SUBSTITUTE SENATE BILL 5094

State of Washington 65th Legislature 2017 Regular Session

By Senate Local Government (originally sponsored by Senators Palumbo, Fain, and Wilson)

READ FIRST TIME 02/17/17.

- 1 AN ACT Relating to preventing breed-based dog regulations;
- 2 amending RCW 16.08.080 and 16.08.100; adding a new section to chapter
- 3 16.08 RCW; creating a new section; and providing an effective date.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 NEW SECTION. Sec. 1. (1) A number of local jurisdictions have 6 enacted ordinances prohibiting or placing additional restrictions on 7 specific breeds of dogs. While the legislature recognizes that local jurisdictions have a valid public safety interest in protecting 8 9 citizens from dog attacks, the legislature finds that a dog's breed is not inherently indicative of whether or not the dog is dangerous 10 11 and that the criteria for determining whether or not a dog is 12 dangerous or potentially dangerous should be focused on the dog's 13 behavior.
- 14 (2) The legislature further finds that breed-specific ordinances fail to address any of the factors that cause dogs to become 15 16 aggressive and place an undue hardship on responsible dog owners who 17 provide proper socialization and training. The legislature intends to redirect the focus away from particular breeds and to 18 encourage local jurisdictions to employ more effective and data-19 20 driven prevention models to control dangerous dogs and enhance public 21 safety.

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1 **Sec. 2.** RCW 16.08.080 and 2002 c 244 s 2 are each amended to 2 read as follows:

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- (1) Any city or county that has a notification and appeal procedure with regard to determining a dog within its jurisdiction to be dangerous may continue to utilize or amend its procedure. A city or county animal control authority that does not have a notification and appeal procedure in place as of June 13, 2002, and seeks to declare a dog within its jurisdiction, as defined in subsection (7) of this section, to be dangerous must serve notice upon the dog owner in person or by regular and certified mail, return receipt requested.
- (2) The notice must state: The statutory basis for the proposed action; the reasons the authority considers the animal dangerous; a statement that the dog is subject to registration and controls required by this chapter, including a recitation of the controls in subsection (6) of this section; and an explanation of the owner's rights and of the proper procedure for appealing a decision finding the dog dangerous.
- (3) Prior to the authority issuing its final determination, the authority shall notify the owner in writing that he or she is entitled to an opportunity to meet with the authority, at which meeting the owner may give, orally or in writing, any reasons or information as to why the dog should not be declared dangerous. The notice shall state the date, time, and location of the meeting, which must occur prior to expiration of fifteen calendar days following delivery of the notice. The owner may propose an alternative meeting date and time, but such meeting must occur within the fifteen-day time period set forth in this section. After such meeting, the authority must issue its final determination, in the form of a written order, within fifteen calendar days. In the event the authority declares a dog to be dangerous, the order shall include a recital of the authority for the action, a brief concise statement of the facts that support the determination, and the signature of the person who made the determination. The order shall be sent by regular and certified mail, return receipt requested, or delivered in person to the owner at the owner's last address known to the authority.
- (4) If the local jurisdiction has provided for an administrative appeal of the final determination, the owner must follow the appeal procedure set forth by that jurisdiction. If the local jurisdiction has not provided for an administrative appeal, the owner may appeal a municipal authority's final determination that the dog is dangerous

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to the municipal court, and may appeal a county animal control authority's or county sheriff's final determination that the dog is dangerous to the district court. The owner must make such appeal within twenty days of receiving the final determination. While the appeal is pending, the authority may order that the dog be confined or controlled in compliance with RCW 16.08.090. If the dog is determined to be dangerous, the owner must pay all costs of confinement and control.

- (5) It is unlawful for an owner to have a dangerous dog in the state without a certificate of registration issued under this section. This section and RCW 16.08.090 and 16.08.100 shall not apply to police dogs as defined in RCW 4.24.410.
- (6) Unless a city or county has a more restrictive code requirement, the animal control authority of the city or county in which an owner has a dangerous dog shall issue a certificate of registration to the owner of such animal if the owner presents to the animal control unit sufficient evidence of:
- (a) A proper enclosure to confine a dangerous dog and the posting of the premises with a clearly visible warning sign that there is a dangerous dog on the property. In addition, the owner shall conspicuously display a sign with a warning symbol that informs children of the presence of a dangerous dog;
- (b) A surety bond issued by a surety insurer qualified under chapter 48.28 RCW in a form acceptable to the animal control authority in the sum of at least two hundred fifty thousand dollars, payable to any person injured by the dangerous dog; or
- (c) A policy of liability insurance, such as homeowner's insurance, issued by an insurer qualified under Title 48 RCW in the amount of at least two hundred fifty thousand dollars, insuring the owner for any personal injuries inflicted by the dangerous dog.
- (7)(a)(i) If an owner has the dangerous dog in an incorporated area that is serviced by both a city and a county animal control authority, the owner shall obtain a certificate of registration from the city authority;
- (ii) If an owner has the dangerous dog in an incorporated or unincorporated area served only by a county animal control authority, the owner shall obtain a certificate of registration from the county authority;
- 39 (iii) If an owner has the dangerous dog in an incorporated or 40 unincorporated area that is not served by an animal control

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authority, the owner shall obtain a certificate of registration from the office of the local sheriff.

