## SHB 2795 - H AMD 939

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By Representative Tharinger

- 1 Strike everything after the enacting clause and insert the 2 following:
- 3 "NEW SECTION. Sec. 1. The legislature finds that research by the 4 centers for disease control and prevention has shown dramatic recent 5 increases in the use of electronic cigarette nicotine delivery devices 6 The legislature further finds that decreasing the disparity in taxation of nicotine used in electronic cigarettes and traditional 7 8 tobacco products will increase barriers to the use of electronic 9 cigarettes by minors. The legislature further finds that investments 10 in education, including in research and development activities that 11 improve public health such as those funded by the life sciences 12 discovery fund and those that contribute to tobacco cessation, are in 13 the public interest. Therefore, the legislature intends to dedicate revenues from the taxation of nicotine used in electronic cigarettes 14 15 for educational purposes.
- 16 **Sec. 2.** RCW 26.28.080 and 2013 c 47 s 1 are each amended to read 17 as follows:
  - (1) Every person who sells or gives, or permits to be sold or given, to any person under the age of eighteen years any ((cigar, cigarette, cigarette paper or wrapper, tobacco in any form, or a vapor)) tobacco product is guilty of a gross misdemeanor.
  - (2) It ((shall be no)) is not a defense to a prosecution for a violation of this section that the person acted, or was believed by the defendant to act, as agent or representative of another.
  - (3)(a) For the purposes of this section, (("vapor product" means a noncombustible tobacco-derived product containing nicotine that employs a mechanical heating element, battery, or circuit, regardless of shape or size, that can be used to heat a liquid nicotine solution contained in cartridges. Vapor product does not include any product that is

- regulated by the United States food and drug administration under
  chapter V of the federal food, drug, and cosmetic act)) "tobacco
  product" means:
- (i) Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether chewed, smoked, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means; and

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- (ii) Any electronic device that can be used to deliver nicotine or other substances to, the person inhaling from the device, including, but not limited to, an electronic cigarette, cigar, pipe, or hookah.
- 11 (b) Notwithstanding any provisions of (a)(i) and (ii) of this
  12 subsection to the contrary, "tobacco product" includes any component,
  13 part, or accessory of a tobacco product whether or not it is sold
  14 separately. "Tobacco product" does not include any product that has
  15 been approved by the United States food and drug administration for
  16 tobacco cessation or other therapeutic purposes where such product is
  17 marketed and sold solely for such an approved purpose.
- 18 **Sec. 3.** RCW 70.155.010 and 2009 c 278 s 1 are each amended to read 19 as follows:

The definitions ((set forth)) in this section and RCW 82.24.010 ((shall)) apply ((to)) throughout this chapter((. In addition, for the purposes of this chapter,)) unless ((otherwise required by)) the context((÷)) clearly requires otherwise.

- 24 (1) "Board" means the Washington state liquor control board.
- 25 (2) "Internet" means any computer network, telephonic network, or other electronic network.
- 27 (3) "Minor" refers to an individual who is less than eighteen years old.
- 29 (4) "Sample" means a tobacco product distributed to members of the 30 general public at no cost or at nominal cost for product promotion 31 purposes.
- 32 (5) "Sampling" means the distribution of samples to members of the 33 public.
- 34 (6)(a) "Tobacco product" means ((a product that contains tobacco
  35 and is intended for human use, including any product defined in RCW
  36 82.24.010(2) or 82.26.010(1), except that for the purposes of RCW

70.155.140 only, "tobacco product" does not include cigars defined in RCW 82.26.010 as to which one thousand units weigh more than three pounds)):

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- (i) Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether chewed, smoked, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means, including, but not limited to, any product defined in RCW 82.24.010(2) or 82.26.010(22)(a); and
- (ii) Any electronic device that can be used to deliver nicotine or other substances to the person inhaling from the device, including, but not limited to, an electronic cigarette, cigar, pipe, or hookah.
- 12 (b) Notwithstanding any provisions of (a)(i) and (ii) of this
  13 subsection to the contrary, "tobacco product" includes any component,
  14 part, or accessory of a tobacco product whether or not it is sold
  15 separately. "Tobacco product" does not include any product that has
  16 been approved by the United States food and drug administration for
  17 tobacco cessation or other therapeutic purposes where such product is
  18 marketed and sold solely for such an approved purpose.
- 19 <u>(c) Except for the purposes of RCW 70.155.140 only, "tobacco</u>
  20 <u>product" does not include cigars defined in RCW 82.26.010 as to which</u>
  21 <u>one thousand units weigh more than three pounds.</u>
- Sec. 4. RCW 82.26.010 and 2010 1st sp.s. c 22 s 4 are each reenacted and amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Actual price" means the total amount of consideration for which tobacco products are sold, valued in money, whether received in money or otherwise, including any charges by the seller necessary to complete the sale such as charges for delivery, freight, transportation, or handling.
- (2) "Affiliated" means related in any way by virtue of any form or amount of common ownership, control, operation, or management.
  - (3) "Board" means the liquor control board.
- 34 (4) "Business" means any trade, occupation, activity, or enterprise 35 engaged in for the purpose of selling or distributing tobacco products 36 in this state.

