

SENATE BILL REPORT

SB 5159

As Reported by Senate Committee On:
Health Care, February 19, 2015

Title: An act relating to Indian tribes and dental health aide therapy services.

Brief Description: Concerning Indian tribes and dental health aide therapy services.

Sponsors: Senators McCoy, Frockt, Hasegawa, Fraser, Chase and Keiser.

Brief History:

Committee Activity: Health Care: 2/03/15, 2/19/15 [DPS, DNP].

SENATE COMMITTEE ON HEALTH CARE

Majority Report: That Substitute Senate Bill No. 5159 be substituted therefor, and the substitute bill do pass.

Signed by Senators Becker, Chair; Frockt, Ranking Minority Member; Bailey, Cleveland, Jayapal, Keiser, Parlette and Rivers.

Minority Report: Do not pass.

Signed by Senators Dammeier, Vice Chair; Angel and Brown.

Staff: Evan Klein (786-7483)

Background: Dentistry Practice in Washington. Dentists practicing in Washington State must be licensed by the Dental Quality Assurance Commission. Licensure requires graduating from an approved dental school and passing an examination approved by the Commission. The Commission also regulates the practice of dentistry in Washington. The state also requires a license or certification for a variety of providers who assist licensed dentists, including dental hygienists, dental assistants, expanded function dental auxiliaries, and dental anesthesia assistants. Each practice requires specific education and competency requirements, and is regulated by a professional commission or the Department of Health.

Community Health Aide Program. The Indian Health Service (IHS) is a federal agency responsible for providing federal health services to American Indians and Alaska Natives. IHS is authorized under the Indian Health Care Improvement Act (IHCA) to develop and operate a Community Health Aide Program (CHAP) in Alaska that serves rural native communities. CHAP establishes a certification process for community health aides who

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provide health care, health promotion, and disease prevention in rural Alaska Native communities.

Dental Health Aide Program. In 2001 IHS established the Dental Health Aide Program (DHAP) as part of CHAP. DHAP involves training and certification for dental health aides (DHA) in four categories: primary DHA; expanded function DHA; DHA hygienists; and DHA therapists (DHATs). DHATs are certified through DHAP to practice without the direct supervision of a licensed dentist for procedures such as oral exams, preventative dental services, simple restorations, stainless steel crowns, and x-rays. DHAT certification requires a high school diploma, graduation from a two-year educational program, and a 400-hour clinical preceptorship under the supervision of a dentist.

DHAT and State Licensing. DHAP is a federal certification program, which authorizes DHATs to practice only within the rural Native Alaska communities served through CHAP. The state of Alaska does not have a DHAT license.

Under IHCA, IHS is authorized to establish a national CHAP. Such an expansion expressly excludes DHATs from services covered under a program unless DHAT services are authorized under state law to provide such services in accordance with state law.

Washington does not have a license for a DHAT. State law does exempt dentistry licensing requirements for the practice of dentistry in the discharge of official duties of dentists in the United States federal services on federal reservations, including for the armed forces, Coast Guard, Public Health Service, Veterans Bureau, or Bureau of Indian Affairs.

Indian Health Program. Indian health programs are federally defined as any health program administered directly by the federal IHS, any tribal health program, and any Indian tribe or tribal organization to which the Secretary of the Department of Health and Human Services provides funding.

Urban Indian Organization. Urban Indian organizations are federally defined as nonprofit corporate bodies situated in an urban center, governed by an urban Indian-controlled board of directors, and providing for the maximum participation of all interested Indian groups and individuals.

Medicaid Participation. The state medical assistance program, which provides health care for eligible low-income residents, is managed by the Health Care Authority in coordination with the federal Medicaid program. The Authority determines eligibility and care provided in compliance with federal Medicaid standards. Medical costs reimbursable through Medicaid must be provided by a licensed practitioner.

Summary of Bill (Recommended Substitute): Federally recognized Indian tribes, tribal organizations, and urban Indian organizations are authorized to train, employ, or contract with DHA, including DHAT. All DHAs must be certified by either a federal CHAP certification board (CHAPCB) or an Indian tribe with equivalent or higher standards. Federally recognized Indian tribes, tribal organizations, and urban Indian organizations are also authorized to supervise a DHA.

DHAs may only perform procedures permitted under standards adopted by a CHAPCB or an Indian tribe with equivalent or higher standards. DHAs may only work in practice settings operated by an Indian health program or an urban Indian organization. DHAs and DHATs must be supervised onsite by a licensed dentist.

The Health Care Authority must coordinate with the centers for Medicare and Medicaid services to ensure that authorized DHAs are eligible for maximum federal funding, including Medicaid, of up to 100 percent.

The act expires on December 31, 2020.

EFFECT OF CHANGES MADE BY HEALTH CARE COMMITTEE (Recommended Substitute): DHAs and DHATs are now required to be supervised onsite by a licensed dentist. Adds an expiration date of December 31, 2020.

Appropriation: None.

Fiscal Note: Available.

Committee/Commission/Task Force Created: No.

Effective Date: Ninety days after adjournment of session in which bill is passed.

Staff Summary of Public Testimony on Original Bill: PRO: This bill is about access. Dental care used to be nonexistent for tribal members. Access has gotten better, but it is still not at an acceptable level. Tribal members, especially those members of remote tribes, have to wait too long to receive dental services. There are also high oral health disparities with tribal youth. Higher percentages of tribal children have tooth decay and other problems than those children not on reservations. This bill follows the Alaska model which has been highly successful in allowing DHATs to provide comfort for patients until the patient can get to a dentist to receive major dental work. The Alaska program has been successful for over ten years and has proven safe for patients. There has never been a supported claim of malpractice by a DHAT in Alaska. Washington and Alaska natives face similar problems with access and tooth conditions, making the Alaska model an appropriate fit for Washington.

CON: This bill would do little to improve the dental health of tribal natives. Washington doesn't have the same access problems as Alaska. DHATs cannot be effective and are less efficient than dentists. Mid-level provider programs have failed in other countries, including Canada. Doctors and dentists need to handle the care of tribal members because they have the proper skills to do so. Dentists are best suited to address any dental access issues in Indian country.

Persons Testifying: PRO: Senator McCoy, prime sponsor; Brian Cladoosby, Chairman, Swinomish Indian Tribal Community; Andrew Joseph, Colville Tribal Council, Executive Committee Member, Native Indian Health Board; Dr. Mary Willard, Alaska Area Dental Officer, Prevention Officer; Doctor Louis Fiset, Alaska Dental Health Aid Therapist Program, University of WA.

CON: Chris Delecki, WA State Dental Assn., Seattle Children's Hospital; Mary Jennings, WA State Dental Assn., Lindquist Dental Clinic for Children; Bracken Killpack, WA State Dental Assn.