## SUBSTITUTE SENATE BILL 6669

State of Washington 64th Legislature 2016 Regular Session

By Senate Ways & Means (originally sponsored by Senators Brown and Braun)

READ FIRST TIME 03/04/16.

- AN ACT Relating to consolidating business assistance programs and services; amending RCW 43.42.005, 43.42.010, 43.42.030, 43.42.090, 43.42.092, 43.42.095, 43.42.100, 34.05.320, 43.30.550, 43.42A.030, 43.88.585, 43.155.070, 43.157.020, 43.157.030, 43.160.060, 47.80.090, 77.55.181, 43.330.040, 43.330.050, 43.330.060, 43.330.090, and 43.330.440; reenacting and amending RCW 34.05.328; creating a new section; and providing an effective date.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 9 PART I
- 10 OFFICE FOR REGULATORY INNOVATION AND ASSISTANCE
- 11 **Sec. 1.** RCW 43.42.005 and 2010 c 162 s 1 are each amended to 12 read as follows:
- 13 (1) The legislature finds that: The health and safety of its citizens and environment are of vital interest to the state's long-14 15 term quality of life; Washington state is a national leader in 16 protecting its environment; and Washington state has a vibrant and 17 diverse economy that is dependent on the state maintaining high environmental standards. Further, the legislature finds that 18 19 complex and confusing network of environmental and land use laws and 20 business regulations can create obstacles to sustainable growth.

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It is the intent of the legislature to promote accountability, timeliness, and predictability for citizens, business, and state, federal, and local permitting agencies, and to provide <u>collaboration</u> and <u>coordination</u>, information, and assistance on the regulatory process through the creation of the office ((of)) <u>for</u> regulatory <u>innovation and</u> assistance in the ((governor's office)) <u>department of commerce</u>.

- (2) The office ((ef)) for regulatory innovation and assistance is created to work to continually improve the function of environmental and business regulatory processes by identifying conflicts and overlap in the state's rules, statutes, and operational practices; to ensure ongoing coordination among regulatory agencies, reducing costs for both government and business; the office is to provide project proponents and business owners with active assistance for all permitting, licensing, and other regulatory procedures required for completion of specific projects; and the office is to ensure that citizens, businesses, and local governments have access to, and clear information regarding, regulatory processes for permitting and business regulation, including state rules, permit and license requirements, and agency rule-making processes.
- (3) The legislature declares that the purpose of this chapter is to provide direction, practical resources, and a range of innovative and optional service delivery options for improving the regulatory process and for providing assistance through the regulatory process on individual projects in furtherance of the state's goals of governmental transparency and accountability.
- (4) The legislature intends that establishing an office  $((\Theta_f))$  for regulatory innovation and assistance will provide these services without abrogating or limiting the authority of any agency to make decisions on permits, licenses, regulatory requirements, or agency rule making. The legislature further intends that the office  $((\Theta_f))$  for regulatory innovation and assistance shall have authority to provide services but shall not have any authority to make decisions on permits.
- **Sec. 2.** RCW 43.42.010 and 2012 c 196 s 1 are each amended to 36 read as follows:
- 37 (1) The office ((of)) for regulatory innovation and assistance is 38 created as a program in the ((office of financial management and must 39 be administered by the office of the governor)) department of

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- 1 <u>commerce</u> to help improve the regulatory system and assist citizens,
- 2 businesses, and project proponents. The department of commerce may
- 3 <u>not charge agency overhead and indirect costs against amounts</u>
- 4 <u>appropriated for the office.</u>
- 5 (2) ((The governor must appoint a director. The director may 6 employ a deputy director and a confidential secretary and such staff
- 7 as are necessary, or contract with another state agency pursuant to
- 8 chapter 39.34 RCW for support in carrying out the purposes of this
- 9 <del>chapter.</del>

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- 10  $\frac{(3)}{(3)}$ ) The office must offer to:
- 11 (a) Act as the central point of contact for the project proponent 12 in communicating about defined issues;
  - (b) Conduct project scoping as provided in RCW 43.42.050;
- 14 (c) Verify that the project proponent has all the information 15 needed to correctly apply for all necessary permits;
  - (d) Provide general coordination services;
- 17 (e) Coordinate the efficient completion among participating 18 agencies of administrative procedures, such as collecting fees or 19 providing public notice;
- 20 (f) Maintain contact with the project proponent and the permit 21 agencies to promote adherence to agreed schedules;
- 22 (g) Assist in resolving any conflict or inconsistency among 23 permit requirements and conditions;
- 24 (h) Coordinate, to the extent practicable, with relevant federal 25 permit agencies and tribal governments;
  - (i) Facilitate meetings;
- 27 (j) Manage a fully coordinated permit process, as provided in RCW 28 43.42.060; and
- 29 (k) Help local jurisdictions comply with the requirements of 30 chapter 36.70B RCW.
- 31  $((\frac{4}{1}))$  (3) The office must also:
- 32 (a) Provide information to local jurisdictions about best 33 permitting practices, methods to improve communication with, and 34 solicit early involvement of, state agencies when needed, and 35 effective means of assessing and communicating expected project 36 timelines and costs;
- 37 (b) Maintain and furnish information as provided in RCW 38 43.42.040; and

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- 1 (c) Provide the following by September 1, 2009, and biennially 2 thereafter, to the governor and the appropriate committees of the 3 legislature:
  - (i) A performance report including:

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- 5 (A) Information regarding use of the office's voluntary cost-6 reimbursement services as provided in RCW 43.42.070;
  - (B) The number and type of projects or initiatives where the office provided services including the key agencies with which the office partnered;
- 10 (C) Specific information on any difficulty encountered in 11 providing services or implementing programs, processes, or assistance 12 tools; and
- 13 (D) Trend reporting that allows comparisons between statements of 14 goals and performance targets and the achievement of those goals and 15 targets; and
- (ii) Recommendations on system improvements including, but not limited to, recommendations on improving environmental permitting by making it more time efficient and cost-effective for all participants in the process.
- (4) Subject to amounts appropriated for this specific purpose, 20 the office must also develop a long-term strategy for identifying and 21 prioritizing multiagency regulatory processes that can be streamlined 22 through better coordination. The long-term strategy for identifying 23 and prioritizing multiagency regulatory processes that can be 24 25 streamlined through better coordination must be based on the potential for mutual benefits for industry and the public, as 26 determined by a group made up of representatives from businesses, 27 state agencies, local governments, tribal governments, and other 28 29 relevant stakeholders consulting with the office. The group must work collaboratively with the office to consider the importance of these 30 processes to the state, as well as consider the potential costs and 31 savings to affected entities. The office must report to the governor 32 and the economic development committees of the legislature annually 33 on the progress of prioritized regulatory processes being streamlined 34 through coordination. 35
- 36 **Sec. 3.** RCW 43.42.030 and 2009 c 97 s 3 are each amended to read 37 as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

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1 (1) "Director" means the director of the ((office of regulatory assistance)) department of commerce or the director's designee. 2

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- "Fully coordinated permit process" means a comprehensive coordinated permitting assistance approach supported by a written agreement between the project proponent, the office ((of)) for regulatory innovation and assistance, and the agencies participating in the fully coordinated permit process.
- (3) "General coordination services" means services that bring interested parties together to explore opportunities for cooperation and to resolve conflicts. General coordination services may be provided as a stand-alone event or as an element of broader project assistance, nonproject-related interagency coordination, or policy and planning teamwork.
- 14 (4) "Office" means the office ((of)) for regulatory innovation and assistance established in RCW 43.42.010. 15
- "Permit" means any permit, license, certificate, 17 authorization, or other form of governmental review or approval 18 required in order to construct, expand, or operate a project in the 19 state of Washington.
- 20 (6) "Permit agency" means any state, local, or federal agency 21 authorized by law to issue permits.
- (7) "Project" means any activity, the conduct of which requires a 22 23 permit or permits from one or more permit agencies.
  - (8) "Project proponent" means a citizen, business, or any entity applying for or seeking a permit or permits in the state of Washington.
- (9) "Project scoping" means the identification of relevant issues 27 and information needs of a project proponent and the permitting 28 29 agencies, and reaching a common understanding regarding the process, timing, and sequencing for obtaining applicable permits. 30
- 31 RCW 43.42.090 and 2010 c 162 s 2 are each amended to 32 read as follows:
- 33 (1) The legislature finds that the state of Washington has 34 implemented a number of successful measures to streamline, 35 coordinate, and consolidate the multiparty, multijurisdictional permitting and regulatory decision-making process. The office ((of))36 innovation and 37 regulatory assistance was developed 38 implemented at a time when the state faced a crisis in its economic competitiveness. The multiagency permitting team for transportation 39

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- developed and implemented at a time when the state's transportation system faced a crisis in public confidence concerning transportation project delivery. The legislature further finds that the state of Washington is now facing an economic and financial crisis that requires immediate action to spur economic development and the creation of jobs without sacrificing the quality of the state's environment.
  - (2) The legislature intends to:

