

# SENATE BILL REPORT

## SSB 6583

---

---

As Passed Senate, February 16, 2016

**Title:** An act relating to performance management systems at the state department of corrections.

**Brief Description:** Requiring the establishment of performance management systems at the state department of corrections.

**Sponsors:** Senate Committee on Ways & Means (originally sponsored by Senators Miloscia, Padden, O'Ban, Pearson and Sheldon).

**Brief History:**

**Committee Activity:** Accountability & Reform: 2/03/16 [DP-WM, DNP].

Ways & Means: 2/08/16, 2/09/16 [DPS, DNP, w/oRec].

Passed Senate: 2/16/16, 26-23.

---

### SENATE COMMITTEE ON ACCOUNTABILITY & REFORM

**Majority Report:** Do pass and be referred to Committee on Ways & Means.

Signed by Senators Miloscia, Chair; Padden, Vice Chair; Dandel.

**Minority Report:** Do not pass.

Signed by Senator McAuliffe.

**Staff:** Curt Gavigan (786-7437)

---

### SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** That Substitute Senate Bill No. 6583 be substituted therefor, and the substitute bill do pass.

Signed by Senators Hill, Chair; Braun, Vice Chair; Dammeier, Vice Chair; Honeyford, Vice Chair, Capital Budget Chair; Bailey, Becker, Brown, Hewitt, O'Ban, Padden, Parlette, Rolfes, Schoesler and Warnick.

**Minority Report:** Do not pass.

Signed by Senators Keiser, Assistant Ranking Member on the Capital Budget; Ranker, Ranking Minority Member, Operating; Darneille and Pedersen.

**Minority Report:** That it be referred without recommendation.

---

*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

Signed by Senators Hargrove, Ranking Member; Billig, Conway, Hasegawa and Nelson.

**Staff:** Travis Sugarman (786-7446)

**Background:** Department of Corrections (Corrections). Corrections is responsible for administering adult correctional programs operated by the State of Washington and confining those offenders who violate criminal laws. This includes overseeing state correctional institutions and programs for offenders supervised in the community. Corrections currently operates 12 prison facilities including eight major prisons and four minimum-security prisons.

Lean Performance Management. Lean performance management is an approach to increase efficiency and eliminate waste from operations with input from front-line employees. Results Washington was established in 2013, through Executive Order 13-04, for the stated purpose of creating a data-driven performance management initiative to affect government operations through Lean thinking. According to a Results Washington 2016 progress report, this process includes a series of goal areas, including: healthy and safe communities; and efficient, effective, and accountable government. Within each goal area there are relevant improvement measures along with strategies and action items designed to meet those measures.

Baldrige Performance Assessments. A 1987 act established a federal program to evaluate management quality of U.S. businesses. Both the Baldrige Performance Excellence Program and the Malcolm Baldrige National Quality Award are administered by the National Institute of Standards and Technology, within the U.S. Department of Commerce. The program currently publishes performance excellence frameworks used by trained examiners to evaluate management in both for-profit and nonprofit organizations, including government entities. Following an assessment, an examiner scores an organization's management quality.

**Summary of Substitute Bill:** Establishes Performance Management Planning Requirements. Corrections must develop a robust LEAN performance management plan (Plan) to be overseen by the Governor, and coordinate performance activities between correctional facilities. The Plan must include the mission of Corrections and goals for achievement. A stated goal of coordinated performance measures and frameworks is to: enhance the ability to compare performance between facilities; and aid in the standardization of practices where appropriate.

Requires Baldrige Assessments. The plan must conform to the Baldrige Excellence Framework most applicable to nonprofit government operations. Additionally, Corrections must undergo a Baldrige assessment every two years until it achieves a 60 percent Baldrige score, with a goal of doing so within seven years of its first assessment. If this is achieved, Corrections must apply for a Malcolm Baldrige National Quality Award. If not, Corrections must attempt to achieve certification under an internationally recognized quality management system.

Directs Audits. The State Auditor must immediately conduct a performance audit of Corrections' management systems, and also one year after implementation.

Establishes Reporting Requirements. Corrections must provide a timeline relating to performance management planning to the Governor and the Legislature within 60 days of the effective date of the bill, and periodic reports to the Legislature on the status of its performance management planning. Additionally, Corrections must work towards implementation of real-time, web-based tracking and reporting of its performance management activities.

**Appropriation:** None.

**Fiscal Note:** Available.

**Committee/Commission/Task Force Created:** No.

**Effective Date:** The bill contains several effective dates. Please see the bill.

**Staff Summary of Public Testimony (Accountability & Reform):** OTHER: The department supports the bill but is concerned about the potential resources necessary to layer in a Baldrige program. Corrections is eighteen months into a contract with Mass Ingenuity for an outcome based framework similar to other state agencies and feeds into Results Washington. The department does not have outside validation for its quality management approach, presently.

**Persons Testifying (Accountability & Reform):** OTHER: Dan Pacholke, Department of Corrections.

**Persons Signed In To Testify But Not Testifying:** No one.

**Staff Summary of Public Testimony on Original Bill (Ways & Means):** None.

**Persons Testifying on Original Bill (Ways & Means):** No one.

**Persons Signed In To Testify But Not Testifying:** No one.