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HOUSE BILL 2785

State of Washington 64th Legislature 2016 Regular Session

By Representatives Shea, Short, Schmick, Taylor, Scott, and McCaslin Read first time 01/20/16. Referred to Committee on Environment.

- AN ACT Relating to ensuring that restrictions on the use of solid fuel burning devices do not prohibit the installation or replacement of solid fuel burning devices or the use of these devices during temporary outages of other sources of heat; and amending RCW 70.94.473 and 70.94.477.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 70.94.473 and 2012 c 219 s 1 are each amended to 8 read as follows:
- 9 (1) Any person in a residence or commercial establishment which 10 has an adequate source of heat without burning wood shall:
- 11 (a) Not burn wood in any solid fuel burning device whenever the 12 department has determined under RCW 70.94.715 that any air pollution 13 episode exists in that area;
 - (b) Not burn wood in any solid fuel burning device except those which are either Oregon department of environmental quality phase II or United States environmental protection agency certified or certified by the department under RCW 70.94.457(1) or a pellet stove either certified or issued an exemption by the United States environmental protection agency in accordance with Title 40, Part 60 of the code of federal regulations, in the geographical area and for

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the period of time that a first stage of impaired air quality has been determined, by the department or any authority, for that area.

- (i) A first stage of impaired air quality is reached when forecasted meteorological conditions are predicted to cause fine particulate levels to exceed thirty-five micrograms per cubic meter, measured on a twenty-four hour average, within forty-eight hours, except for areas of fine particulate nonattainment or areas at risk for fine particulate nonattainment;
- (ii) A first stage burn ban for impaired air quality may be called for a county containing fine particulate nonattainment areas or areas at risk for fine particulate nonattainment, and when feasible only for the necessary portions of the county, when forecasted meteorological conditions are predicted to cause fine particulate levels to reach or exceed thirty micrograms per cubic meter, measured on a twenty-four hour average, within seventy-two hours; and
- (c)(i) Not burn wood in any solid fuel burning device in a geographical area and for the period of time that a second stage of impaired air quality has been determined by the department or any authority, for that area. A second stage of impaired air quality is reached when a first stage of impaired air quality has been in force and has not been sufficient to reduce the increasing fine particulate pollution trend, fine particulates are at an ambient level of twenty-five micrograms per cubic meter measured on a twenty-four hour average, and forecasted meteorological conditions are not expected to allow levels of fine particulates to decline below twenty-five micrograms per cubic meter for a period of twenty-four hours or more from the time that the fine particulates are measured at the trigger level.
- (ii) A second stage burn ban may be called without calling a first stage burn ban only when all of the following occur and shall require the department or the local air pollution control authority calling a second stage burn ban under this subsection to comply with the requirements of subsection (3) of this section:
- (A) Fine particulate levels have reached or exceeded twenty-five micrograms per cubic meter, measured on a twenty-four hour average;
- 37 (B) Meteorological conditions have caused fine particulate levels 38 to rise rapidly;
- 39 (C) Meteorological conditions are predicted to cause fine 40 particulate levels to exceed the thirty-five micrograms per cubic

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1 meter, measured on a twenty-four hour average, within twenty-four 2 hours; and

- (D) Meteorological conditions are highly likely to prevent sufficient dispersion of fine particulate.
- (iii) In fine particulate nonattainment areas or areas at risk for fine particulate nonattainment, a second stage burn ban may be called for the county containing the nonattainment area or areas at risk for nonattainment, and when feasible only for the necessary portions of the county, without calling a first stage burn ban only when (c)(ii)(A), (B), and (D) of this subsection have been met and meteorological conditions are predicted to cause fine particulate levels to reach or exceed thirty micrograms per cubic meter, measured on a twenty-four hour average, within twenty-four hours.
- (2) Actions of the department and local air pollution control authorities under this section shall preempt actions of other state agencies and local governments for the purposes of controlling air pollution from solid fuel burning devices, except where authorized by chapter 199, Laws of 1991.
- (3) (a) The department or any local air pollution control authority that has called a second stage burn ban under the authority of subsection (1)(c)(ii) of this section shall, within ninety days, prepare a written report describing:
- $((\frac{a}{a}))$ <u>(i)</u> The meteorological conditions that resulted in their calling the second stage burn ban;
 - $((\frac{b}{b}))$ (ii) Whether the agency could have taken actions to avoid calling a second stage burn ban without calling a first stage burn ban; and
 - $((\colonum{c}{c}))$ (iii) Any changes the department or authority is making to its procedures of calling first stage and second stage burn bans to avoid calling a second stage burn ban without first calling a first stage burn ban.
 - (b) After consulting with affected parties, the department shall prescribe the format of such a report and may also require additional information be included in the report. All reports shall be sent to the department and the department shall keep the reports on file for not less than five years and available for public inspection and copying in accordance with RCW 42.56.090.
- 38 (4) For the purposes of chapter 219, Laws of 2012, an area at 39 risk for nonattainment means an area where the three-year average of 40 the annual ninety-eighth percentile of twenty-four hour fine