- (a) Draw from and extend the benefits of proven permit streamlining solutions to future project proponents and aid the state's recovery by authorizing optional multiagency permitting teams modeled after the multiagency permitting team developed and implemented for state transportation projects. It is the purpose of chapter 162, Laws of 2010 to provide willing permit applicants and project proponents with permit coordination and integrated regulatory decision-making services on a cost-reimbursed basis; and
- 17 (b) Phase-in a revenue-neutral permit streamlining approach to 18 expedite permit and regulatory decision making while ensuring a high 19 level of environmental protection.
- **Sec. 5.** RCW 43.42.092 and 2010 c 162 s 3 are each amended to 21 read as follows:
  - (1)(a) The office ((of)) for regulatory innovation and assistance is authorized to develop and advertise the availability of optional multiagency permitting teams to provide coordinated permitting and integrated regulatory decision making starting in the Puget Sound basin.
  - (b) New expenses associated with operating the optional multiagency permitting teams must be recovered by the office ((of)) for regulatory innovation and assistance using existing state cost-reimbursement and interagency cost-sharing authorities as applicable. The cost-reimbursement process is subject to the requirements and limitations set forth in RCW 43.42.070. Initial administrative costs and other costs that may not be recoverable through cost-reimbursement or cost-sharing mechanisms may be covered by funds from the multiagency permitting team account created in RCW 43.42.095.
  - (c) The director of the office  $((\Theta \pm))$  for regulatory innovation and assistance must solicit donations and such other funds as the director deems appropriate from public and private sources for the purposes of covering the initial administrative costs and other costs

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- associated with operation of optional multiagency permitting teams which are not recoverable through cost-reimbursement or cost-sharing mechanisms. All such solicited funds must be placed in the multiagency permitting team account created in RCW 43.42.095.
  - (2) Optional multiagency permitting teams must be:
- 6 (a) Mobile, capable of traveling or working together as teams, 7 initially throughout the Puget Sound basin;
  - (b) Located initially in central Puget Sound;

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- 9 (c) Staffed by appropriate senior-level permitting and regulatory 10 decision-making personnel representing the Washington state 11 departments of ecology, fish and wildlife, and natural resources and 12 having expertise in regulatory issues relating to the project; and
- 13 (d) Managed by the office ((of)) for regulatory innovation and 14 assistance through a team leader responsible for:
- 15 (i) Managing or monitoring team activities to ensure the 16 cost-reimbursement schedule and agreement is followed;
  - (ii) Developing and maintaining partnerships and working relationships with local, state, tribal, and federal organizations not core to the optional multiagency permitting teams that can be called upon to join the team on a project-by-project basis;
- 21 (iii) Developing, defining, and providing a set of coordinated 22 permitting and integrated decision-making services consistent with 23 those set forth in subsection (3) of this section;
  - (iv) Developing and executing funding agreements with applicants, project proponents, regulatory agencies, and others as necessary to ensure the financial viability of the optional multiagency permitting teams;
  - (v) Measuring and regularly reporting on team performance, results and outcomes achieved, including improved: Permitting predictability, interagency early project coordination, interagency accessibility, interagency relationships, project delivery, and environmental results, including the avoidance or prevention of environmental harm and the effectiveness of mitigation;
  - (vi) Conducting outreach, marketing, and advertising of team services and team availability, focusing initially on projects such as large-scale public, private, and port development projects with complex aquatics, wetland, or other environmental impacts; environmental cleanup, restoration, and enhancement projects; aquaculture projects; and energy, power generation, and utility projects;

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(vii) Implementing issue and dispute resolution protocols;

- 2 (viii) Incorporating and using virtual tools for online 3 collaboration to support permitting and regulatory coordination and 4 expedited decision making; and
  - (ix) Extending and subsequently implementing the optional multiagency permitting team approach to other significant geographic regions of the state.
  - (3) The optional multiagency permitting teams must at a minimum work with the office ((of)) for regulatory innovation and assistance to provide the following core services:
- (a) Project scoping, as set forth in RCW 43.42.050 (1) through (4), to help applicants identify applicable permits and regulatory approvals;
  - (b) A preapplication coordination service, which may be combined with project scoping, to help applicants understand applicable requirements and plan out with the assistance of the regulatory agencies an optimally sequenced permitting and regulatory decision-making strategy and approach for the overall project;
- 19 (c) Fully coordinated project review as set forth in RCW 20 43.42.060 to set schedules and agreed-upon time frames for the 21 applicant and regulatory decision makers consistent with statutory 22 requirements and with regard to available agency resources and to 23 track, monitor, and report progress made in meeting those schedules 24 and time frames;
  - (d) Mitigation coordination to help applicants and regulatory agencies collaborate on and implement mitigation obligations within a watershed context so superior environmental results can be achieved when impacts cannot be avoided or further minimized.
  - (4) Local and federal permitting and regulatory personnel should be incorporated into the optional multiagency permitting teams whenever possible and at least on a project-by-project basis. Moneys recouped through state cost-reimbursement and interagency cost-sharing authorities, or as otherwise solicited for deposit into the multiagency permitting team account created in RCW 43.42.095, may also be used to cover local and federal participation.
  - (5) The optional multiagency permitting teams will provide services for complex projects requiring multiple permits and regulatory approvals and having multiple points of regulatory jurisdiction. The optional multiagency permitting teams are not intended to support state transportation projects capable of being

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- serviced by multiagency permitting teams specifically established for state transportation projects. Use of the optional multiagency permitting teams for a fully coordinated permit process must be allowed unless the office ((of)) for regulatory innovation and assistance notifies a project proponent in writing of other means of effective and efficient project review that are available and are recommended.
- 8 **Sec. 6.** RCW 43.42.095 and 2012 c 196 s 5 are each amended to 9 read as follows:
- 10 The multiagency permitting team account is created in the custody 11 the state treasurer. All receipts from cost-reimbursement agreements authorized in RCW 43.42.070 and solicitations authorized 12 13 in RCW 43.42.092 must be deposited into the account. Expenditures from the account may be used only for covering staffing, consultant, 14 15 technology, and other administrative costs of multiagency permitting 16 teams and other costs associated with multiagency project review and 17 management that may arise. Only the director of the ((office of 18 regulatory assistance)) department of commerce or the director's designee may authorize expenditures from the account. The account is 19 20 subject to allotment procedures under chapter 43.88 RCW, but an 21 appropriation is not required for expenditures.
- 22 **Sec. 7.** RCW 43.42.100 and 2012 c 196 s 8 are each amended to 23 read as follows:
- Within available funds, the office  $((\Theta_{+}))$  for regulatory innovation and assistance may certify permit processes at the local level as streamlined processes. In developing the certification program, the director must work with local jurisdictions to establish the criteria and the process for certification. Jurisdictions with permit processes certified as streamlined may receive priority in receipt of state funds for infrastructure projects.
- 31 **Sec. 8.** RCW 34.05.320 and 2012 c 210 s 2 are each amended to 32 read as follows:

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(1) At least twenty days before the rule-making hearing at which the agency receives public comment regarding adoption of a rule, the agency shall cause notice of the hearing to be published in the state register. The publication constitutes the proposal of a rule. The notice shall include all of the following:

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1 (a) A title, a description of the rule's purpose, and any other 2 information which may be of assistance in identifying the rule or its purpose; 3

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- (b) Citations of the statutory authority for adopting the rule and the specific statute the rule is intended to implement;
- (c) A short explanation of the rule, its purpose, and anticipated effects, including in the case of a proposal that would modify existing rules, a short description of the changes the proposal would make, and a statement of the reasons supporting the proposed action;
- The agency personnel, with their office 10 are responsible for the 11 telephone number, who drafting, implementation, and enforcement of the rule; 12
- (e) The name of the person or organization, whether private, 13 14 public, or governmental, proposing the rule;
- (f) Agency comments or recommendations, if any, regarding 15 statutory language, implementation, enforcement, and fiscal matters 17 pertaining to the rule;
  - (q) Whether the rule is necessary as the result of federal law or federal or state court action, and if so, a citation to such law or court decision;
- 21 (h) When, where, and how persons may present their views on the 22 proposed rule;
  - (i) The date on which the agency intends to adopt the rule;
  - (j) A copy of the small business economic impact statement prepared under chapter 19.85 RCW, or a copy of the school district fiscal impact statement under RCW 28A.305.135 in the case of the state board of education, or an explanation for why the agency did not prepare the statement;
- 29 (k) A statement indicating whether RCW 34.05.328 applies to the 30 rule adoption; and
- 31 (1) If RCW 34.05.328 does apply, a statement indicating that a copy of the preliminary cost-benefit analysis described in RCW 32 34.05.328(1)(c) is available. 33
  - $(2)((\frac{a}{a}))$  Upon filing notice of the proposed rule with the code reviser, the adopting agency shall have copies of the notice on file and available for public inspection. Except as provided in (b) of this subsection, the agency shall forward three copies of the notice to the rules review committee.
- 39 (((b) A pilot of at least ten agencies, including the departments 40 of labor and industries, fish and wildlife, revenue, ecology,

p. 10 SSB 6669 retirement systems, and health, shall file the copies required under this subsection, as well as under RCW 34.05.350 and 34.05.353, with the rules review committee electronically for a period of four years from June 10, 2004. The office of regulatory assistance shall negotiate the details of the pilot among the agencies, the legislature, and the code reviser.))

