ENGROSSED SUBSTITUTE HOUSE BILL 1017

State of Washington 65th Legislature 2017 Regular Session

By House Environment (originally sponsored by Representatives McCaslin, Barkis, Blake, Holy, Pettigrew, Haler, Taylor, Shea, Harris, Chandler, Smith, Muri, Stokesbary, Nealey, Stambaugh, Griffey, Vick, Buys, Dye, Short, Pike, Wilcox, Van Werven, Hargrove, Young, Klippert, Kilduff, and Sawyer)

READ FIRST TIME 02/17/17.

- 1 AN ACT Relating to the siting of schools and school facilities;
- 2 amending RCW 36.70A.030; and adding new sections to chapter 36.70A
- 3 RCW.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 36.70A 6 RCW to read as follows:
- 7 (1) This chapter does not prohibit a county planning under RCW 36.70A.040 from authorizing the extension of public facilities and utilities to serve a school sited in a rural area so long as:
 - (a) The county and any affected cities agree with the extension;
- 11 (b) The applicable school district has made a finding, with the 12 concurrence of the county legislative authority and the legislative authorities of any affected cities, that the district's proposed site 13 14 is suitable to site the school and any associated recreational facilities that the districting has determined cannot reasonably be 15 16 colocated on an existing school site, taking into consideration 17 service area needs, locally adopted educational program 18 requirements, and the extent to which there is suitable available within the growth area that is vacant or developable; 19
- 20 (c) If the public facility or utility is extended beyond the 21 urban growth area to serve a school, the public facility or utility

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- must serve only the school and the costs of such extension must be borne by the applicable school district based on a reasonable nexus to the impacts of the school, except as provided in subsection (3) of this section; and
- 5 (d) Any impacts associated with the siting of the school are 6 mitigated as required by the state environmental policy act, chapter 7 43.21C RCW.

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- (2) This chapter does not prohibit either the expansion of an existing school in the rural area or the placement of portable classrooms at an existing school in the rural area.
- 11 (3) Where a public facility or utility has been extended beyond the urban growth area to serve a school, the public facility or 12 utility may, where consistent with RCW 36.70A.110(4), serve a 13 14 property or properties in addition to the school if a property owner so requests, provided that the county and any affected cities agree 15 with the request and provided that the property is located no further 16 17 from the public facility or utility than the distance that, if the property were within the urban growth area, the property would be 18 required to connect to the public facility or utility. In such an 19 instance, the school district may, for a period not to exceed twenty 20 21 years, require reimbursement from a requesting property owner for a proportional share of the construction costs incurred by the school 22 district for the extension of the public facility or utilities. 23
- NEW SECTION. Sec. 2. A new section is added to chapter 36.70A RCW to read as follows:
 - (1) A county may authorize the siting in a rural area of a school that serves students from an urban area, even where otherwise prohibited by a multicounty planning policy, under the following circumstances:
- 30 (a) The county has a population greater than eight hundred forty thousand but less than one million five hundred thousand;
 - (b) The county must have adopted in its comprehensive plan a policy concerning the siting of schools in rural areas;
- 34 (c) Any impacts associated with the siting of such a school are 35 mitigated as required by the state environmental policy act, chapter 36 43.21C RCW; and
- 37 (d) The county must be a participant in a multicounty planning 38 policy as described in RCW 36.70A.210.

