## 1917-S AMH HANS H2247.1

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## SHB 1917 - H AMD 221 By Representative Hansen

- 1 Strike everything after the enacting clause and insert the 2 following:
- "NEW SECTION. Sec. 1. The legislature finds that technological 3 developments present opportunities for additional truth-finding, 4 5 transparency, and accountability in interactions between enforcement or corrections officers and the public. The legislature 6 7 intends to promote transparency and accountability by permitting individuals who interact with law enforcement or corrections officers 8 to access video and/or sound recordings of these interactions while 9 preserving the public's reasonable expectation that the recordings of 10 these interactions will not be publicly disclosed to enable voyeurism 11 12 or exploitation.
- 13 **Sec. 2.** RCW 42.56.240 and 2013 c 315 s 2, 2013 c 190 s 7, and 2013 c 183 s 1 are each reenacted and amended to read as follows:
- The following investigative, law enforcement, and crime victim information is exempt from public inspection and copying under this chapter:
  - (1) Specific intelligence information and specific investigative records compiled by investigative, law enforcement, and penology agencies, and state agencies vested with the responsibility to discipline members of any profession, the nondisclosure of which is essential to effective law enforcement or for the protection of any person's right to privacy;
- 24 Information revealing the identity of persons who (2) witnesses to or victims of crime or who file complaints with 25 investigative, law enforcement, or penology agencies, other than the 26 27 commission, if disclosure would endanger any person's life, physical 28 safety, or property. If at the time a complaint is filed the 29 complainant, victim, or witness indicates a desire for disclosure or nondisclosure, such desire shall govern. However, all complaints 30 31 filed with the commission about any elected official or candidate for public office must be made in writing and signed by the complainant 32 under oath; 33

(3) Any records of investigative reports prepared by any state, county, municipal, or other law enforcement agency pertaining to sex offenses contained in chapter 9A.44 RCW or sexually violent offenses as defined in RCW 71.09.020, which have been transferred to the Washington association of sheriffs and police chiefs for permanent electronic retention and retrieval pursuant to RCW 40.14.070(2)(b);

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- (4) License applications under RCW 9.41.070; copies of license applications or information on the applications may be released to law enforcement or corrections agencies;
- (5) Information revealing the identity of child victims of sexual assault who are under age eighteen. Identifying information means the child victim's name, address, location, photograph, and in cases in which the child victim is a relative or stepchild of the alleged perpetrator, identification of the relationship between the child and the alleged perpetrator;
  - (6) The statewide gang database referenced in RCW 43.43.762;
- 17 (7) Data from the electronic sales tracking system established in 18 RCW 69.43.165;
  - (8) Information submitted to the statewide unified sex offender notification and registration program under RCW 36.28A.040(6) by a person for the purpose of receiving notification regarding a registered sex offender, including the person's name, residential address, and e-mail address;
  - (9) Personally identifying information collected by law enforcement agencies pursuant to local security alarm system programs and vacation crime watch programs. Nothing in this subsection shall be interpreted so as to prohibit the legal owner of a residence or business from accessing information regarding his or her residence or business; ((and))
- 30 (10) The felony firearm offense conviction database of felony 31 firearm offenders established in RCW 43.43.822; ((and))
- (11) The identity of a state employee or officer who has in good faith filed a complaint with an ethics board, as provided in RCW 42.52.410, or who has in good faith reported improper governmental action, as defined in RCW 42.40.020, to the auditor or other public official, as defined in RCW 42.40.020; ((and))
- 37 (12) The following security threat group information collected 38 and maintained by the department of corrections pursuant to RCW 39 72.09.745: (a) Information that could lead to the identification of a 40 person's security threat group status, affiliation, or activities;

- 1 (b) information that reveals specific security threats associated with the operation and activities of security threat groups; and (c) 2 information that identifies the number of security threat group 3 members, affiliates, or associates; and 4
- (13) Video and/or sound recordings made by body worn cameras 5 6 attached to the uniform of law enforcement or corrections officers from covered jurisdictions while in the course of their official 7 duties, to the extent nondisclosure is essential for the protection 8 of any person's right to privacy, as described in RCW 42.56.050 9 including, but not limited to, the circumstances enumerated in (a) of 10 11 this subsection.
- 12 (a) Disclosure of a recording made by body worn cameras attached to the uniform of law enforcement or corrections officers from 13 covered jurisdictions while in the course of their official duties is 14 presumed to be highly offensive to a reasonable person, under RCW 15 16 42.56.050, to the extent it depicts:
  - (i) The interior of a private residence;
- (ii) Nudity or sexual activity; or 18
- 19 (iii) An identifiable minor.