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- (3) No later than three days after its publication in the state register, the agency shall cause either a copy of the notice of proposed rule adoption, or a summary of the information contained on the notice, to be mailed to each person, city, and county that has made a request to the agency for a mailed copy of such notices. An agency may charge for the actual cost of providing a requesting party mailed copies of these notices.
- 14 (4) In addition to the notice required by subsections (1) and (2) 15 of this section, an institution of higher education shall cause the 16 notice to be published in the campus or standard newspaper of the 17 institution at least seven days before the rule-making hearing.
- 18 **Sec. 9.** RCW 34.05.328 and 2011 c 298 s 21 and 2011 c 149 s 1 are each reenacted and amended to read as follows:
- 20 (1) Before adopting a rule described in subsection (5) of this 21 section, an agency must:
- 22 (a) Clearly state in detail the general goals and specific 23 objectives of the statute that the rule implements;
  - (b) Determine that the rule is needed to achieve the general goals and specific objectives stated under (a) of this subsection, and analyze alternatives to rule making and the consequences of not adopting the rule;
  - (c) Provide notification in the notice of proposed rule making under RCW 34.05.320 that a preliminary cost-benefit analysis is available. The preliminary cost-benefit analysis must fulfill the requirements of the cost-benefit analysis under (d) of this subsection. If the agency files a supplemental notice under RCW 34.05.340, the supplemental notice must include notification that a revised preliminary cost-benefit analysis is available. A final cost-benefit analysis must be available when the rule is adopted under RCW 34.05.360;
- 37 (d) Determine that the probable benefits of the rule are greater 38 than its probable costs, taking into account both the qualitative and

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quantitative benefits and costs and the specific directives of the statute being implemented;

- (e) Determine, after considering alternative versions of the rule and the analysis required under (b), (c), and (d) of this subsection, that the rule being adopted is the least burdensome alternative for those required to comply with it that will achieve the general goals and specific objectives stated under (a) of this subsection;
- (f) Determine that the rule does not require those to whom it applies to take an action that violates requirements of another federal or state law;
  - (g) Determine that the rule does not impose more stringent performance requirements on private entities than on public entities unless required to do so by federal or state law;
  - (h) Determine if the rule differs from any federal regulation or statute applicable to the same activity or subject matter and, if so, determine that the difference is justified by the following:
  - (i) A state statute that explicitly allows the agency to differ from federal standards; or
  - (ii) Substantial evidence that the difference is necessary to achieve the general goals and specific objectives stated under (a) of this subsection; and
  - (i) Coordinate the rule, to the maximum extent practicable, with other federal, state, and local laws applicable to the same activity or subject matter.
  - (2) In making its determinations pursuant to subsection (1)(b) through (h) of this section, the agency must place in the rule-making file documentation of sufficient quantity and quality so as to persuade a reasonable person that the determinations are justified.
  - (3) Before adopting rules described in subsection (5) of this section, an agency must place in the rule-making file a rule implementation plan for rules filed under each adopting order. The plan must describe how the agency intends to:
  - (a) Implement and enforce the rule, including a description of the resources the agency intends to use;
    - (b) Inform and educate affected persons about the rule;
    - (c) Promote and assist voluntary compliance; and
- 37 (d) Evaluate whether the rule achieves the purpose for which it 38 was adopted, including, to the maximum extent practicable, the use of 39 interim milestones to assess progress and the use of objectively 40 measurable outcomes.

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- 1 (4) After adopting a rule described in subsection (5) of this 2 section regulating the same activity or subject matter as another 3 provision of federal or state law, an agency must do all of the 4 following:
- 5 (a) Coordinate implementation and enforcement of the rule with 6 the other federal and state entities regulating the same activity or 7 subject matter by making every effort to do one or more of the 8 following:
  - (i) Deferring to the other entity;
  - (ii) Designating a lead agency; or

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- 11 (iii) Entering into an agreement with the other entities 12 specifying how the agency and entities will coordinate implementation 13 and enforcement.
- If the agency is unable to comply with this subsection (4)(a), the agency must report to the legislature pursuant to (b) of this subsection;
  - (b) Report to the joint administrative rules review committee:
  - (i) The existence of any overlap or duplication of other federal or state laws, any differences from federal law, and any known overlap, duplication, or conflict with local laws; and
- 21 (ii) Make recommendations for any legislation that may be 22 necessary to eliminate or mitigate any adverse effects of such 23 overlap, duplication, or difference.
- 24 (5)(a) Except as provided in (b) of this subsection, this section 25 applies to:
  - (i) Significant legislative rules of the departments of ecology, labor and industries, health, revenue, social and health services, and natural resources, the employment security department, the forest practices board, the office of the insurance commissioner, and to the legislative rules of the department of fish and wildlife implementing chapter 77.55 RCW; and
  - (ii) Any rule of any agency, if this section is voluntarily made applicable to the rule by the agency, or is made applicable to the rule by a majority vote of the joint administrative rules review committee within forty-five days of receiving the notice of proposed rule making under RCW 34.05.320.
    - (b) This section does not apply to:
    - (i) Emergency rules adopted under RCW 34.05.350;
- 39 (ii) Rules relating only to internal governmental operations that 40 are not subject to violation by a nongovernment party;

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- (iii) Rules adopting or incorporating by reference without material change federal statutes or regulations, Washington state statutes, rules of other Washington state agencies, shoreline master programs other than those programs governing shorelines of statewide significance, or, as referenced by Washington state law, national consensus codes that generally establish industry standards, if the material adopted or incorporated regulates the same subject matter and conduct as the adopting or incorporating rule;
- 9 (iv) Rules that only correct typographical errors, make address 10 or name changes, or clarify language of a rule without changing its 11 effect;
- 12 (v) Rules the content of which is explicitly and specifically 13 dictated by statute;
- (vi) Rules that set or adjust fees under the authority of RCW 19.02.075 or that set or adjust fees or rates pursuant to legislative standards, including fees set or adjusted under the authority of RCW 19.80.045;
- 18 (vii) Rules of the department of social and health services 19 relating only to client medical or financial eligibility and rules 20 concerning liability for care of dependents; or
- (viii) Rules of the department of revenue that adopt a uniform expiration date for reseller permits as authorized in RCW 82.32.780 and 82.32.783.
  - (c) For purposes of this subsection:

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- (i) A "procedural rule" is a rule that adopts, amends, or repeals (A) any procedure, practice, or requirement relating to any agency hearings; (B) any filing or related process requirement for making application to an agency for a license or permit; or (C) any policy statement pertaining to the consistent internal operations of an agency.
- (ii) An "interpretive rule" is a rule, the violation of which does not subject a person to a penalty or sanction, that sets forth the agency's interpretation of statutory provisions it administers.
  - (iii) A "significant legislative rule" is a rule other than a procedural or interpretive rule that (A) adopts substantive provisions of law pursuant to delegated legislative authority, the violation of which subjects a violator of such rule to a penalty or sanction; (B) establishes, alters, or revokes any qualification or standard for the issuance, suspension, or revocation of a license or

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permit; or (C) adopts a new, or makes significant amendments to, a policy or regulatory program.

- (d) In the notice of proposed rule making under RCW 34.05.320, an agency must state whether this section applies to the proposed rule pursuant to (a)(i) of this subsection, or if the agency will apply this section voluntarily.
- (6) By ((January 31, 1996, and by)) January 31st of each evennumbered year ((thereafter)), the office ((of)) for regulatory
  innovation and assistance, after consulting with state agencies,
  counties, and cities, and business, labor, and environmental
  organizations, must report to the governor and the legislature
  regarding the effects of this section on the regulatory system in
  this state. The report must document:
- (a) The rules proposed to which this section applied and to the extent possible, how compliance with this section affected the substance of the rule, if any, that the agency ultimately adopted;
- (b) The costs incurred by state agencies in complying with this section;
- (c) Any legal action maintained based upon the alleged failure of any agency to comply with this section, the costs to the state of such action, and the result;
- (d) The extent to which this section has adversely affected the capacity of agencies to fulfill their legislatively prescribed mission;
  - (e) The extent to which this section has improved the acceptability of state rules to those regulated; and
- 27 (f) Any other information considered by the office of financial 28 management to be useful in evaluating the effect of this section.
- **Sec. 10.** RCW 43.30.550 and 2012 1st sp.s. c 1 s 208 are each 30 amended to read as follows:
  - (1) By December 31, 2013, the department must make examples of complete, high quality forest practices applications and the resulting approvals readily available to the public on its internet site, as well as the internet site of the office ((of)) for regulatory innovation and assistance established in RCW 43.42.010. The department must maximize assistance to the public and interested parties by seeking to make readily available examples from forest practices that generate significant permitting activity or frequent questions.