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- (b) This subsection does not apply if a city or county does not allow dangerous dogs within its jurisdiction.
- (8) Cities and counties may charge an annual fee, in addition to regular dog licensing fees, to register dangerous dogs.
- (9) Except as provided in section 4 of this act, nothing in this section limits a local authority in placing additional restrictions upon owners of dangerous dogs. This section does not require a local authority to allow a dangerous dog within its jurisdiction.

11 **Sec. 3.** RCW 16.08.100 and 2002 c 244 s 3 are each amended to 12 read as follows:

- (1) Any dangerous dog shall be immediately confiscated by an animal control authority if the: (a) Dog is not validly registered under RCW 16.08.080; (b) owner does not secure the liability insurance coverage required under RCW 16.08.080; (c) dog is not maintained in the proper enclosure; or (d) dog is outside of the dwelling of the owner, or outside of the proper enclosure and not under physical restraint of the responsible person. The owner must pay the costs of confinement and control. The animal control authority must serve notice upon the dog owner in person or by regular and certified mail, return receipt requested, specifying the reason for the confiscation of the dangerous dog, that the owner is responsible for payment of the costs of confinement and control, and that the dog will be destroyed in an expeditious and humane manner if the deficiencies for which the dog was confiscated are not corrected within twenty days. The animal control authority shall destroy the confiscated dangerous dog in an expeditious and humane manner if any deficiencies required by this subsection are not corrected within twenty days of notification. In addition, the owner shall be guilty of a gross misdemeanor punishable in accordance with RCW 9A.20.021.
- (2) If a dangerous dog of an owner with a prior conviction under this chapter attacks or bites a person or another domestic animal, the dog's owner is guilty of a class C felony, punishable in accordance with RCW 9A.20.021. It is an affirmative defense that the defendant must prove by a preponderance of the evidence that he or she was in compliance with the requirements for ownership of a dangerous dog pursuant to this chapter and the person or domestic animal attacked or bitten by the defendant's dog trespassed on the

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defendant's real or personal property or provoked the defendant's dog without justification or excuse. In addition, the dangerous dog shall be immediately confiscated by an animal control authority, placed in quarantine for the proper length of time, and thereafter destroyed in an expeditious and humane manner.

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- 6 (3) The owner of any dog that aggressively attacks and causes 7 severe injury or death of any human, whether or not the dog has previously been declared potentially dangerous or dangerous, shall, 8 upon conviction, be guilty of a class C felony punishable in 9 accordance with RCW 9A.20.021. It is an affirmative defense that the 10 defendant must prove by a preponderance of the evidence that the 11 12 human severely injured or killed by the defendant's Trespassed on the defendant's real or personal property which was 13 14 enclosed by fencing suitable to prevent the entry of young children and designed to prevent the dog from escaping and marked with clearly 15 16 visible signs warning people, including children, not to trespass and 17 to beware of dog; or (b) provoked the defendant's dog without justification or excuse on the defendant's real or personal property 18 which was enclosed by fencing suitable to prevent the entry of young 19 20 children and designed to prevent the dog from escaping and marked 21 with clearly visible signs warning people, including children, not to trespass and to beware of dog. In such a prosecution, the state has 22 the burden of showing that the owner of the dog either knew or should 23 24 have known that the dog was potentially dangerous as defined in this 25 chapter. The state may not meet its burden of proof that the owner 26 should have known the dog was potentially dangerous ((solely)) by 27 showing the dog to be a particular breed or breeds. In addition, the dog shall be immediately confiscated by an animal control authority, 28 29 quarantined, and upon conviction of the owner destroyed in an expeditious and humane manner. 30
- 31 (4) Any person entering a dog in a dog fight is guilty of a class 32 C felony punishable in accordance with RCW 9A.20.021.
- NEW SECTION. Sec. 4. A new section is added to chapter 16.08 RCW to read as follows:
 - (1) A city or county may not prohibit the possession of a dog based upon its breed, impose requirements specific to possession of a dog based upon its breed, or declare a dog dangerous or potentially dangerous based upon its breed unless all of the following conditions are met:

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(a) The city or county has established and maintains a reasonable process for exempting any dog from breed-based regulations or a breed ban if the dog passes the American kennel club canine good citizen test or a reasonably equivalent canine behavioral test as determined by the city or county;

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- (b) Dogs that pass the American kennel club canine good citizen test or a reasonably equivalent canine behavioral test are exempt from breed-based regulations for a period of at least two years;
- (c) Dogs that pass the American kennel club canine good citizen test or a reasonably equivalent canine behavioral test are given the opportunity to retest to maintain their exemption from breed-based regulations; and
- 13 (d) Dogs that fail the American kennel club canine good citizen 14 test or a reasonably equivalent canine behavioral test are given the 15 opportunity to retest within a reasonable period of time, as 16 determined by the city or county.
- 17 (2) This section does not apply to the act of documenting either 18 a dog's breed or its physical appearance, or both, solely for 19 identification purposes when declaring a dog dangerous or potentially 20 dangerous.
- 21 (3) For the purpose of this section, "dog" means a domesticated 22 member of the family canidae, specifically species *Canus lupus* 23 familiaris, and excludes nondomesticated members of the family 24 canidae and any hybrids thereof, including but not limited to wolves, 25 coyotes, wolf-dog hybrids, and coyote-dog hybrids.
- 26 <u>NEW SECTION.</u> **Sec. 5.** This act takes effect January 1, 2018.

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