SUBSTITUTE SENATE BILL 5819

State of Washington 65th Legislature 2017 Regular Session

By Senate Transportation (originally sponsored by Senators King and Hobbs)

READ FIRST TIME 02/24/17.

- 1 AN ACT Relating to the board of pilotage commissioners; amending
- 2 RCW 88.16.035, 88.16.061, and 88.16.090; reenacting and amending RCW
- 3 43.79A.040 and 43.84.092; creating a new section; providing an
- 4 effective date; and declaring an emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 NEW SECTION. Sec. 1. (1) The joint legislative audit and review
- 7 committee must conduct a performance audit of the board of pilotage
- 8 commissioners. The audit must examine whether the board is complying
- 9 with the statutory requirements in chapter 88.16 RCW. The audit must
- 10 include, but is not limited to:
- 11 (a) The board's compliance with statutory reporting requirements;
- 12 (b) The composition of the fees charged for pilotage, how fees
- 13 are developed, and the relationship between the fees, pilotage
- 14 tariffs, and pilotage district expenditures;
- 15 (c) An analysis of how other states structure pilotage fees,
- 16 training, and licensing;
- 17 (d) An analysis of the diversity in the pilot applicant pool and 18 pilot training program;
- 19 (e) An analysis of the composition and size of the board.
- 20 (2) The joint legislative audit and review committee must provide
- 21 the results of the audit to the transportation committees of the

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- legislature and the office of financial management by December 31, 2018.
- **Sec. 2.** RCW 88.16.035 and 2009 c 496 s 1 are each amended to 4 read as follows:
 - (1) The board of pilotage commissioners shall:

- 6 (a) Adopt rules, pursuant to chapter 34.05 RCW, necessary for the enforcement and administration of this chapter;
 - (b)(i) Issue training licenses and pilot licenses to pilot applicants meeting the qualifications provided for in RCW 88.16.090 and such additional qualifications as may be determined by the board;
- (ii) Establish a comprehensive training program to assist in the training and evaluation of pilot applicants before final licensing; and
 - (iii) Establish additional training requirements, including a program of continuing education developed after consultation with pilot organizations, including those located within the state of Washington, as required to maintain a competent pilotage service;
- 18 (c) Maintain a register of pilots, records of pilot accidents, 19 and other history pertinent to pilotage;
 - (d) Determine from time to time the number of pilots necessary to be licensed in each district of the state to optimize the operation of a safe, fully regulated, efficient, and competent pilotage service in each district;
 - (e)(i) Subject to subsection (3) of this section, annually fix the pilotage tariffs for pilotage services provided under this chapter: PROVIDED, That the board may fix extra compensation for extra services to vessels in distress, for awaiting vessels, for all vessels in direct transit to or from a Canadian port where Puget Sound pilotage is required for a portion of the voyage, or for being carried to sea on vessels against the will of the pilot, and for such other services as may be determined by the board: PROVIDED FURTHER, That as an element of the Puget Sound pilotage district tariff, the board may consider pilot retirement plan expenses incurred in the prior year in either pilotage district. However, under no circumstances shall the state be obligated to fund or pay for any portion of retirement payments for pilots or retired pilots;
- (ii) Until July 1, 2023, annually deposit the first one million dollars collected through the Puget Sound pilotage district tariff authorized in (e)(i) of this subsection to the pilotage account

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1 <u>created in RCW 88.16.061 solely for the expenditure of self-insurance</u> 2 premiums;

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- (f) By September 1, 2017, and annually thereafter, file ((annually)) with the governor and the chairs of the transportation committees of the senate and house of representatives a report which includes, but is not limited to, the following: The number, names, ages, pilot license number, training license number, and years of service as a Washington licensed pilot of any person licensed by the board as a Washington state pilot or trainee; the names, employment, and other information of the members of the board; the total number of pilotage assignments by pilotage district, including information concerning the various types and sizes of vessels and the total annual tonnage; the annual earnings or stipends of individual pilots and trainees before and after deduction for expenses of pilot organizations, including extra compensation as a separate category; annual expenses of private pilot associations, personnel employed and capital expenditures; the status of pilotage tariffs, extra compensation, and travel; the retirement contributions paid to pilots and the disposition thereof; the number of groundings, marine occurrences, or other incidents which are reported to or investigated by the board, and which are determined to be accidents, as defined by the board, including the vessel name, location of incident, pilot's or trainee's name, and disposition of the case together with information received before the board acted from all persons concerned, including the United States coast guard; the names, qualifications, time scheduled for examinations, and the district of persons desiring to apply for Washington state pilotage licenses; summaries of dispatch records, quarterly reports from pilots, and the bylaws and operating rules of pilotage organizations; the names, sizes in deadweight tons, surcharges, if any, port of call, name of the pilot or trainee, and names and horsepower of tug boats for any and all oil tankers subject to the provisions of RCW 88.16.190 together with the names of any and all vessels for which the United States coast guard requires special handling pursuant to their authority under the Ports and Waterways Safety Act of 1972; the expenses of the board; and any and all other information which the board deems appropriate to include;
- (g) Make available information that includes the pilotage act and other statutes of Washington state and the federal government that affect pilotage, including the rules of the board, together with such

