HOUSE BILL 2590

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By Representatives Kirby and Ryu

State of Washington

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- 1 AN ACT Relating to sellers of travel; and amending RCW 19.138.021,
- 2 19.138.040, 19.138.100, 19.138.120, and 19.138.140.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 19.138.021 and 2001 c 44 s 1 are each amended to read 5 as follows:
- 6 Unless the context clearly requires otherwise, the definitions in 7 this section apply throughout this chapter.
 - (1) "Department" means the department of licensing.
- 9 (2) "Director" means the director of licensing or the director's 10 designee.
- 11 (3) "Sale of travel-related benefits" means the sale of travel 12 services if the travel services are not identified at the time of the 13 sale with respect to dates, price, or location and includes:
 - (a) Sales of travel club memberships;
- 15 (b) Sales of vacation certificates or other documents that purport 16 to grant the holder of the certificate or other document the ability to 17 obtain future travel services, with or without additional 18 consideration; or

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- (c) Sales of travel-industry member benefits including those through either or both the issuance and sale or the consulting with or advising for consideration of persons in connection with the obtaining of international airlines travel agent network identification cards or memberships.
 - (4) "Travel club" means a seller of travel that sells memberships to consumers, where the initial membership or maintenance dues are at least twice the amount of the annual membership or maintenance dues.
 - (5) (("Seller of travel-related benefits" means a person, firm, or corporation that transacts business with Washington consumers for the sale of travel-related benefits.
 - (6)) "Seller of travel" means a person, firm, or corporation both inside and outside the state of Washington, who transacts business with Washington consumers.
 - (a) "Seller of travel" includes a travel agent, sellers of travel discount programs, seller of travel-related benefits, and any person who is an independent contractor or outside agent for a travel agency or other seller of travel whose principal duties include consulting with and advising persons concerning travel arrangements or accommodations in the conduct or administration of its business. If a seller of travel is employed by a seller of travel who is registered under this chapter, the employee need not also be registered.
 - (b) "Seller of travel" does not include:
 - (i) An air carrier;

- (ii) An owner or operator of a vessel, including an ocean common carrier as defined in 46 U.S.C. App. 1702(18), an owner or charterer of a vessel that is required to establish its financial responsibility in accordance with the requirements of the federal maritime commission, 46 U.S.C. App. 817 (e), and a steamboat company whether or not operating over and upon the waters of this state;
 - (iii) A motor carrier;
- 32 (iv) A rail carrier;
- 33 (v) A charter party carrier of passengers as defined in RCW 81.70.020;
- 35 (vi) An auto transportation company as defined in RCW 81.68.010;
- 36 (vii) A hotel or other lodging accommodation;
- (viii) An affiliate of any person or entity described in (i) through (vii) of this subsection $((\frac{(6)}{}))$ (5) (b) that is primarily

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engaged in the sale of travel services provided by the person or entity. For purposes of this subsection ((+6+)) (-5)

- (ix) Direct providers of transportation by air, sea, or ground, or hotel or other lodging accommodations who do not book or arrange any other travel services.
- 9 (((7))) <u>(6)</u> "Travel services" includes transportation by air, sea, 10 or ground, hotel or any lodging accommodations, package tours, or 11 vouchers or coupons to be redeemed for future travel or accommodations 12 for a fee, commission, or other valuable consideration.
 - ((+8))) (7) "Advertisement" includes, but is not limited to, a written or graphic representation in a card, brochure, newspaper, magazine, directory listing, or display, and oral, written, or graphic representations made by radio, television, or cable transmission that relates to travel services.
 - (((9))) <u>(8)</u> "Transacts business with Washington consumers" means to directly offer or sell travel services or travel-related benefits to Washington consumers, including the placement of advertising in media based in the state of Washington or that is primarily directed to Washington residents. Advertising placed in national print or electronic media alone does not constitute "transacting business with Washington consumers." Those entities who only wholesale travel services are not "transacting business with Washington consumers" for the purposes of this chapter.
 - (9) "Seller of travel discount program" means a membership, benefit program, or other arrangement that purports to entitle the purchaser of the seller of travel discount program to future transportation or any travel services at a discount or reduced price or preferential treatment not made generally available to the public.
 - Sec. 2. RCW 19.138.040 and 1999 c 238 s 2 are each amended to read as follows:
 - At or prior to the time of full or partial payment for any travel services, the seller of travel shall furnish to the person making the payment a written statement conspicuously setting forth the information contained in subsections (1) through (6) of this section. However, if

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- payment is made other than in person, the seller of travel shall transmit to the person making the payment the written statement required by this section within three business days of receipt or processing of the payment. The written statement shall contain the following information:
 - (1) The name and business address and telephone number of the seller of travel.

