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ENGROSSED SENATE BILL 5517

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State of Washington

65th Legislature

2017 Regular Session

By Senators Wilson, Rivers, Cleveland, Hobbs, King, Sheldon, Miloscia, Brown, Angel, Warnick, Keiser, and Schoesler

Read first time 01/26/17. Referred to Committee on Local Government.

1 AN ACT Relating to rail dependent uses for purposes of the growth  
2 management act and related development regulations; amending RCW  
3 36.70A.030, 36.70A.060, 36.70A.070, and 36.70A.108; and creating a  
4 new section.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** The legislature recognizes that it enacted  
7 the rail preservation program because railroads provide benefits to  
8 state and local jurisdictions that are valuable to economic  
9 development, highway safety, and the environment. The Washington  
10 state freight mobility plan includes the goal of supporting rural  
11 economies farm-to-market, manufacturing, and resource industry  
12 sectors. The plan makes clear that ensuring the availability of rail  
13 capacity is vital to meeting the future needs of the Puget Sound  
14 region. Rail-served industrial sites are a necessary part of a  
15 thriving freight mobility system, and are a key means of assuring  
16 that food and goods from rural areas are able to make it to people  
17 living in urban areas and international markets. Planned and  
18 effective access to railroad services is a pivotal aspect of  
19 transportation planning. The legislature affirms that it is in the  
20 public interest to allow economic development infrastructure to occur  
21 near rail lines as a means to alleviate strains on government

1 infrastructure elsewhere. Therefore, the legislature finds that there  
2 is a need for counties and cities to improve their planning under the  
3 growth management act to provide much needed infrastructure for  
4 freight rail dependent uses adjacent to railroad lines.

5 **Sec. 2.** RCW 36.70A.030 and 2012 c 21 s 1 are each amended to  
6 read as follows:

7 Unless the context clearly requires otherwise, the definitions in  
8 this section apply throughout this chapter.

9 (1) "Adopt a comprehensive land use plan" means to enact a new  
10 comprehensive land use plan or to update an existing comprehensive  
11 land use plan.

12 (2) "Agricultural land" means land primarily devoted to the  
13 commercial production of horticultural, viticultural, floricultural,  
14 dairy, apiary, vegetable, or animal products or of berries, grain,  
15 hay, straw, turf, seed, Christmas trees not subject to the excise tax  
16 imposed by RCW 84.33.100 through 84.33.140, finfish in upland  
17 hatcheries, or livestock, and that has long-term commercial  
18 significance for agricultural production.

19 (3) "City" means any city or town, including a code city.

20 (4) "Comprehensive land use plan," "comprehensive plan," or  
21 "plan" means a generalized coordinated land use policy statement of  
22 the governing body of a county or city that is adopted pursuant to  
23 this chapter.

24 (5) "Critical areas" include the following areas and ecosystems:  
25 (a) Wetlands; (b) areas with a critical recharging effect on aquifers  
26 used for potable water; (c) fish and wildlife habitat conservation  
27 areas; (d) frequently flooded areas; and (e) geologically hazardous  
28 areas. "Fish and wildlife habitat conservation areas" does not  
29 include such artificial features or constructs as irrigation delivery  
30 systems, irrigation infrastructure, irrigation canals, or drainage  
31 ditches that lie within the boundaries of and are maintained by a  
32 port district or an irrigation district or company.

33 (6) "Department" means the department of commerce.

34 (7) "Development regulations" or "regulation" means the controls  
35 placed on development or land use activities by a county or city,  
36 including, but not limited to, zoning ordinances, critical areas  
37 ordinances, shoreline master programs, official controls, planned  
38 unit development ordinances, subdivision ordinances, and binding site  
39 plan ordinances together with any amendments thereto. A development

1 regulation does not include a decision to approve a project permit  
2 application, as defined in RCW 36.70B.020, even though the decision  
3 may be expressed in a resolution or ordinance of the legislative body  
4 of the county or city.

