# Washington State House of Representatives Office of Program Research

BILL ANALYSIS

## **Appropriations Committee**

### **HB 1274**

**Brief Description**: Implementing a value-based system for nursing home rates.

**Sponsors**: Representatives Cody, Jinkins, Johnson, Harris and Tharinger.

#### **Brief Summary of Bill**

- Declares legislative intent to implement a simplified nursing facility payment system.
- Requires payments for services provided after June 30, 2017, to be based on the new system.
- Prohibits reducing the Medicaid rate for each facility below the rate in effect June 30, 2017
- Repeals the current nursing facility payment system statute.

Hearing Date: 1/28/15

Staff: James Kettel (786-7123).

#### Background:

The Washington State Medicaid (Medicaid) program includes long-term care assistance and services provided to low-income individuals. It is administered by the state in compliance with federal laws and regulations and is jointly financed by the federal and state government. The federal funds are matching funds, and are referred to as the Federal Financial Participation (FFP), or the Federal Medical Assistance Percentage (FMAP). The FMAP is calculated based on average per capita income and is usually between 50 and 51 percent for Washington. Typically, the state pays the remainder using the State General Fund. Clients may be served in their own homes, in community residential settings, and in skilled nursing facilities.

There are approximately 240 skilled nursing facilities licensed in Washington to serve about 10,000 Medicaid-eligible clients. Skilled nursing facilities are licensed by the Department of Social and Health Services (DSHS) and provide 24-hour supervised nursing care, personal care,

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therapies, nutrition management, organized activities, social services, laundry services, and room and board to three or more residents. The Medicaid nursing home payment system is administered by the DSHS. The Medicaid rates in Washington are unique to each facility and are generally based on the facility's allowable costs, occupancy rate, and client acuity (sometimes called the "case mix"). In the biennial appropriations act, the Legislature sets a statewide weighted average Medicaid payment rate, sometimes referred to as the "budget dial." If the actual statewide nursing facility payments exceed the budget dial, the DSHS is required to proportionally adjust downward all nursing facility payment rates to meet the budget dial.

The nursing home rate methodology, including formula variables, allowable costs, and accounting/auditing procedures, is specified in statute (RCW 74.46). The rates are based on calculations for six different components: direct care, therapy care, support services, operations, property, and a financing allowance. Rate calculation for the noncapital components (direct care, therapy care, support services, and operations) are based on actual facility cost reports and are typically updated biennially in a process known as rebasing. The capital components (property and financing allowance) are also based on actual facility cost reports but are rebased annually. All rate components, with the exception of direct care, are subject to minimum occupancy adjustments. If a facility does not meet the minimum occupancy requirements, the rates are adjusted downward. Also, the nursing facility payment system periodically includes add-on rate adjustments.

Under federal law and regulations, states have the ability to use provider-specific revenue to fund a portion of their state share of Medicaid program costs. This is sometimes referred to as a Medicaid provider assessment or sometimes as a provider tax or provider fee. States can use the proceeds from the assessment to make Medicaid provider payments and claim the federal matching share of those payments. Essentially, states use the proceeds from the provider tax to offset a portion of the state funds that would have been required to fund the Medicaid program. Federal regulations define the rules for the Medicaid provider assessment.

#### **Summary of Bill:**

The Department of Social and Health Services must submit a report to the Legislature, by January 2, 2016, outlining the projected benefits and costs from a simplified nursing facility payment system. The report must include a timeline for a July 1, 2017, implementation date for the new system. The new system must be geographically based, acuity-adjusted, and must include several core components (direct care, indirect care, capital, and a quality enhancement of up to five percent of the total rate). Payments to nursing homes for services provided after June 30, 2017, must be based on the new system. Under the new system, the Medicaid payment rate each facility must not fall below the rate in effect June 30, 2017. The statute for the current nursing facility payment system is repealed.

**Appropriation**: None.

Fiscal Note: Available.

**Effective Date**: The bill takes effect 90 days after adjournment of the session in which the bill is passed.