- (2) The amount paid, the date of such payment, ((the purpose of the payment made,)) and an itemized statement of the balance due, if any.
- (3) The registration number of the seller of travel required by this chapter.
- (4) The name of the vendor with whom the seller of travel has contracted to provide travel arrangements for a consumer and all pertinent information relating to the travel as known by the seller of travel at the time of booking. The seller of travel will make known further details as soon as received from the vendor. All information will be provided with final documentation.
- (5) An advisory regarding the penalties that would be charged in the event of a cancellation or change by the customer. This may contain either: (a) The specific amount of cancellation and change penalties; or (b) the following statement: "Cancellation and change penalties apply to these arrangements. Details will be provided upon request."
- (6) ((A)) <u>The following</u> statements in a minimum of eight-point, boldface type in substantially the following form:

"If transportation or other services are canceled by the seller of travel, all sums paid to the seller of travel for services not performed in accordance with the contract between the seller of travel and the purchaser will be refunded within thirty days of receiving the funds from the vendor with whom the services were arranged, or if the funds were not sent to the vendor, the funds shall be returned within fourteen days after cancellation by the seller of travel to the purchaser unless the purchaser requests the seller of travel to apply the money to another travel product and/or date. You also have the option to purchase travel insurance."

Sec. 3. RCW 19.138.100 and 2001 c 44 s 4 are each amended to read as follows:

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No person, firm, or corporation may act or hold itself out as a seller of travel unless, prior to engaging in the business of selling or advertising to sell travel services or travel-related benefits, the person, firm, or corporation registers with the director under this chapter and rules adopted under this chapter.

- (1) The registration number must be conspicuously posted in the place of business and must be included in all advertisements <u>and on all business cards</u>. ((Sellers of travel are not required to include registration numbers on institutional advertising. For the purposes of this subsection, "institutional advertising" is advertising that does not include prices or dates for travel services.))
- (2) The director shall issue duplicate registrations upon payment of a duplicate registration fee to valid registration holders operating more than one office. The duplicate registration fee for each office shall be an amount equal to the original registration fee.
 - (3) No registration is assignable or transferable.
- (4) If a registered seller of travel sells his or her business, when the new owner becomes responsible for the business, the new owner must comply with all provisions of this chapter, including registration.
 - (5) If a seller of travel is employed by or under contract as an independent contractor or an outside agent of a seller of travel who is registered under this chapter, the employee, independent contractor, or outside agent need not also be registered if:
 - (a) The employee, independent contractor, or outside agent is conducting business as a seller of travel in the name of and under the registration of the registered seller of travel; and
- (b) All money received for travel services by the employee, independent contractor, or outside agent is collected in the name of the registered seller of travel and processed by the registered seller of travel as required under this chapter.
- **Sec. 4.** RCW 19.138.120 and 2002 c 86 s 277 are each amended to 33 read as follows:
- (1) Each seller of travel shall renew its registration ((on or before July 1st of every year or as otherwise)) annually determined by the director.

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1 (2) Renewal of a registration is subject to the same provisions 2 covering disciplinary action as a registration originally issued.

- (3) The director may refuse to renew a registration for any of the grounds set out under RCW 19.138.130 and 18.235.130, and where the past conduct of the applicant affords reasonable grounds for belief that the applicant will not carry out the applicant's duties in accordance with law and with integrity and honesty. The director shall promptly notify the applicant in writing by certified mail of its intent to refuse to renew the registration. The registrant may request a hearing on the refusal as provided in RCW 18.235.050. The director may permit the registrant to honor commitments already made to its customers, but no new commitments may be incurred, unless the director is satisfied that all new commitments are completely bonded or secured to ensure that the general public is protected from loss of money paid to the registrant.
- **Sec. 5.** RCW 19.138.140 and 2003 c 38 s 1 are each amended to read 16 as follows:
 - (1) A seller of travel shall deposit in a trust account maintained in a federally insured financial institution located in Washington state, or other account approved by the director, all sums ((held for more than five business days)) that are received from a person or entity, for retail travel services ((offered by the seller of travel)). This subsection does not apply to travel services sold by a seller of travel, when payments for the travel services are made through the airlines reporting corporation.
 - (2) The trust account or other approved account required by this section shall be established and maintained for the benefit of any person or entity paying money to the seller of travel. The seller of travel shall not in any manner encumber the amounts in trust and shall not withdraw money from the account except the following amounts may be withdrawn at any time:
 - (a) Partial or full payment for travel services to the entity directly providing the travel service;
 - (b) Refunds as required by this chapter;
 - (c) The amount of the sales commission;
- 35 (d) Interest earned and credited to the trust account or other 36 approved account;