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- 1 (2) The department must regularly review and update the examples 2 required to be made available on the internet under subsection (1) of 3 this section.
- 4 (3) The department must obtain the written permission of an 5 applicant before making publicly available that applicant's 6 application or approval under this section and must work 7 cooperatively with the applicant to ensure that no personal or 8 proprietary information is made available.
- 9 **Sec. 11.** RCW 43.42A.030 and 2014 c 68 s 4 are each amended to 10 read as follows:
  - (1) To provide meaningful customer service that informs project planning and decision making by the citizens and businesses served, each agency must make available to permit applicants the following information through a link from the agency's web site to the office's web site, as provided in subsection (4) of this section:
- 16 (a) A list of the types of permit assistance available and how 17 such assistance may be accessed;
- 18 (b) An estimate of the time required by the agency to process a permit application and issue a decision;
- 20 (c) Other tools to help applicants successfully complete a 21 thorough application, such as:
  - (i) Examples of model completed applications;

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- 23 (ii) Examples of approved applications, appropriately redacted to 24 remove sensitive information; and
  - (iii) Checklists for ensuring a complete application.
- 26 (2) Each agency shall update at reasonable intervals the 27 information it posts pursuant to this section.
- (3)(a) Agencies must post the information required under subsection (1) of this section for all permits as soon as practicable, and no later than the deadlines established in this section.
- 32 (b) The agency shall post the permit inventory for that agency 33 and the information required under subsection (1)(a) and (c) of this 34 section no later than June 30, 2014.
- 35 (c) The agency shall post the estimates of application completion 36 and permit decision times required under subsection (1)(b) of this 37 section based on actual data for calendar year 2015 by March 1, 2016, 38 and update this information for the previous calendar year, by March 39 1st of each year thereafter.

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(d) Agencies must consider the customer experience in ensuring all permit assistance information is simple to use, easy to access, and designed in a customer-friendly manner.

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- (4) To ensure agencies can post the required information online with minimal expenditure of agency resources, the office of the chief information officer shall, in consultation with the office ((of)) for regulatory innovation and assistance, establish a central repository of this information, hosted on the office ((of)) for regulatory innovation and assistance's web site. Each agency shall include at least one link to the central repository from the agency's web site. Agencies shall place the link or links in such locations as the will most customer-friendly and maximize agency deems be accessibility of the information to users of the web site.
- (5) The office shall ensure the searchability of the information 14 posted on the central repository, applying industry best practices 15 16 such as search engine optimization, to ensure that the permit 17 performance and assistance information is readily findable and 18 accessible by members of the public.
- 19 **Sec. 12.** RCW 43.88.585 and 2013 c 63 s 1 are each amended to 20 read as follows:
  - (1) By January 1, 2014, the office of financial management shall compile, maintain, and periodically update an inventory of all fees imposed by state agencies and institutions of higher education pursuant to statute or administrative rule. At a minimum, the inventory shall identify the agency or institution collecting the fee, the purpose of the fee, the current amount of the fee, the amount of the fee over the previous five years, and the statutory authority for the fee. The office of financial management may aggregate or consolidate fee information when there is commonality among the fee payers or the purposes for which the fee is paid.
  - (2) To facilitate the fee inventory under this section, each state agency and institution of higher education shall report the information required under subsection (1) of this section to the office of financial management and shall update the information at least every two years.
- (3) The fee inventory under this section shall be incorporated 36 into the state expenditure information web site maintained by the 37 legislative evaluation and accountability program committee under RCW 44.48.150. 39

p. 17 SSB 6669 (4) The office of financial management shall convene a work group consisting of representatives from the legislative evaluation and accountability program committee, the office ((of)) for regulatory innovation and assistance, the department of licensing, the department of labor and industries, the department of transportation, and the department of health to develop a process to facilitate more frequent updates to the inventory and to recommend changes to increase public accessibility.

- (5) For purposes of this section, "fee" means any charge, fixed by law or administrative rule, for the benefit of a service or to cover the cost of a regulatory program or the costs of administering a program for which the fee payer benefits. "Fee" does not include taxes; penalties or fines; intergovernmental charges; commercial charges; pension or health care contributions or rates; industrial, unemployment, or other state-operated insurance programs; individualized cost recoveries.
- **Sec. 13.** RCW 43.155.070 and 2015 3rd sp.s. c 3 s 7033 are each amended to read as follows:
  - (1) To qualify for financial assistance under this chapter the board must determine that a local government meets all of the following conditions:
- 22 (a) The city or county must be imposing a tax under chapter 82.46 23 RCW at a rate of at least one-quarter of one percent;
  - (b) The local government must have developed a capital facility plan; and
    - (c) The local government must be using all local revenue sources which are reasonably available for funding public works, taking into consideration local employment and economic factors.
    - (2) Except where necessary to address a public health need or substantial environmental degradation, a county, city, or town planning under RCW 36.70A.040 may not receive financial assistance under this chapter unless it has adopted a comprehensive plan, including a capital facilities plan element, and development regulations as required by RCW 36.70A.040. This subsection does not require any county, city, or town planning under RCW 36.70A.040 to adopt a comprehensive plan or development regulations before requesting or receiving financial assistance under this chapter if such request is made before the expiration of the time periods specified in RCW 36.70A.040. A county, city, or town planning under

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1 RCW 36.70A.040 that has not adopted a comprehensive plan and development regulations within the time periods specified in RCW 36.70A.040 may apply for and receive financial assistance under this chapter if the comprehensive plan and development regulations are adopted as required by RCW 36.70A.040 before executing a contractual agreement for financial assistance with the board.

- (3) In considering awarding financial assistance for public facilities to special districts requesting funding for a proposed facility located in a county, city, or town planning under RCW 36.70A.040, the board must consider whether the county, city, or town planning under RCW 36.70A.040 in whose planning jurisdiction the proposed facility is located has adopted a comprehensive plan and development regulations as required by RCW 36.70A.040.
- (4) The board must develop a priority process for public works projects as provided in this section. The intent of the priority process is to maximize the value of public works projects accomplished with assistance under this chapter. The board must attempt to assure a geographical balance in assigning priorities to projects. The board must consider at least the following factors in assigning a priority to a project:
- (a) Whether the local government receiving assistance has experienced severe fiscal distress resulting from natural disaster or emergency public works needs;
- (b) Except as otherwise conditioned by RCW 43.155.110, whether the entity receiving assistance is a Puget Sound partner, as defined in RCW 90.71.010;
- (c) Whether the project is referenced in the action agenda developed by the Puget Sound partnership under RCW 90.71.310;
- 29 (d) Whether the project is critical in nature and would affect 30 the health and safety of a great number of citizens;
  - (e) Whether the applicant's permitting process has been certified as streamlined by the office ((of)) for regulatory innovation and assistance;
  - (f) Whether the applicant has developed and adhered to guidelines regarding its permitting process for those applying for development permits consistent with section 1(2), chapter 231, Laws of 2007;
- 37 (g) The cost of the project compared to the size of the local government and amount of loan money available;
  - (h) The number of communities served by or funding the project;

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1 (i) Whether the project is located in an area of high 2 unemployment, compared to the average state unemployment;

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- (j) Whether the project is the acquisition, expansion, improvement, or renovation by a local government of a public water system that is in violation of health and safety standards, including the cost of extending existing service to such a system;
- (k) Except as otherwise conditioned by RCW 43.155.120, and effective one calendar year following the development of model evergreen community management plans and ordinances under RCW 35.105.050, whether the entity receiving assistance has been recognized, and what gradation of recognition was received, in the evergreen community recognition program created in RCW 35.105.030;
- (1) The relative benefit of the project to the community, considering the present level of economic activity in the community and the existing local capacity to increase local economic activity in communities that have low economic growth; and
  - (m) Other criteria that the board considers advisable.
- (5) For the 2015-2017 fiscal biennium, in place of the criteria, ranking, and submission processes for construction loan lists provided in subsections (4) and (7) of this section:
- (a) The board must develop a process for numerically ranking applications for construction loans submitted by local governments. The board must consider, at a minimum and in any order, the following factors in assigning a numerical ranking to a project:
- (i) Whether the project is critical in nature and would affect the health and safety of many people;
  - (ii) The extent to which the project leverages nonstate funds;
- 28 (iii) The extent to which the project is ready to proceed to 29 construction;
- 30 (iv) Whether the project is located in an area of high 31 unemployment, compared to the average state unemployment;
  - (v) Whether the project promotes the sustainable use of resources and environmental quality;
    - (vi) Whether the project consolidates or regionalizes systems;
- (vii) Whether the project encourages economic development through mixed-use and mixed income development consistent with chapter 36.70A RCW;
- (viii) Whether the system is being well-managed in the present and for long-term sustainability;

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- 1 (ix) Achieving equitable distribution of funds by geography and 2 population;
- 3 (x) The extent to which the project meets the following state 4 policy objectives:
  - (A) Efficient use of state resources;

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- (B) Preservation and enhancement of health and safety;
  - (C) Abatement of pollution and protection of the environment;
- 8 (D) Creation of new, family-wage jobs, and avoidance of shifting 9 existing jobs from one Washington state community to another;
- 10 (E) Fostering economic development consistent with chapter 36.70A 11 RCW;
- 12 (F) Efficiency in delivery of goods and services, public transit, 13 and transportation;
  - (G) Avoidance of additional costs to state and local governments that adversely impact local residents and small businesses; and
    - (H) Reduction of the overall cost of public infrastructure; and
  - (xi) Other criteria that the board considers necessary to achieve the purposes of this chapter.
    - (b) Before November 1, 2016, the board must develop and submit to the appropriate fiscal committees of the senate and house of representatives a ranked list of qualified public works projects which have been evaluated by the board and are recommended for funding by the legislature. The maximum amount of funding that the board may recommend for any jurisdiction is ten million dollars per biennium. For each project on the ranked list, as well as for eligible projects not recommended for funding, the board must document the numerical ranking that was assigned.
    - (6) Existing debt or financial obligations of local governments may not be refinanced under this chapter. Each local government applicant must provide documentation of attempts to secure additional local or other sources of funding for each public works project for which financial assistance is sought under this chapter.
    - (7) Before November 1st of each even-numbered year, the board must develop and submit to the appropriate fiscal committees of the senate and house of representatives a description of the loans made under RCW 43.155.065, 43.155.068, and subsection (10) of this section during the preceding fiscal year and a prioritized list of projects which are recommended for funding by the legislature, including one copy to the staff of each of the committees. The list must include, but not be limited to, a description of each project and recommended

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financing, the terms and conditions of the loan or financial guarantee, the local government jurisdiction and unemployment rate, demonstration of the jurisdiction's critical need for the project and documentation of local funds being used to finance the public works project. The list must also include measures of fiscal capacity for each jurisdiction recommended for financial assistance, compared to authorized limits and state averages, including local government sales taxes; real estate excise taxes; property taxes; and charges for or taxes on sewerage, water, garbage, and other utilities. 

