SUBSTITUTE HOUSE BILL 2933

State of Washington 64th Legislature 2016 Regular Session

By House Technology & Economic Development (originally sponsored by Representatives Gregerson, Santos, and Ryu)

READ FIRST TIME 02/05/16.

- 1 AN ACT Relating to small works rosters; and amending RCW
- 2 39.04.155.

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- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 39.04.155 and 2015 c 225 s 33 are each amended to 5 read as follows:
 - (1) This section provides uniform small works roster provisions to award contracts for construction, building, renovation, remodeling, alteration, repair, or improvement of real property that may be used by state agencies and by any local government that is expressly authorized to use these provisions. These provisions may be used in lieu of other procedures to award contracts for such work with an estimated cost of ((three)) five hundred thousand dollars or less. The small works roster process includes the limited public works process authorized under subsection (3) of this section and any local government authorized to award contracts using the small works roster process under this section may award contracts using the limited public works process under subsection (3) of this section.
 - (2)(a) A state agency or authorized local government may create a single general small works roster, or may create a small works roster for different specialties or categories of anticipated work. Where applicable, small works rosters may make distinctions between

p. 1 SHB 2933

contractors based upon different geographic areas served by the contractor. The small works roster or rosters shall consist of all responsible contractors who have requested to be on the list, and where required by law are properly licensed or registered to perform such work in this state. A state agency or local government establishing a small works roster or rosters may require eligible contractors desiring to be placed on a roster or rosters to keep records of any applicable licenses, certifications, registrations, bonding, insurance, or other appropriate matters on file with the state agency or local government as a condition of being placed on a roster or rosters. At least once a year, the state agency or local government shall publish in a newspaper of general circulation within the jurisdiction a notice of the existence of the roster or rosters and solicit the names of contractors for such roster or rosters. In addition, responsible contractors shall be added to an appropriate roster or rosters at any time they submit a written request and necessary records. Master contracts may be required to be signed that become effective when a specific award is made using a small works roster.

(b) A state agency establishing a small works roster or rosters shall adopt rules implementing this subsection. A local government establishing a small works roster or rosters shall adopt an ordinance or resolution implementing this subsection. Procedures included in rules adopted by the department of enterprise services in implementing this subsection must be included in any rules providing for a small works roster or rosters that is adopted by another state agency, if the authority for that state agency to engage in these activities has been delegated to it by the department of enterprise services under chapter 43.19 RCW. An interlocal contract or agreement between two or more state agencies or local governments establishing a small works roster or rosters to be used by the parties to the agreement or contract must clearly identify the lead entity that is responsible for implementing the provisions of this subsection.

(c) Procedures shall be established for securing telephone, written, or electronic quotations from contractors on the appropriate small works roster to assure that a competitive price is established and to award contracts to the lowest responsible bidder, as defined in RCW 39.04.010. Invitations for quotations shall include an estimate of the scope and nature of the work to be performed as well as materials and equipment to be furnished. However, detailed plans

p. 2 SHB 2933

and specifications need not be included in the invitation. This 1 subsection does not eliminate other requirements for architectural or 2 engineering approvals as to quality and compliance with building 3 codes. Quotations may be invited from all appropriate contractors on 4 the appropriate small works roster. As an alternative, quotations 5 б ((may)) must be invited from at least five contractors on the appropriate small works roster who have indicated the capability of 7 performing the kind of work being contracted, in a manner that will 8 equitably distribute the opportunity among the contractors on the 9 10 appropriate roster. However, if the estimated cost of the work is from one hundred fifty thousand dollars to ((three)) five hundred 11 12 thousand dollars, a state agency or local government that chooses to solicit bids from less than all the appropriate contractors on the 13 appropriate small works roster must also notify the remaining 14 contractors on the appropriate small works roster that quotations on 15 16 the work are being sought. The government has the sole option of 17 determining whether this notice to the remaining contractors is made by: (i) Publishing notice in a legal newspaper in general circulation 18 19 in the area where the work is to be done; (ii) mailing a notice to these contractors; or (iii) sending a notice to these contractors by 20 21 facsimile or other electronic means. For purposes of this subsection 22 (2)(c), "equitably distribute" means that a state agency or local government soliciting bids may not favor certain contractors on the 23 small works roster over other contractors on the 24 appropriate 25 appropriate small works roster who perform similar services.