5 (8) "Forest land" means land primarily devoted to growing trees  
6 for long-term commercial timber production on land that can be  
7 economically and practically managed for such production, including  
8 Christmas trees subject to the excise tax imposed under RCW 84.33.100  
9 through 84.33.140, and that has long-term commercial significance. In  
10 determining whether forest land is primarily devoted to growing trees  
11 for long-term commercial timber production on land that can be  
12 economically and practically managed for such production, the  
13 following factors shall be considered: (a) The proximity of the land  
14 to urban, suburban, and rural settlements; (b) surrounding parcel  
15 size and the compatibility and intensity of adjacent and nearby land  
16 uses; (c) long-term local economic conditions that affect the ability  
17 to manage for timber production; and (d) the availability of public  
18 facilities and services conducive to conversion of forest land to  
19 other uses.

20 (9) "Freight rail dependent uses" means buildings and other  
21 infrastructure that are used in the fabrication, processing, storage,  
22 and transport of goods where the use is dependent on and makes use of  
23 an adjacent short line railroad. Such facilities are both urban and  
24 rural development for purposes of this chapter. "Freight rail  
25 dependent uses" does not include buildings and other infrastructure  
26 that are used in the fabrication, processing, storage, and transport  
27 of coal, liquefied natural gas, or "crude oil" as defined in RCW  
28 90.56.010.

29 (10) "Geologically hazardous areas" means areas that because of  
30 their susceptibility to erosion, sliding, earthquake, or other  
31 geological events, are not suited to the siting of commercial,  
32 residential, or industrial development consistent with public health  
33 or safety concerns.

34 ~~((10))~~ (11) "Long-term commercial significance" includes the  
35 growing capacity, productivity, and soil composition of the land for  
36 long-term commercial production, in consideration with the land's  
37 proximity to population areas, and the possibility of more intense  
38 uses of the land.

39 ~~((11))~~ (12) "Minerals" include gravel, sand, and valuable  
40 metallic substances.

1       (~~(12)~~) (13) "Public facilities" include streets, roads,  
2 highways, sidewalks, street and road lighting systems, traffic  
3 signals, domestic water systems, storm and sanitary sewer systems,  
4 parks and recreational facilities, and schools.

5       (~~(13)~~) (14) "Public services" include fire protection and  
6 suppression, law enforcement, public health, education, recreation,  
7 environmental protection, and other governmental services.

8       (~~(14)~~) (15) "Recreational land" means land so designated under  
9 RCW 36.70A.1701 and that, immediately prior to this designation, was  
10 designated as agricultural land of long-term commercial significance  
11 under RCW 36.70A.170. Recreational land must have playing fields and  
12 supporting facilities existing before July 1, 2004, for sports played  
13 on grass playing fields.

14       (~~(15)~~) (16) "Rural character" refers to the patterns of land  
15 use and development established by a county in the rural element of  
16 its comprehensive plan:

17       (a) In which open space, the natural landscape, and vegetation  
18 predominate over the built environment;

19       (b) That foster traditional rural lifestyles, rural-based  
20 economies, and opportunities to both live and work in rural areas,  
21 including railroad tracks and freight rail dependent uses;

22       (c) That provide visual landscapes that are traditionally found  
23 in rural areas and communities;

24       (d) That are compatible with the use of the land by wildlife and  
25 for fish and wildlife habitat;

26       (e) That reduce the inappropriate conversion of undeveloped land  
27 into sprawling, low-density development;

28       (f) That generally do not require the extension of urban  
29 governmental services; and

30       (g) That are consistent with the protection of natural surface  
31 water flows and groundwater and surface water recharge and discharge  
32 areas.

33       (~~(16)~~) (17) "Rural development" refers to development outside  
34 the urban growth area and outside agricultural, forest, and mineral  
35 resource lands designated pursuant to RCW 36.70A.170. Rural  
36 development can consist of a variety of uses and residential  
37 densities, including clustered residential development, at levels  
38 that are consistent with the preservation of rural character and the  
39 requirements of the rural element. Rural development includes  
40 railroad tracks and freight rail dependent uses. Rural development

1 does not refer to agriculture or forestry activities that may be  
2 conducted in rural areas.