- (8) The board may not sign contracts or otherwise financially obligate funds from the public works assistance account before the legislature has appropriated funds for a specific list of public works projects. The legislature may remove projects from the list recommended by the board. The legislature may not change the order of the priorities recommended for funding by the board.
- 16 (9) Subsection (8) of this section does not apply to loans made 17 under RCW 43.155.065, 43.155.068, and subsection (10) of this 18 section.
  - (10) Loans made for the purpose of capital facilities plans are exempted from subsection (8) of this section.
  - (11) To qualify for loans or pledges for solid waste or recycling facilities under this chapter, a city or county must demonstrate that the solid waste or recycling facility is consistent with and necessary to implement the comprehensive solid waste management plan adopted by the city or county under chapter 70.95 RCW.
  - (12) After January 1, 2010, any project designed to address the effects of storm water or wastewater on Puget Sound may be funded under this section only if the project is not in conflict with the action agenda developed by the Puget Sound partnership under RCW 90.71.310.
  - (13) During the 2015-2017 fiscal biennium, for projects involving repair, replacement, or improvement of a wastewater treatment plant or other public works facility for which an investment grade efficiency audit is obtainable, the public works board must require as a contract condition that the project sponsor undertake an investment grade efficiency audit. The project sponsor may finance the costs of the audit as part of its public works assistance account program loan.
- 39 (14)(a) For public works assistance account application rounds 40 conducted during the 2015-2017 fiscal biennium, the board must

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- 1 implement policies and procedures designed to maximize local government use of federal funds to finance local infrastructure 2 including, but not limited to, drinking water and clean water state 3 revolving funds operated by the state departments of health and 4 ecology. Projects that are eligible for the drinking water and clean 5 б water state revolving funds may receive public works 7 preconstruction loans. Projects that are eligible for the drinking water and clean water state revolving funds are not eligible for 8 public works board construction loans. 9 For purposes this subsection "eligible for drinking water and clean water 10 state 11 revolving funds " means:
- 12 (i) Projects that have applied to the state revolving funds and 13 are awaiting a funding decision;
- 14 (ii) Projects that have been rejected for funding solely due to 15 not meeting readiness requirements; and
- 16 (iii) Projects that have not applied, but would likely be 17 eligible if the project applied and met the project readiness 18 requirements.

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- (b) For all construction loan projects proposed to the legislature for funding during the 2015-2017 fiscal biennium, the board must base interest rates on the average daily market interest rate for tax-exempt municipal bonds as published in the bond buyer's index for the period from sixty to thirty days before the start of the application cycle. For projects with a repayment period between five and twenty years, the rate must be sixty percent of the market rate. For projects with a repayment period under five years, the rate must be thirty percent of the market rate. The board must also provide reduced interest rates, extended repayment periods, or forgivable principal loans for projects that meet financial hardship criteria as measured by the affordability index or similar standard measure of financial hardship.
- Sec. 14. RCW 43.157.020 and 2009 c 421 s 3 are each amended to read as follows:
- Counties and cities with development projects designated as projects of statewide significance within their jurisdictions shall enter into an agreement with the office ((of)) for regulatory innovation and assistance and the project managers of projects of statewide significance for expediting the completion of projects of statewide significance. The agreement shall require:

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- 1 (1) Expedited permit processing for the design and construction 2 of the project;
  - (2) Expedited environmental review processing;

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- (3) Expedited processing of requests for street, right-of-way, or easement vacations necessary for the construction of the project;
- 6 (4) Participation of local officials on the team assembled under 7 the requirements of RCW 43.157.030(2)(b); and
- 8 (5) Such other actions or items as are deemed necessary by the office ((of)) for regulatory innovation and assistance for the design and construction of the project.
- 11 **Sec. 15.** RCW 43.157.030 and 2009 c 421 s 4 are each amended to 12 read as follows:
- 13 (1) The department of ((community, trade, and economic 14 development)) commerce shall:
  - Develop an application for designation of development projects as projects of statewide significance. The application must be accompanied by a letter of approval from the legislative authority of any jurisdiction that will have the proposed project of statewide significance within its boundaries. No designation of a project as a project of statewide significance shall be made without such letter of approval. The letter of approval must state that the jurisdiction joins in the request for the designation of the project as one of statewide significance and has or will hire the professional staff that will be required to expedite the processes necessary to the completion of a project of statewide significance. The development project proponents may provide the funding necessary for the jurisdiction to hire the professional staff that will be required to so expedite. The application shall contain information regarding the location of the project, the applicant's average employment in the state for the prior year, estimated new employment related to the project, estimated wages of employees related to the project, estimated time schedules for completion and operation, and other information required by the department; and
  - (b) Designate a development project as a project of statewide significance if the department determines:
  - (i) After review of the application under criteria adopted by rule, the development project will provide significant economic benefit to the local or state economy, or both, the project is aligned with the state's comprehensive plan for economic development

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- under RCW 43.162.020, and, by its designation, the project will not prevent equal consideration of all categories of proposals under RCW 43.157.010; and
- 4 (ii) The development project meets or will meet the requirements 5 of RCW 43.157.010 regarding designation as a project of statewide 6 significance.
  - (2) The office  $((\Theta f))$  for regulatory innovation and assistance shall assign a project facilitator or coordinator to each project of statewide significance to:
- 10 (a) Assist in the scoping and coordinating functions provided for 11 in chapter 43.42 RCW;

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- 12 (b) Assemble a team of state and local government and private
  13 officials to help meet the planning, permitting, and development
  14 needs of each project, which team shall include those responsible for
  15 planning, permitting and licensing, infrastructure development,
  16 workforce development services including higher education,
  17 transportation services, and the provision of utilities; and
- 18 (c) Work with each team member to expedite their actions in 19 furtherance of the project.
- 20 **Sec. 16.** RCW 43.160.060 and 2014 c 112 s 108 are each amended to 21 read as follows:
- (1) The board is authorized to make direct loans to political 22 subdivisions of the state and to federally recognized Indian tribes 23 24 for the purposes of assisting the political subdivisions and 25 federally recognized Indian tribes in financing the cost of public facilities, including development of land and improvements for public 26 27 facilities, project-specific environmental, capital facilities, land use, permitting, feasibility, and marketing studies and plans; 28 project design, site planning, and analysis; project debt and revenue 29 30 impact analysis; as well as the construction, rehabilitation, alteration, expansion, or improvement of the facilities. A grant may 31 also be authorized for purposes designated in this chapter, but only 32 when, and to the extent that, a loan is not reasonably possible, 33 given the limited resources of the political subdivision or the 34 35 federally recognized Indian tribe and the finding by the board that 36 financial circumstances require grant assistance to enable the 37 project to move forward. However, no more than twenty-five percent of all financial assistance approved by the board in any biennium may 38

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- 1 consist of grants to political subdivisions and federally recognized 2 Indian tribes.
  - (2) Application for funds must be made in the form and manner as the board may prescribe. In making grants or loans the board must conform to the following requirements:
    - (a) The board may not provide financial assistance:

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- 7 (i) For a project the primary purpose of which is to facilitate 8 or promote a retail shopping development or expansion.
- 9 (ii) For any project that evidence exists would result in a 10 development or expansion that would displace existing jobs in any 11 other community in the state.
- 12 (iii) For a project the primary purpose of which is to facilitate 13 or promote gambling.
- 14 (iv) For a project located outside the jurisdiction of the 15 applicant political subdivision or federally recognized Indian tribe.
  - (b) The board may only provide financial assistance:
  - (i) For a project demonstrating convincing evidence that a specific private development or expansion is ready to occur and will occur only if the public facility improvement is made that:
    - (A) Results in the creation of significant private sector jobs or significant private sector capital investment as determined by the board; and
- 23 (B) Will improve the opportunities for the successful 24 maintenance, establishment, or expansion of industrial or commercial 25 plants or will otherwise assist in the creation or retention of long-26 term economic opportunities;
- 27 (ii) For a project that cannot meet the requirement of (b)(i) of 28 this subsection but is a project that:
- 29 (A) Results in the creation of significant private sector jobs or 30 significant private sector capital investment as determined by the 31 board;
- 32 (B) Is part of a local economic development plan consistent with 33 applicable state planning requirements;
- 34 (C) Can demonstrate project feasibility using standard economic 35 principles; and
- 36 (D) Is located in a rural community as defined by the board, or a 37 rural county;
- (iii) For site-specific plans, studies, and analyses that address environmental impacts, capital facilities, land use, permitting, feasibility, marketing, project engineering, design, site planning,

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and project debt and revenue impacts, as grants not to exceed fifty thousand dollars.