(d) A contract awarded from a small works roster under this section need not be advertised.

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- (e) Immediately after an award is made, the bid quotations obtained shall be recorded, open to public inspection, and available by ((telephone inquiry)) electronic request.
- 31 (f) For projects awarded under the small works roster process 32 established under this subsection, a state agency or authorized local government may waive the retainage requirements of RCW 33 60.28.011(1)(a), thereby assuming the liability for contractor's 34 nonpayment of: (i) Laborers, mechanics, subcontractors, 35 materialpersons, and suppliers; and (ii) taxes, increases, and 36 penalties under Titles 50, 51, and 82 RCW that may be due from the 37 contractor for the project. However, the state agency or local 38 39 government has the right of recovery against the contractor for any 40 payments made on the contractor's behalf. Recovery of unpaid wages

p. 3 SHB 2933

and benefits shall be the first priority for actions filed against the retainage.

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- (3)(a) In lieu of awarding contracts under subsection (2) of this section, a state agency or authorized local government may award a contract for work, construction, alteration, repair, or improvement projects estimated to cost less than ((thirty-five)) one hundred fifty thousand dollars using the limited public works process provided under this subsection. Public works projects awarded under this subsection are exempt from the other requirements of the small works roster process provided under subsection (2) of this section and are exempt from the requirement that contracts be awarded after advertisement as provided under RCW 39.04.010.
- limited public works projects, a state agency or authorized local government shall solicit electronic or written quotations from a minimum of three contractors from the appropriate small works roster and shall award the contract to the lowest responsible bidder as defined under RCW 39.04.010. After an award is made, the quotations shall be open to public inspection and available by electronic request. A state agency or authorized local government ((shall attempt to)) must equitably distribute opportunities for limited public works projects ((equitably)) among contractors willing to perform in the geographic area of the work. A state agency or authorized local government shall maintain a list of the contractors contacted and the contracts awarded during the previous twenty-four months under the limited public works process, including the name of the contractor, the contractor's registration number, the amount of the contract, a brief description of the type of work performed, and the date the contract was awarded. For limited public works projects, a state agency or authorized local government may waive the payment and performance bond requirements of chapter 39.08 RCW and the retainage requirements of chapter 60.28 RCW, thereby assuming the liability for the contractor's nonpayment of laborers, mechanics, subcontractors, materialpersons, suppliers, and taxes imposed under Title 82 RCW that may be due from the contractor for the limited public works project, however the state agency or authorized local government shall have the right of recovery against the contractor for any payments made on the contractor's behalf.
 - (4) The breaking of any project into units or accomplishing any projects by phases is prohibited if it is done for the purpose of

p. 4 SHB 2933

avoiding the maximum dollar amount of a contract that may be let using the small works roster process or limited public works process.

- (5)(((a) A state agency or authorized local government may use the limited public works process of subsection (3) of this section to solicit and award small works roster contracts to small businesses that are registered contractors with gross revenues under one million dollars annually as reported on their federal tax return.
- (b) A state agency or authorized local government may adopt additional procedures to encourage small businesses that are registered contractors with gross revenues under two hundred fifty thousand dollars annually as reported on their federal tax returns to submit quotations or bids on small works roster contracts.
- (6) As used in this section,)) A state agency or authorized local government may use the limited public works process in this section to solicit and award small works roster contracts to minibusinesses and microbusinesses as defined under RCW 39.26.010 that are registered contractors.
- (6) The department of enterprise services shall work with the municipal research and services center to notify local governments authorized to use small works rosters of this authority and to provide guidance on how to use the authority. The guidance may take the form of a manual provided to local governments.
- 23 (7) The definitions in this subsection apply throughout this section unless the context clearly requires otherwise.
 - (a) "Equitably distributes" means that a state agency or authorized local government may not favor certain contractors on the appropriate small works roster over other contractors on the same roster who perform similar services.
 - (b) "State agency" means the department of enterprise services, the state parks and recreation commission, the department of natural resources, the department of fish and wildlife, the department of transportation, any institution of higher education as defined under RCW 28B.10.016, and any other state agency delegated authority by the department of enterprise services to engage in construction, building, renovation, remodeling, alteration, improvement, or repair activities.

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p. 5 SHB 2933