (g) Tier system payments must be set in a manner that ensures
- 21 that the entire biennial appropriation for the quality incentive
- 22 program is allocated.
- 23 (h) Facilities with insufficient three-quarter average CMS
- 24 [centers for medicare and medicaid services] quality data must be
- 25 assigned to the tier corresponding to their five-star quality
- 26 rating. Facilities with a five-star quality rating must be assigned
- 27 to the highest tier (tier V) and facilities with a one-star quality
- 28 rating must be assigned to the lowest tier (tier I). The use of a
- 29 facility's five-star quality rating shall only occur in the case of
- 30 insufficient CMS [centers for medicare and medicaid services]
- 31 minimum data set information.
- 32 (i) The quality incentive rates must be adjusted semiannually on
- 33 July 1 and January 1 of each year using, at a minimum, the most

- 1 recent available three-quarter average CMS [centers for medicare and 2 medicaid services] quality data.
- 3 (j) Beginning July 1, 2017, the percentage of short-stay
- 4 residents who newly received an antipsychotic medication must be
- 5 added as a quality measure. The department must determine the
- 6 quality incentive thresholds for this quality measure in a manner
- 7 consistent with those outlined in (b) through (h) of this subsection
- 8 using the centers for medicare and medicaid services quality data.
- 9 (k) Beginning July 1, 2017, the percentage of direct care staff
- 10 turnover must be added as a quality measure using the centers for
- 11 medicare and medicaid services' payroll-based journal and nursing
- 12 home facility payroll data. Turnover is defined as an employee
- 13 departure. The department must determine the quality incentive
- 14 thresholds for this quality measure using data from the centers for
- 15 medicare and medicaid services' payroll-based journal, unless such
- 16 data is not available, in which case the department shall use direct
- 17 care staffing turnover data from the most recent medicaid cost report.
- 18 (7) Reimbursement of the safety net assessment imposed by
- 19 chapter 74.48 RCW and paid in relation to medicaid residents must be
- 20 continued.
- 21 (8) The direct care and indirect care components must be rebased
- 22 in even-numbered years, beginning with rates paid on July 1, 2016.
- 23 <u>In addition, rates paid beginning on July 1, 2019, must be rebased</u>
- 24 on the 2017 calendar year cost report. Rates paid on July 1, 2016,
- 25 must be based on the 2014 calendar year cost report. On a percentage
- 26 basis, after rebasing, the department must confirm that the
- 27 statewide average daily rate has increased at least as much as the
- 28 average rate of inflation, as determined by the skilled nursing
- 29 facility market basket index published by the centers for medicare
- 30 and medicaid services, or a comparable index. If after rebasing, the
- 31 percentage increase to the statewide average daily rate is less than
- 32 the average rate of inflation for the same time period, the
- 33 department is authorized to increase rates by the difference between

- 1 the percentage increase after rebasing and the average rate of 2 inflation.
- 3 (9) The direct care component provided in subsection (3) of this
- 4 section is subject to the reconciliation and settlement process
- 5 provided in RCW 74.46.022(6). Beginning July 1, 2016, pursuant to
- 6 rules established by the department, funds that are received through
- 7 the reconciliation and settlement process provided in RCW
- 8 74.46.022(6) must be used for technical assistance, specialized
- 9 training, or an increase to the quality enhancement established in
- 10 subsection (6) of this section. The legislature intends to review
- 11 the utility of maintaining the reconciliation and settlement process
- 12 under a price-based payment methodology, and may discontinue the
- 13 reconciliation and settlement process after the 2017-2019 fiscal
- 14 biennium.
- 15 (10) Compared to the rate in effect June 30, 2016, including all
- 16 cost components and rate add-ons, no facility may receive a rate
- 17 reduction of more than one percent on July 1, 2016, more than two
- 18 percent on July 1, 2017, or more than five percent on July 1, 2018.
- 19 To ensure that the appropriation for nursing homes remains cost
- 20 neutral, the department is authorized to cap the rate increase for
- 21 facilities in fiscal years 2017, 2018, and 2019."

22

- 23 Renumber remaining sections consecutively and correct internal
- 24 references.

25

26 Correct the title.

27

EFFECT: Replaces a 13.5 percent increase for supported living providers on January 1, 2020, with funding for the DSHS-Developmental Disabilities Administration (DDA) to increase rates for supported living providers by 4.4 percent July 1, 2019; by 12.2 percent on January 1, 2020; and by 10.0 percent on January 1, 2021. Maintains language that requires that funding be used to improve the recruitment and retention of quality direct care staff. Requires the DSHS Long-Term Care program to rebase Medicaid rates for nursing homes in FY 2020 using 2017 cost reports, in addition to rebasing rates in FY 2021 using 2018 cost reports as required under

current law. Increases the amount of funding provided for Assisted Living Facility Rates from 57 percent funding of the assisted living rate model to 75 percent funding of the assisted living rate model.

Provides funding for the Health Care Authority to hire 10 additional FTEs for the program integrity unit. Assumes net savings (total funds) of \$352.5 Million will be achieved through increased recoupments in the managed care program.

## FISCAL IMPACT:

Decreases General Fund-State by \$401,000. Decreases General Fund-Federal by \$139,774,000. Increases other funds by \$1,000,000.

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