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- (e) Remaining funds of a purchaser once all travel services have been provided or once tickets or other similar documentation binding upon the ultimate provider of the travel services have been provided; or
 - (f) Reimbursement to the seller of travel for agency operating funds that are advanced for a customer's travel services.
 - (3) The seller of travel may deposit noncustomer funds into the trust account as needed in an amount equal to a deficiency resulting from dishonored customer payments made by check, draft, credit card, debit card, or other negotiable instrument.
 - (4) At the time of registration, the seller of travel shall file with the department the account number and the name of the financial institution at which the trust account or other approved account is held as set forth in RCW 19.138.110. The seller of travel shall notify the department of any change in the account number or location within one business day of the change.
 - (5) The director, by rule, may allow for the use of other types of funds or accounts only if the protection for consumers is no less than that provided by this section.
 - (6) The seller of travel need not comply with the requirements of this section if all of the following apply, except as exempted in subsection (1) of this section:
 - (a) The payment is made by credit card;

- (b) The seller of travel does not deposit, negotiate, or factor the credit card charge or otherwise seek to obtain payment of the credit card charge to any account over which the seller of travel has any control; and
- (c) If the charge includes transportation, the carrier that is to provide the transportation processes the credit card charge, or if the charge is only for services, the provider of services processes the credit card charges.
- (7) The seller of travel need not maintain a trust account nor comply with the trust account provisions of this section if the seller of travel:
- (a)(i) Files and maintains a surety bond approved by the director in an amount of not less than ten thousand nor more than fifty thousand dollars, as determined by rule by the director based on the gross income of business conducted for Washington state residents by the

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- seller of travel during the prior year. The bond shall be executed by the applicant as obligor by a surety company authorized to transact business in this state naming the state of Washington as obligee for the benefit of any person or persons who have suffered monetary loss by reason of the seller of travel's violation of this chapter or a rule adopted under this chapter. The bond shall be conditioned that the seller of travel will conform to and abide by this chapter and all rules adopted under this chapter, and shall reimburse any person or persons who suffer monetary loss by reason of a violation of this chapter or a rule adopted under this chapter.
 - (ii) The bond must be continuous and may be canceled by the surety upon the surety giving written notice to the director of the surety's intent to cancel the bond. The cancellation is effective thirty days after the notice is received by the director.
 - (iii) The applicant may obtain the bond directly from the surety or through other bonding arrangement as approved by the director.
 - (iv) In lieu of a surety bond, the applicant may, upon approval by the director, file with the director a certificate of deposit, an irrevocable letter of credit, or such other instrument as is approved by the director by rule, drawn in favor of the director for an amount equal to the required bond.
 - (v) Any person or persons who have suffered monetary loss by any act which constitutes a violation of this chapter or a rule adopted under this chapter may bring a civil action in court against the seller of travel and the surety upon such bond or approved alternate security of the seller of travel who committed the violation of this chapter or a rule adopted under this chapter or who employed the seller of travel who committed such violation. A civil action brought in court pursuant to the provisions of this section must be filed no later than one year following the later of the alleged violation of this chapter or a rule adopted under this chapter or completion of the travel by the customer; or
 - (b) Is a member in good standing in a professional association, such as the United States tour operators association or national tour association, that is approved by the director and that provides or requires a member to provide a minimum of one million dollars in errors and professional liability insurance and provides a surety bond or

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equivalent protection in an amount of at least two hundred fifty thousand dollars for its member companies.

(8) If the seller of travel maintains its principal place of business in another state and maintains a trust account or other approved account in that state consistent with the requirement of this section, and if that seller of travel has transacted business within the state of Washington in an amount exceeding five million dollars for the preceding year, the out-of-state trust account or other approved account may be substituted for the in-state account required under this section.

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