SUBSTITUTE SENATE BILL 6086

State of Washington 65th Legislature 2018 Regular Session

By Senate Agriculture, Water, Natural Resources & Parks (originally sponsored by Senators Ranker, Rolfes, Van De Wege, Chase, Carlyle, Saldaña, Dhingra, Darneille, Wellman, Keiser, Billig, Hunt, Conway, Palumbo, and Kuderer)

READ FIRST TIME 01/12/18.

- AN ACT Relating to protecting the state's marine waters from the release of nonnative finfish from marine finfish aquaculture sites; amending RCW 77.115.010, 77.115.030, 77.115.040, 77.125.030, 77.12.047, 90.48.220, and 50.04.075; adding a new section to chapter 79.105 RCW; adding new sections to chapter 77.12 RCW; adding a new section to chapter 90.48 RCW; creating new sections; and providing expiration dates.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 9 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 79.105 10 RCW under the subchapter heading "general use, sale, and lease 11 provisions" to read as follows:
- 12 (1) On and after the effective date of this section, the 13 department may not enter into a new lease or other use authorization 14 where the use includes marine finfish aquaculture of Atlantic salmon 15 or other nonnative finfish.
- 16 (2) On and after the effective date of this section, the 17 department may not renew or extend a lease or other use authorization 18 in existence on the effective date of this section where the use 19 includes marine finfish aquaculture of Atlantic salmon or other 20 nonnative finfish.

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NEW SECTION. Sec. 2. A new section is added to chapter 77.12
RCW to read as follows:

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- (1) The department may only authorize or permit marine finfish aquaculture of Atlantic salmon or other nonnative finfish where it is an authorized use under a lease of state-owned aquatic lands in effect on the effective date of this section.
- (2) For marine finfish aquaculture of Atlantic salmon or other nonnative finfish that qualifies under subsection (1) of this section, the department may not authorize or permit any such activities or operations after the expiration date of the relevant lease of state-owned aquatic lands in effect on the effective date of this section.
- 13 (3) For purposes of this section, "state-owned aquatic lands" has 14 the meaning provided in RCW 79.105.060.
- NEW SECTION. Sec. 3. A new section is added to chapter 90.48 RCW to read as follows:
- 17 (1) The department may only authorize or permit marine finfish 18 aquaculture of Atlantic salmon or other nonnative finfish where it is 19 an authorized use under a lease of state-owned aquatic lands in 20 effect on the effective date of this section.
 - (2) For marine finfish aquaculture of Atlantic salmon or other nonnative finfish that qualifies under subsection (1) of this section, the department may not authorize or permit any such activities or operations after the expiration date of the relevant lease of state-owned aquatic lands in effect on the effective date of this section.
- 27 (3) For purposes of this section, "state-owned aquatic lands" has 28 the meaning provided in RCW 79.105.060.
- 29 **Sec. 4.** RCW 77.115.010 and 2000 c 107 s 122 are each amended to 30 read as follows:
- (1) The director of agriculture and the director shall jointly 31 develop a program of disease inspection and control for aquatic 32 farmers as defined in RCW 15.85.020. The program shall 33 34 administered by the department under rules established under this section. The purpose of the program is to protect the aquaculture 35 industry and wildstock fisheries from a loss of productivity due to 36 37 aquatic diseases or maladies. As used in this section "diseases" means, in addition to its ordinary meaning, infestations of parasites 38

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- or pests. The disease program may include, but is not limited to, the following elements:
 - (a) Disease diagnosis;

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- (b) Import and transfer requirements;
- (c) Provision for certification of stocks;
- (d) Classification of diseases by severity;
- (e) Provision for treatment of selected high-risk diseases;
- 8 (f) Provision for containment and eradication of high-risk 9 diseases;
- 10 (g) Provision for destruction of diseased cultured aquatic 11 products;
- 12 (h) Provision for quarantine of diseased cultured aquatic 13 products;
 - (i) Provision for coordination with state and federal agencies;
- 15 (j) Provision for development of preventative or control 16 measures;
- 17 (k) Provision for cooperative consultation service to aquatic 18 farmers; and
 - (1) Provision for disease history records.
- (2) The commission shall adopt rules implementing this section. 20 21 However, such rules shall have the prior approval of the director of therein that the director 22 agriculture and shall provide agriculture has provided such approval. The director of agriculture 23 or the director's designee shall attend the rule-making hearings 24 25 conducted under chapter 34.05 RCW and shall assist in conducting 26 those hearings. The authorities granted the department by these rules and by RCW 77.12.047(1)(g), 77.60.060, 77.60.080, 77.65.210, 27 28 ((77.115.020,)) 77.115.030, and 77.115.040 constitute the authorities of the department to regulate private sector cultured 29 aquatic products and aquatic farmers as defined in RCW 15.85.020. 30 31 Except as provided in subsection (3) of this section, no action may be taken against any person to enforce these rules unless the 32 department has first provided the person an opportunity for a 33 hearing. In such a case, if the hearing is requested, no enforcement 34 action may be taken before the conclusion of that hearing. 35
 - (3) The rules adopted under this section shall specify the emergency enforcement actions that may be taken by the department, and the circumstances under which they may be taken, without first providing the affected party with an opportunity for a hearing. Neither the provisions of this subsection nor the provisions of