- (b) A person who prevails against a law enforcement or 20 21 corrections agency that withholds all or part of a video and/or sound 22 recording pursuant to (a) of this subsection shall not, in an action in the court seeking the right to inspect or copy a video and/or 23 sound recording made pursuant to this subsection, be entitled to 24 25 fees, costs, or awards pursuant to RCW 42.56.550 unless it is shown that the law enforcement or corrections agency acted in bad faith or 26 27 with negligence.
- 28 (c) The presumptions set out in (a) of this subsection may be 29 rebutted by specific evidence in individual cases.
- (d) A request for video and/or sound recordings made by body worn 30 cameras attached to the uniform of law enforcement or corrections 31 officers from covered jurisdictions while in the course of their 32 official duties must: 33
- (i) Specifically identify a name of a person or persons involved; 34
- (ii) Provide the incident or case number; 35
- (iii) Provide the date, time, and location of an incident or 36 37 incidents; or
- (iv) Identify a law enforcement or corrections officer involved 38 39 in an incident or incidents.

(e) A person directly involved in an incident recorded by the requested video and/or sound recording, or an attorney representing a person directly involved in an incident, has the right to obtain the video and/or sound recording of an incident, subject to any exemption under this chapter or any applicable law. Agencies responding to requests under this subsection (13)(e) may not require the requesting individual to pay costs of any redacting, altering, distorting, pixelating, suppressing, or otherwise obscuring any portion of a video and/or sound recording as allowed by (f) of this subsection. A law enforcement or corrections agency may require any person requesting a video and/or sound recording pursuant to this subsection (13)(e) to identify himself or herself to ensure he or she is a person directly involved in the incident recorded by the requested video and/or sound recording or an attorney representing a person directly involved in the incident.

- (f) A law enforcement or corrections agency responding to a request to disclose video and/or sound recordings made by body worn cameras attached to the uniform of law enforcement or corrections officers from covered jurisdictions while in the course of their official duties may require any requester not directly involved in the incident recorded by the requested video and/or sound recording, or his or her lawyer, to pay the reasonable costs of redacting, altering, distorting, pixelating, suppressing, or otherwise obscuring any portion of the video and/or sound recording prior to disclosure only to the extent necessary to comply with the exemptions in this chapter or any applicable law.
- (g) For purposes of this subsection, "covered jurisdiction" means any jurisdiction that has deployed body worn cameras by the effective date of this section.
- (h) Nothing in this subsection shall be construed to restrict access to video and/or sound recordings made by body worn cameras from jurisdictions that have deployed body worn cameras as of the effective date of this section as necessary for review by official civilian and accountability bodies.
- **Sec. 3.** RCW 42.56.080 and 2005 c 483 s 1 and 2005 c 274 s 285 are each reenacted and amended to read as follows:
- Public records shall be available for inspection and copying, and agencies shall, upon request for identifiable public records, make them promptly available to any person including, if applicable, on a Official Print 4 1917-S AMH HANS H2247.1

partial or installment basis as records that are part of a larger set 1 of requested records are assembled or made ready for inspection or 2 disclosure. Agencies shall not deny a request for identifiable public 3 records solely on the basis that the request is overbroad. Agencies 4 shall not distinguish among persons requesting records, and such 5 6 persons shall not be required to provide information as to the 7 purpose for the request except to establish whether inspection and copying would violate RCW 42.56.070(9) or 42.56.240(13), or other 8 statute which exempts or prohibits disclosure of specific information 9 or records to certain persons. Agency facilities shall be made 10 11 available to any person for the copying of public records except when 12 and to the extent that this would unreasonably disrupt the operations of the agency. Agencies shall honor requests received by mail for 13 14 identifiable public records unless exempted by provisions of this 15 chapter.

