

# SENATE BILL REPORT

## SB 5486

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As Reported by Senate Committee On:  
Human Services, Mental Health & Housing, February 5, 2015  
Ways & Means, February 23, 2015

**Title:** An act relating to creating the parents for parents program.

**Brief Description:** Creating the parents for parents program.

**Sponsors:** Senators Frockt, O'Ban, Darneille, Fraser, Miloscia, Rolfes, Hargrove, Billig, Ranker, Hewitt, Kohl-Welles and McAuliffe.

**Brief History:**

**Committee Activity:** Human Services, Mental Health & Housing: 1/29/15, 2/05/15 [DPS-WM].  
Ways & Means: 2/17/15, 2/23/15 [DP2S].

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### SENATE COMMITTEE ON HUMAN SERVICES, MENTAL HEALTH & HOUSING

**Majority Report:** That Substitute Senate Bill No. 5486 be substituted therefor, and the substitute bill do pass and be referred to Committee on Ways & Means.

Signed by Senators O'Ban, Chair; Miloscia, Vice Chair; Darneille, Ranking Minority Member; Hargrove and Padden.

**Staff:** Lindsay Erickson (786-7465)

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### SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** That Second Substitute Senate Bill No. 5486 be substituted therefor, and the second substitute bill do pass.

Signed by Senators Hill, Chair; Braun, Vice Chair; Dammeier, Vice Chair; Honeyford, Vice Chair, Capital Budget Chair; Hargrove, Ranking Member; Keiser, Assistant Ranking Member on the Capital Budget; Ranker, Ranking Minority Member, Operating; Bailey, Becker, Billig, Brown, Conway, Fraser, Hasegawa, Hatfield, Hewitt, Kohl-Welles, O'Ban, Padden, Parlette, Rolfes, Schoesler and Warnick.

**Staff:** Julie Murray (786-7711)

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

**Background:** The Department of Social and Health Services (DSHS) or any person may file a petition in court to determine if a child should be a dependent of the state due to abuse, neglect, abandonment, or because there is no parent or custodian capable of caring for the child. If the court determines that the child is dependent, then the court will conduct periodic reviews and make determinations about the child's placement and the parents' progress in correcting parental deficiencies. Under certain circumstances, the court may order the filing of a petition for the termination of parental rights.

The Parents for Parents Program was created to increase the number of family reunifications, where appropriate, while decreasing the length of time needed to establish permanence. The program currently operates under DSHS and exists in seven counties: Grays Harbor/Pacific, King, Kitsap, Pierce, Snohomish, Spokane, and Thurston/Mason.

**Summary of Bill (Recommended Second Substitute):** The Parents for Parents Program provides peer mentoring for families in the dependency court system increasing parental engagement, and contributes to family reunification. Subject to amounts appropriated for this purpose, the program is funded through the Office of Public Defense and is centrally administered through a pass-through to a Washington State nonprofit lead organization.

The program's outreach and support to parents begins at the Shelter Care Hearing and is provided by a child welfare parent mentor who has successfully navigated the juvenile dependency court system. Components of the Parents for Parents Program, provided by child welfare parent mentors, must include the following:

- outreach and support to parents at dependency-related hearings, beginning with the Shelter Care Hearing;
- a class that educates parents about the dependency system they must navigate in order to have their children returned, empowers them with tools and resources they need to be successful with their case plan, and provides information that helps them understand and support the needs of their children;
- ongoing support to help parents overcome barriers to success in completing their case plan; and
- structured, curriculum-based peer support groups.

Each local program contract with the lead organization, and each local program must be locally administered by the county superior court or a nonprofit organization that serves as the host organization. A child welfare parent mentor lead provides program coordination and maintains local program information. The lead organization provides ongoing training to the host organizations, statewide program oversight and coordination, and maintains statewide program information.

Subject to amounts appropriated for this purpose, a report must be conducted on the program. A preliminary report on the program must be provided to the Legislature by December 1, 2016, and must contain, at a minimum, statistics showing rates of attendance at court hearings; compliance with court-ordered services and visitation; and whether participating in the program affected participants' overall understanding of the dependency court process. A subsequent report must be provided to the Legislature by December 1, 2019, and must also include statistics demonstrating the effect of the program on reunification rates and lengths of time families were engaged in the dependency court system before achieving permanency.

**EFFECT OF CHANGES MADE BY WAYS & MEANS COMMITTEE (Recommended Second Substitute):** The parents to parents program and the evaluation of the program is limited to amounts appropriated for those specific purposes.

**EFFECT OF CHANGES MADE BY HUMAN SERVICES, MENTAL HEALTH & HOUSING COMMITTEE (Recommended First Substitute):** The sections are now under the Office of Public Defense, Chapter 2.70. The name veteran parent is replaced with child welfare parent mentor. The University of Washington is removed as the named research entity to conduct the evaluation.

**Appropriation:** None.

**Fiscal Note:** Available.

**Committee/Commission/Task Force Created:** No.

**Effective Date:** Ninety days after adjournment of session in which bill is passed.

**Staff Summary of Public Testimony on Original Bill (Human Services, Mental Health & Housing):** PRO: The Shelter Care Hearing can be overwhelming for the parents, and they need support to navigate through this juvenile dependency court system. This program gives the parents moral support, peer mentoring, and common sense support geared toward helping them succeed in this juvenile dependency process. Engaging parents in peer mentoring from the very first day of their juvenile court experience is an effective way to help these parents, who are facing the possibility of having their children taken away. The quicker that parents can be connected with quality support and services, the faster their children can grow and thrive. The program increases reunification rates, it lowers rates of terminations, and it increases compliance with court orders. These parents who have successfully navigated the system can be the most effective advocates for these parents in the juvenile dependency court system. This bill also provides for an evaluation tool that will help to assess the effectiveness of this program.

**Persons Testifying (Human Services, Mental Health & Housing):** PRO: Commissioner Mark Hillman; Ryan Murrey, WA State CASA, Executive Director; Alise Hegle, John Martin, WA State Parent Advocacy Committee; Tonia Morrison, WA State Parent Advocacy Coalition; Sophia Byrd McSherry, WA State Office of Public Defense; Patrick Dowd, Office of the Family and Children's Ombuds; Laurie Lippold, Partners for Our Children; Gina Enochs, citizen.

**Staff Summary of Public Testimony on Substitute (Ways & Means):** PRO: The program has been vital in helping family reunifications in King County, which leads to decreased costs in state foster care payments. The program restored credibility in the dependency system with parents. The program leads to reduced trial time, social worker time, and foster care payments by helping parents with the decisionmaking process to seek reunification or adoption. The program promotes early engagement by parents, maintaining connections with children, effective use of services, and promotes permanency for the child. As a parent in the dependency system, the program helped me navigate the system and led to return of my child home. I needed someone to believe in me and the program provided me with the support to

obtain employment, reunite with my child, and leave public assistance. The Office of Public Defense can administer the program at no cost. Cost savings from the program are promising; however, the more rigorous study contained in the legislation will help determine the long-term savings to the state.

OTHER: The Office of the Family and Children's Ombuds is neutral, but supports the intent of the legislation to engage parents early in the dependency process.

**Persons Testifying (Ways & Means):** PRO: Judge Hollis Hill, King County Superior Court; Chris Williams, Attorney; Joanne Moore, Office of Public Defense; Alise Hegle, Parent Advocacy Committee, Catalyst for Kids; Laurie Lippold, Partners for Our Children; Commissioner Mark Hillman, King County Superior Court; Jonah Idczak, Chris Matthies, citizens.

OTHER: Patrick Dowd, Office of the Family and Children's Ombuds.