3 ~~((17))~~ (18) "Rural governmental services" or "rural services"  
4 include those public services and public facilities historically and  
5 typically delivered at an intensity usually found in rural areas, and  
6 may include domestic water systems, fire and police protection  
7 services, transportation and public transit services, and other  
8 public utilities associated with rural development and normally not  
9 associated with urban areas. Rural services do not include storm or  
10 sanitary sewers, except as otherwise authorized by RCW 36.70A.110(4).

11 ~~((18))~~ (19) "Short line railroad" means those railroad lines  
12 designated Class II or Class III by the United States Surface  
13 Transportation Board.

14 (20) "Urban governmental services" or "urban services" include  
15 those public services and public facilities at an intensity  
16 historically and typically provided in cities, specifically including  
17 storm and sanitary sewer systems, domestic water systems, street  
18 cleaning services, fire and police protection services, public  
19 transit services, and other public utilities associated with urban  
20 areas and normally not associated with rural areas.

21 ~~((19))~~ (21) "Urban growth" refers to growth that makes  
22 intensive use of land for the location of buildings, structures, and  
23 impermeable surfaces to such a degree as to be incompatible with the  
24 primary use of land for the production of food, other agricultural  
25 products, or fiber, or the extraction of mineral resources, rural  
26 uses, rural development, and natural resource lands designated  
27 pursuant to RCW 36.70A.170. A pattern of more intensive rural  
28 development, as provided in RCW 36.70A.070(5)(d), is not urban  
29 growth. When allowed to spread over wide areas, urban growth  
30 typically requires urban governmental services. "Characterized by  
31 urban growth" refers to land having urban growth located on it, or to  
32 land located in relationship to an area with urban growth on it as to  
33 be appropriate for urban growth.

34 ~~((20))~~ (22) "Urban growth areas" means those areas designated  
35 by a county pursuant to RCW 36.70A.110.

36 ~~((21))~~ (23) "Wetland" or "wetlands" means areas that are  
37 inundated or saturated by surface water or groundwater at a frequency  
38 and duration sufficient to support, and that under normal  
39 circumstances do support, a prevalence of vegetation typically  
40 adapted for life in saturated soil conditions. Wetlands generally

1 include swamps, marshes, bogs, and similar areas. Wetlands do not  
2 include those artificial wetlands intentionally created from  
3 nonwetland sites, including, but not limited to, irrigation and  
4 drainage ditches, grass-lined swales, canals, detention facilities,  
5 wastewater treatment facilities, farm ponds, and landscape amenities,  
6 or those wetlands created after July 1, 1990, that were  
7 unintentionally created as a result of the construction of a road,  
8 street, or highway. Wetlands may include those artificial wetlands  
9 intentionally created from nonwetland areas created to mitigate  
10 conversion of wetlands.

11 **Sec. 3.** RCW 36.70A.060 and 2014 c 147 s 2 are each amended to  
12 read as follows:

13 (1)(a) Each county that is required or chooses to plan under RCW  
14 36.70A.040, and each city within such county, shall adopt development  
15 regulations on or before September 1, 1991, to assure the  
16 conservation of agricultural, forest, and mineral resource lands  
17 designated under RCW 36.70A.170. Regulations adopted under this  
18 subsection may not prohibit uses legally existing on any parcel prior  
19 to their adoption and shall remain in effect until the county or city  
20 adopts development regulations pursuant to RCW 36.70A.040. Such  
21 regulations shall assure that the use of lands adjacent to  
22 agricultural, forest, or mineral resource lands shall not interfere  
23 with the continued use, in the accustomed manner and in accordance  
24 with best management practices, of these designated lands for the  
25 production of food, agricultural products, or timber, or for the  
26 extraction of minerals. Each county and city may adopt development  
27 regulations to assure that agriculture, forest, and mineral resource  
28 lands adjacent to short line railroads may be developed for freight  
29 rail dependent uses.

30 (b) Counties and cities shall require that all plats, short  
31 plats, development permits, and building permits issued for  
32 development activities on, or within five hundred feet of, lands  
33 designated as agricultural lands, forest lands, or mineral resource  
34 lands, contain a notice that the subject property is within or near  
35 designated agricultural lands, forest lands, or mineral resource  
36 lands on which a variety of commercial activities may occur that are  
37 not compatible with residential development for certain periods of  
38 limited duration. The notice for mineral resource lands shall also  
39 inform that an application might be made for mining-related

1 activities, including mining, extraction, washing, crushing,  
2 stockpiling, blasting, transporting, and recycling of minerals.