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- subsection (2) of this section shall preclude the department from requesting the initiation of criminal proceedings for violations of the disease inspection and control rules.
- 4 (4) A person shall not violate the rules adopted under subsection 5 (2) or (3) of this section or violate RCW 77.115.040.
- 6 (5) In administering the program established under this section, 7 the department shall use the services of a pathologist licensed to 8 practice veterinary medicine.
- 9 (6) The director in administering the program shall not place 10 constraints on or take enforcement actions in respect to the 11 aquaculture industry that are more rigorous than those placed on the 12 department or other fish-rearing entities.
- 13 (7) The department must implement this section consistent with section 2 of this act.
- 15 **Sec. 5.** RCW 77.115.030 and 2000 c 107 s 124 are each amended to 16 read as follows:

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- (1) The director shall consult regarding the disease inspection and control program established under RCW 77.115.010 with federal agencies and Indian tribes to assure protection of state, federal, and tribal aquatic resources and to protect private sector cultured aquatic products from disease that could originate from waters or facilities managed by those agencies.
- (2) With regard to the program, the director may enter into contracts or interagency agreements for diagnostic field services with government agencies and institutions of higher education and private industry.
- (3) The director shall provide for the creation and distribution of a roster of biologists having a specialty in the diagnosis or treatment of diseases of fish or shellfish. The director shall adopt rules specifying the qualifications which a person must have in order to be placed on the roster.
- 32 <u>(4) The department must implement this section consistent with</u> 33 <u>section 2 of this act.</u>
- 34 **Sec. 6.** RCW 77.115.040 and 2011 c 339 s 37 are each amended to read as follows:
- 36 (1) All aquatic farmers, as defined in RCW 15.85.020, shall 37 register with the department. The application fee is one hundred five 38 dollars. The director shall assign each aquatic farm a unique

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- 1 registration number and develop and maintain in an electronic
- 2 database a registration list of all aquaculture farms. The department
- 3 shall establish procedures to annually update the aquatic farmer
- 4 information contained in the registration list. The department shall
- 5 coordinate with the department of health using shellfish growing area
- 6 certification data when updating the registration list.
- 7 (2) Registered aquaculture farms shall provide the department 8 with the following information:
 - (a) The name of the aquatic farmer;

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- (b) The address of the aquatic farmer;
- 11 (c) Contact information such as telephone, fax, web site, and 12 email address, if available;
- 13 (d) The number and location of acres under cultivation, including 14 a map displaying the location of the cultivated acres;
- 15 (e) The name of the landowner of the property being cultivated or 16 otherwise used in the aquatic farming operation;
- 17 (f) The private sector cultured aquatic product being propagated, 18 farmed, or cultivated; and
- 19 (g) Statistical production data.
- 20 (3) The state veterinarian shall be provided with registration 21 and statistical data by the department.
- 22 <u>(4) The department must implement this section consistent with</u> 23 <u>section 2 of this act.</u>
- 24 **Sec. 7.** RCW 77.125.030 and 2001 c 86 s 3 are each amended to 25 read as follows:
 - The director, in cooperation with the marine finfish aquatic farmers, shall develop proposed rules for the implementation, administration, and enforcement of marine finfish aquaculture programs. In developing such proposed rules, the director must use a negotiated rule-making process pursuant to RCW 34.05.310. The proposed rules shall be submitted to the appropriate legislative committees by January 1, 2002, to allow for legislative review of the proposed rules. The proposed rules shall include the following elements:
- 35 (1) Provisions for the prevention of escapes of cultured marine 36 finfish aquaculture products from enclosures, net pens, or other 37 rearing vessels;
- 38 (2) Provisions for the development and implementation of 39 management plans to facilitate the most rapid recapture of live

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1 marine finfish aquaculture products that have escaped from 2 enclosures, net pens, or other rearing vessels, and to prevent the 3 spread or permanent escape of these products;