- 1 (5) "Cigar" means a roll for smoking that is of any size or shape 2 and that is made wholly or in part of tobacco, irrespective of whether 3 the tobacco is pure or flavored, adulterated or mixed with any other 4 ingredient, if the roll has a wrapper made wholly or in greater part of 5 tobacco. "Cigar" does not include a cigarette.
  - (6) "Cigarette" has the same meaning as in RCW 82.24.010.
  - (7) "Department" means the department of revenue.

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- (8) "Distributor" means (a) any person engaged in the business of 8 selling tobacco products in this state who brings, or causes to be 9 10 brought, into this state from without the state any tobacco products for sale, (b) any person who makes, manufactures, fabricates, or stores 11 12 tobacco products in this state for sale in this state, (c) any person 13 engaged in the business of selling tobacco products without this state 14 who ships or transports tobacco products to retailers in this state, to be sold by those retailers, (d) any person engaged in the business of 15 selling tobacco products in this state who handles for sale any tobacco 16 17 products that are within this state but upon which tax has not been imposed. 18
- 19 (9) "Indian country" means the same as defined in chapter 82.24 20 RCW.
  - (10) "Inhalable nicotine product" means any cartridge, bottle, or other product containing nicotine that is used in conjunction with an electronic device that can be used to deliver nicotine or other substances to the person inhaling from the device, including, but not limited to, an electronic cigarette, cigar, pipe, or hookah.
- (11) "Little cigar" means a cigar that has a cellulose acetate integrated filter.
- 28  $((\frac{(11)}{(11)}))$  <u>(12)</u> "Manufacturer" means a person who manufactures and 29 sells tobacco products.
- $((\frac{(12)}{(13)}))$  "Manufacturer's representative" means a person hired by a manufacturer to sell or distribute the manufacturer's tobacco products, and includes employees and independent contractors.
  - $((\frac{(13)}{(13)}))$  <u>(14)</u> "Moist snuff" means tobacco that is finely cut, ground, or powdered; is not for smoking; and is intended to be placed in the oral, but not the nasal, cavity.
- 36 ((<del>(14)</del>)) <u>(15)</u> "Person" means any individual, receiver, 37 administrator, executor, assignee, trustee in bankruptcy, trust, 38 estate, firm, copartnership, joint venture, club, company, joint stock

- company, business trust, municipal corporation, the state and its 1 2 departments and institutions, political subdivision of the state of limited liability company, association, 3 Washington, corporation, 4 society, any group of individuals acting as a unit, whether mutual, cooperative, fraternal, nonprofit, or otherwise. The term excludes any 5 6 person immune from state taxation, including the United States or its 7 instrumentalities, and federally recognized Indian tribes and enrolled 8 tribal members, conducting business within Indian country.
- 9 ((<del>(15)</del>)) <u>(16)</u> "Place of business" means any place where tobacco 10 products are sold or where tobacco products are manufactured, stored, 11 or kept for the purpose of sale, including any vessel, vehicle, 12 airplane, train, or vending machine.
- 13  $((\frac{16}{16}))$  "Retail outlet" means each place of business from which tobacco products are sold to consumers.
- 15  $((\frac{17}{17}))$  (18) "Retailer" means any person engaged in the business 16 of selling tobacco products to ultimate consumers.
- $((\frac{(18)}{(19)}))$   $(\underline{19})$ (a) "Sale" means any transfer, exchange, or barter, in any manner or by any means whatsoever, for a consideration, and includes and means all sales made by any person.
  - (b) The term "sale" includes a gift by a person engaged in the business of selling tobacco products, for advertising, promoting, or as a means of evading the provisions of this chapter.
    - $((\frac{19}{19}))$  (20)(a) "Taxable sales price" means:

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- (i) In the case of a taxpayer that is not affiliated with the manufacturer, distributor, or other person from whom the taxpayer purchased tobacco products, the actual price for which the taxpayer purchased the tobacco products;
  - (ii) In the case of a taxpayer that purchases tobacco products from an affiliated manufacturer, affiliated distributor, or other affiliated person, and that sells those tobacco products to unaffiliated distributors, unaffiliated retailers, or ultimate consumers, the actual price for which that taxpayer sells those tobacco products to unaffiliated distributors, unaffiliated retailers, or ultimate consumers;
- (iii) In the case of a taxpayer that sells tobacco products only to affiliated distributors or affiliated retailers, the price, determined as nearly as possible according to the actual price, that other

distributors sell similar tobacco products of like quality and character to unaffiliated distributors, unaffiliated retailers, or ultimate consumers;