Sec. 4. RCW 42.56.120 and 2005 c 483 s 2 are each amended to read as follows:

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No fee shall be charged for the inspection of public records ((-No fee shall be charged for)) or locating public documents and making them available for copying, except as provided in RCW 42.56.240(13). A reasonable charge may be imposed for providing copies of public records and for the use by any person of agency equipment or equipment of the office of the secretary of the senate or the office of the chief clerk of the house of representatives to copy public records, which charges shall not exceed the amount necessary to reimburse the agency, the office of the secretary of the senate, or the office of the chief clerk of the house of representatives for its actual costs directly incident to such copying. Agency charges for photocopies shall be imposed in accordance with the actual per page cost or other costs established and published by the agency. In no event may an agency charge a per page cost greater than the actual per page cost as established and published by the agency. To the extent the agency has not determined the actual per page cost for photocopies of public records, the agency may not charge in excess of fifteen cents per page. An agency may require a deposit in an amount not to exceed ten percent of the estimated cost of providing copies for a request. If an agency makes a request available on a partial or installment basis, the agency may charge for each part of the request as it is provided. If an installment of a records request is not

- 1 claimed or reviewed, the agency is not obligated to fulfill the
- 2 balance of the request.
- 3 <u>NEW SECTION.</u> **Sec. 5.** A failure to record, maintain, or provide
- 4 video and/or sound recordings made by body worn cameras from
- 5 jurisdictions that have deployed body worn cameras as of the
- 6 effective date of this section may not be used to argue for
- 7 derivative suppression of any witness testimony as to the unrecorded
- 8 event, or any other evidence lawfully obtained.
- 9 <u>NEW SECTION.</u> **Sec. 6.** A law enforcement agency that deploys body
- 10 worn cameras by the effective date of this section must establish
- 11 policies regarding the use of the cameras. The policies must, at a
- 12 minimum, address:
- 13 (1) When a body worn camera must be activated and deactivated,
- 14 and when a law enforcement or corrections officer has the discretion
- 15 to activate and deactivate the body worn camera;
- 16 (2) Circumstances when a person may be unwilling to communicate
- 17 with an officer who is recording the communication with a body worn
- 18 camera; and
- 19 (3) How the officer will document when and why a body worn camera
- 20 was deactivated prior to the conclusion of an interaction with a
- 21 member of the public while conducting official law enforcement
- 22 business.
- NEW SECTION. Sec. 7. (1) The legislature shall convene a task
- 24 force with the following voting members to examine law enforcement
- 25 agencies' use of body worn cameras:
- 26 (a) One member from each of the two largest caucuses of the
- 27 senate, appointed by the president of the senate;
- 28 (b) One member from each of the two largest caucuses in the house
- 29 of representatives, appointed by the speaker of the house of
- 30 representatives;
- 31 (c) A representative from the governor's office;
- 32 (d) A representative from the Washington association of
- 33 prosecuting attorneys;
- 34 (e) A representative of the Washington association of criminal
- 35 defense lawyers;
- 36 (f) A representative from the American civil liberties union of
- 37 Washington;

- 1 (g) A representative from the Washington association of sheriffs 2 and police chiefs;
  - (h) Two chief local law enforcement officers representing local law enforcement agencies that qualify as covered jurisdictions as defined in RCW 42.56.240;
- 6 (i) Two chief local law enforcement officers representing local 7 law enforcement agencies that do not qualify as covered jurisdictions 8 as defined in RCW 42.56.240;
- 9 (j) A representative from the Washington coalition for open 10 government;
  - (k) A representative of the news media;
  - (1) A representative of victims advocacy groups;
- 13 (m) A representative from the Washington state commission on 14 African-American affairs;
- 15 (n) A representative from the Washington state commission on 16 Asian Pacific American affairs;
- 17 (o) A representative from the Washington state commission on 18 Hispanic affairs;
  - (p) A representative of the tribal communities; and
- 20 (q) A citizen member.

