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SENATE BILL 6524

State of Washington 64th Legislature 2016 Regular Session

By Senators Darneille, Jayapal, Hasegawa, Chase, and Pedersen Read first time 01/25/16. Referred to Committee on Human Services, Mental Health & Housing.

- 1 AN ACT Relating to factors to be considered when sentencing youth
- 2 in adult criminal court for crimes committed as minors; amending RCW
- 3 9.94A.535; and creating a new section.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. Sec. 1. The legislature finds that 6 consideration should be given when sentencing children for crimes in 7 adult court. The United States supreme court has established that children are constitutionally different from adults for purposes of 8 The court has repeatedly considered the 9 sentencing. issue of 10 diminished culpability of minors, relying on substantial and 11 compelling brain science to conclude that children who commit crimes 12 sentenced in а manner that recognizes their youth, culpability, and capacity to change. In the wake of these decisions, 13 14 the legislature has taken steps to ensure that the mitigating factors associated with juvenile development be considered in sentencing for 15 16 the most serious of offenses.

However, more work remains in this area, particularly with regard to criminal sentencing of defendants in adult court jurisdiction for crimes committed as minors. The United States supreme court in Kent v. United States identified eight determinative factors to be considered when transferring a child to adult court jurisdiction. The

p. 1 SB 6524

- 1 legislature intends to ensure that judges are able to consider
- 2 similar discretionary factors when sentencing defendants in adult
- 3 court for crimes committed as minors.

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Sec. 2. RCW 9.94A.535 and 2013 2nd sp.s. c 35 s 37 are each amended to read as follows:

The court may impose a sentence outside the standard sentence range for an offense if it finds, considering the purpose of this chapter, that there are substantial and compelling reasons justifying an exceptional sentence. Facts supporting aggravated sentences, other than the fact of a prior conviction, shall be determined pursuant to the provisions of RCW 9.94A.537.

Whenever a sentence outside the standard sentence range is imposed, the court shall set forth the reasons for its decision in written findings of fact and conclusions of law. A sentence outside the standard sentence range shall be a determinate sentence.

If the sentencing court finds that an exceptional sentence outside the standard sentence range should be imposed, the sentence is subject to review only as provided for in RCW 9.94A.585(4).

A departure from the standards in RCW 9.94A.589 (1) and (2) governing whether sentences are to be served consecutively or concurrently is an exceptional sentence subject to the limitations in this section, and may be appealed by the offender or the state as set forth in RCW 9.94A.585 (2) through (6).

(1) Mitigating Circumstances - Court to Consider

The court may impose an exceptional sentence below the standard range if it finds that mitigating circumstances are established by a preponderance of the evidence. The following are illustrative only and are not intended to be exclusive reasons for exceptional sentences.

- 30 (a) To a significant degree, the victim was an initiator, willing 31 participant, aggressor, or provoker of the incident.
- 32 (b) Before detection, the defendant compensated, or made a good 33 faith effort to compensate, the victim of the criminal conduct for 34 any damage or injury sustained.
- 35 (c) The defendant committed the crime under duress, coercion, 36 threat, or compulsion insufficient to constitute a complete defense 37 but which significantly affected his or her conduct.
- 38 (d) The defendant, with no apparent predisposition to do so, was 39 induced by others to participate in the crime.

p. 2 SB 6524

- 1 (e) The defendant's capacity to appreciate the wrongfulness of 2 his or her conduct, or to conform his or her conduct to the 3 requirements of the law, was significantly impaired. Voluntary use of 4 drugs or alcohol is excluded.
- 5 (f) The offense was principally accomplished by another person 6 and the defendant manifested extreme caution or sincere concern for 7 the safety or well-being of the victim.

