EHB 2068 - S AMD 377 By Senator Roach

ADOPTED 06/27/2013

- 1 On page 2, after line 10, insert the following:
- 2 "Sec. 2. RCW 35A.14.480 and 2009 c 60 s 9 are each amended to read as follows:
 - (1)(a) An annexation by a code city proposing to annex territory served by one or more fire protection districts may be accomplished by ordinance after entering into an interlocal agreement as provided in chapter 39.34 RCW with the county and the fire protection district or districts that have jurisdiction over the territory proposed for annexation.
 - (b) A code city proposing to annex territory shall initiate the interlocal agreement process by sending notice to the fire protection district representative and county representative stating the code city's interest to enter into an interlocal agreement negotiation process. The parties have forty-five days to respond in the affirmative or negative. A negative response must state the reasons the parties do not wish to participate in an interlocal agreement negotiation. A failure to respond within the forty-five day period is deemed an affirmative response and the interlocal agreement negotiation process may proceed. The interlocal agreement process may not proceed if any negative responses are received within the forty-five day period.
 - (c) The interlocal agreement must describe the boundaries of the territory proposed for annexation and must be consistent with the boundaries identified in an ordinance describing the boundaries of the territory proposed for annexation and setting a date for a public hearing on the ordinance. If the boundaries of the territory proposed for annexation are agreed to by all parties, a notice of intention must be filed with the boundary review board created under RCW 36.93.030. However, the jurisdiction of the board may not be invoked as described

- in RCW 36.93.100 for annexations that are the subject of such agreement.
- 3 (2) An interlocal annexation agreement under this section must 4 include the following:
- 5 (a) A statement of the goals of the agreement. Goals must include, 6 but are not limited to:
- 7 (i) The transfer of revenues and assets between the fire protection 8 district and the code city;
 - (ii) A consideration and discussion of the impact to the level of service of annexation on the unincorporated area, and an agreement that the impact on the ability of fire protection and emergency medical services within the incorporated area must not be negatively impacted at least through the budget cycle in which the annexation occurs;
- (iii) A discussion with fire protection districts regarding the division of assets and its impact to citizens inside and outside the newly annexed area;
- 17 (iv) Community involvement, including an agreed upon schedule of 18 public meetings in the area or areas proposed for annexation;
- 19 (v) Revenue sharing, if any;
- 20 (vi) Debt distribution;

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- (vii) Capital facilities obligations of the code city, county, and fire protection districts;
- (viii) An overall schedule or plan on the timing of any annexations covered under this agreement; and
 - (ix) A description of which of the annexing code cities' development regulations will apply and be enforced in the area.
- (b) The subject areas and policies and procedures the parties agree to undertake in annexations. Subject areas may include, but are not limited to:
 - (i) Roads and traffic impact mitigation;
 - (ii) Surface and storm water management;
- (iii) Coordination and timing of comprehensive plan and developmentregulation updates;
- 34 (iv) Outstanding bonds and special or improvement district 35 assessments;
- 36 (v) Annexation procedures;
- (vi) Distribution of debt and revenue sharing for annexation proposals, code enforcement, and inspection services;

(vii) Financial and administrative services; and

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- (viii) Consultation with other service providers, including watersewer districts, if applicable.
 - (c) A term of at least five years, which may be extended by mutual agreement of the code city, the county, and the fire protection district.
- (3) If the fire protection district, annexing code city, and county reach an agreement on the enumerated goals, ((the annexation ordinance may proceed and is not subject to referendum.)) or if only the annexing code city and county reach an agreement on the enumerated goals, the code city ((and county)) may ((proceed with)) adopt an annexation ((under the interlocal agreement)) ordinance, but the annexation ordinance provided for in this section is subject to referendum for forty-five days after its passage, provided that no referendum shall be allowed for an annexation under this section if the fire protection district, annexing code city, and the county reach agreement on an annexation for which a code city has initiated the interlocal agreement process by sending notice to the fire protection district representative and county representative prior to July 28, 2013. Upon the filing of a timely and sufficient referendum petition with the legislative body of the code city, signed by qualified electors in a number not less than ten percent of the votes cast in the last general state election in the area to be annexed, the question of annexation must be submitted to the voters of the area in a general election if one is to be held within ninety days or at a special election called for that purpose according to RCW 29A.04.330. Notice of the election must be given as provided in RCW 35A.14.070, and the election must be conducted as provided in the general election laws under Title 29A RCW. The annexation must be deemed approved by the voters unless a majority of the votes cast on the proposition are in opposition to the annexation.