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- additional information as may be informative for pilots, agents, owners, operators, and masters;
- 3 (h) Appoint advisory committees and employ marine experts as 4 necessary to carry out its duties under this chapter;
- 5 (i) Provide for the maintenance of efficient and competent 6 pilotage service on all waters covered by this chapter; and do such 7 other things as are reasonable, necessary, and expedient to insure 8 proper and safe pilotage upon the waters covered by this chapter and 9 facilitate the efficient administration of this chapter.
- 10 (2) The board may pay stipends to pilot trainees under subsection (1)(b) of this section.
- 12 (3) Until July 1, 2023, the board may not increase the pilotage 13 tariffs in existence on January 1, 2017.
- 14 **Sec. 3.** RCW 88.16.061 and 2008 c 128 s 17 are each amended to 15 read as follows:
- ((The account in the general fund designated in RCW 43.79.330(17)

 the "Puget Sound pilotage account" is hereby redesignated as the
 "pilotage account".))
 - The pilotage account is ((hereby redesignated as a nonappropriated account, and is therefore)) created in the ((custody of the)) state ((treasurer)) treasury. All receipts designated, credited, or transferred to the pilotage account must be deposited into the account. Moneys in the account may be spent only after appropriation. Expenditures from the account may be used only for the purposes of the board of pilotage commissioners as prescribed under this chapter. ((Only the board or the board's designee may authorize expenditures from the account.)) The account is subject to allotment procedures under chapter 43.88 RCW((, but an appropriation is not required for expenditures)).
- 30 **Sec. 4.** RCW 88.16.090 and 2009 c 470 s 708 are each amended to 31 read as follows:
- 32 (1) A person may pilot any vessel subject to this chapter on 33 waters covered by this chapter only if licensed to pilot such vessels 34 on such waters under this chapter.
- 35 (2)(a) A person is eligible to be licensed as a pilot or a pilot 36 trainee if the person:
 - (i) Is a citizen of the United States;

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1 (ii) Is over the age of twenty-five years and under the age of 2 seventy years;

- (iii)(A) Holds at the time of application, as a minimum, a United States government license as master of steam or motor vessels of not more than one thousand six hundred gross register tons (three thousand international tonnage convention tons) upon oceans, near coastal waters, or inland waters; or the then most equivalent federal license as determined by the board; any such license to have been held by the applicant for a period of at least two years before application;
- (B) Holds at the time of licensure as a pilot, after successful completion of the board-required training program, a first class United States endorsement without restrictions on the United States government license for the pilotage district in which the pilot applicant desires to be licensed; however, all applicants for a pilot examination scheduled to be given before July 1, 2008, must have the United States pilotage endorsement at the time of application; and
- (C) The board may require that applicants and pilots have federal licenses and endorsements as it deems appropriate; and
 - (iv) Successfully completes a board-specified training program.
- 21 (b) In addition to the requirements of (a) of this subsection, a 22 pilot applicant must meet such other qualifications as may be 23 required by the board.
 - (c) A person applying for a license under this section shall not have been convicted of an offense involving drugs or the personal consumption of alcohol in the twelve months prior to the date of application. This restriction does not apply to license renewals under this section.
 - (3) The board may establish such other training license and pilot license requirements as it deems appropriate.
 - (4) Pilot applicants shall be evaluated and may be ranked for entry into a board-specified training program in a manner specified by the board based on their performance on a written examination or examinations established by the board, performance on other evaluation exercises as may be required by the board, and other criteria or qualifications as may be set by the board.
 - When the board determines that the demand for pilots requires entry of an applicant into the training program it shall issue a training license to that applicant, but under no circumstances may an applicant be issued a training license more than four years after

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taking the written entry examination. The training license authorizes the trainee to do such actions as are specified in the training program.