- (c) The board must develop guidelines for local participation and allowable match and activities.
- (d) An application must demonstrate local match and local participation, in accordance with guidelines developed by the board.
- (e) An application must be approved by the political subdivision and supported by the local associate development organization or local workforce development council or approved by the governing body of the federally recognized Indian tribe.
- (f) The board may allow de minimis general system improvements to be funded if they are critically linked to the viability of the project.
- (g) An application must demonstrate convincing evidence that the median hourly wage of the private sector jobs created after the project is completed will exceed the countywide median hourly wage.
  - (h) The board must prioritize each proposed project according to:
- (i) The relative benefits provided to the community by the jobs the project would create, not just the total number of jobs it would create after the project is completed, but also giving consideration to the unemployment rate in the area in which the jobs would be located;
- (ii) The rate of return of the state's investment, including, but not limited to, the leveraging of private sector investment, anticipated job creation and retention, and expected increases in state and local tax revenues associated with the project;
  - (iii) Whether the proposed project offers a health insurance plan for employees that includes an option for dependents of employees;
  - (iv) Whether the public facility investment will increase existing capacity necessary to accommodate projected population and employment growth in a manner that supports infill and redevelopment of existing urban or industrial areas that are served by adequate public facilities. Projects should maximize the use of existing infrastructure and provide for adequate funding of necessary transportation improvements;
- 36 (v) Whether the applicant's permitting process has been certified as streamlined by the office ((of)) for regulatory innovation and assistance; and
- (vi) Whether the applicant has developed and adhered to guidelines regarding its permitting process for those applying for

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development permits consistent with section 1(2), chapter 231, Laws of 2007.

- (i) A responsible official of the political subdivision or the federally recognized Indian tribe must be present during board deliberations and provide information that the board requests.
- (3) Before any financial assistance application is approved, the political subdivision or the federally recognized Indian tribe seeking the assistance must demonstrate to the community economic revitalization board that no other timely source of funding is available to it at costs reasonably similar to financing available from the community economic revitalization board.
- **Sec. 17.** RCW 47.80.090 and 2012 c 229 s 592 are each amended to 13 read as follows:
  - (1) A regional transportation planning organization containing any county with a population in excess of one million in collaboration with representatives from the department of ecology, the department of commerce, local governments, and the office ((of)) for regulatory innovation and assistance must seek federal or private funding for the planning for, deployment of, or regulations concerning electric vehicle infrastructure. These efforts should include:
  - (a) Development of short-term and long-term plans outlining how state, regional, and local government construction may include electric vehicle infrastructure in publicly available off-street parking and government fleet vehicle parking, including what ratios of charge spots to parking may be appropriate based on location or type of facility or building;
  - (b) Consultations with the state building code council and the department of labor and industries to coordinate the plans with state standards for new residential, commercial, and industrial buildings to ensure that the appropriate electric circuitry is installed to support electric vehicle infrastructure;
  - (c) Consultation with the workforce development council and the student achievement council to ensure the development of appropriate educational and training opportunities for citizens of the state in support of the transition of some portion of vehicular transportation from combustion to electric vehicles;
  - (d) Development of an implementation plan for counties with a population greater than five hundred thousand with the goal of having

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public and private parking spaces, in the aggregate, be ten percent electric vehicle ready by December 31, 2018; and

- (e) Development of model ordinances and guidance for local governments for siting and installing electric vehicle infrastructure, in particular battery charging stations, and appropriate handling, recycling, and storage of electric vehicle batteries and equipment.
- (2) These plans and any recommendations developed as a result of the consultations required by this section must be submitted to the legislature by December 31, 2010, or as soon as reasonably practicable after the securing of any federal or private funding. Priority will be given to the activities in subsection (1)(e) of this section and any ordinances or guidance that is developed will be submitted to the legislature, the department of commerce, and affected local governments prior to December 31, 2010, if completed.
- 16 (3) The definitions in this subsection apply throughout this 17 section unless the context clearly requires otherwise.
  - (a) "Battery charging station" means an electrical component assembly or cluster of component assemblies designed specifically to charge batteries within electric vehicles, which meet or exceed any standards, codes, and regulations set forth by chapter 19.28 RCW and consistent with rules adopted under RCW 19.27.540.
  - (b) "Battery exchange station" means a fully automated facility that will enable an electric vehicle with a swappable battery to enter a drive lane and exchange the depleted battery with a fully charged battery through a fully automated process, which meets or exceeds any standards, codes, and regulations set forth by chapter 19.28 RCW and consistent with rules adopted under RCW 19.27.540.
  - (c) "Electric vehicle infrastructure" means structures, machinery, and equipment necessary and integral to support an electric vehicle, including battery charging stations, rapid charging stations, and battery exchange stations.
  - (d) "Rapid charging station" means an industrial grade electrical outlet that allows for faster recharging of electric vehicle batteries through higher power levels, which meets or exceeds any standards, codes, and regulations set forth by chapter 19.28 RCW and consistent with rules adopted under RCW 19.27.540.
- **Sec. 18.** RCW 77.55.181 and 2014 c 120 s 1 are each amended to 39 read as follows:

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(1)(a) In order to receive the permit review and approval process created in this section, a fish habitat enhancement project must meet the criteria under this section and must be a project to accomplish one or more of the following tasks:

- (i) Elimination of human-made or caused fish passage barriers, including culvert repair and replacement;
- (ii) Restoration of an eroded or unstable stream bank employing the principle of bioengineering, including limited use of rock as a stabilization only at the toe of the bank, and with primary emphasis on using native vegetation to control the erosive forces of flowing water; or
- 12 (iii) Placement of woody debris or other instream structures that 13 benefit naturally reproducing fish stocks.
  - (b) The department shall develop size or scale threshold tests to determine if projects accomplishing any of these tasks should be evaluated under the process created in this section or under other project review and approval processes. A project proposal shall not be reviewed under the process created in this section if the department determines that the scale of the project raises concerns regarding public health and safety.
  - (c) A fish habitat enhancement project must be approved in one of the following ways in order to receive the permit review and approval process created in this section:
    - (i) By the department pursuant to chapter 77.95 or 77.100 RCW;
  - (ii) By the sponsor of a watershed restoration plan as provided in chapter 89.08 RCW;
  - (iii) By the department as a department-sponsored fish habitat enhancement or restoration project;
- 29 (iv) Through the review and approval process for the jobs for the 30 environment program;
  - (v) Through the review and approval process for conservation district-sponsored projects, where the project complies with design standards established by the conservation commission through interagency agreement with the United States fish and wildlife service and the natural resource conservation service;
- (vi) Through a formal grant program established by the legislature or the department for fish habitat enhancement or restoration;

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1 (vii) Through the department of transportation's environmental 2 retrofit program as a stand-alone fish passage barrier correction 3 project;

- (viii) Through a local, state, or federally approved fish barrier removal grant program designed to assist local governments in implementing stand-alone fish passage barrier corrections;
- (ix) By a city or county for a stand-alone fish passage barrier correction project funded by the city or county; and
- (x) Through other formal review and approval processes established by the legislature.
- (2) Fish habitat enhancement projects meeting the criteria of subsection (1) of this section are expected to result in beneficial impacts to the environment. Decisions pertaining to fish habitat enhancement projects meeting the criteria of subsection (1) of this section and being reviewed and approved according to the provisions of this section are not subject to the requirements of RCW 43.21C.030(2)(c).
- (3)(a) A permit is required for projects that meet the criteria of subsection (1) of this section and are being reviewed and approved under this section. An applicant shall use a joint aquatic resource permit application form developed by the office ((ef)) for regulatory innovation and assistance to apply for approval under this chapter. On the same day, the applicant shall provide copies of the completed application form to the department and to each appropriate local government.
- (b) Local governments shall accept the application as notice of the proposed project. The department shall provide a fifteen-day comment period during which it will receive comments regarding environmental impacts.
- (c) Within forty-five days, the department shall either issue a permit, with or without conditions, deny approval, or make a determination that the review and approval process created by this section is not appropriate for the proposed project. The department shall base this determination on identification during the comment period of adverse impacts that cannot be mitigated by the conditioning of a permit.
- (d) If the department determines that the review and approval process created by this section is not appropriate for the proposed project, the department shall notify the applicant and the appropriate local governments of its determination. The applicant may

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- reapply for approval of the project under other review and approval processes.
  - (e) Any person aggrieved by the approval, denial, conditioning, or modification of a permit under this section may appeal the decision as provided in RCW 77.55.021(8).
  - (4) No local government may require permits or charge fees for fish habitat enhancement projects that meet the criteria of subsection (1) of this section and that are reviewed and approved according to the provisions of this section.
- 10 (5) No civil liability may be imposed by any court on the state 11 or its officers and employees for any adverse impacts resulting from 12 a fish enhancement project permitted by the department under the 13 criteria of this section except upon proof of gross negligence or 14 willful or wanton misconduct.