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- 1 (2) A multicounty planning policy in which any county referenced 2 in subsection (1) of this section is a participant must be amended, 3 at its next regularly scheduled update, to include a policy that 4 addresses the siting of schools in rural areas of all counties 5 subject to the multicounty planning policy.
- 6 (3) A school sited under this section may not collect or impose 7 the impact fees described in RCW 82.02.050.
- 8 (4) This section expires upon the adoption of the next regularly 9 scheduled update of any multicounty planning policy referenced in 10 subsection (2) of this section.
- NEW SECTION. Sec. 3. A new section is added to chapter 36.70A 12 RCW to read as follows:
- In a county that chooses to site schools under section 2 of this act, each school district within the county must participate in the county's periodic updates required by RCW 36.70A.130(1)(b) by:
- 16 (1) Coordinating its enrollment forecasts and projections with 17 the county's adopted population projections;
- 18 (2) Identifying school siting criteria with the county, cities, 19 and regional transportation planning organizations;
- 20 (3) Identifying suitable school sites with the county and cities, 21 with priority to siting urban-serving schools in existing cities and 22 towns in locations where students can safely walk and bicycle to the 23 school from their homes and that can effectively be served with 24 transit; and
- 25 (4) Working with the county and cities to identify school costs 26 and funding for the capital facilities plan element required by RCW 27 36.70A.070(3).
- 28 **Sec. 4.** RCW 36.70A.030 and 2012 c 21 s 1 are each amended to 29 read as follows:
- 30 Unless the context clearly requires otherwise, the definitions in 31 this section apply throughout this chapter.
- 32 (1) "Adopt a comprehensive land use plan" means to enact a new 33 comprehensive land use plan or to update an existing comprehensive 34 land use plan.
- 35 (2) "Agricultural land" means land primarily devoted to the 36 commercial production of horticultural, viticultural, floricultural, 37 dairy, apiary, vegetable, or animal products or of berries, grain, 38 hay, straw, turf, seed, Christmas trees not subject to the excise tax

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- imposed by RCW 84.33.100 through 84.33.140, finfish in upland hatcheries, or livestock, and that has long-term commercial significance for agricultural production.
 - (3) "City" means any city or town, including a code city.

- (4) "Comprehensive land use plan," "comprehensive plan," or "plan" means a generalized coordinated land use policy statement of the governing body of a county or city that is adopted pursuant to this chapter.
- (5) "Critical areas" include the following areas and ecosystems:

 (a) Wetlands; (b) areas with a critical recharging effect on aquifers used for potable water; (c) fish and wildlife habitat conservation areas; (d) frequently flooded areas; and (e) geologically hazardous areas. "Fish and wildlife habitat conservation areas" does not include such artificial features or constructs as irrigation delivery systems, irrigation infrastructure, irrigation canals, or drainage ditches that lie within the boundaries of and are maintained by a port district or an irrigation district or company.
 - (6) "Department" means the department of commerce.
- (7) "Development regulations" or "regulation" means the controls placed on development or land use activities by a county or city, including, but not limited to, zoning ordinances, critical areas ordinances, shoreline master programs, official controls, planned unit development ordinances, subdivision ordinances, and binding site plan ordinances together with any amendments thereto. A development regulation does not include a decision to approve a project permit application, as defined in RCW 36.70B.020, even though the decision may be expressed in a resolution or ordinance of the legislative body of the county or city.
- (8) "Forestland" means land primarily devoted to growing trees for long-term commercial timber production on land that can be economically and practically managed for such production, including Christmas trees subject to the excise tax imposed under RCW 84.33.100 through 84.33.140, and that has long-term commercial significance. In determining whether forestland is primarily devoted to growing trees for long-term commercial timber production on land that can be economically and practically managed for such production, the following factors shall be considered: (a) The proximity of the land to urban, suburban, and rural settlements; (b) surrounding parcel size and the compatibility and intensity of adjacent and nearby land uses; (c) long-term local economic conditions that affect the ability

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- to manage for timber production; and (d) the availability of public facilities and services conducive to conversion of forestland to other uses.
- 4 (9) "Geologically hazardous areas" means areas that because of 5 their susceptibility to erosion, sliding, earthquake, or other 6 geological events, are not suited to the siting of commercial, 7 residential, or industrial development consistent with public health 8 or safety concerns.
- 9 (10) "Long-term commercial significance" includes the growing 10 capacity, productivity, and soil composition of the land for long-11 term commercial production, in consideration with the land's 12 proximity to population areas, and the possibility of more intense 13 uses of the land.
- 14 (11) "Minerals" include gravel, sand, and valuable metallic substances.
- 16 (12) "Public facilities" include streets, roads, highways, 17 sidewalks, street and road lighting systems, traffic signals, 18 domestic water systems, storm and sanitary sewer systems, parks and 19 recreational facilities, and schools.
- 20 (13) "Public services" include fire protection and suppression, 21 law enforcement, public health, education, recreation, environmental 22 protection, and other governmental services.