After the completion of the training program the board shall evaluate the trainee's performance and knowledge. The board, as it deems appropriate, may then issue a pilot license, delay the issuance of the pilot license, deny the issuance of the pilot license, or require further training and evaluation.

- (5) The board may (a) appoint a special independent committee or (b) contract with private or governmental entities knowledgeable and experienced in the development, administration, and grading of licensing examinations or simulator evaluations for marine pilots, or (c) do both. Active, licensed pilots designated by the board may participate in the development, administration, and grading of examinations and other evaluation exercises. If the board does appoint a special examination or evaluation development committee, it is authorized to pay the members of the committee the same compensation and travel expenses as received by members of the board. Any person who willfully gives advance knowledge of information contained on a pilot examination or other evaluation exercise is guilty of a gross misdemeanor.
- (6) This subsection applies to the review of a pilot applicant's written examinations and evaluation exercises to qualify to be placed on a waiting list to become a pilot trainee. Failure to comply with the process set forth in this subsection renders the results of the pilot applicant's written examinations and evaluation exercises final. A pilot applicant may seek board review, administrative review, and judicial review of the results of the written examinations and evaluation exercises in the following manner:
- (a) A pilot applicant who seeks a review of the results of his or her written examinations or evaluation exercises must request from the board-appointed or board-designated examination committee an administrative review of the results of his or her written examinations or evaluation exercises as set forth by board rule.
- (b) The determination of the examination committee's review of a pilot applicant's examination results becomes final after thirty days from the date of service of written notification of the committee's determination unless a full adjudicative hearing before an administrative law judge has been requested by the pilot applicant before the thirty-day period has expired, as set forth by board rule.

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(c) When a full adjudicative hearing has been requested by the pilot applicant, the board shall request the appointment of an administrative law judge under chapter 34.12 RCW who has sufficient experience and familiarity with pilotage matters to be able to conduct a fair and impartial hearing. The hearing shall be governed by chapter 34.05 RCW. The administrative law judge shall issue an initial order.

- (d) The initial order of the administrative law judge is final unless within thirty days of the date of service of the initial order the board or pilot applicant requests review of the initial order under chapter 34.05 RCW.
- (e) The board may appoint a person to review the initial order and to prepare and enter a final order as governed by chapter 34.05 RCW and as set forth by board rule. The person appointed by the board under this subsection (6)(e) is called the board reviewing officer.
- (7) Pilots are licensed under this section for a term of five years from and after the date of the issuance of their respective state licenses. Licenses must thereafter be renewed as a matter of course, unless the board withholds the license for good cause. Each pilot shall pay to the state treasurer an annual license fee in an amount set by the board by rule. ((Pursuant to RCW 43.135.055, the fees established under this subsection may be increased through the fiscal year ending June 30, 2011.)) The fees must be deposited in the pilotage account. The board may assess partially active or inactive pilots a reduced fee.
- (8) All pilots and pilot trainees are subject to an annual physical examination by a physician chosen by the board. The physician shall examine the pilot's or pilot trainee's heart, blood pressure, circulatory system, lungs and respiratory system, eyesight, hearing, and such other items as may be prescribed by the board. After consultation with a physician and the United States coast guard, the board shall establish minimum health standards to ensure that pilots and pilot trainees licensed by the state are able to perform their duties. Within ninety days of the date of each annual physical examination, and after review of the physician's report, the board shall make a determination of whether the pilot or pilot trainee is fully able to carry out the duties of a pilot or pilot trainee under this chapter. The board may in its discretion check with the appropriate authority for any convictions of or information regarding offenses by a licensed pilot or pilot trainee involving

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1 drugs or the personal consumption of alcohol in the prior twelve 2 months.

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- (9) The board may require vessel simulator training for a pilot trainee and shall require vessel simulator training for a licensed pilot subject to RCW 88.16.105. The board shall also require vessel simulator training in the first year of active duty for a new pilot and at least once every five years for all active pilots.
- 8 (10) The board shall prescribe, pursuant to chapter 34.05 RCW, 9 such reporting requirements and review procedures as may be necessary 10 to assure the accuracy and validity of license and service claims. 11 Willful misrepresentation of such required information by a pilot 12 applicant shall result in disqualification of the pilot applicant.
- Sec. 5. RCW 43.79A.040 and 2016 c 203 s 2, 2016 c 173 s 10, 2016 c 69 s 21, and 2016 c 39 s 7 are each reenacted and amended to read as follows:
 - (1) Money in the treasurer's trust fund may be deposited, invested, and reinvested by the state treasurer in accordance with RCW 43.84.080 in the same manner and to the same extent as if the money were in the state treasury, and may be commingled with moneys in the state treasury for cash management and cash balance purposes.
- 21 (2) All income received from investment of the treasurer's trust 22 fund must be set aside in an account in the treasury trust fund to be 23 known as the investment income account.
 - (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasurer or affected state agencies. The investment income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments must occur prior to distribution of earnings set forth in subsection (4) of this section.
 - (4)(a) Monthly, the state treasurer must distribute the earnings credited to the investment income account to the state general fund except under (b), (c), and (d) of this subsection.
 - (b) The following accounts and funds must receive their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The 24/7 sobriety account, the Washington promise scholarship account, the Washington advanced college tuition payment program account, the Washington college