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- (g) The operation of the multiple offense policy of RCW 9.94A.589 results in a presumptive sentence that is clearly excessive in light of the purpose of this chapter, as expressed in RCW 9.94A.010.
- (h) The defendant or the defendant's children suffered a continuing pattern of physical or sexual abuse by the victim of the offense and the offense is a response to that abuse.
- (i) The defendant was making a good faith effort to obtain or provide medical assistance for someone who is experiencing a drug-related overdose.
- 17 (j) The current offense involved domestic violence, as defined in 18 RCW 10.99.020, and the defendant suffered a continuing pattern of 19 coercion, control, or abuse by the victim of the offense and the 20 offense is a response to that coercion, control, or abuse.
- 21 <u>(k) The defendant's age, sophistication, and role in the crime if</u>
 22 <u>the defendant is under adult court jurisdiction for a crime committed</u>
 23 as a minor.
- 24 (2) Aggravating Circumstances Considered and Imposed by the 25 Court
 - The trial court may impose an aggravated exceptional sentence without a finding of fact by a jury under the following circumstances:
 - (a) The defendant and the state both stipulate that justice is best served by the imposition of an exceptional sentence outside the standard range, and the court finds the exceptional sentence to be consistent with and in furtherance of the interests of justice and the purposes of the sentencing reform act.
 - (b) The defendant's prior unscored misdemeanor or prior unscored foreign criminal history results in a presumptive sentence that is clearly too lenient in light of the purpose of this chapter, as expressed in RCW 9.94A.010.
- 38 (c) The defendant has committed multiple current offenses and the 39 defendant's high offender score results in some of the current 40 offenses going unpunished.

p. 3 SB 6524

- 1 (d) The failure to consider the defendant's prior criminal 2 history which was omitted from the offender score calculation 3 pursuant to RCW 9.94A.525 results in a presumptive sentence that is 4 clearly too lenient.
- 5 (3) Aggravating Circumstances Considered by a Jury Imposed by 6 the Court

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Except for circumstances listed in subsection (2) of this section, the following circumstances are an exclusive list of factors that can support a sentence above the standard range. Such facts should be determined by procedures specified in RCW 9.94A.537.

- 11 (a) The defendant's conduct during the commission of the current 12 offense manifested deliberate cruelty to the victim.
- 13 (b) The defendant knew or should have known that the victim of 14 the current offense was particularly vulnerable or incapable of 15 resistance.
- 16 (c) The current offense was a violent offense, and the defendant 17 knew that the victim of the current offense was pregnant.
- 18 (d) The current offense was a major economic offense or series of 19 offenses, so identified by a consideration of any of the following 20 factors:
- 21 (i) The current offense involved multiple victims or multiple 22 incidents per victim;
- 23 (ii) The current offense involved attempted or actual monetary 24 loss substantially greater than typical for the offense;
- 25 (iii) The current offense involved a high degree of 26 sophistication or planning or occurred over a lengthy period of time; 27 or
- (iv) The defendant used his or her position of trust, confidence, or fiduciary responsibility to facilitate the commission of the current offense.
 - (e) The current offense was a major violation of the Uniform Controlled Substances Act, chapter 69.50 RCW (VUCSA), related to trafficking in controlled substances, which was more onerous than the typical offense of its statutory definition: The presence of ANY of the following may identify a current offense as a major VUCSA:
- 36 (i) The current offense involved at least three separate 37 transactions in which controlled substances were sold, transferred, 38 or possessed with intent to do so;

p. 4 SB 6524

1 (ii) The current offense involved an attempted or actual sale or 2 transfer of controlled substances in quantities substantially larger 3 than for personal use;

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- (iii) The current offense involved the manufacture of controlled substances for use by other parties;
- (iv) The circumstances of the current offense reveal the offender to have occupied a high position in the drug distribution hierarchy;
- 8 (v) The current offense involved a high degree of sophistication 9 or planning, occurred over a lengthy period of time, or involved a 10 broad geographic area of disbursement; or
- (vi) The offender used his or her position or status to facilitate the commission of the current offense, including positions of trust, confidence or fiduciary responsibility (e.g., pharmacist, physician, or other medical professional).
- 15 (f) The current offense included a finding of sexual motivation 16 pursuant to RCW 9.94A.835.
 - (g) The offense was part of an ongoing pattern of sexual abuse of the same victim under the age of eighteen years manifested by multiple incidents over a prolonged period of time.
- (h) The current offense involved domestic violence, as defined in RCW 10.99.020, or stalking, as defined in RCW 9A.46.110, and one or more of the following was present:
 - (i) The offense was part of an ongoing pattern of psychological, physical, or sexual abuse of a victim or multiple victims manifested by multiple incidents over a prolonged period of time;
 - (ii) The offense occurred within sight or sound of the victim's or the offender's minor children under the age of eighteen years; or
 - (iii) The offender's conduct during the commission of the current offense manifested deliberate cruelty or intimidation of the victim.
- 30 (i) The offense resulted in the pregnancy of a child victim of 31 rape.
- (j) The defendant knew that the victim of the current offense was a youth who was not residing with a legal custodian and the defendant established or promoted the relationship for the primary purpose of victimization.
- 36 (k) The offense was committed with the intent to obstruct or 37 impair human or animal health care or agricultural or forestry 38 research or commercial production.