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- (14) "Recreational land" means land so designated under RCW 36.70A.1701 and that, immediately prior to this designation, was designated as agricultural land of long-term commercial significance under RCW 36.70A.170. Recreational land must have playing fields and supporting facilities existing before July 1, 2004, for sports played on grass playing fields.
- 29 (15) "Rural character" refers to the patterns of land use and 30 development established by a county in the rural element of its 31 comprehensive plan:
- 32 (a) In which open space, the natural landscape, and vegetation 33 predominate over the built environment;
 - (b) That foster traditional rural lifestyles, rural-based economies, and opportunities to both live and work in rural areas;
- 36 (c) That provide visual landscapes that are traditionally found 37 in rural areas and communities;
- 38 (d) That are compatible with the use of the land by wildlife and 39 for fish and wildlife habitat;

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1 (e) That reduce the inappropriate conversion of undeveloped land 2 into sprawling, low-density development;

- (f) That generally do not require the extension of urban governmental services; and
- (g) That are consistent with the protection of natural surface water flows and groundwater and surface water recharge and discharge areas.
- (16) "Rural development" refers to development outside the urban growth area and outside agricultural, forest, and mineral resource lands designated pursuant to RCW 36.70A.170. Rural development can consist of a variety of uses and residential densities, including clustered residential development, at levels that are consistent with the preservation of rural character and the requirements of the rural element. Rural development does not refer to agriculture or forestry activities that may be conducted in rural areas.
- (17) "Rural governmental services" or "rural services" include those public services and public facilities historically and typically delivered at an intensity usually found in rural areas, and may include domestic water systems, fire and police protection services, schools serving primarily rural students, transportation and public transit services, and other public utilities associated with rural development and normally not associated with urban areas. Rural services do not include storm or sanitary sewers, except as otherwise authorized by RCW 36.70A.110(4).
- (18) "Urban governmental services" or "urban services" include those public services and public facilities at an intensity historically and typically provided in cities, specifically including storm and sanitary sewer systems, domestic water systems, street cleaning services, fire and police protection services, schools, public transit services, and other public utilities associated with urban areas and normally not associated with rural areas.
- (19) "Urban growth" refers to growth that makes intensive use of land for the location of buildings, structures, and impermeable surfaces to such a degree as to be incompatible with the primary use of land for the production of food, other agricultural products, or fiber, or the extraction of mineral resources, rural uses, rural development, and natural resource lands designated pursuant to RCW 36.70A.170. A pattern of more intensive rural development, provided in RCW 36.70A.070(5)(d), is not urban growth. When allowed to spread over wide areas, urban growth typically requires urban

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governmental services. "Characterized by urban growth" refers to land having urban growth located on it, or to land located in relationship to an area with urban growth on it as to be appropriate for urban growth.

(20) "Urban growth areas" means those areas designated by a county pursuant to RCW 36.70A.110.

 (21) "Wetland" or "wetlands" means areas that are inundated or saturated by surface water or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas. Wetlands do not include those artificial wetlands intentionally created from nonwetland sites, including, but not limited to, irrigation and drainage ditches, grass-lined swales, canals, detention facilities, wastewater treatment facilities, farm ponds, and landscape amenities, or those wetlands created after July 1, 1990, that were unintentionally created as a result of the construction of a road, street, or highway. Wetlands may include those artificial wetlands intentionally created from nonwetland areas created to mitigate conversion of wetlands.

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