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## SENATE BILL 5012

State of Washington 65th Legislature 2017 Regular Session

By Senators Pedersen, Padden, Frockt, Fain, Mullet, and Kuderer; by request of Washington State Bar Association and Uniform Law Commission

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- 1 AN ACT Relating to the distribution of a Washington trust's
- 2 assets to another trust; and adding a new chapter to Title 11 RCW.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. DEFINITIONS. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
  - (1) "Ascertainable standard" means a standard relating to an individual's health, education, support, or maintenance within the meaning of Title 26 U.S.C. Sec. 2041(b)(1)(A) or 2514(c)(1) of the federal internal revenue code and any applicable regulations, as amended, as of the effective date of this section.
    - (2) "Charitable interest" means an interest in a trust that:
- 13 (a) Is held by an expressly identified charitable organization 14 and makes the organization a qualified beneficiary;
- (b) Benefits charitable organizations and, if the interest were held by an expressly identified charitable organization, would make the organization a qualified beneficiary; or
- 18 (c) Is held solely for charitable purposes and, if the interest 19 were held by an expressly identified charitable organization, would 20 make the organization a qualified beneficiary.

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- 1 (3) "Decanting power" or "the decanting power" means the power of 2 a trustee under this chapter to distribute income and principal of a 3 first trust to one or more second trusts or to modify the terms of 4 the first trust.
- 5 (4) "Expanded discretion" means a discretionary power of 6 distribution that is not limited to an ascertainable standard or a 7 reasonably definite standard.
- 8 (5) "First trust" means a trust over which a trustee may exercise 9 the decanting power.
- 10 (6) "Limited discretion" means a discretionary power of 11 distribution that is limited to an ascertainable standard or a 12 reasonably definite standard.
- 13 (7) "Person" means an individual, estate, business or nonprofit 14 entity, public corporation, government or governmental subdivision, 15 agency, or instrumentality, or other legal entity.
- 16 (8) "Qualified beneficiary" means a beneficiary that on the date 17 of qualification is described in RCW 11.98.002(2).
- 18 (9) "Reasonably definite standard" means a clearly measurable 19 standard under which a holder of a power of distribution is legally 20 accountable within the meaning of Title 26 U.S.C. Sec. 674(b)(5)(A) 21 of the federal internal revenue code and any applicable regulations, 22 as amended, as of the effective date of this section.
  - (10) "Second trust" means:
- 24 (a) A first trust after modification under this chapter; or
- 25 (b) A trust to which a distribution of income and principal from 26 a first trust is or may be made under this chapter.
- 27 <u>NEW SECTION.</u> **Sec. 2.** DECANTING POWER UNDER EXPANDED DISCRETION.
- (1) Subject to (a) of this subsection and section 7 of this act, a trustee that has expanded discretion to distribute the principal of a first trust to one or more current beneficiaries may exercise the decanting power over the principal of the first trust, subject to the
- 32 following:

- 33 (a) Except as provided in section 6 of this act, a second trust 34 may not in an exercise of the decanting power under this section:
- (i) Include as a current beneficiary a person that is not a current beneficiary of the first trust, except as otherwise provided in (b) of this subsection;
- 38 (ii) Include as a presumptive remainder beneficiary or successor 39 beneficiary a person that is not a current beneficiary, presumptive

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remainder beneficiary, or successor beneficiary of the first trust, except as otherwise provided in (b) of this subsection; or

(iii) Reduce or eliminate a vested interest;