15 PART II

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## 16 **DEPARTMENT OF COMMERCE**

- 17 **Sec. 19.** RCW 43.330.040 and 1993 c 280 s 6 are each amended to 18 read as follows:
- 19 (1) The director shall supervise and administer the activities of 20 the department and shall advise the governor and the legislature with 21 respect to community and economic development matters affecting the 22 state.
- 23 (2) In addition to other powers and duties granted to the director, the director shall have the following powers and duties:
- 25 (a) Enter into contracts on behalf of the state to carry out the 26 purposes of this chapter;
- (b) Act for the state in the initiation of or participation in any multigovernmental program relative to the purpose of this chapter;
- 30 (c) Accept and expend gifts and grants, whether such grants be of 31 federal or other funds;
- 32 (d) Appoint such deputy directors, assistant directors, and up to 33 seven special assistants as may be needed to administer the 34 department. These employees are exempt from the provisions of chapter 35 41.06 RCW;
- (e) Prepare and submit budgets for the department for executive and legislative action;

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1 (f) Submit recommendations for legislative actions as are deemed 2 necessary to further the purposes of this chapter;

- (g) Adopt rules in accordance with chapter 34.05 RCW and perform all other functions necessary and proper to carry out the purposes of this chapter;
- (h) Delegate powers, duties, and functions as the director deems necessary for efficient administration, but the director shall be responsible for the official acts of the officers and employees of the department; and
- 10 (i) Perform other duties as are necessary and consistent with 11 law.
  - (3) When federal or other funds are received by the department, they shall be promptly transferred to the state treasurer and thereafter expended only upon the approval of the director. The department must track the amount of federal economic development funding received and disbursed along with any required state, local, or other matching requirements and annually provide such information to the economic development committees of the house of representatives and the senate.
  - (4) The director may request information and assistance from all other agencies, departments, and officials of the state, and may reimburse such agencies, departments, or officials if such a request imposes any additional expenses upon any such agency, department, or official.
  - (5) The director shall, in carrying out the responsibilities of office, consult with governmental officials, private groups, and individuals and with officials of other states. All state agencies and their officials and the officials of any political subdivision of the state shall cooperate with and give such assistance to the department, including the submission of requested information, to allow the department to carry out its purposes under this chapter.
  - (6) The director may establish additional advisory or coordinating groups with the legislature, within state government, with state and other governmental units, with the private sector and nonprofit entities or in specialized subject areas as may be necessary to carry out the purposes of this chapter.
  - (7) The internal affairs of the department shall be under the control of the director in order that the director may manage the department in a flexible and intelligent manner as dictated by changing contemporary circumstances. Unless specifically limited by

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law, the director shall have complete charge and supervisory powers over the department. The director may create such administrative structures as the director deems appropriate, except as otherwise specified by law, and the director may employ such personnel as may be necessary in accordance with chapter 41.06 RCW, except as otherwise provided by law.

7 **Sec. 20.** RCW 43.330.050 and 2014 c 112 s 110 are each amended to 8 read as follows:

9 The department shall be responsible for promoting community and 10 economic development within the state by assisting the state's communities to increase the quality of life of their citizens and 11 their economic vitality, and by assisting the state's businesses to 12 their 13 maintain and increase economic competitiveness, maintaining a healthy environment. Community and economic development 14 efforts shall include: Efforts to increase economic opportunity; 15 16 local planning to manage growth; the promotion and provision of 17 affordable housing and housing-related services; providing public 18 infrastructure; business and trade development; assisting firms and industrial sectors to increase their competitiveness; fostering the 19 20 development of minority and women-owned businesses; facilitating technology development, transfer, and diffusion; community services 21 22 and advocacy for low-income persons; and public safety efforts. The the following general functions 23 department shall have and 24 responsibilities:

(1) Provide advisory assistance to the governor, other state agencies, and the legislature on community and economic development matters and issues;

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- (2) Assist the governor in coordinating the activities of state agencies that have an impact on local government and communities;
- (3) Cooperate with the legislature and the governor in the development and implementation of strategic plans for the state's community and economic development efforts;
- (4) Solicit private and federal grants for economic and community development programs and administer such programs in conjunction with other programs assigned to the department by the governor or the legislature. To maximize the impact of federal funding for economic development, the department must coordinate with federal and state public research facilities to leverage other federal funding coming to the state for research, development, innovation of new

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technologies, and transfer of technology to the private sector to promote business development and jobs in Washington;

- (5) Cooperate with and provide technical and financial assistance to local governments, businesses, and community-based organizations serving the communities of the state for the purpose of aiding and encouraging orderly, productive, and coordinated development of the state, and, unless stipulated otherwise, give additional consideration to local communities and individuals with the greatest relative need and the fewest resources;
- (6) Participate with other states or subdivisions thereof in interstate programs and assist cities, counties, municipal corporations, governmental conferences or councils, and regional planning commissions to participate with other states and provinces or their subdivisions;
- 15 (7) Hold public hearings and meetings to carry out the purposes 16 of this chapter;
  - (8) Conduct research and analysis in furtherance of the state's economic and community development efforts including maintenance of current information on market, demographic, and economic trends as they affect different industrial sectors, geographic regions, and communities with special economic and social problems in the state; ((and))
- 23 (9) Develop a schedule of fees for services where appropriate: 24 and
- 25 (10) Operate an office for regulatory innovation and assistance 26 to continually improve the function of environmental and business 27 regulatory processes by identifying conflicts and overlap in the 28 state's rules, statutes, and operational practices and to ensure 29 ongoing coordination among regulatory agencies to reduce costs for 30 both government and business.
- **Sec. 21.** RCW 43.330.060 and 2010 c 165 s 2 are each amended to read as follows:
  - (1) The department shall (a) assist in expanding the state's role as an international center of trade, culture, and finance; (b) promote and market the state's products and services both nationally and internationally; (c) work in close cooperation with other private and public international trade efforts; (d) act as a centralized location for the assimilation and distribution of trade information;

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and (e) establish and operate foreign offices promoting overseas trade and commerce.

- (2) The department shall identify and work with Washington businesses that can use local, state, and federal assistance to increase domestic and foreign exports of goods and services.
- (3) The department shall work generally with small businesses and other employers to facilitate resolution of siting, regulatory, expansion, and retention problems. This assistance shall include but not be limited to assisting in workforce training and infrastructure needs, identifying and locating suitable business sites, and resolving problems with government licensing and regulatory requirements. The department shall identify gaps in needed services and develop steps to address them including private sector support and purchase of these services.
- (4) The department shall work to increase the availability of capital to small businesses by developing new and flexible investment tools; by assisting in targeting and improving the efficiency of existing investment mechanisms; and by assisting in the procurement of managerial and technical assistance necessary to attract potential investors.
- (5) The department shall assist women and minority-owned businesses in overcoming barriers to entrepreneurial success. The department shall contract with public and private agencies, institutions, and organizations to conduct entrepreneurial training courses for minority and women-owned businesses. The instruction shall be intensive, practical training courses in financing, marketing, managing, accounting, and recordkeeping for a small business, with an emphasis on federal, state, local, or private programs available to assist small businesses. Instruction shall be offered in major population centers throughout the state at times and locations that are convenient for minority and women small business owners.
- (6)(a) Subject to the availability of amounts appropriated for this specific purpose, by December 1, 2010, the department, in conjunction with the small business development center, must prepare and present to the governor and appropriate legislative committees a specific, actionable plan to increase access to capital and technical assistance to small businesses and entrepreneurs beginning with the 2011-2013 biennium. In developing the plan, the department and the center may consult with the Washington state microenterprise

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- association, and with other government, nonprofit, and private organizations as necessary. The plan must identify:
- 3 (i) Existing sources of capital and technical assistance for 4 small businesses and entrepreneurs;
- 5 (ii) Critical gaps and barriers to availability of capital and 6 delivery of technical assistance to small businesses and 7 entrepreneurs;
- 8 (iii) Workable solutions to filling the gaps and removing 9 barriers identified in (a)(ii) of this subsection; and
- 10 (iv) The financial resources and statutory changes necessary to 11 put the plan into effect beginning with the 2011-2013 biennium.
- 12 (b) With respect to increasing access to capital, the plan must 13 identify specific, feasible sources of capital and practical 14 mechanisms for expanding access to it.

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- (c) The department and the center must include, within the analysis and recommendations in (a) of this subsection, any specific gaps, barriers, and solutions related to rural and low-income communities and small manufacturers interested in exporting.
- (7) Subject to amounts appropriated for this specific purpose, the department must develop business assistance materials to maintain and grow businesses in Washington. The business assistance materials must include information about Washington's business and regulatory requirements and efforts to streamline and improve government regulation of businesses. The department must prioritize their efforts by collaborating with businesses in key economic sectors identified in targeted industry sectors in RCW 43.330.090, and businesses in industry sectors identified through successful pilot projects conducted under RCW 43.330.440.
- 29 **Sec. 22.** RCW 43.330.090 and 2014 c 112 s 113 are each amended to 30 read as follows:
- 31 (1) The department shall work with private sector organizations, industry and sector associations, federal agencies, state agencies 32 that use a sector-based approach to service delivery, local 33 governments, local associate development organizations, and higher 34 education and training institutions in the development of industry 35 sector-based strategies to diversify the economy, facilitate 36 technology transfer and diffusion, and increase value-added 37 production. The industry sectors targeted by the department may 38 39 include, but are not limited to, aerospace, agriculture, food

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processing, forest products, marine services, health and biomedical, software, digital and interactive media, transportation distribution, and microelectronics. The department may establish sector leads as directed in the omnibus operating appropriations act. The department shall, on a continuing basis, evaluate the potential return to the state from devoting additional resources to an industry sector-based approach to economic development and identifying and assisting additional sectors. 

