# Washington State House of Representatives Office of Program Research

BILL ANALYSIS

## **Transportation Committee**

### **SSB 5806**

**Brief Description**: Concerning preliminary work to develop a process for planning for a new Interstate 5 bridge spanning the Columbia river.

**Sponsors**: Senate Committee on Transportation (originally sponsored by Senators Cleveland, Rivers, Wilson, Hobbs, Chase and Nelson).

#### **Brief Summary of Substitute Bill**

- Provides an invitation to create a joint Oregon-Washington legislative action committee to address a variety of purposes, including beginning a process towards project development for a new Interstate 5 (I-5) bridge.
- Appropriates \$350,000 for the Washington State Department of Transportation to do an inventory of existing planning data related to the construction of a new I-5 bridge over the Columbia River.

**Hearing Date**: 3/9/17

Staff: David Munnecke (786-7315).

#### **Background:**

The Interstate 5 (I-5) Bridge crosses the Columbia River and connects Vancouver, Washington, and Portland, Oregon, with two identical bridge structures. One bridge structure carries traffic northbound to Vancouver, and the other bridge structure carries traffic southbound to Portland. The northbound bridge was built in 1917, and the southbound bridge was built in 1958.

The Columbia River Crossing (CRC) Project, as described in the record of decision, would have replaced the two I-5 bridges, extended light rail to Vancouver, improved closely spaced interchanges, and enhanced pedestrian and bicycle paths. The estimated project costs ranged from \$3.1 billion to \$3.5 billion. Between 2005 and 2013, \$196.6 million was spent on the project, with the Washington State Department of Transportation (WSDOT) spending \$94.1

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million and the Oregon Department of Transportation (ODOT) spending \$102.5 million. The project was officially discontinued in the spring of 2014.

In 1997 a process was enacted to expedite the development of industrial projects of statewide significance. To qualify for designation as a project of statewide significance, a project must meet capital investment or job creation requirements. Border-crossing projects, private projects investing in manufacturing or research and development, projects that will provide a net environmental benefit, and a project that will further commercialization of an innovation may all be designated as projects of statewide significance. An application for designation as a project of statewide significance must be submitted to the Department of Commerce. The application must include a letter of approval from jurisdictions where a project is located and must commit to providing the local staff necessary to expedite the completion of a project.

Counties and cities requesting a project's designation as one of statewide significance must ensure the participation of local officials on the public-private team expediting a project's completion. The Office of Regulatory Assistance must provide facilitation and coordination services to expedite completion of industrial projects of statewide significance. The project proponents may provide the funding necessary for the local jurisdiction to hire the staff required to expedite the process.

#### **Summary of Bill:**

The process for designating a project of statewide significance is modified to allow for a legislative designation. Projects of statewide significance that are designated by the Legislature are exempted from the application requirements.

An invitation is provided from the Washington Legislature to the Oregon Legislature to participate in a joint legislative action committee regarding the construction of a new I-5 bridge. The committee is tasked with achieving the following purposes:

- work with both states' departments of transportation, transportation commissions, and stakeholders to begin a process toward project development, with the first meeting occurring by December 15, 2017;
- review and confirm lead roles related to permitting, construction, operation, and maintenance of a future I-5 bridge project;
- establish a process to seek public comment on the I-5 bridge project development plan;
- work to ensure that there are sufficient resources available to the state departments of transportation to inventory and utilize existing data to allow for nonduplicative and efficient decision-making regarding a new project;
- examine all potential mass transit options available for a new I-5 bridge project;
- utilize design-build procurement or better innovative project delivery method and determine the least costly, most efficient project management and best practices tools;
- consider the creation of a Columbia River bridge authority to review bridge needs and
  make recommendations to both states regarding financing, timing of improvements, and
  operations of the bridges; and
- report to the Legislatures of each state the findings and recommendations of the legislative action committee by December 15, 2018.

The joint legislative action committee is comprised of 16 members, eight from each state. The majority leader and minority leader of the Senate must appoint four members, two from each of the two largest caucuses. The Speaker of the House of Representatives must appoint four members, two from each of the two largest caucuses. Staff support must be provided by the Senate Committee Services and the House Office of Program Research. Each meeting of the legislative action committee must allow an opportunity for public comment.

The WSDOT must conduct a planning inventory to document existing planning data related to the construction of a new I-5 bridge. The WSDOT must report back to the Legislature on the details of the planning inventory by December 1, 2017.

**Appropriation**: \$350,000 of the Motor Vehicle Fund is appropriated to the WSDOT for a planning inventory.

**Fiscal Note**: Not requested.

**Effective Date**: The bill takes effect 90 days after adjournment of the session in which the bill is passed.

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