SENATE BILL 5819

State of Washington 65th Legislature 2017 Regular Session

By Senators King and Hobbs

Read first time 02/15/17. Referred to Committee on Transportation.

- 1 AN ACT Relating to the board of pilotage commissioners; amending
- 2 RCW 88.16.035, 88.16.061, and 88.16.090; reenacting and amending RCW
- 3 43.79A.040 and 43.84.092; creating a new section; providing ar
- 4 effective date; and declaring an emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. (1) The joint legislative audit and review committee must conduct a performance audit of the board of pilotage
- 8 commissioners. The audit must examine whether the board is complying
- 9 with the statutory requirements in chapter 88.16 RCW. The audit must
- 10 include, but is not limited to:
- 11 (a) The board's compliance with statutory reporting requirements;
- 12 (b) The composition of the fees charged for pilotage, how fees 13 are developed, and the relationship between the fees, pilotage
- 14 tariffs, and pilotage district expenditures;
- 15 (c) An analysis of how other states structure pilotage fees, 16 training, and licensing;
- 17 (d) An analysis of the diversity in the pilot applicant pool and 18 pilot training program;
- 19 (e) An analysis of the composition and size of the board.
- 20 (2) The joint legislative audit and review committee must provide 21 the results of the audit to the transportation committees of the

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- legislature and the office of financial management by December 31, 2018.
- 3 **Sec. 2.** RCW 88.16.035 and 2009 c 496 s 1 are each amended to
 - (1) The board of pilotage commissioners shall:

read as follows:

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- 6 (a) Adopt rules, pursuant to chapter 34.05 RCW, necessary for the enforcement and administration of this chapter;
 - (b)(i) Issue training licenses and pilot licenses to pilot applicants meeting the qualifications provided for in RCW 88.16.090 and such additional qualifications as may be determined by the board;
- 11 (ii) Establish a comprehensive training program to assist in the 12 training and evaluation of pilot applicants before final licensing; 13 and
 - (iii) Establish additional training requirements, including a program of continuing education developed after consultation with pilot organizations, including those located within the state of Washington, as required to maintain a competent pilotage service;
- 18 (c) Maintain a register of pilots, records of pilot accidents, 19 and other history pertinent to pilotage;
 - (d) Determine from time to time the number of pilots necessary to be licensed in each district of the state to optimize the operation of a safe, fully regulated, efficient, and competent pilotage service in each district;
 - (e) <u>Subject to subsection (3) of this section</u>, annually fix the pilotage tariffs for pilotage services provided under this chapter: PROVIDED, That the board may fix extra compensation for extra services to vessels in distress, for awaiting vessels, for all vessels in direct transit to or from a Canadian port where Puget Sound pilotage is required for a portion of the voyage, or for being carried to sea on vessels against the will of the pilot, and for such other services as may be determined by the board: PROVIDED FURTHER, That as an element of the Puget Sound pilotage district tariff, the board may consider pilot retirement plan expenses incurred in the prior year in either pilotage district. However, under no circumstances shall the state be obligated to fund or pay for any portion of retirement payments for pilots or retired pilots;
- 37 (f) By September 1, 2017, and annually thereafter, file 38 ((annually)) with the governor and the chairs of the transportation 39 committees of the senate and house of representatives a report which

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includes, but is not limited to, the following: The number, names, 1 ages, pilot license number, training license number, and years of 2 service as a Washington licensed pilot of any person licensed by the 3 board as a Washington state pilot or trainee; the names, employment, 4 and other information of the members of the board; the total number 5 6 of pilotage assignments by pilotage district, including information 7 concerning the various types and sizes of vessels and the total annual tonnage; the annual earnings or stipends of individual pilots 8 and trainees before and after deduction for expenses of pilot 9 organizations, including extra compensation as a separate category; 10 11 annual expenses of private pilot associations, 12 personnel employed and capital expenditures; the status of pilotage tariffs, extra compensation, and travel; the retirement contributions 13 paid to pilots and the disposition thereof; the number of groundings, 14 marine occurrences, or other incidents which are reported to or 15 16 investigated by the board, and which are determined to be accidents, 17 as defined by the board, including the vessel name, location of incident, pilot's or trainee's name, and disposition of the case 18 together with information received before the board acted from all 19 persons concerned, including the United States coast guard; the 20 names, qualifications, time scheduled for examinations, and the 21 district of persons desiring to apply for Washington state pilotage 22 licenses; summaries of dispatch records, quarterly reports from 23 pilots, and the bylaws and operating rules of pilotage organizations; 24 25 the names, sizes in deadweight tons, surcharges, if any, port of call, name of the pilot or trainee, and names and horsepower of tug 26 boats for any and all oil tankers subject to the provisions of RCW 27 88.16.190 together with the names of any and all vessels for which 28 29 the United States coast quard requires special handling pursuant to their authority under the Ports and Waterways Safety Act of 1972; the 30 31 expenses of the board; and any and all other information which the 32 board deems appropriate to include;