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1 savings program account, the accessible communities account, the Washington achieving a better life experience program account, the 2 3 community and technical college innovation account, the agricultural local fund, the American Indian scholarship endowment fund, the 4 foster care scholarship endowment fund, the foster care endowed 5 6 scholarship trust fund, the contract harvesting revolving account, the Washington state combined fund drive account, the commemorative 7 works account, the county enhanced 911 excise tax account, the toll 8 collection account, the developmental disabilities endowment trust 9 fund, the energy account, the fair fund, the family leave insurance 10 account, the food animal veterinarian conditional scholarship 11 12 account, the fruit and vegetable inspection account, the future teachers conditional scholarship account, the game farm alternative 13 account, the GET ready for math and science scholarship account, the 14 Washington global health technologies and product development 15 16 account, the grain inspection revolving fund, the industrial insurance rainy day fund, the juvenile accountability incentive 17 18 account, the law enforcement officers' and firefighters' plan 2 19 expense fund, the local tourism promotion account, the multiagency permitting team account, ((the pilotage account,)) the produce 20 railcar pool account, the regional transportation investment district 21 account, the rural rehabilitation account, the Washington sexual 22 assault kit account, the stadium and exhibition center account, the 23 youth athletic facility account, the self-insurance revolving fund, 24 25 the children's trust fund, the Washington horse racing commission Washington bred owners' bonus fund and breeder awards account, the 26 Washington horse racing commission class C purse fund account, the 27 individual development account program account, the Washington horse 28 29 racing commission operating account, the life sciences discovery fund, the Washington state heritage center account, the reduced 30 31 cigarette ignition propensity account, the center for childhood 32 deafness and hearing loss account, the school for the blind account, the Millersylvania park trust fund, the public employees' and 33 retirees' insurance reserve fund, and the radiation perpetual 34 35 maintenance fund.

(c) The following accounts and funds must receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The advanced right-of-way revolving fund, the advanced environmental mitigation revolving account, the federal narcotics asset forfeitures account, the high

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occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.

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- (d) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the custody of the state treasurer that deposits funds into a fund or account in the custody of the state treasurer pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.
- 10 (5) In conformance with Article II, section 37 of the state 11 Constitution, no trust accounts or funds shall be allocated earnings 12 without the specific affirmative directive of this section.
- 13 **Sec. 6.** RCW 43.84.092 and 2016 c 194 s 5, 2016 c 161 s 20, and 2016 c 112 s 4 are each reenacted and amended to read as follows:
 - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
 - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is

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required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their 8 proportionate share of earnings based upon each account's and fund's 9 average daily balance for the period: The aeronautics account, the 10 11 aircraft search and rescue account, the Alaskan Way viaduct replacement project account, the brownfield redevelopment trust fund 12 account, the budget stabilization account, the capital vessel 13 replacement account, the capitol building construction account, the 14 Cedar River channel construction and operation account, the Central 15 16 Washington University capital projects account, the charitable, 17 educational, penal and reformatory institutions account, the Chehalis 18 basin account, the cleanup settlement account, the Columbia river basin water supply development account, the Columbia river basin 19 taxable bond water supply development account, the Columbia river 20 basin water supply revenue recovery account, the common school 21 construction fund, the community forest trust account, the connecting 22 Washington account, the county arterial preservation account, the 23 county criminal justice assistance account, the deferred compensation 24 25 administrative account, the deferred compensation principal account, 26 the department of licensing services account, the department of retirement systems expense account, the developmental disabilities 27 community trust account, the diesel idle reduction account, the 28 drinking water assistance account, the drinking water assistance 29 administrative account, the drinking water assistance repayment 30 31 account, the Eastern Washington University capital projects account, 32 the Interstate 405 express toll lanes operations account, the education construction fund, the education legacy trust account, the 33 election account, the electric vehicle charging infrastructure 34 account, the energy freedom account, the energy recovery act account, 35 the essential rail assistance account, The Evergreen State College 36 capital projects account, the federal forest revolving account, the 37 ferry bond retirement fund, the freight mobility investment account, 38 39 freight mobility multimodal account, the grade crossing 40 protective fund, the public health services account, the high