3 (c) Each county that adopts a resolution of partial planning  
4 under RCW 36.70A.040(2)(b), and each city within such county, shall  
5 adopt development regulations within one year after the adoption of  
6 the resolution of partial planning to assure the conservation of  
7 agricultural, forest, and mineral resource lands designated under RCW  
8 36.70A.170. Regulations adopted under this subsection (1)(c) must  
9 comply with the requirements governing regulations adopted under (a)  
10 of this subsection.

11 (d)(i) A county that adopts a resolution of partial planning  
12 under RCW 36.70A.040(2)(b) and that is not in compliance with the  
13 planning requirements of this section, RCW 36.70A.040(4),  
14 36.70A.070(5), 36.70A.170, and 36.70A.172 at the time the resolution  
15 is adopted must, by January 30, 2017, apply for a determination of  
16 compliance from the department finding that the county's development  
17 regulations, including development regulations adopted to protect  
18 critical areas, and comprehensive plans are in compliance with the  
19 requirements of this section, RCW 36.70A.040(4), 36.70A.070(5),  
20 36.70A.170, and 36.70A.172. The department must approve or deny the  
21 application for a determination of compliance within one hundred  
22 twenty days of its receipt or by June 30, 2017, whichever date is  
23 earlier.

24 (ii) If the department denies an application under (d)(i) of this  
25 subsection, the county and each city within is obligated to comply  
26 with all requirements of this chapter and the resolution for partial  
27 planning adopted under RCW 36.70A.040(2)(b) is no longer in effect.

28 (iii) A petition for review of a determination of compliance  
29 under (d)(i) of this subsection may only be appealed to the growth  
30 management hearings board within sixty days of the issuance of the  
31 decision by the department.

32 (iv) In the event of a filing of a petition in accordance with  
33 (d)(iii) of this subsection, the county and the department must  
34 equally share the costs incurred by the department for defending an  
35 approval of determination of compliance that is before the growth  
36 management hearings board.

37 (v) The department may implement this subsection (~~((1))~~)(1)(d)  
38 by adopting rules related to determinations of compliance. The rules  
39 may address, but are not limited to: The requirements for  
40 applications for a determination of compliance; charging of costs

1 under (d)(iv) of this subsection; procedures for processing  
2 applications; criteria for the evaluation of applications; issuance  
3 and notice of department decisions; and applicable timelines.

4 (2) Each county and city shall adopt development regulations that  
5 protect critical areas that are required to be designated under RCW  
6 36.70A.170. For counties and cities that are required or choose to  
7 plan under RCW 36.70A.040, such development regulations shall be  
8 adopted on or before September 1, 1991. For the remainder of the  
9 counties and cities, such development regulations shall be adopted on  
10 or before March 1, 1992.

11 (3) Such counties and cities shall review these designations and  
12 development regulations when adopting their comprehensive plans under  
13 RCW 36.70A.040 and implementing development regulations under RCW  
14 36.70A.120 and may alter such designations and development  
15 regulations to insure consistency.

16 (4) Forest land and agricultural land located within urban growth  
17 areas shall not be designated by a county or city as forest land or  
18 agricultural land of long-term commercial significance under RCW  
19 36.70A.170 unless the city or county has enacted a program  
20 authorizing transfer or purchase of development rights.

21 **Sec. 4.** RCW 36.70A.070 and 2015 c 241 s 2 are each amended to  
22 read as follows:

23 The comprehensive plan of a county or city that is required or  
24 chooses to plan under RCW 36.70A.040 shall consist of a map or maps,  
25 and descriptive text covering objectives, principles, and standards  
26 used to develop the comprehensive plan. The plan shall be an  
27 internally consistent document and all elements shall be consistent  
28 with the future land use map. A comprehensive plan shall be adopted  
29 and amended with public participation as provided in RCW 36.70A.140.  
30 Each comprehensive plan shall include a plan, scheme, or design for  
31 each of the following:

32 (1) A land use element designating the proposed general  
33 distribution and general location and extent of the uses of land,  
34 where appropriate, for agriculture, timber production, housing,  
35 commerce, industry, recreation, open spaces, general aviation  
36 airports, public utilities, public facilities, and other land uses.  
37 The land use element shall include population densities, building  
38 intensities, and estimates of future population growth. The land use  
39 element shall provide for protection of the quality and quantity of



1 groundwater used for public water supplies. Wherever possible, the  
2 land use element should consider utilizing urban planning approaches  
3 that promote physical activity. Where applicable, the land use  
4 element shall review drainage, flooding, and storm water run-off in  
5 the area and nearby jurisdictions and provide guidance for corrective  
6 actions to mitigate or cleanse those discharges that pollute waters  
7 of the state, including Puget Sound or waters entering Puget Sound.

8 (2) A housing element ensuring the vitality and character of  
9 established residential neighborhoods that: (a) Includes an inventory  
10 and analysis of existing and projected housing needs that identifies  
11 the number of housing units necessary to manage projected growth; (b)  
12 includes a statement of goals, policies, objectives, and mandatory  
13 provisions for the preservation, improvement, and development of  
14 housing, including single-family residences; (c) identifies  
15 sufficient land for housing, including, but not limited to,  
16 government-assisted housing, housing for low-income families,  
17 manufactured housing, multifamily housing, and group homes and foster  
18 care facilities; and (d) makes adequate provisions for existing and  
19 projected needs of all economic segments of the community.

20 (3) A capital facilities plan element consisting of: (a) An  
21 inventory of existing capital facilities owned by public entities,  
22 showing the locations and capacities of the capital facilities; (b) a  
23 forecast of the future needs for such capital facilities; (c) the  
24 proposed locations and capacities of expanded or new capital  
25 facilities; (d) at least a six-year plan that will finance such  
26 capital facilities within projected funding capacities and clearly  
27 identifies sources of public money for such purposes; and (e) a  
28 requirement to reassess the land use element if probable funding  
29 falls short of meeting existing needs and to ensure that the land use  
30 element, capital facilities plan element, and financing plan within  
31 the capital facilities plan element are coordinated and consistent.  
32 Park and recreation facilities shall be included in the capital  
33 facilities plan element.

34 (4) A utilities element consisting of the general location,  
35 proposed location, and capacity of all existing and proposed  
36 utilities, including, but not limited to, electrical lines,  
37 telecommunication lines, and natural gas lines.

38 (5) Rural element. Counties shall include a rural element  
39 including lands that are not designated for urban growth,

1 agriculture, forest, or mineral resources. The following provisions  
2 shall apply to the rural element:

3 (a) Growth management act goals and local circumstances. Because  
4 circumstances vary from county to county, in establishing patterns of  
5 rural densities and uses, a county may consider local circumstances,  
6 but shall develop a written record explaining how the rural element  
7 harmonizes the planning goals in RCW 36.70A.020 and meets the  
8 requirements of this chapter.

9 (b) Rural development. The rural element shall permit rural  
10 development, forestry, and agriculture in rural areas. The rural  
11 element shall provide for a variety of rural densities, uses,  
12 essential public facilities, and rural governmental services needed  
13 to serve the permitted densities and uses. To achieve a variety of  
14 rural densities and uses, counties may provide for freight rail  
15 dependent uses, clustering, density transfer, design guidelines,  
16 conservation easements, and other innovative techniques that will  
17 accommodate appropriate rural densities and uses that are not  
18 characterized by urban growth and that are consistent with rural  
19 character.

20 (c) Measures governing rural development. The rural element shall  
21 include measures that apply to rural development and protect the  
22 rural character of the area, as established by the county, by:

- 23 (i) Containing or otherwise controlling rural development;  
24 (ii) Assuring visual compatibility of rural development with the  
25 surrounding rural area;  
26 (iii) Reducing the inappropriate conversion of undeveloped land  
27 into sprawling, low-density development in the rural area;  
28 (iv) Protecting critical areas, as provided in RCW 36.70A.060,  
29 and surface water and groundwater resources; and  
30 (v) Protecting against conflicts with the use of agricultural,  
31 forest, and mineral resource lands designated under RCW 36.70A.170.