(g) Make available information that includes the pilotage act and other statutes of Washington state and the federal government that affect pilotage, including the rules of the board, together with such additional information as may be informative for pilots, agents, owners, operators, and masters;

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38 (h) Appoint advisory committees and employ marine experts as 39 necessary to carry out its duties under this chapter;

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- 1 (i) Provide for the maintenance of efficient and competent 2 pilotage service on all waters covered by this chapter; and do such 3 other things as are reasonable, necessary, and expedient to insure 4 proper and safe pilotage upon the waters covered by this chapter and 5 facilitate the efficient administration of this chapter.
- 6 (2) The board may pay stipends to pilot trainees under subsection 7 (1)(b) of this section.
- 8 (3) Until six years after the effective date of this section, the board may not increase the pilotage tariffs in existence on January 10 1, 2017.
- 11 **Sec. 3.** RCW 88.16.061 and 2008 c 128 s 17 are each amended to 12 read as follows:
- ((The account in the general fund designated in RCW 43.79.330(17)
 as the "Puget Sound pilotage account" is hereby redesignated as the
 "pilotage account".))
 - The pilotage account is ((hereby redesignated as a nonappropriated account, and is therefore)) created in the ((eustody of the)) state ((treasurer)) treasury. All receipts designated, credited, or transferred to the pilotage account must be deposited into the account. Moneys in the account may be spent only after appropriation. Expenditures from the account may be used only for the purposes of the board of pilotage commissioners as prescribed under this chapter. ((Only the board or the board's designee may authorize expenditures from the account.)) The account is subject to allotment procedures under chapter 43.88 RCW((, but an appropriation is not required for expenditures)).
- 27 **Sec. 4.** RCW 88.16.090 and 2009 c 470 s 708 are each amended to 28 read as follows:
- 29 (1) A person may pilot any vessel subject to this chapter on 30 waters covered by this chapter only if licensed to pilot such vessels 31 on such waters under this chapter.
- 32 (2)(a) A person is eligible to be licensed as a pilot or a pilot 33 trainee if the person:
- 34 (i) Is a citizen of the United States;

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- 35 (ii) Is over the age of twenty-five years and under the age of 36 seventy years;
- 37 (iii)(A) Holds at the time of application, as a minimum, a United 38 States government license as master of steam or motor vessels of not

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more than one thousand six hundred gross register tons (three thousand international tonnage convention tons) upon oceans, near coastal waters, or inland waters; or the then most equivalent federal license as determined by the board; any such license to have been held by the applicant for a period of at least two years before application;

- (B) Holds at the time of licensure as a pilot, after successful completion of the board-required training program, a first class United States endorsement without restrictions on the United States government license for the pilotage district in which the pilot applicant desires to be licensed; however, all applicants for a pilot examination scheduled to be given before July 1, 2008, must have the United States pilotage endorsement at the time of application; and
- (C) The board may require that applicants and pilots have federal licenses and endorsements as it deems appropriate; and
 - (iv) Successfully completes a board-specified training program.
- (b) In addition to the requirements of (a) of this subsection, a pilot applicant must meet such other qualifications as may be required by the board.
- (c) A person applying for a license under this section shall not have been convicted of an offense involving drugs or the personal consumption of alcohol in the twelve months prior to the date of application. This restriction does not apply to license renewals under this section.
- (3) The board may establish such other training license and pilot license requirements as it deems appropriate.
- (4) Pilot applicants shall be evaluated and may be ranked for entry into a board-specified training program in a manner specified by the board based on their performance on a written examination or examinations established by the board, performance on other evaluation exercises as may be required by the board, and other criteria or qualifications as may be set by the board.

When the board determines that the demand for pilots requires entry of an applicant into the training program it shall issue a training license to that applicant, but under no circumstances may an applicant be issued a training license more than four years after taking the written entry examination. The training license authorizes the trainee to do such actions as are specified in the training program.