p. 5 SB 6524

- 1 (1) The current offense is trafficking in the first degree or 2 trafficking in the second degree and any victim was a minor at the time of the offense. 3
- (m) The offense involved a high degree of sophistication or 4 planning. 5
- 6 (n) The defendant used his or her position of trust, confidence, 7 or fiduciary responsibility to facilitate the commission of the current offense. 8
- (o) The defendant committed a current sex offense, has a history 9 of sex offenses, and is not amenable to treatment. 10
 - (p) The offense involved an invasion of the victim's privacy.
- (q) The defendant demonstrated or displayed an egregious lack of 12 13 remorse.

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- 14 (r) The offense involved a destructive and foreseeable impact on persons other than the victim. 15
 - (s) The defendant committed the offense to obtain or maintain his or her membership or to advance his or her position in the hierarchy of an organization, association, or identifiable group.
- (t) The defendant committed the current offense shortly after 19 being released from incarceration. 20
- 21 (u) The current offense is a burglary and the victim of the burglary was present in the building or residence when the crime was 22 committed. 23
 - (v) The offense was committed against a law enforcement officer who was performing his or her official duties at the time of the offense, the offender knew that the victim was a law enforcement officer, and the victim's status as a law enforcement officer is not an element of the offense.
- 29 (w) The defendant committed the offense against a victim who was 30 acting as a good samaritan.
- 31 (x) The defendant committed the offense against a public official or officer of the court in retaliation of the public official's 32 performance of his or her duty to the criminal justice system. 33
- (y) The victim's injuries substantially exceed the level of 34 bodily harm necessary to satisfy the elements of the offense. This 35 aggravator is not an exception to RCW 9.94A.530(2).
- (z)(i)(A) The current offense is theft in the first degree, theft 37 in the second degree, possession of stolen property in the first 38 degree, or possession of stolen property in the second degree; (B) 39 the stolen property involved is metal property; and (C) the property 40

p. 6 SB 6524 damage to the victim caused in the course of the theft of metal property is more than three times the value of the stolen metal property, or the theft of the metal property creates a public hazard.

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- (ii) For purposes of this subsection, "metal property" means commercial metal property, private metal property, or nonferrous metal property, as defined in RCW 19.290.010.
- (aa) The defendant committed the offense with the intent to directly or indirectly cause any benefit, aggrandizement, gain, profit, or other advantage to or for a criminal street gang as defined in RCW 9.94A.030, its reputation, influence, or membership.
- 11 (bb) The current offense involved paying to view, over the 12 internet in violation of RCW 9.68A.075, depictions of a minor engaged 13 in an act of sexually explicit conduct as defined in RCW 9.68A.011(4) 14 (a) through (g).
- 15 (cc) The offense was intentionally committed because the 16 defendant perceived the victim to be homeless, as defined in RCW 17 9.94A.030.
 - (dd) The current offense involved a felony crime against persons, except for assault in the third degree pursuant to RCW 9A.36.031(1)(k), that occurs in a courtroom, jury room, judge's chamber, or any waiting area or corridor immediately adjacent to a courtroom, jury room, or judge's chamber. This subsection shall apply only: (i) During the times when a courtroom, jury room, or judge's chamber is being used for judicial purposes during court proceedings; and (ii) if signage was posted in compliance with RCW 2.28.200 at the time of the offense.
 - (ee) During the commission of the current offense, the defendant was driving in the opposite direction of the normal flow of traffic on a multiple lane highway, as defined by RCW 46.04.350, with a posted speed limit of forty-five miles per hour or greater.

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p. 7 SB 6524