32 (d) Limited areas of more intensive rural development. Subject to  
33 the requirements of this subsection and except as otherwise  
34 specifically provided in this subsection (5)(d), the rural element  
35 may allow for limited areas of more intensive rural development,  
36 including necessary public facilities and public services to serve  
37 the limited area as follows:

- 38 (i) Rural development consisting of the infill, development, or  
39 redevelopment of existing commercial, industrial, residential, or  
40 mixed-use areas, whether characterized as shoreline development,

1 villages, hamlets, rural activity centers, or crossroads  
2 developments.

3 (A) A commercial, industrial, residential, shoreline, or mixed-  
4 use area are subject to the requirements of (d)(iv) of this  
5 subsection, but are not subject to the requirements of (c)(ii) and  
6 (iii) of this subsection.

7 (B) Any development or redevelopment other than an industrial  
8 area or an industrial use within a mixed-use area or an industrial  
9 area under this subsection (5)(d)(i) must be principally designed to  
10 serve the existing and projected rural population.

11 (C) Any development or redevelopment in terms of building size,  
12 scale, use, or intensity shall be consistent with the character of  
13 the existing areas. Development and redevelopment may include changes  
14 in use from vacant land or a previously existing use so long as the  
15 new use conforms to the requirements of this subsection (5);

16 (ii) The intensification of development on lots containing, or  
17 new development of, small-scale recreational or tourist uses,  
18 including commercial facilities to serve those recreational or  
19 tourist uses, that rely on a rural location and setting, but that do  
20 not include new residential development. A small-scale recreation or  
21 tourist use is not required to be principally designed to serve the  
22 existing and projected rural population. Public services and public  
23 facilities shall be limited to those necessary to serve the  
24 recreation or tourist use and shall be provided in a manner that does  
25 not permit low-density sprawl;

26 (iii) The intensification of development on lots containing  
27 isolated nonresidential uses or new development of isolated cottage  
28 industries and isolated small-scale businesses that are not  
29 principally designed to serve the existing and projected rural  
30 population and nonresidential uses, but do provide job opportunities  
31 for rural residents. Rural counties may allow the expansion of small-  
32 scale businesses as long as those small-scale businesses conform with  
33 the rural character of the area as defined by the local government  
34 according to RCW 36.70A.030(~~((+15))~~) (16). Rural counties may also  
35 allow new small-scale businesses to utilize a site previously  
36 occupied by an existing business as long as the new small-scale  
37 business conforms to the rural character of the area as defined by  
38 the local government according to RCW 36.70A.030(~~((+15))~~)(16). Public  
39 services and public facilities shall be limited to those necessary to

1 serve the isolated nonresidential use and shall be provided in a  
2 manner that does not permit low-density sprawl;

3 (iv) A county shall adopt measures to minimize and contain the  
4 existing areas or uses of more intensive rural development, as  
5 appropriate, authorized under this subsection. Lands included in such  
6 existing areas or uses shall not extend beyond the logical outer  
7 boundary of the existing area or use, thereby allowing a new pattern  
8 of low-density sprawl. Existing areas are those that are clearly  
9 identifiable and contained and where there is a logical boundary  
10 delineated predominately by the built environment, but that may also  
11 include undeveloped lands if limited as provided in this subsection.  
12 The county shall establish the logical outer boundary of an area of  
13 more intensive rural development. In establishing the logical outer  
14 boundary, the county shall address (A) the need to preserve the  
15 character of existing natural neighborhoods and communities, (B)  
16 physical boundaries, such as bodies of water, streets and highways,  
17 and land forms and contours, (C) the prevention of abnormally  
18 irregular boundaries, and (D) the ability to provide public  
19 facilities and public services in a manner that does not permit low-  
20 density sprawl;

21 (v) For purposes of (d) of this subsection, an existing area or  
22 existing use is one that was in existence:

23 (A) On July 1, 1990, in a county that was initially required to  
24 plan under all of the provisions of this chapter;

25 (B) On the date the county adopted a resolution under RCW  
26 36.70A.040(2), in a county that is planning under all of the  
27 provisions of this chapter under RCW 36.70A.040(2); or

28 (C) On the date the office of financial management certifies the  
29 county's population as provided in RCW 36.70A.040(5), in a county  
30 that is planning under all of the provisions of this chapter pursuant  
31 to RCW 36.70A.040(5).