After the expiration of the forty-fifth day from, but excluding, the date of passage of the annexation ordinance, if a timely and sufficient referendum petition has not been filed, the area annexed becomes a part of the code city upon the date fixed in the ordinance of annexation.

Sec. 3. RCW 35.13.238 and 2009 c 60 s 7 are each amended to read as follows:

- (1)(a) An annexation by a city or town that is proposing to annex territory served by one or more fire protection districts may be accomplished by ordinance after entering into an interlocal agreement as provided in chapter 39.34 RCW with the county and the fire protection district or districts that have jurisdiction over the territory proposed for annexation.
- (b) A city or town proposing to annex territory shall initiate the interlocal agreement process by sending notice to the fire protection district representative and county representative stating the city's or town's interest to enter into an interlocal agreement negotiation process. The parties have forty-five days to respond in the affirmative or negative. A negative response must state the reasons the parties do not wish to participate in an interlocal agreement negotiation. A failure to respond within the forty-five day period is deemed an affirmative response and the interlocal agreement negotiation process may proceed. The interlocal agreement process may not proceed if any negative responses are received within the forty-five day period.
 - (c) The interlocal agreement must describe the boundaries of the territory proposed for annexation and must be consistent with the boundaries identified in an ordinance describing the boundaries of the territory proposed for annexation and setting a date for a public hearing on the ordinance. If the boundaries of the territory proposed for annexation are agreed to by all parties, a notice of intention must be filed with the boundary review board created under RCW 36.93.030. However, the jurisdiction of the board may not be invoked as described in RCW 36.93.100 for annexations that are the subject of such agreement.
- 31 (2) An interlocal annexation agreement under this section must 32 include the following:
- 33 (a) A statement of the goals of the agreement. Goals must include, 34 but are not limited to:
- 35 (i) The transfer of revenues and assets between the fire protection 36 districts and the city or town;
- 37 (ii) A consideration and discussion of the impact to the level of 38 service of annexation on the unincorporated area, and an agreement that

- the impact on the ability of fire protection and emergency medical services within the incorporated area must not be negatively impacted at least through the budget cycle in which the annexation occurs;
 - (iii) A discussion with fire protection districts regarding the division of assets and its impact to citizens inside and outside the newly annexed area;
- 7 (iv) Community involvement, including an agreed upon schedule of 8 public meetings in the area or areas proposed for annexation;
 - (v) Revenue sharing, if any;
 - (vi) Debt distribution;

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- 11 (vii) Capital facilities obligations of the city, county, and fire 12 protection districts;
- 13 (viii) An overall schedule or plan on the timing of any annexations 14 covered under this agreement; and
- 15 (ix) A description of which of the annexing cities' development 16 regulations will apply and be enforced in the area.
- 17 (b) The subject areas and policies and procedures the parties agree 18 to undertake in annexations. Subject areas may include, but are not 19 limited to:
 - (i) Roads and traffic impact mitigation;
 - (ii) Surface and storm water management;
- (iii) Coordination and timing of comprehensive plan and development regulation updates;
- 24 (iv) Outstanding bonds and special or improvement district 25 assessments;
- 26 (v) Annexation procedures;
- (vi) Distribution of debt and revenue sharing for annexation proposals, code enforcement, and inspection services;
 - (vii) Financial and administrative services; and
- 30 (viii) Consultation with other service providers, including water-31 sewer districts, if applicable.
- 32 (c) A term of at least five years, which may be extended by mutual 33 agreement of the city or town, the county, and the fire protection 34 district.
- 35 (3) If the fire protection district, annexing city or town, and 36 county reach an agreement on the enumerated goals, ((the annexation 37 ordinance may proceed and is not subject to referendum.)) or if only 38 the annexing city or town and county reach an agreement on the