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- (b) Subject to (a)(iii) of this subsection and section 7 of this act, a second trust may in an exercise of the decanting power under this section:
  - (i) Retain a power of appointment granted in the first trust;
- 8 (ii) Omit a power of appointment granted in the first trust, 9 other than a presently exercisable general power of appointment;
- 10 (iii) Create or modify a power of appointment if the powerholder 11 is a current beneficiary of the first trust and the trustee has 12 expanded discretion to distribute principal to the current 13 beneficiary; and
  - (iv) Create or modify a power of appointment if the powerholder is a presumptive remainder beneficiary or successor beneficiary of the first trust, but the exercise of the power may take effect only after the powerholder becomes, or would have become if then living, a current beneficiary;
  - (c) A power of appointment described in (b) of this subsection may be general or nongeneral. The class of permissible appointees in favor of which the power may be exercised may be broader than or different from the beneficiaries of the first trust;
- 23 (d) In an exercise of the decanting power under this section, a 24 second trust may be a trust created or administered under the law of 25 any jurisdiction; and
  - (e) If a trustee has expanded discretion to distribute part but not all of the principal of a first trust, the trustee may exercise the decanting power under this section only over that part of the principal.
- 30 (2) The definitions in this subsection apply throughout this 31 section unless the context clearly requires otherwise.
- 32 (a) "Presumptive remainder beneficiary" means a qualified 33 beneficiary other than a current beneficiary.
- 34 (b) "Successor beneficiary" means a beneficiary that on the date 35 of the beneficiary's qualification is determined not to be a 36 qualified beneficiary. The term does not include a person that is a 37 beneficiary only because the person holds a nongeneral power of 38 appointment.
  - (c) "Vested interest" means:

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1 (i) A right to a mandatory distribution that is noncontingent as 2 of the date of the exercise of the decanting power;

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- (ii) A current and noncontingent right, annually or more frequently, to either a mandatory distribution of income or to withdraw income, a specified dollar amount, or a percentage of value of some or all of the trust income or principal;
  - (iii) A presently exercisable general power of appointment; or
- 8 (iv) A right to receive an ascertainable part of the trust 9 principal on trust termination that is not subject to the exercise of 10 discretion or the occurrence of a specified event that is not certain 11 to occur.
- NEW SECTION. Sec. 3. DECANTING POWER UNDER LIMITED DISCRETION.
  Subject to section 7 of this act, a trustee that has limited discretion to distribute the principal of a first trust to one or more current beneficiaries may exercise the decanting power over the principal of the first trust, subject to the following:
  - (1) Second trusts under this section, in the aggregate, must grant each beneficiary of the first trust beneficial interests in the second trusts which are substantially similar to the beneficial interests of the beneficiary in the first trust;
  - (2) A power to make a distribution under the second trust for the benefit of a beneficiary who is an individual is substantially similar to a power under the first trust to make a distribution directly to the beneficiary. A distribution is for the benefit of a beneficiary if:
    - (a) The distribution is made for the benefit of the beneficiary;
  - (b) The beneficiary is incapacitated or otherwise under a legal disability or the trustee reasonably believes the beneficiary is incapacitated or under a legal disability, and the distribution is made as permitted by the first trust instrument or otherwise as permitted by law; or
- 32 (c) The distribution is made as permitted under the terms of the 33 first trust instrument and the second trust instrument for the 34 benefit of the beneficiary;
  - (3) In an exercise of the decanting power under this section, a second trust may be a trust created or administered under the law of any jurisdiction; and
- 38 (4) If a trustee has limited discretion to distribute part but 39 not all of the principal of a first trust, the trustee may exercise

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- 1 the decanting power under this section only over that part of the
- 2 principal.

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- NEW SECTION. Sec. 4. DECANTING STATUTE—PROCEDURE TO EXERCISE DECANTING POWER. (1) The trustee of the first trust may exercise the decanting power under sections 2 and 3 of this act if:
  - (a) The trustee determines that the exercise of the decanting power is consistent with the trustee's fiduciary duties described in section 8(1) of this act; and
  - (b) The trustee gives written notice of the trustee's intention to exercise the decanting power to each qualified beneficiary, each holder of a presently exercisable power of appointment over any part of the first trust, and each person that currently has the right to remove or replace the trustee not less than sixty days prior to the effective date of the exercise.
- 15 (2) The trustee of the first trust, qualified beneficiaries, and 16 any other party as defined by RCW 11.96A.030(5) may agree to exercise 17 by the trustee of the decanting power by means of a binding agreement 18 under RCW 11.96A.220.
  - (3) The trustee of the first trust, a qualified beneficiary, a holder of a presently exercisable power of appointment over any part of the first trust, and a person that currently has the right to remove or replace the trustee may petition the court under chapter 11.96A RCW regarding exercise of the decanting power for the following relief, to:
  - (a) Provide instructions to the trustee regarding whether a proposed exercise of the decanting power is permitted under this chapter and consistent with the fiduciary duties of the trustee;
    - (b) Approve an exercise of the decanting power;
  - (c) Determine that a proposed or attempted exercise of the decanting power is ineffective because the proposed or attempted exercise does not or did comply with this chapter or the proposed or attempted exercise would be or was an abuse of the trustee's discretion or a breach of fiduciary duty; or
    - (d) Order other relief to carry out the purposes of this chapter.
- 35 (4) The trustee of the first trust may petition the court under 36 chapter 11.96A RCW regarding exercise of the decanting power for the 37 following relief:
- 38 (a) An increase of the trustee's compensation under section 39 7(2)(a)(ii) of this act; or