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After the completion of the training program the board shall evaluate the trainee's performance and knowledge. The board, as it deems appropriate, may then issue a pilot license, delay the issuance of the pilot license, deny the issuance of the pilot license, or require further training and evaluation.

- (5) The board may (a) appoint a special independent committee or (b) contract with private or governmental entities knowledgeable and experienced in the development, administration, and grading of licensing examinations or simulator evaluations for marine pilots, or (c) do both. Active, licensed pilots designated by the board may participate in the development, administration, and grading of examinations and other evaluation exercises. If the board does appoint a special examination or evaluation development committee, it is authorized to pay the members of the committee the same compensation and travel expenses as received by members of the board. Any person who willfully gives advance knowledge of information contained on a pilot examination or other evaluation exercise is guilty of a gross misdemeanor.
- (6) This subsection applies to the review of a pilot applicant's written examinations and evaluation exercises to qualify to be placed on a waiting list to become a pilot trainee. Failure to comply with the process set forth in this subsection renders the results of the pilot applicant's written examinations and evaluation exercises final. A pilot applicant may seek board review, administrative review, and judicial review of the results of the written examinations and evaluation exercises in the following manner:
- (a) A pilot applicant who seeks a review of the results of his or her written examinations or evaluation exercises must request from the board-appointed or board-designated examination committee an administrative review of the results of his or her written examinations or evaluation exercises as set forth by board rule.
- (b) The determination of the examination committee's review of a pilot applicant's examination results becomes final after thirty days from the date of service of written notification of the committee's determination unless a full adjudicative hearing before an administrative law judge has been requested by the pilot applicant before the thirty-day period has expired, as set forth by board rule.
- (c) When a full adjudicative hearing has been requested by the pilot applicant, the board shall request the appointment of an administrative law judge under chapter 34.12 RCW who has sufficient

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experience and familiarity with pilotage matters to be able to conduct a fair and impartial hearing. The hearing shall be governed by chapter 34.05 RCW. The administrative law judge shall issue an initial order.

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- (d) The initial order of the administrative law judge is final unless within thirty days of the date of service of the initial order the board or pilot applicant requests review of the initial order under chapter 34.05 RCW.
- (e) The board may appoint a person to review the initial order and to prepare and enter a final order as governed by chapter 34.05 RCW and as set forth by board rule. The person appointed by the board under this subsection (6)(e) is called the board reviewing officer.
- (7) Pilots are licensed under this section for a term of five years from and after the date of the issuance of their respective state licenses. Licenses must thereafter be renewed as a matter of course, unless the board withholds the license for good cause. Each pilot shall pay to the state treasurer an annual license fee ((in an amount set by the board by rule. Pursuant to RCW 43.135.055, the fees established under this subsection may be increased through the fiscal year ending June 30, 2011)) of twenty-six thousand dollars. The fees must be deposited in the pilotage account. ((The board may assess partially active or inactive pilots a reduced fee.))
- (8) All pilots and pilot trainees are subject to an annual physical examination by a physician chosen by the board. physician shall examine the pilot's or pilot trainee's heart, blood pressure, circulatory system, lungs and respiratory system, eyesight, hearing, and such other items as may be prescribed by the board. After consultation with a physician and the United States coast quard, the board shall establish minimum health standards to ensure that pilots and pilot trainees licensed by the state are able to perform their duties. Within ninety days of the date of each annual physical examination, and after review of the physician's report, the board shall make a determination of whether the pilot or pilot trainee is fully able to carry out the duties of a pilot or pilot trainee under this chapter. The board may in its discretion check with the appropriate authority for any convictions of or information regarding offenses by a licensed pilot or pilot trainee involving drugs or the personal consumption of alcohol in the prior twelve months.

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(9) The board may require vessel simulator training for a pilot trainee and shall require vessel simulator training for a licensed pilot subject to RCW 88.16.105. The board shall also require vessel simulator training in the first year of active duty for a new pilot and at least once every five years for all active pilots.