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- particulate values is greater than twenty-nine micrograms per cubic meter, based on the years 2008 through 2010 monitoring data.
- 3 <u>(5)(a) Nothing in this section restricts a person from</u> 4 <u>installing, repairing, or replacing an approved or certified solid</u>
- 5 <u>fuel burning device in a residence or commercial establishment.</u>
- 6 Nothing in this section restricts a person from burning solid fuel in
- 7 <u>a solid fuel burning device, regardless of whether a burn ban has</u>
- 8 been called, if there is an emergency power outage. In addition, in
- 9 an emergency power outage, nothing restricts the installation,
- 10 repair, replacement, or use of a solid fuel burning device to prevent
- 11 the loss of life, health, or business.
- 12 <u>(b) For the purposes of this subsection and subsection (6) of</u>
 13 this section, an emergency power outage includes:
- (i) Any event that leaves a residence or business temporarily
 without an adequate source of heat other than the solid fuel burning
 device;
- (ii) An area that is temporarily subject to a declaration of an emergency by the governor under chapter 43.06 RCW, including an economic emergency; and
 - (iii) The use of a solid fuel burning device in unfinished construction that has not yet been issued a certificate of occupancy if the use of the solid fuel burning device is necessary to make the construction sufficiently habitable to prevent a stop to the construction.
- 25 (6) A nonprevailing petitioner that challenges the use of a solid fuel burning device in an emergency power outage must pay the 26 reasonable expenses, including attorneys' fees, incurred in opposing 27 28 the challenge to the use of the solid fuel burning device during the emergency power outage. The court with jurisdiction must require the 29 30 payment of these reasonable expenses upon the dismissal of the petitioner's challenge. However, nothing in this section may be 31 32 construed to shield a party from liability for damages associated with the use of a solid fuel burning device. 33
- 34 **Sec. 2.** RCW 70.94.477 and 2012 c 219 s 2 are each amended to read as follows:
- 36 (1) Unless allowed by rule under chapter 34.05 RCW, a person 37 shall not cause or allow any of the following materials to be burned 38 in any residential solid fuel burning device:
- 39 (a) Garbage;

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- 1 (b) Treated wood;
- 2 (c) Plastics;
- 3 (d) Rubber products;
- 4 (e) Animals;
- 5 (f) Asphaltic products;
- 6 (g) Waste petroleum products;
- 7 (h) Paints; or

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- 8 (i) Any substance, other than properly seasoned fuel wood, which 9 normally emits dense smoke or obnoxious odors.
 - (2) To achieve and maintain attainment in areas of nonattainment for fine particulates in accordance with section 172 of the federal clean air act, a local air pollution control authority or the department may, after meeting requirements in subsection (3) of this section, prohibit the use of solid fuel burning devices, except:
- 15 (a) Fireplaces as defined in RCW 70.94.453(3), except if needed 16 to meet federal requirements as a contingency measure in a state 17 implementation plan for a fine particulate nonattainment area;
 - (b) Woodstoves meeting the standards set forth in RCW 70.94.473(1)(b); or
- 20 (c) Pellet stoves.
- 21 (3) Prior to prohibiting the use of solid fuel burning devices 22 under subsection (2) of this section, the department or the local air 23 pollution control authority must:
- 24 (a) Seek input from any city, county, or jurisdictional health 25 department affected by the proposal to prohibit the use of solid fuel 26 burning devices; and
 - (b) Make written findings that:
 - (i) The area is designated as an area of nonattainment for fine particulate matter by the United States environmental protection agency, or is in maintenance status under that designation;
 - (ii) Emissions from solid fuel burning devices in the area are a major contributing factor for violating the national ambient air quality standard for fine particulates; and
 - (iii) The area has an adequately funded program to assist low-income households to secure an adequate source of heat, which may include woodstoves meeting the requirements of RCW 70.94.453(2).
 - (4) If and only if the nonattainment area is within the jurisdiction of the department and the legislative authority of a city or county within the area of nonattainment formally expresses concerns with the department's written findings, then the department

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must publish on the department's web site the reasons for prohibiting the use of solid fuel burning devices under subsection (2) of this section that includes a response to the concerns expressed by the city or county legislative authority.

- (5) When a local air pollution control authority or the department prohibits the use of solid fuel burning devices as authorized by this section, the cities, counties, and jurisdictional health departments serving the area shall cooperate with the department or local air pollution control authority as the department or the local air pollution control authority implements the prohibition. The responsibility for actual enforcement of the prohibition shall reside solely with the department or the local air pollution control authority. A city, county, or jurisdictional health department serving a fine particulate nonattainment area may agree to assist with enforcement activities.
- (6) A prohibition issued by a local air pollution control authority or the department under this section shall not apply to:
- (a) A person in a residence or commercial establishment that does not have an adequate source of heat without burning wood; or
- (b) A person with a shop or garage that is detached from the main residence or commercial establishment that does not have an adequate source of heat in the detached shop or garage without burning wood.
- (7) On June 7, 2012, and prior to January 1, 2015, the local air pollution control authority or the department shall, within available resources, provide assistance to households using solid fuel burning devices to reduce the emissions from those devices or change out to a lower emission device. Prior to the effective date of a prohibition, as defined in this section, on the use of uncertified stoves, the department or local air pollution control authority shall provide public education in the nonattainment area regarding how households can reduce their emissions through cleaner burning practices, the importance of respecting burn bans, and the opportunities for assistance in obtaining a cleaner device. If the area is designated as a nonattainment area as of January 1, 2015, or if required by the United States environmental protection agency, the local air pollution control authority or the department may prohibit the use of uncertified devices.
 - (8) As used in this section:
- (a) "Jurisdictional health department" means a city, county,
 city-county, or district public health department.

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(b) "Prohibit the use" or "prohibition" may include requiring disclosure of an uncertified device, removal, or rendering inoperable, as may be approved by rule by a local air pollution control authority or the department. The effective date of such a rule may not be prior to January 1, 2015, nor after January 1, 2017. However, except as provided in RCW 64.06.020 relating to the seller disclosure of wood burning appliances, any such prohibition may not include imposing separate time of sale obligations on the seller or buyer of real estate as part of a real estate transaction.

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