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1 (b) Modification under section 7(4)(b) of this act of a provision 2 granting a person the right to remove or replace the trustee.

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- (5) If there is at least one qualified beneficiary who is not a minor or who has a representative, the trustee is not required to give notice under subsection (1)(b) of this section to a qualified beneficiary who is a minor and has no representative. If all qualified beneficiaries are minors and none has a representative, the trustee must petition for appointment of a guardian ad litem under RCW 11.98A.160.
- 10 (6) The trustee is not required to give notice under this section 11 to a person who is not known to the trustee or is known to the 12 trustee but cannot be located by the trustee after reasonable 13 diligence.
- 14 (7) A notice under subsection (1) of this section or petition 15 under subsection (3) or (4) of this section must:
- 16 (a) Specify the manner in which the trustee must exercise the 17 decanting power;
- 18 (b) Specify the proposed effective date for exercise of the 19 decanting power;
- 20 (c) Include a copy of all governing instruments of the first 21 trust; and
  - (d) Include a copy of all governing instruments of the second trust. An exercise of the decanting power under this section must be made in a record signed by the trustee; for this purpose, a "record signed by the trustee" must include a court order under subsection (3) of this section.
  - (8) The decanting power may be exercised before expiration of the notice period under subsection (1) of this section if all persons entitled to receive notice waive the period in writing. An exercise of the decanting power is not ineffective because of the failure to give notice to one or more persons under subsection (1) of this section if the trustee acted with reasonable care to comply with this section.
- NEW SECTION. Sec. 5. DECANTING STATUTE—EFFECTS AND CONSEQUENCES
  OF AN EXERCISE OF THE DECANTING POWER. (1) A trustee or other person
  that reasonably relies on the validity of a distribution of part or
  all of the income and principal of a trust to another trust, or a
  modification of a trust, under this chapter or the law of another

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jurisdiction is not liable to any person for any action or failure to act as a result of the reliance.

- (2) A debt, liability, or other obligation enforceable against income and principal of a first trust is enforceable to the same extent against that income and principal when held by the second trust after exercise of the decanting power.
- (3) For purposes of the law of this state other than this chapter and subject to this subsection, a settlor of a first trust is deemed to be the settlor of the second trust with respect to the portion of the principal of the first trust subject to the exercise of the decanting power. In determining settlor intent with respect to a second trust, the intent of a settlor of the first trust and the intent of a settlor of the second trust, if different, may be considered. The intent of the trustee may also be considered.
- (4) If the trustee intends to distribute all of the principal of a first trust to a second trust and the trustee makes a good faith effort to do so, the distribution of all of the principal of a first trust to a second trust includes subsequently discovered assets otherwise belonging to the first trust and principal paid to or acquired by the first trust after the distribution of the first trust's principal. If the trustee does not intend to distribute all of the principal of a first trust to a second trust, the distribution of part of the principal of a first trust to a second trust does not include subsequently discovered assets belonging to the first trust or principal paid to or acquired by the first trust after the distribution of principal from the first trust to the second trust, and those assets or that principal remain the assets or principal of the first trust.
- (5) A reference under this title to a trust instrument or to terms of the trust includes the second trust, the second trust instrument, and the terms of the second trust.
- (6) The title to all real estate and other property, both tangible and intangible, owned by the first trust remains vested in the second trust without reversion or impairment.
- (7) An action or proceeding pending by or against the first trust may be continued by or against the second trust as if the decanting had not occurred.
- 38 (8) Except as otherwise provided by this chapter, all of the 39 rights, privileges, immunities, powers, and purposes of the first 40 trust remain vested in the second trust.