- (10) The board shall prescribe, pursuant to chapter 34.05 RCW, such reporting requirements and review procedures as may be necessary to assure the accuracy and validity of license and service claims. Willful misrepresentation of such required information by a pilot applicant shall result in disqualification of the pilot applicant.
- 11 Sec. 5. RCW 43.79A.040 and 2016 c 203 s 2, 2016 c 173 s 10, 2016 c 69 s 21, and 2016 c 39 s 7 are each reenacted and amended to read as follows:
 - (1) Money in the treasurer's trust fund may be deposited, invested, and reinvested by the state treasurer in accordance with RCW 43.84.080 in the same manner and to the same extent as if the money were in the state treasury, and may be commingled with moneys in the state treasury for cash management and cash balance purposes.
- 19 (2) All income received from investment of the treasurer's trust 20 fund must be set aside in an account in the treasury trust fund to be 21 known as the investment income account.
 - (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasurer or affected state agencies. The investment income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments must occur prior to distribution of earnings set forth in subsection (4) of this section.
 - (4)(a) Monthly, the state treasurer must distribute the earnings credited to the investment income account to the state general fund except under (b), (c), and (d) of this subsection.
 - (b) The following accounts and funds must receive their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The 24/7 sobriety account, the Washington promise scholarship account, the Washington advanced college tuition payment program account, the Washington college savings program account, the accessible communities account, the Washington achieving a better life experience program account, the

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1 community and technical college innovation account, the agricultural local fund, the American Indian scholarship endowment fund, the 2 3 foster care scholarship endowment fund, the foster care endowed scholarship trust fund, the contract harvesting revolving account, 4 the Washington state combined fund drive account, the commemorative 5 6 works account, the county enhanced 911 excise tax account, the toll collection account, the developmental disabilities endowment trust 7 fund, the energy account, the fair fund, the family leave insurance 8 account, the food animal veterinarian conditional scholarship 9 account, the fruit and vegetable inspection account, the future 10 11 teachers conditional scholarship account, the game farm alternative 12 account, the GET ready for math and science scholarship account, the Washington global health technologies and product development 13 account, the grain inspection revolving fund, the industrial 14 insurance rainy day fund, the juvenile accountability incentive 15 16 account, the law enforcement officers' and firefighters' plan 2 17 expense fund, the local tourism promotion account, the multiagency permitting team account, ((the pilotage account,)) the produce 18 19 railcar pool account, the regional transportation investment district account, the rural rehabilitation account, the Washington sexual 20 21 assault kit account, the stadium and exhibition center account, the youth athletic facility account, the self-insurance revolving fund, 22 the children's trust fund, the Washington horse racing commission 23 Washington bred owners' bonus fund and breeder awards account, the 24 25 Washington horse racing commission class C purse fund account, the 26 individual development account program account, the Washington horse racing commission operating account, the life sciences discovery 27 28 fund, the Washington state heritage center account, the reduced 29 cigarette ignition propensity account, the center for childhood deafness and hearing loss account, the school for the blind account, 30 31 Millersylvania park trust fund, the public employees' 32 retirees' insurance reserve fund, and the radiation perpetual 33 maintenance fund.

(c) The following accounts and funds must receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The advanced right-of-way revolving fund, the advanced environmental mitigation revolving account, the federal narcotics asset forfeitures account, the high occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.

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(d) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the custody of the state treasurer that deposits funds into a fund or account in the custody of the state treasurer pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

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- (5) In conformance with Article II, section 37 of the state Constitution, no trust accounts or funds shall be allocated earnings without the specific affirmative directive of this section.
- 11 **Sec. 6.** RCW 43.84.092 and 2016 c 194 s 5, 2016 c 161 s 20, and 2016 c 112 s 4 are each reenacted and amended to read as follows:
 - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
 - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur

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1 prior to distribution of earnings set forth in subsection (4) of this 2 section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their 7 proportionate share of earnings based upon each account's and fund's 8 average daily balance for the period: The aeronautics account, the 9 aircraft search and rescue account, the Alaskan Way viaduct 10 replacement project account, the brownfield redevelopment trust fund 11 12 account, the budget stabilization account, the capital vessel replacement account, the capitol building construction account, the 13 Cedar River channel construction and operation account, the Central 14 Washington University capital projects account, the charitable, 15 16 educational, penal and reformatory institutions account, the Chehalis 17 basin account, the cleanup settlement account, the Columbia river basin water supply development account, the Columbia river basin 18 taxable bond water supply development account, the Columbia river 19 basin water supply revenue recovery account, the common school 20 21 construction fund, the community forest trust account, the connecting 22 Washington account, the county arterial preservation account, the county criminal justice assistance account, the deferred compensation 23 administrative account, the deferred compensation principal account, 24 25 the department of licensing services account, the department of retirement systems expense account, the developmental disabilities 26 community trust account, the diesel idle reduction account, the 27 28 drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment 29 account, the Eastern Washington University capital projects account, 30 31 Interstate 405 express toll lanes operations account, the 32 education construction fund, the education legacy trust account, the election account, the electric vehicle charging infrastructure 33 account, the energy freedom account, the energy recovery act account, 34 the essential rail assistance account, The Evergreen State College 35 capital projects account, the federal forest revolving account, the 36 ferry bond retirement fund, the freight mobility investment account, 37 freight mobility multimodal account, the 38 grade crossing 39 protective fund, the public health services account, the high 40 capacity transportation account, the state higher education