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- (3) Provisions for the development of management practices based on the latest available science, to include:
- (a) Procedures for inspections of marine aquatic farming locations on a regular basis to determine conformity with law and the rules of the department relating to the operation of marine aquatic farming locations; and
- 10 (b) Operating procedures at marine aquatic farming locations to 11 prevent the escape of marine finfish, to include the use of net 12 antifoulants;
- 13 (4) Provisions for the eradication of those cultured marine 14 finfish aquaculture products that have escaped from enclosures, net 15 pens, or other rearing vessels found spawning in state waters;
 - (5) Provisions for the determination of appropriate species, stocks, and races of marine finfish aquaculture products allowed to be cultured at specific locations and sites;
 - (6) Provisions for the development of an Atlantic salmon watch program similar to the one in operation in British Columbia, Canada. The program must provide for the monitoring of escapes of Atlantic salmon from marine aquatic farming locations, monitor the occurrence of naturally produced Atlantic salmon, determine the impact of Atlantic salmon on naturally produced and cultured finfish stocks, provide a focal point for consolidation of scientific information, and provide a forum for interaction and education of the public; and
 - (7) Provisions for the development of an education program to assist marine aquatic farmers so that they operate in an environmentally sound manner.
- 30 (8) The department must implement this section consistent with 31 section 2 of this act.
- 32 **Sec. 8.** RCW 77.12.047 and 2017 c 159 s 2 are each amended to 33 read as follows:
 - (1) The commission may adopt, amend, or repeal rules as follows:
- 35 (a) Specifying the times when the taking of wildlife, fish, or 36 shellfish is lawful or unlawful.
- 37 (b) Specifying the areas and waters in which the taking and 38 possession of wildlife, fish, or shellfish is lawful or unlawful.

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- 1 (c) Specifying and defining the gear, appliances, or other 2 equipment and methods that may be used to take wildlife, fish, or 3 shellfish, and specifying the times, places, and manner in which the 4 equipment may be used or possessed.
- (d) Regulating the importation, transportation, possession, 5 6 disposal, landing, and sale of wildlife, fish, shellfish, or seaweed 7 within the state, whether acquired within or without the state. However, this authority must be exercised consistent with sections 2 8 and 13 of this act. Additionally, the rules of the department must 9 prohibit any person, including department staff, from translocating a 10 11 live elk from an area with elk affected by hoof disease to any other 12 location except:
- 13 (i) Consistent with a process developed by the department with 14 input from the affected federally recognized tribes for translocation 15 for monitoring or hoof disease management purposes; or
- 16 (ii) Within an elk herd management plan area affected by hoof 17 disease.
- 18 (e) Regulating the prevention and suppression of diseases and 19 pests affecting wildlife, fish, or shellfish.
- 20 (f) Regulating the size, sex, species, and quantities of wildlife, fish, or shellfish that may be taken, possessed, sold, or disposed of.
- 23 (g) Specifying the statistical and biological reports required 24 from fishers, dealers, boathouses, or processors of wildlife, fish, 25 or shellfish.
- 26 (h) Classifying species of marine and freshwater life as food 27 fish or shellfish.
- 28 (i) Classifying the species of wildlife, fish, and shellfish that 29 may be used for purposes other than human consumption.
- 30 (j) Regulating the taking, sale, possession, and distribution of wildlife, fish, shellfish, or deleterious exotic wildlife.
- 32 (k) Establishing game reserves and closed areas where hunting for 33 wild animals or wild birds may be prohibited.
- 34 (1) Regulating the harvesting of fish, shellfish, and wildlife in 35 the federal exclusive economic zone by vessels or individuals 36 registered or licensed under the laws of this state.
- 37 (m) Authorizing issuance of permits to release, plant, or place 38 fish or shellfish in state waters.

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1 (n) Governing the possession of fish, shellfish, or wildlife so 2 that the size, species, or sex can be determined visually in the 3 field or while being transported.

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- (o) Other rules necessary to carry out this title and the purposes and duties of the department.
- 6 (2)(a) Subsections (1)(a), (b), (c), (d), and (f) of this section 7 do not apply to private tideland owners and lessees and the immediate 8 family members of the owners or lessees of state tidelands, when they 9 take or possess oysters, clams, cockles, borers, or mussels, 10 excluding razor clams, produced on their own private tidelands or 11 their leased state tidelands for personal use.
- 12 (b) "Immediate family member" for the purposes of this section 13 means a spouse, brother, sister, grandparent, parent, child, or 14 grandchild.
- 15 (3) Except for subsection (1)(g) of this section, this section 16 does not apply to private sector cultured aquatic products as defined 17 in RCW 15.85.020. Subsection (1)(g) of this section does apply to 18 such products.
- 19 **Sec. 9.** RCW 90.48.220 and 1993 c 296 s 1 are each amended to 20 read as follows:
 - (1) For the purposes of this section "marine finfish rearing facilities" means those private and public facilities located within the salt water of the state where finfish are fed, nurtured, held, maintained, or reared to reach the size of release or for market sale.
 - (2) Not later than October 31, 1994, the department shall adopt criteria under chapter 34.05 RCW for allowable sediment impacts from organic enrichment due to marine finfish rearing facilities.
 - (3) Not later than June 30, 1995, the department shall adopt standards under chapter 34.05 RCW for waste discharges from marine finfish rearing facilities. In establishing these standards, the department shall review and incorporate, to the extent possible, studies conducted by state and federal agencies on waste discharges from marine finfish rearing facilities, and any reports and other materials prepared by technical committees on waste discharges from marine finfish rearing facilities. The department shall approve or deny discharge permit applications for marine finfish rearing facilities within one hundred eighty days from the date of application, unless a longer time is required to satisfy public