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- NEW SECTION. Sec. 6. DECANTING STATUTE—TRUST FOR BENEFICIARY
  WITH A DISABILITY. (1) The definitions in this subsection apply
  throughout this section unless the context clearly requires
  otherwise.
- 5 (a) "Beneficiary with a disability" means a beneficiary of the 6 first trust who the trustee believes may qualify for governmental 7 benefits based on disability, whether or not the beneficiary 8 currently receives those benefits or is an individual who is 9 incapacitated within the meaning of RCW 11.88.010.
- 10 (b) "Governmental benefits" means financial aid or services from 11 a state, federal, or other public agency.

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- (c) "Special needs trust" means a trust the trustee believes would not be considered a resource for purposes of determining whether the beneficiary with a disability is eligible for governmental benefits.
- 16 (2) A trustee may exercise the decanting power under sections 2 17 and 3 of this act over the property of the first trust as if the 18 trustee had authority to distribute principal to a beneficiary with a 19 disability subject to expanded discretion if:
- 20 (a) The second trust is a special needs trust that benefits the 21 beneficiary with a disability; and
- 22 (b) The trustee determines that exercise of the decanting power 23 will further the purposes of the first trust.
- 24 (3) In an exercise of the decanting power under this section, the 25 following rules apply:
- 26 (a) The provisions of the second trust for a beneficiary with a 27 disability may:
- (i) Meet the medicaid law requirements for an account in a pooled trust for a beneficiary with a disability under 42 U.S.C. Sec. 30 1369p(d)(4)(C), as amended, including requiring a payback to the 31 state of medicaid expenditures of funds not retained by the pooled 32 trust; or
- (ii) Meet the medicaid law requirements for a trust for the sole benefit of a beneficiary with a disability under age sixty-five under U.S.C. Sec. 1369(d)(4)(A), as amended, including requiring a payback to the state of medicaid expenditures.
- 37 (b) Section 2(1)(a)(iii) of this act does not apply to the 38 interests of the beneficiary with a disability.
- 39 (c) Except as affected by any change to the interests of the 40 beneficiary with a disability, the second trusts, in the aggregate,

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- 1 must grant each other beneficiary of the first trust beneficial
- 2 interests in the second trusts which are substantially similar to the
- 3 beneficiary's beneficial interests in the first trust unless
- 4 inconsistent with (a)(i) or (ii) of this subsection (3).

## 5 NEW SECTION. Sec. 7. DECANTING STATUTE—SPECIFIC PROHIBITIONS.

- 6 (1) A trustee may not exercise the decanting power to the extent the 7 first trust instrument expressly prohibits exercise of the decanting power or a power granted by state law to the trustee to modify the 8 9 trust including, but not limited to, modification pursuant to chapter 11.96A RCW, and any exercise of the decanting power is subject to the 10 prohibition and the prohibition must be included in the second trust 11 12 instrument or modified first trust instrument. If the first trust 13 instrument contains an express restriction on exercise of the decanting power or such a power to modify the trust, the exercise of 14 the decanting power is subject to the restriction and the restriction 15
- (2)(a) Whether or not a first trust instrument specifies a trustee's compensation, the trustee may not exercise the decanting power to increase the trustee's compensation beyond any compensation specified or above the compensation permitted by RCW 11.98.070(26) unless:

must be included in the second trust instrument or modified first

- 23 (i) All qualified beneficiaries of the second trust consent to 24 the increase in a signed record; or
  - (ii) The increase is approved by the court.

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trust instrument.

- (b) A change in a trustee's compensation which is incidental to other changes made by the exercise of the decanting power is not an increase in the trustee's compensation for purposes of this subsection (2).
- 30 (3) Except as otherwise provided in subsection (2)(a)(i) or (ii)
  31 or (b) of this section, a second trust instrument may not relieve a
  32 trustee from liability for breach of trust to a greater extent than
  33 the first trust instrument.
  - (a) A second trust instrument may provide for indemnification of a trustee of the first trust or another person acting in a fiduciary capacity under the first trust for any liability or claim that would have been payable from the first trust if the decanting power had not been exercised.