32 (e) Exception. This subsection shall not be interpreted to permit  
33 in the rural area a major industrial development or a master planned  
34 resort unless otherwise specifically permitted under RCW 36.70A.360  
35 and 36.70A.365.

36 (6) A transportation element that implements, and is consistent  
37 with, the land use element.

38 (a) The transportation element shall include the following  
39 subelements:

40 (i) Land use assumptions used in estimating travel;

1 (ii) Estimated traffic impacts to state-owned transportation  
2 facilities resulting from land use assumptions to assist the  
3 department of transportation in monitoring the performance of state  
4 facilities, to plan improvements for the facilities, and to assess  
5 the impact of land-use decisions on state-owned transportation  
6 facilities;

7 (iii) Facilities and services needs, including:

8 (A) An inventory of air, water, and ground transportation  
9 facilities and services, including transit alignments and general  
10 aviation airport facilities, to define existing capital facilities  
11 and travel levels as a basis for future planning. This inventory must  
12 include state-owned transportation facilities within the city or  
13 county's jurisdictional boundaries;

14 (B) Level of service standards for all locally owned arterials  
15 and transit routes to serve as a gauge to judge performance of the  
16 system. These standards should be regionally coordinated;

17 (C) For state-owned transportation facilities, level of service  
18 standards for highways, as prescribed in chapters 47.06 and 47.80  
19 RCW, to gauge the performance of the system. The purposes of  
20 reflecting level of service standards for state highways in the local  
21 comprehensive plan are to monitor the performance of the system, to  
22 evaluate improvement strategies, and to facilitate coordination  
23 between the county's or city's six-year street, road, or transit  
24 program and the office of financial management's ten-year investment  
25 program. The concurrency requirements of (b) of this subsection do  
26 not apply to transportation facilities and services of statewide  
27 significance except for counties consisting of islands whose only  
28 connection to the mainland are state highways or ferry routes. In  
29 these island counties, state highways and ferry route capacity must  
30 be a factor in meeting the concurrency requirements in (b) of this  
31 subsection;

32 (D) Specific actions and requirements for bringing into  
33 compliance locally owned transportation facilities or services that  
34 are below an established level of service standard;

35 (E) Forecasts of traffic for at least ten years based on the  
36 adopted land use plan to provide information on the location, timing,  
37 and capacity needs of future growth;

38 (F) Identification of state and local system needs to meet  
39 current and future demands. Identified needs on state-owned

1 transportation facilities must be consistent with the statewide  
2 multimodal transportation plan required under chapter 47.06 RCW;

3 (iv) Finance, including:

4 (A) An analysis of funding capability to judge needs against  
5 probable funding resources;

6 (B) A multiyear financing plan based on the needs identified in  
7 the comprehensive plan, the appropriate parts of which shall serve as  
8 the basis for the six-year street, road, or transit program required  
9 by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW  
10 35.58.2795 for public transportation systems. The multiyear financing  
11 plan should be coordinated with the ten-year investment program  
12 developed by the office of financial management as required by RCW  
13 47.05.030;

14 (C) If probable funding falls short of meeting identified needs,  
15 a discussion of how additional funding will be raised, or how land  
16 use assumptions will be reassessed to ensure that level of service  
17 standards will be met;

18 (v) Intergovernmental coordination efforts, including an  
19 assessment of the impacts of the transportation plan and land use  
20 assumptions on the transportation systems of adjacent jurisdictions;

21 (vi) Demand-management strategies;

22 (vii) Pedestrian and bicycle component to include collaborative  
23 efforts to identify and designate planned improvements for pedestrian  
24 and bicycle facilities and corridors that address and encourage  
25 enhanced community access and promote healthy lifestyles.