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- 1 participation requirements in the permit process in accordance with applicable rules, or compliance with the requirements of the state 2 environmental policy act under chapter 43.21C RCW. The department 3 shall notify applicants as soon as it determines that a proposed 4 discharge meets or fails to comply with the standards adopted 5 б pursuant to this section, or if a time period longer than one hundred 7 eighty days is necessary to satisfy public participation requirements of the state environmental policy act. 8
- 9 (4) The department may adopt rules to exempt marine finfish 10 rearing facilities not requiring national pollutant discharge 11 elimination system permits under the federal water pollution control 12 act from the discharge permit requirement.
- 13 <u>(5) The department must implement this section consistent with</u> 14 <u>section 3 of this act.</u>
- NEW SECTION. Sec. 10. (1) The departments of ecology, natural resources, and fish and wildlife must continue the existing effort to update guidance and informational resources to industry and governments for planning and permitting commercial marine net pen aquaculture.
 - (2) The effort must utilize new scientific information that has emerged since the current state guidance that dates from the late 1980s through 1990, and address topics including local shoreline permitting, water quality, impacts on native fish, shellfish, and wildlife, and interagency coordination in permitting, inspections, and enforcement. The guidance must be designed to eliminate commercial marine net pen escapement and negative impacts to water quality and native fish, shellfish, and wildlife.
- 28 (3) The guidance and resources must be completed by June 30, 29 2019.
- 30 (4) This section expires December 31, 2020.

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- NEW SECTION. Sec. 11. (1) The departments of ecology, natural resources, and fish and wildlife must, in collaboration with other relevant agencies and participating tribes, conduct a study designed to understand the ecological impacts to Puget Sound native salmon stocks, and impacts to water quality and sediments, that resulted from the 2017 Atlantic salmon escapement.
- 37 (2) The guidance and resources must be provided to the 38 appropriate committees of the legislature by September 1, 2021.

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(3) This section expires June 30, 2022.

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- 2 Sec. 12. RCW 50.04.075 and 2011 c 4 s 12 are each amended to 3 read as follows:
- 4 (1) With respect to claims with an effective date prior to July 5 1, 2012, "dislocated worker" means any individual who:
- 6 (a) Has been terminated or received a notice of termination from 7 employment;
- 8 (b) Is eligible for or has exhausted entitlement to unemployment 9 compensation benefits; and
- 10 (c) Is unlikely to return to employment in the individual's principal occupation or previous industry because of a diminishing demand for their skills in that occupation or industry.
- 13 (2) With respect to claims with an effective date on or after 14 July 1, 2012, "dislocated worker" means any individual who:
- 15 (a) Has been involuntarily and indefinitely separated from 16 employment as a result of a permanent reduction of operations at the 17 individual's place of employment, ((ex)) has separated from a 18 declining occupation, or has separated from employment as a result of 19 this act; and
- 20 (b) Is eligible for or has exhausted entitlement to unemployment 21 compensation benefits.
- NEW SECTION. Sec. 13. A new section is added to chapter 77.12 23 RCW to read as follows:
- 24 (1) For marine finfish aquaculture of Atlantic salmon or other nonnative finfish authorized or permitted consistent with section 2 25 of this act, the facility operator must hire, at their own expense, a 26 marine engineering firm approved by the department to conduct 27 inspections. Inspections must occur approximately every two years, 28 29 when net pens are fallow, and must include topside and mooring assessments related to escapement potential, structural integrity, 30 permit compliance, and operations. 31
- 32 (2) Any net pen facility must be found to be in good working 33 order to receive fish.
- 34 (3) If the facility is found to be in imminent danger of collapse 35 or release of Atlantic salmon or other nonnative finfish, the

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- 1 director may require the operator to remove fish or deny a fish
- 2 transfer permit.

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