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1 (b) A second trust instrument may not reduce fiduciary liability 2 in the aggregate.

- (c) Subject to (b) of this subsection, a second trust instrument may divide and reallocate fiduciary powers among fiduciaries, including one or more trustees or statutory trust advisors, and relieve a fiduciary from liability for an act or failure to act of another fiduciary as permitted by law of this state other than this chapter. This includes but is not limited to directed trusts.
- 9 (4) A trustee may not exercise the decanting power to modify a 10 provision in the first trust instrument granting another person power 11 to remove or replace the trustee unless:
  - (a) All qualified beneficiaries of the second trust consent to the modification in a signed record; or
  - (b) The court approves the modification and the modification grants a substantially similar power to another person.
    - (5) A second trust may have a duration that is the same as or different from the duration of the first trust. Notwithstanding the foregoing, to the extent that income and principal of a second trust is attributable to income and principal of the first trust, the second trust is subject to any maximum perpetuity, accumulation, or suspension of the power of alienation rules that were applicable to income and principal of the first trust.
    - (6) If a first trust contains a charitable interest, the attorney general has the rights of a qualified beneficiary and may represent and bind the charitable interest and the attorney general has the authority to participate in any proceedings in accordance with chapter 11.110 RCW. If a first trust contains a charitable interest, the second trusts, in the aggregate, may not:
      - (a) Diminish the charitable interest;
- 30 (b) Diminish the interest of an expressly identified charitable 31 organization that holds the charitable interest; or
- 32 (c) Alter any charitable purpose stated in the first trust 33 instrument.
  - (7) If the first trust contains assets that qualified, or would have qualified but for the provisions of this chapter other than this subsection, for a tax benefit as defined in this subsection, the second trust instrument must not include or omit a term which would have prevented the first trust from qualifying in the same manner for, or would have reduced the amount of, that tax benefit.

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(a) For the purposes of this subsection, "tax benefit" includes any federal or state tax deduction, exemption, exclusion, or other tax benefit under federal or state statute, regulation, or other law, except for the benefit of being a grantor trust other than under Title 26 U.S.C. Sec. 672(f)(2)(A) of the federal internal revenue code, as amended, as of the effective date of this section, including but not limited to the following:

- 8 (i) The marital deduction for gift, estate, or inheritance tax 9 purposes, including but not limited to the deductions under Title 26 10 U.S.C. Sec. 2056 of the federal internal revenue code, as amended, as 11 of the effective date of this section, and RCW 83.100.047;
- (ii) The charitable deduction for purposes of the income, gift, or estate tax under the internal revenue code or a state income, gift, estate, or inheritance tax;
- (iii) The exclusion from the gift tax described in 26 U.S.C. Sec. 2503(b), including by application of Title 26 U.S.C. Sec. 2503(c) of the internal revenue code, as amended;
  - (iv) Status as a permitted shareholder in an S corporation, as defined in Title 26 U.S.C. Sec. 1361 of the federal internal revenue code, as amended, as of the effective date of this section, including as a qualified subchapter S trust within the meaning of Title 26 U.S.C. Sec. 1361(c)(2) of the federal internal revenue code;
- (v) Qualification for a zero inclusion ratio for purposes of the generation-skipping transfer tax under Title 26 U.S.C. Sec. 2642(c) of the federal internal revenue code, as amended, as of the effective date of this section;
  - (vi) Meeting required minimum distribution and any similar requirements under Title 26 U.S.C. Sec. 401(a)(9) of the federal internal revenue code, as amended, as of the effective date of this section, and any applicable regulations; or
  - (vii) Qualification as a grantor trust because of the application of Title 26 U.S.C. Sec. 672(f)(2)(A) of the federal internal revenue code, as amended, as of the effective date of this section.
  - (b) Subject to (a)(vii) of this subsection, the second trust may be a nongrantor trust, even if the first trust is a grantor trust, and except as otherwise provided in this subsection (7)(b) the second trust may be a grantor trust, even if the first trust is a nongrantor trust. The trustee may not exercise the decanting power if the settlor objects in a written instrument delivered to the trustee within the notice period under section 4(1)(b) of this act; and