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- 21 (2) The task force shall choose two cochairs from among its 22 legislative members.
  - (3) The task force may request such information, recordings, and other records from agencies as the task force deems appropriate for it to effectuate this section. A participating agency must provide such information, recordings, or records upon request subject to exemptions under chapter 42.56 RCW or any applicable law.
  - (4) Staff support for the task force shall be provided by the office of the chief information officer, with the assistance of the senate committee services and the house of representatives office of program research.
  - (5) Legislative members of the task force may be reimbursed for travel expenses in accordance with RCW 44.04.120. Nonlegislative members, except those representing an employer or organization, are entitled to be reimbursed for travel expenses as provided in RCW 43.03.050 and 43.03.060.
- 37 (6) The expenses of the task force shall be paid jointly by the 38 senate and the house of representatives. Task force expenditures are 39 subject to approval by the senate facilities and operations committee

- 1 and the house executive rules committee, or their successor 2 committees.
- 3 (7) The task force shall report its findings and recommendations 4 to the governor and the appropriate committees of the legislature by
- 5 December 1, 2016. This report shall include, but is not limited to,
- 6 findings and recommendations regarding costs assessed to requesters,
- 7 policies adopted by agencies, retention and retrieval of data, and
- 8 the use of body worn cameras for gathering evidence and police
- 9 accountability.
- 10 (8) This section expires June 1, 2017.
- 11 <u>NEW SECTION.</u> **Sec. 8.** Section 2 of this act expires July 1,
- 12 2017.
- 13 <u>NEW SECTION.</u> **Sec. 9.** Section 5 of this act constitutes a new
- 14 chapter in Title 5 RCW.
- 15 NEW SECTION. Sec. 10. Section 6 of this act constitutes a new
- 16 chapter in Title 10 RCW."
- 17 Correct the title.
  - $\underline{\text{EFFECT:}}$  (1) This amendment reverts the privacy act to current law by:
  - (a) Removing changes to the privacy act regarding procedures related to vehicle-mounted cameras;
    - (b) Removing changes to the privacy act's wiretap provisions; and
  - (c) Moving the public records act (PRA) exemption for video and/or sound recordings to the PRA.
  - (2) This amendment modifies the PRA exemptions created in the original bill by:
  - (a) Applying the PRA exemption only to recordings made by body worn cameras attached to the uniform of law enforcement or corrections officers from jurisdictions that have deployed body cameras as of the effective date of the section;
  - (b) Limiting the PRA exemption only to recordings that are (i) highly offensive to a reasonable person and (ii) not of legitimate concern to the public;  $\[ \]$
  - (c) Creating a presumption that recordings are highly offensive to a reasonable person to the extent it depicts (i) the interior of a private residence, (ii) nudity or sexual activity, or (iii) an identifiable minor;
  - (d) Providing that a person who prevails against a law enforcement or corrections agency in an action seeking the right to inspect or copy a recording shall not be entitled to fees, costs, or awards unless the law enforcement or corrections agency acted in bad faith or with negligence;
  - (e) Requiring that requests for body worn cameras either (i) identify the name of a person involved, (ii) provide an incident or

- case number, (iii) provide the date, time, and location of an incident, or (iv) identify a law enforcement or corrections officer involved;
- (f) Removing a requirement that a person directly involved with the incident who seeks disclosure of a recording certify under penalty of perjury that he or she does not intend to use the recording to harass, abuse, or threaten any other person on the recording;
- (g) Removing a requirement that a person not involved with the incident who seeks disclosure of a recording obtain a court order showing that the privacy interests involved in the recording are substantially outweighed by the public interest;
- (h) Allowing law enforcement or corrections agencies to require a person requesting a recording who is not directly involved in the incident to pay reasonable costs of redacting exempt information;
- (i) Prohibiting law enforcement or corrections agencies from requiring a person directly involved in a recorded incident to pay the costs of redaction for that recording; and
- (j) Expiring the PRA exemption for body worn cameras on July 1, 2017.
- (3) This amendment modifies the task force created by this act
- (a) Removing vehicle-mounted cameras from consideration of the task force;
- (b) Adding members to the task force representing local law enforcement agencies, the news media, victim advocacy groups, and tribal communities;
- (c) Requiring agencies to provide records to the task force as required to effectuate its purpose;
- (d) Changing the date by which the task force must make its report from December 1, 2015, to December 1, 2016; and
- (e) Modifying the requirements for the task force's report so that it must include, but not be limited to, findings and recommendations regarding costs assessed to requesters, policies adopted by agencies, retention and retrieval of data, and the use of body worn cameras for gathering evidence and police accountability.

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