- (2) The department's sector-based strategies shall include, but not be limited to, cluster-based strategies that focus on assisting regional industry sectors and related firms and institutions that meet the definition of an industry cluster in this section and based on criteria identified by the working group established in this chapter.
- (3)(a) The department shall promote, market, and encourage growth in the production of films and videos, as well as television commercials within the state; to this end the department is directed to assist in the location of a film and video production studio within the state.
- (b) The department may, in carrying out its efforts to encourage film and video production in the state, solicit and receive gifts, grants, funds, fees, and endowments, in trust or otherwise, from tribal, local, or other governmental entities, as well as private sources, and may expend the same or any income therefrom for the encouragement of film and video production. All revenue received for such purposes shall be deposited into the general fund.
- (4) In assisting in the development of regional and statewide industry cluster-based strategies, the department's activities shall include, but are not limited to:
- (a) Facilitating regional focus group discussions and conducting studies to identify industry clusters, appraise the current information linkages within a cluster, and identify issues of common concern within a cluster;
- (b) Supporting industry and cluster associations, publications of association and cluster directories, <u>development of business</u> <u>assistance materials</u>, and related efforts to create or expand the activities of industry and cluster associations;
- (c) Administering a competitive grant program to fund economic development activities designed to further regional cluster growth.

  In administering the program, the department shall work with the

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workforce training and education coordinating board, the state board for community and technical colleges, the employment security department, business, and labor.

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- (i) The department shall seek recommendations on criteria for evaluating applications for grant funds and recommend applicants for receipt of grant funds. Criteria shall include not duplicating the purpose or efforts of industry skill panels.
  - (ii) Applicants must include organizations from at least two counties and participants from the local business community. Eligible organizations include, but are not limited to, local governments, economic development councils, chambers of commerce, federally recognized Indian tribes, workforce development councils, and educational institutions.
- 14 (iii) Applications must evidence financial participation of the partner organizations.
  - (iv) Eligible activities include the formation of cluster economic development partnerships, research and analysis of economic development needs of the cluster, the development of a plan to meet the economic development needs of the cluster, and activities to implement the plan.
- (v) Priority shall be given to applicants that complement industry skill panels and will use the grant funds to build linkages and joint projects.
- 24 (vi) The maximum amount of a grant is one hundred thousand 25 dollars.
- (vii) A maximum of one hundred thousand dollars total can go to King, Pierce, Kitsap, and Snohomish counties combined.
- (viii) No more than ten percent of funds received for the grant program may be used by the department for administrative costs.
- 30 (5) As used in this chapter, "industry cluster" means a 31 geographic concentration of interconnected companies in a single 32 industry, related businesses in other industries, including suppliers 33 and customers, and associated institutions, including government and 34 education.
- 35 **Sec. 23.** RCW 43.330.440 and 2013 c 324 s 2 are each amended to read as follows:
- 37 (1) The department, in collaboration with the office ((of)) for regulatory innovation and assistance and the office of accountability and performance, must conduct multijurisdictional regulatory

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streamlining projects that each impact a specific industry sector or subsector within a specific geographical location. Planning for an initial pilot project must begin by September 1, 2013, and the initial pilot project must be underway by December 31, 2013. One or more projects must be implemented in each subsequent calendar year through 2019.

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- (2) The department must establish and implement a competitive process and select a minimum of one applicant comprised of a public-private partnership for participation in each project. The initial pilot project must focus on the manufacturing sector. The department, in consultation with the economic development commission, must determine the sectors for subsequent projects. The criteria to be used to select projects must include:
  - (a) Evidence of strong business commitment to the project;
- (b) Evidence of strong commitment by the local government jurisdictions where the project is located to allocate necessary staff to the project and to streamline laws, rules, and administrative process requirements both within their jurisdictions and collaboratively across jurisdictions;
- (c) Willingness to apply lean principles and tools to streamline the business regulatory experience;
- 22 (d) Identification of a lead partner capable of providing project 23 management and coordination of partners;
- (e) Support of the stakeholders necessary to implement the project;
  - (f) A plan and capacity to complete the project within the time frame; and
  - (g) A minimum of fifty percent match must be provided from project partners. The match may be cash, in-kind, or a combination of cash and in-kind.
- 31 (3) The department is encouraged to collaborate with nonprofit 32 industry organizations, the private sector, foundations, and other 33 interested entities to successfully complete each project.
  - (4) The department must pursue opportunities for nonstate funding as the match to the fifty percent or more provided by project partners. A maximum of fifty thousand dollars of state funds may be used for a project.
- 38 (5) The department may contract with a third party for expertise 39 and facilitation.

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- 1 (6) All state agencies with regulatory requirements that impact 2 the project's industry sector must participate.
- 3 (7) The state agencies, local jurisdictions, business partners, 4 and other participants must jointly:
- 5 (a) Develop a project plan to conduct a cross-jurisdictional 6 review process;
- 7 (b) Identify and review all laws, rules, and administrative 8 processes and requirements pertaining to the selected sector;
- 9 (c) Apply specific criteria to evaluate the extent to which the 10 laws, rules, and administrative processes and requirements provide 11 for consistent, clear, and efficient customer experiences while 12 continuing to maintain public health, safety, and environmental 13 standards;
- 14 (d) Develop an implementation plan and schedule that identifies 15 priority streamlining actions;
- 16 (e) Present their recommendations to the department for comment 17 and endorsement; and
  - (f) Present their recommendations to the Washington state economic development commission for comment, endorsement, and evaluation.
  - (8) The department must document and distribute the streamlined laws, rules, processes, and other potentially replicable information, derived from the projects to the association of Washington cities and Washington state association of counties for distribution to their membership.
    - (9) The department must develop business assistance materials that incorporate best practices learned from pilot projects conducted under this section.
  - (10) The department must brief the economic development committees of the legislature by January 15, 2014, on the status of the initial pilot project, and must submit a report on the outcomes of the projects to the economic development committees of the legislature by January 15th of each calendar year, from 2015 through 2020. The department must include in the reports any streamlining recommendations identified in the projects that require statutory changes for implementation and any potentially replicable models, approaches, and tools that could be applied to other sectors and geographical areas.

39 PART III

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- <u>NEW SECTION.</u> **Sec. 24.** (1) The office of regulatory assistance is hereby abolished and its powers, duties, and functions are hereby transferred to the office for regulatory innovation and assistance in the department of commerce.
- (2)(a) All reports, documents, surveys, books, records, files, papers, or written material in the possession of the office of regulatory assistance shall be delivered to the custody of the office for regulatory innovation and assistance. All cabinets, furniture, office equipment, motor vehicles, and other tangible property employed by the office of regulatory assistance shall be made available to the office for regulatory innovation and assistance. All funds, credits, or other assets held by the office of regulatory assistance shall be assigned to the office for regulatory innovation and assistance.
- (b) Any appropriations made to the office of regulatory assistance shall, on the effective date of this section, be transferred and credited to the office for regulatory innovation and assistance.
- (c) If any question arises as to the transfer of any personnel, funds, books, documents, records, papers, files, equipment, or other tangible property used or held in the exercise of the powers and the performance of the duties and functions transferred, the director of financial management shall make a determination as to the proper allocation and certify the same to the state agencies concerned.
- (3) All employees of the office of regulatory assistance are transferred to the jurisdiction of the office for regulatory innovation and assistance. All employees classified under chapter 41.06 RCW, the state civil service law, are assigned to the office for regulatory innovation and assistance to perform their usual duties upon the same terms as formerly, without any loss of rights, subject to any action that may be appropriate thereafter in accordance with the laws and rules governing state civil service.
- (4) All rules and all pending business before the office of regulatory assistance shall be continued and acted upon by the office for regulatory innovation and assistance. All existing contracts and obligations shall remain in full force and shall be performed by the office for regulatory innovation and assistance.

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(5) The transfer of the powers, duties, functions, and personnel of the office of regulatory assistance shall not affect the validity of any act performed before the effective date of this section.

- (6) If apportionments of budgeted funds are required because of the transfers directed by this section, the director of financial management shall certify the apportionments to the agencies affected, the state auditor, and the state treasurer. Each of these shall make the appropriate transfer and adjustments in funds and appropriation accounts and equipment records in accordance with the certification.
- (7) All classified employees of the office of regulatory assistance assigned to the office for regulatory innovation and assistance under this section whose positions are within an existing bargaining unit description at the office for regulatory innovation and assistance shall become a part of the existing bargaining unit at the office for regulatory innovation and assistance and shall be considered an appropriate inclusion or modification of the existing bargaining unit under the provisions of chapter 41.80 RCW.
- 18 <u>NEW SECTION.</u> **Sec. 25.** This act takes effect July 1, 2016.

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