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1 (i)(A) The first trust and second trust are both grantor trusts,
2 in whole or in part;

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- (B) The first trust grants the settlor or another person the power to cause the first trust to cease to be a grantor trust; and
- (C) The second trust does not grant an equivalent power to the settlor or other person; or
- (ii) The first trust is a nongrantor trust and the second trust is a grantor trust, in whole or in part, with respect to the settlor unless:
- 10 (A) The settlor has the power at all times to cause the second 11 trust to cease to be a grantor trust; or
  - (B) The first trust instrument contains a provision granting the settlor or another person the power to cause the first trust to cease to be a grantor trust and the second trust instrument contains the same provision.
- 16 (8) A trustee may not exercise the decanting power if RCW 17 11.98.200 applies to the first trust and exercise would cause RCW 18 11.98.200 not to apply to the second trust or modified first trust instrument.
- (9) A general prohibition of the amendment or revocation of a 21 first trust, a spendthrift clause, or a clause restraining the 22 voluntary or involuntary transfer of a beneficiary's interest does 23 not preclude exercise of the decanting power.
- 24 NEW SECTION. Sec. 8. MISCELLANEOUS. (1) This chapter applies to 25 any express trust, within the meaning of RCW 11.98.009, other than a trust during such time as the grantor has retained the right to 26 27 revoke or amend. In exercising the decanting power, the trustee must act in accordance with the trustee's fiduciary duties, including the 28 duty to act in accordance with the purposes of the first trust. 29 30 Except as otherwise provided in the first trust instrument, for purposes of this chapter the terms of the first trust are deemed to 31 include the decanting power. 32
  - (2) This chapter does not limit the power of a trustee, powerholder, or other person to distribute or appoint income and principal in further trust or to modify a trust under the trust instrument, law of this state other than this title, a court order, or a nonjudicial agreement. This chapter does not increase or modify the requirements for a binding agreement under RCW 11.96A.220 or the requirements for a directed trust under chapter 11.98A RCW. This

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- chapter does not affect the ability of a settlor to provide in a trust instrument for the distribution or appointment in further trust of the trust income and principal or for modification of the trust instrument.
- 5 (3) This chapter does not apply to a trust held solely for 6 charitable purposes.
  - (4) This chapter does not create or imply a duty to exercise the decanting power or to inform beneficiaries about the applicability of this chapter.
- 10 (5) This chapter applies to a trust created before, on, or after 11 the effective date of this section that:
- 12 (a) Has its situs in this state, including a trust whose situs 13 has been changed to this state; or
- 14 (b) Provides by its trust instrument that it is governed by the 15 law of this state or is governed by the law of this state for 16 purposes of:
  - (i) Administration, including a trust whose governing law for purposes of administration has been changed to the law of this state;
    - (ii) Construction of terms of the trust; or

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- (iii) Determining the meaning or effect of terms of the trust.
- (6) A trustee may exercise the decanting power whether or not the trustee would have made or could have been compelled to make a discretionary distribution of principal at the time of the exercise.
- (7) If exercise of the decanting power would be effective under this chapter except that the second trust instrument in part does not comply with this chapter, the exercise of the decanting power is effective and the following rules apply to the principal of the first trust subject to the exercise of the power:
- (a) A provision in the second trust instrument which is not permitted under this chapter is void to the extent necessary to comply with this chapter.
- (b) A provision required by this chapter to be in the second trust instrument which is not contained in the instrument is deemed to be included in the instrument to the extent necessary to comply with this chapter.
- 36 (8) If a trustee of a second trust discovers that subsection (7) 37 of this section applies to a prior exercise of the decanting power, 38 the trustee must take such appropriate corrective action as is 39 consistent with the trustee's duties.

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- NEW SECTION. Sec. 9. SEVERABILITY. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- 5 <u>NEW SECTION.</u> **Sec. 10.** Sections 1 through 8 of this act 6 constitute a new chapter in Title 11 RCW.

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