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capacity transportation account, the state higher education 1 construction account, the higher education construction account, the 2 highway bond retirement fund, the highway infrastructure account, the 3 highway safety fund, the high occupancy toll lanes operations 4 account, the hospital safety net assessment fund, the industrial 5 6 insurance premium refund account, the judges' retirement account, the 7 judicial retirement administrative account, the judicial retirement principal account, the local leasehold excise tax account, the local 8 real estate excise tax account, the local sales and use tax account, 9 the marine resources stewardship trust account, the medical aid 10 11 account, the mobile home park relocation fund, the money-purchase 12 retirement savings administrative account, the money-purchase retirement savings principal account, the motor vehicle fund, the 13 motorcycle safety education account, the multimodal transportation 14 account, the multiuse roadway safety account, the municipal criminal 15 16 justice assistance account, the natural resources deposit account, 17 the oyster reserve land account, the pension funding stabilization 18 account, the perpetual surveillance and maintenance account, the 19 pilotage account, the pollution liability insurance agency underground storage tank revolving account, the public employees' 20 retirement system plan 1 account, the public employees' retirement 21 system combined plan 2 and plan 3 account, the public facilities 22 construction loan revolving account beginning July 1, 2004, the 23 public health supplemental account, the public works assistance 24 25 account, the Puget Sound capital construction account, the Puget 26 Sound ferry operations account, the Puget Sound taxpayer accountability account, the real estate appraiser commission account, 27 28 the recreational vehicle account, the regional mobility grant program 29 account, the resource management cost account, the rural arterial trust account, the rural mobility grant program account, the rural 30 31 Washington loan fund, the site closure account, the skilled nursing 32 facility safety net trust fund, the small city pavement and sidewalk account, the special category C account, the special wildlife 33 account, the state employees' insurance account, the state employees' 34 35 insurance reserve account, the state investment board expense account, the state investment board commingled trust fund accounts, 36 the state patrol highway account, the state route number 520 civil 37 penalties account, the state route number 520 corridor account, the 38 39 state wildlife account, the supplemental pension account, the Tacoma 40 Narrows toll bridge account, the teachers' retirement system plan 1

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1 account, the teachers' retirement system combined plan 2 and plan 3 account, the tobacco prevention and control account, the tobacco 2 settlement account, the toll facility bond retirement account, the 3 transportation 2003 account (nickel account), the transportation 4 5 equipment fund, the transportation fund, the transportation future 6 funding program account, the transportation improvement account, the 7 transportation improvement board bond retirement account, the transportation infrastructure account, the transportation partnership 8 account, the traumatic brain injury account, the tuition recovery 9 trust fund, the University of Washington bond retirement fund, the 10 11 University of Washington building account, the firefighters' and reserve officers' relief and pension principal 12 the volunteer firefighters' and reserve officers' 13 fund, administrative fund, the Washington judicial retirement system 14 account, the Washington law enforcement officers' and firefighters' 15 16 system plan 1 retirement account, the Washington law enforcement 17 officers' and firefighters' system plan 2 retirement account, the Washington public safety employees' plan 2 retirement account, the 18 19 Washington school employees' retirement system combined plan 2 and 3 account, the Washington state health insurance pool account, the 20 21 Washington state patrol retirement account, the Washington State 22 University building account, the Washington State University bond retirement fund, the water pollution control revolving administration 23 account, the water pollution control revolving fund, the Western 24 25 Washington University capital projects account, the Yakima integrated 26 plan implementation account, the Yakima integrated implementation revenue recovery account, and the Yakima integrated 27 28 plan implementation taxable bond account. Earnings derived from 29 investing balances of the agricultural permanent fund, the normal school permanent fund, the permanent common school fund, the 30 31 scientific permanent fund, the state university permanent fund, and 32 the state reclamation revolving account shall be allocated to their 33 respective beneficiary accounts.

(b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

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1 (5) In conformance with Article II, section 37 of the state 2 Constitution, no treasury accounts or funds shall be allocated 3 earnings without the specific affirmative directive of this section.

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NEW SECTION. Sec. 7. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect July 1, 2017.

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