# Washington State House of Representatives Office of Program Research



# **Finance Committee**

## **HB 2447**

**Brief Description**: Concerning a property tax exemption for qualified nonprofit small business incubators that assist in the creation and expansion of innovative small commercial enterprises.

**Sponsors**: Representatives Kirby, Kretz, Sawyer, Ormsby, Riccelli, Short, Ryu, Magendanz and Freeman.

## **Brief Summary of Bill**

- Provides a state property tax exemption for property owned or rented by qualified nonprofit small business incubators located in economically distressed areas.
- Requires the Joint Legislative Audit and Review Committee to assess the performance of the tax preference with reference to the intent and public policy objective.

Hearing Date: 1/30/14

Staff: Richelle Geiger (786-7175).

### Background:

#### Property tax for nonprofit organizations.

All real and personal property in this state is subject to property tax each year based on its value, unless a specific exemption is provided by law. Several property tax exemptions exist for property owned by churches and a variety of other nonprofit organizations, including schools, camps, veteran organizations, blood and tissues banks, public assembly halls, ecological education and conservation organizations.

#### Small business incubators.

Small business incubators (incubators) are organizations that provide shared equipment, work areas, technical resources and support services for emerging or startup businesses. Emerging and startup businesses are engaged in activities related to the development of initial product or

House Bill Analysis - 1 - HB 2447

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service offerings and generated less than two million dollars in the last fiscal year. An emerging business is less than five years old and is expanding its operation or market. A start-up business is less than three years old and has fewer than 20 employees.

Department of Commerce distinguishes incubators designated as a nonprofit organization under section 501(c)(3) or consists of a partnership between a 501(c)(3) nonprofit organization and a government or quasi-government agency, focused on developing small businesses in an economically distressed or disadvantaged area and structured around a sound business plan by certifying them as "qualified small business incubators" (qualified incubators).

#### Tax Preferences.

In 2013 the Legislature passed Engrossed Substitute Senate Bill 5882 (ESSB 5882), which requires all new tax preference legislation to include a tax preference performance statement. Tax preferences include deductions, exemptions, preferential tax rates, and tax credits. The performance statement must clearly specify the public policy objective of the tax preference and the specific metrics and data that will be used by the Joint Legislative Audit and Review Committee (JLARC) to evaluate the efficacy of the tax preference.

ESSB 5882 also establishes an automatic 10-year expiration date for new tax preferences if an alternative expiration date is not provided in the new tax preference legislation.

#### **Summary of Bill**:

A state property tax exemption is provided to qualified small business incubators located in an economically distressed area. An economically distressed area is a county with a population density between 60 and 100 people per square mile, a geographic area smaller than 225 square miles or that contains a community employment zone. A community empowerment zone is an area with at least 51 percent of households at or below 80 percent of the county's median income and an average unemployment rate at least 120 percent of the average unemployment rate of the county.

To qualify for the exemption, a qualified small business incubator must be a nonprofit organization that is nonsectarian and governed by a volunteer board of directors of at least five members. The organization must also charge fair market rent to businesses that use the organization's work areas.

Any qualified incubator claiming this exemption must annually report information regarding the businesses it serves. If this information is not reported, the qualified incubator is ineligible for the exemption.

The bill's tax preference performance statement specifies that the public policy objective is to provide a property tax exemption to qualified incubators that promote economic growth and jobs for Washington. The tax preference performance statement requires JLARC to use data collected from the Department of Commerce of the activity of the certified incubators receiving the property tax exemption to evaluate the actual fiscal impact of the bill compared to the fiscal note provided to the Legislature prior to the enactment of the legislation.

This exemption expires January 1, 2023. Therefore, the property tax exemption would be available for taxes levied for collection in 2015 through 2022.

Appropriation: None.

Fiscal Note: Available.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is

passed.