enumerated goals, the city or town ((and county)) may ((proceed with)) 1 2 adopt an annexation ((under the interlocal agreement)) ordinance, but the annexation ordinance provided for in this section is subject to 3 4 referendum for forty-five days after its passage, provided that no referendum shall be allowed for an annexation under this section if the 5 6 fire protection district, annexing city or town, and the county reach 7 agreement on an annexation for which a city or town has initiated the interlocal agreement process by sending notice to the fire protection 8 district representative and county representative prior to July 28, 9 Upon the filing of a timely and sufficient referendum petition 10 with the legislative body of the city or town, signed by qualified 11 12 electors in a number not less than ten percent of the votes cast in the 13 last general state election in the area to be annexed, the question of annexation must be submitted to the voters of the area in a general 14 election if one is to be held within ninety days or at a special 15 election called for that purpose according to RCW 29A.04.330. 16 17 of the election must be given as provided in RCW 35.13.080, and the 18 election must be conducted as provided in the general election laws under Title 29A RCW. The annexation must be deemed approved by the 19 voters unless a majority of the votes cast on the proposition are in 20 21 opposition to the annexation.

After the expiration of the forty-fifth day from, but excluding, the date of passage of the annexation ordinance, if a timely and sufficient referendum petition has not been filed, the area annexed becomes a part of the city or town upon the date fixed in the ordinance of annexation.

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- (4) If any portion of a fire protection district is proposed for annexation to or incorporation into a city or town, both the fire protection district and the city or town shall jointly inform the employees of the fire protection district about hires, separations, terminations, and any other changes in employment that are a direct consequence of annexation or incorporation at the earliest reasonable opportunity.
- (5) The needed employees shall be taken in order of seniority and the remaining employees who transfer as provided in this section and RCW 35.10.360 and 35.10.370 shall head the list for employment in the civil service system in order of their seniority, to the end that they shall be the first to be reemployed in the city or town fire department

- when appropriate positions become available. Employees who are not immediately hired by the city or town shall be placed on a reemployment list for a period not to exceed thirty-six months unless a longer period is authorized by an agreement reached between the collective bargaining representatives of the employees of the annexing and annexed fire agencies and the annexing and annexed fire agencies.
 - (6)(a) Upon transfer, an employee is entitled to the employee rights, benefits, and privileges to which he or she would have been entitled as an employee of the fire protection district, including rights to:
 - (i) Compensation at least equal to the level of compensation at the time of transfer, unless the employee's rank and duties have been reduced as a result of the transfer. If the transferring employee is placed in a position with reduced rank and duties, the employee's compensation may be adjusted, but the adjustment may not result in a decrease of greater than fifty percent of the difference between the employee's compensation before the transfer and the compensation level for the position that the employee is transferred to;
- 19 (ii) Retirement, vacation, sick leave, and any other accrued 20 benefit;
 - (iii) Promotion and service time accrual; and

- (iv) The length or terms of probationary periods, including no requirement for an additional probationary period if one had been completed before the transfer date.
- (b) (a) of this subsection does not apply if upon transfer an agreement for different terms of transfer is reached between the collective bargaining representatives of the transferring employees and the participating fire protection jurisdictions.
- (7) If upon transfer, the transferring employee receives the rights, benefits, and privileges established under subsection (6)(a)(i) through (iv) of this section, those rights, benefits, and privileges are subject to collective bargaining at the end of the current bargaining period for the jurisdiction to which the employee has transferred.
- (8) Such bargaining must take into account the years of service the transferring employee accumulated before the transfer and must be treated as if those years of service occurred in the jurisdiction to which the employee has transferred."

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ADOPTED 06/27/2013

On page 1, line 1 of the title, after "territory" strike the remainder of the title and insert "; amending RCW 35A.14.295, 35A.14.480, and 35.13.238; providing an effective date; and declaring an emergency."

<u>EFFECT:</u> Establishes a referendum process for an annexation in which a city, county, and fire protection district enter into an interlocal agreement to annex an area within a fire protection district.

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