26 (b) After adoption of the comprehensive plan by jurisdictions  
27 required to plan or who choose to plan under RCW 36.70A.040, local  
28 jurisdictions must adopt and enforce ordinances which prohibit  
29 development approval if the development causes the level of service  
30 on a locally owned transportation facility to decline below the  
31 standards adopted in the transportation element of the comprehensive  
32 plan, unless transportation improvements or strategies to accommodate  
33 the impacts of development are made concurrent with the development.  
34 These strategies may include increased public transportation service,  
35 ride sharing programs, demand management, and other transportation  
36 systems management strategies. For the purposes of this subsection  
37 (6), "concurrent with the development" means that improvements or  
38 strategies are in place at the time of development, or that a  
39 financial commitment is in place to complete the improvements or  
40 strategies within six years. If the collection of impact fees is

1 delayed under RCW 82.02.050(3), the six-year period required by this  
2 subsection (6)(b) must begin after full payment of all impact fees is  
3 due to the county or city.

4 (c) The transportation element described in this subsection (6),  
5 the six-year plans required by RCW 35.77.010 for cities, RCW  
6 36.81.121 for counties, and RCW 35.58.2795 for public transportation  
7 systems, and the ten-year investment program required by RCW  
8 47.05.030 for the state, must be consistent.

9 (7) An economic development element establishing local goals,  
10 policies, objectives, and provisions for economic growth and vitality  
11 and a high quality of life. The element shall include: (a) A summary  
12 of the local economy such as population, employment, payroll,  
13 sectors, businesses, sales, and other information as appropriate; (b)  
14 a summary of the strengths and weaknesses of the local economy  
15 defined as the commercial and industrial sectors and supporting  
16 factors such as land use, transportation, utilities, education,  
17 workforce, housing, and natural/cultural resources; and (c) an  
18 identification of policies, programs, and projects to foster economic  
19 growth and development and to address future needs. A city that has  
20 chosen to be a residential community is exempt from the economic  
21 development element requirement of this subsection.

22 (8) A park and recreation element that implements, and is  
23 consistent with, the capital facilities plan element as it relates to  
24 park and recreation facilities. The element shall include: (a)  
25 Estimates of park and recreation demand for at least a ten-year  
26 period; (b) an evaluation of facilities and service needs; and (c) an  
27 evaluation of intergovernmental coordination opportunities to provide  
28 regional approaches for meeting park and recreational demand.

29 (9) It is the intent that new or amended elements required after  
30 January 1, 2002, be adopted concurrent with the scheduled update  
31 provided in RCW 36.70A.130. Requirements to incorporate any such new  
32 or amended elements shall be null and void until funds sufficient to  
33 cover applicable local government costs are appropriated and  
34 distributed by the state at least two years before local government  
35 must update comprehensive plans as required in RCW 36.70A.130.

36 **Sec. 5.** RCW 36.70A.108 and 2005 c 328 s 1 are each amended to  
37 read as follows:

38 (1) The transportation element required by RCW 36.70A.070 may  
39 include, in addition to improvements or strategies to accommodate the

1 impacts of development authorized under RCW 36.70A.070(6)(b),  
2 multimodal transportation improvements or strategies that are made  
3 concurrent with the development. These transportation improvements or  
4 strategies may include, but are not limited to, measures implementing  
5 or evaluating:

6 (a) Multiple modes of transportation with peak and nonpeak hour  
7 capacity performance standards for locally owned transportation  
8 facilities; and

9 (b) Modal performance standards meeting the peak and nonpeak hour  
10 capacity performance standards.

11 (2) The transportation element required by RCW 36.70A.070 may  
12 include development of freight rail dependent uses on land adjacent  
13 to a short line railroad. Development regulations may be modified to  
14 include development of freight rail dependent uses that do not  
15 require urban governmental services in rural lands.

16 (3) Nothing in this section or RCW 36.70A.070(6)(b) shall be  
17 construed as prohibiting a county or city planning under RCW  
18 36.70A.040 from exercising existing authority to develop multimodal  
19 improvements or strategies to satisfy the concurrency requirements of  
20 this chapter.

21 ((+3)) (4) Nothing in this section is intended to affect or  
22 otherwise modify the authority of jurisdictions planning under RCW  
23 36.70A.040.

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