Washington State House of Representatives Office of Program Research



Judiciary Committee

HB 1988

Title: An act relating to implementing a vulnerable youth guardianship program.

Brief Description: Implementing a vulnerable youth guardianship program.

Sponsors: Representatives Ortiz-Self, Santos, McBride and Frame.

Brief Summary of Bill

• Creates a new legal proceeding, known as a Vulnerable Youth Guardianship, authorizing a court to appoint a guardian for certain immigrant youth between the ages of 18 and 21 who have been abandoned, abused, or neglected.

Hearing Date: 2/14/17

Staff: Audrey Frey (786-7289).

Background:

Federal Special Immigrant Juvenile Status.

The federal Special Immigrant Juvenile (SIJ) status, created in 1990 and modified in 2008 by the Trafficking Victims Protection and Reauthorization Act, is designed as a pathway for children living in the United States (U.S.) who are not U.S. citizens, do not have permanent residence, and have been abused, neglected, or abandoned by one or both parents, to obtain lawful, permanent residence.

To petition for SIJ status, a child must file a Form I-360 with the U.S. Citizenship and Immigration Services (USCIS). The SIJ status allows a child to apply for a green card (lawful permanent residence) while remaining in the United States. A child who receives a green card through the SIJ program can never petition for a green card for his or her parents.

To be eligible for SIJ status, a child must:

• be under 21 years old;

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- have an order from a state court making certain dependency findings and other factual findings;
- be unmarried; and
- be inside the U.S. at the time he or she petitions for SIJ status.

The state court order necessary for a child to be eligible to petition for SIJ status must:

- be issued by a state juvenile court (or a court having jurisdiction under state law to make judicial determinations about the custody and care of juveniles);
- declare that the child is dependent on the court, or place the child under the legal custody of a state agency or other individual appointed by the state;
- declare that the child cannot be reunited with one or both of his or her parents due to abuse, abandonment, or neglect; and
- declare that it is not in the best interests of the child to be returned to his or her country of citizenship.

The issuance of a state court order making the required findings is a prerequisite for a child to apply for SIJ status; however, the decision about whether to grant the child's petition for SIJ status is ultimately up to a federal agency, the USCIS.

Washington State Courts. The federal SIJ law allows a person under 21 years of age to qualify for SIJ status. However, Washington's juvenile courts are generally unable to take jurisdiction of persons age 18 and older, making it difficult for youth between the ages of 18 and 21, who may otherwise qualify for SIJ status, to obtain the necessary court order from a Washington state court.

Summary of Bill:

Vulnerable Youth Guardianship Petition Requirements.

The juvenile divisions of the superior courts are authorized to appoint a guardian for a consenting vulnerable youth between 18 and 21 years of age who files a petition with the court showing each of the following:

- Both the vulnerable youth and the proposed guardian agree to the establishment of a guardianship.
- The youth is between 18 and 21 years of age.
- The youth is prima facie eligible to apply for federal Special Immigrant Juvenile status.
- The youth requests the support of a responsible adult.
- The proposed guardian agrees to serve as a guardian, and is a suitable adult over 21 years old who is capable of performing the specified duties of a guardian.

Proposed guardians may include, but are not limited to, parents, licensed foster parents, relatives, and suitable persons. "Suitable person" means a nonrelative who has completed all required criminal history background checks and otherwise appears to be suitable and competent to provide care for the youth.

Filing Fee. No filing fee can be associated with a vulnerable youth guardianship petition.

Vulnerable Youth Guardianship Hearings.

Procedure and Evidence. Both the vulnerable youth and the proposed guardian have the right to present evidence and cross-examine witnesses at the hearing on a vulnerable youth guardianship petition.

Standard and Burden of Proof. A vulnerable youth guardianship must be established if the court finds by a preponderance of the evidence that:

- The allegations in the petition are true.
- It is in the vulnerable youth's best interest to establish the guardianship.
- The vulnerable youth consents in writing to the appointment of a guardian.

Vulnerable Youth Guardianship Orders.

If the necessary findings are made at the hearing, the court is required to issue an order establishing a vulnerable youth guardianship that:

- appoints a person to be the guardian for the vulnerable youth;
- specifies the guardian's rights and responsibilities concerning the care, custody, control, and nurturing of the vulnerable youth; and
- specifies the need for and scope of continued oversight by the court, if any.

The standards and requirements for relocation under the dissolution proceedings and legal separation laws do not apply to vulnerable youth guardianships, unless specifically ordered by the court.

The court is required to provide a certified copy of the vulnerable youth guardianship order to the vulnerable youth and the guardian.

Modification of Vulnerable Youth Guardianships.

The youth may request, at any time, that the court:

- modify the provisions of a vulnerable youth guardianship order by: (1) filing a motion and affidavit setting forth supporting facts; and (2) providing notice to the other party, who may file and serve opposing affidavits;
- appoint a new guardian by: (1) filing a motion and affidavit setting forth supporting facts; and (2) providing notice to the other party; or
- substitute a new guardian, which must be permitted without termination of the vulnerable youth guardianship.

If a party other than the youth requests that the court modify the guardianship provisions, the youth must agree to any modifications.

<u>Termination of Vulnerable Youth Guardianships</u>.

There are several ways that a vulnerable youth guardianship may terminate:

- automatically on the vulnerable youth's twenty-first birthday;
- by request of the vulnerable youth at any time; or
- by request of the guardian, when the court makes certain findings, including that a substantial change in circumstances has occurred and that termination is in the best interests of the youth.

The vulnerable youth and the guardian or prospective guardian have the right to be represented by counsel of their choosing and at their own expense.

Appropriation: None.

Fiscal Note: Requested on 2/8/17.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is

passed.