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1 construction account, the higher education construction account, the highway bond retirement fund, the highway infrastructure account, the 2 highway safety fund, the high occupancy toll lanes operations 3 account, the hospital safety net assessment fund, the industrial 4 insurance premium refund account, the judges' retirement account, the 5 6 judicial retirement administrative account, the judicial retirement 7 principal account, the local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, 8 the marine resources stewardship trust account, the medical aid 9 account, the mobile home park relocation fund, the money-purchase 10 11 retirement savings administrative account, the money-purchase 12 retirement savings principal account, the motor vehicle fund, the motorcycle safety education account, the multimodal transportation 13 account, the multiuse roadway safety account, the municipal criminal 14 justice assistance account, the natural resources deposit account, 15 16 the oyster reserve land account, the pension funding stabilization 17 account, the perpetual surveillance and maintenance account, the 18 pilotage account, the pollution liability insurance 19 underground storage tank revolving account, the public employees' 20 retirement system plan 1 account, the public employees' retirement 21 system combined plan 2 and plan 3 account, the public facilities construction loan revolving account beginning July 1, 2004, the 22 public health supplemental account, the public works assistance 23 account, the Puget Sound capital construction account, the Puget 24 25 ferry operations account, the Puget Sound taxpayer 26 accountability account, the real estate appraiser commission account, the recreational vehicle account, the regional mobility grant program 27 account, the resource management cost account, the rural arterial 28 29 trust account, the rural mobility grant program account, the rural Washington loan fund, the site closure account, the skilled nursing 30 31 facility safety net trust fund, the small city pavement and sidewalk 32 account, the special category C account, the special wildlife account, the state employees' insurance account, the state employees' 33 34 insurance reserve account, the state investment board expense account, the state investment board commingled trust fund accounts, 35 36 the state patrol highway account, the state route number 520 civil penalties account, the state route number 520 corridor account, the 37 state wildlife account, the supplemental pension account, the Tacoma 38 39 Narrows toll bridge account, the teachers' retirement system plan 1 40 account, the teachers' retirement system combined plan 2 and plan 3

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1 account, the tobacco prevention and control account, the tobacco settlement account, the toll facility bond retirement account, the 2 3 transportation 2003 account (nickel account), the transportation equipment fund, the transportation fund, the transportation future 4 funding program account, the transportation improvement account, the 5 6 transportation improvement board bond retirement account, the 7 transportation infrastructure account, the transportation partnership account, the traumatic brain injury account, the tuition recovery 8 trust fund, the University of Washington bond retirement fund, the 9 University of Washington building account, 10 the firefighters' and reserve officers' relief and pension principal 11 12 fund, the volunteer firefighters' and reserve officers' administrative fund, the Washington judicial retirement system 13 account, the Washington law enforcement officers' and firefighters' 14 system plan 1 retirement account, the Washington law enforcement 15 16 officers' and firefighters' system plan 2 retirement account, the 17 Washington public safety employees' plan 2 retirement account, the 18 Washington school employees' retirement system combined plan 2 and 3 19 account, the Washington state health insurance pool account, the Washington state patrol retirement account, the Washington State 20 University building account, the Washington State University bond 21 22 retirement fund, the water pollution control revolving administration account, the water pollution control revolving fund, the Western 23 Washington University capital projects account, the Yakima integrated 24 25 implementation account, the Yakima integrated implementation revenue recovery account, and the Yakima integrated 26 plan implementation taxable bond account. Earnings derived from 27 28 investing balances of the agricultural permanent fund, the normal 29 school permanent fund, the permanent common school fund, scientific permanent fund, the state university permanent fund, and 30 31 the state reclamation revolving account shall be allocated to their 32 respective beneficiary accounts.

(b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

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- 1 (5) In conformance with Article II, section 37 of the state 2 Constitution, no treasury accounts or funds shall be allocated 3 earnings without the specific affirmative directive of this section.
 - <u>NEW SECTION.</u> **Sec. 7.** This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect July 1, 2017.

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