- (iv) In the case of a taxpayer that is a manufacturer selling tobacco products directly to ultimate consumers, the actual price for which the taxpayer sells those tobacco products to ultimate consumers;
- (v) In the case of a taxpayer that has acquired tobacco products under a sale as defined in subsection (((18))) (19)(b) of this section, the price, determined as nearly as possible according to the actual price, that the taxpayer or other distributors sell the same tobacco products or similar tobacco products of like quality and character to unaffiliated distributors, unaffiliated retailers, or ultimate consumers; or
- (vi) In any case where (a)(i) through (v) of this subsection do not apply, the price, determined as nearly as possible according to the actual price, that the taxpayer or other distributors sell the same tobacco products or similar tobacco products of like quality and character to unaffiliated distributors, unaffiliated retailers, or ultimate consumers.
- (b) For purposes of (a)(i) and (ii) of this subsection only, "person" includes both persons as defined in subsection  $((\frac{14}{14}))$  (15) of this section and any person immune from state taxation, including the United States or its instrumentalities, and federally recognized Indian tribes and enrolled tribal members, conducting business within Indian country.
- (c) The department may adopt rules regarding the determination of taxable sales price under this subsection.
- $((\frac{(20)}{)})$  (21) "Taxpayer" means a person liable for the tax imposed 29 by this chapter.
  - ((<del>(21)</del>)) <u>(22)</u> "Tobacco products" means:
  - (a) Any product, regardless of form, other than cigarettes, that contains tobacco and is intended for human consumption or placement in the oral or nasal cavity or absorption into the human body by any other means, including: Cigars, cheroots, stogies, periques, granulated, plug cut, crimp cut, ready rubbed, and other smoking tobacco, snuff, snuff flour, cavendish, plug and twist tobacco, fine-cut and other chewing tobaccos, shorts, refuse scraps, clippings, cuttings and sweepings of tobacco, and other kinds and forms of tobacco, prepared in

such manner as to be suitable for chewing or smoking in a pipe or otherwise, or both for chewing and smoking((, and any other product, regardless of form, that contains tobacco and is intended for human consumption or placement in the oral or nasal cavity or absorption into the human body by any other means, but does not include cigarettes as defined in RCW 82.24.010.

(22))); and

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- (b) A tobacco substitute.
- 9 (23) "Tobacco substitute" means any product containing nicotine,
  10 but not containing tobacco, that is intended for human consumption,
  11 whether chewed, smoked, absorbed, dissolved, inhaled, snorted, sniffed,
  12 or ingested by any other means, that has not been approved by the
  13 United States food and drug administration for tobacco cessation or
  14 other medical purposes.
- 15 <u>(24)</u> "Unaffiliated distributor" means a distributor that is not 16 affiliated with the manufacturer, distributor, or other person from 17 whom the distributor has purchased tobacco products.
- $((\frac{(23)}{(25)}))$  "Unaffiliated retailer" means a retailer that is not affiliated with the manufacturer, distributor, or other person from whom the retailer has purchased tobacco products.
- 21 **Sec. 5.** RCW 82.26.020 and 2010 1st sp.s. c 22 s 5 are each amended 22 to read as follows:
- 23 (1) There is levied and collected a tax upon the sale, handling, or 24 distribution of all tobacco products in this state at the following 25 rate:
  - (a) For cigars except little cigars, ninety-five percent of the taxable sales price of cigars, not to exceed sixty-five cents per cigar;
- 29 (b) For all tobacco products except those covered under separate 30 provisions of this subsection, ninety-five percent of the taxable sales 31 price;
- 32 (c) For moist snuff, as established in this subsection (1)(c) and 33 computed on the net weight listed by the manufacturer:
- 34 (i) On each single unit consumer-sized can or package whose net 35 weight is one and two-tenths ounces or less, a rate per single unit 36 that is equal to the greater of 2.526 dollars or eighty-three and one-

half percent of the cigarette tax under chapter 82.24 RCW multiplied by
twenty; or

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- (ii) On each single unit consumer-sized can or package whose net weight is more than one and two-tenths ounces, a proportionate tax at the rate established in (c)(i) of this subsection (1) on each ounce or fractional part of an ounce; ((and))
- (d) For little cigars, an amount per cigar equal to the cigarette tax under chapter 82.24 RCW; and
- 9 <u>(e) For each inhalable nicotine product, eight cents per milligram</u>
  10 <u>of nicotine, or portion thereof, contained within such product.</u>
  - (2) Taxes under this section must be imposed at the time the distributor (a) brings, or causes to be brought, into this state from without the state tobacco products for sale, (b) makes, manufactures, fabricates, or stores tobacco products in this state for sale in this state, (c) ships or transports tobacco products to retailers in this state, to be sold by those retailers, or (d) handles for sale any tobacco products that are within this state but upon which tax has not been imposed.
- 19 (3) Except as provided in section 9 of this act, the moneys 20 collected under this section must be deposited into the state general 21 fund.
- NEW SECTION. Sec. 6. A new section is added to chapter 82.26 RCW to read as follows:
- For purposes of the tax imposed under RCW 82.26.020, no deduction from the taxable sales price is allowed for the value of nontobacco products that are sold together with tobacco products for one nonitemized price:
- 28 (1) To the taxpayer, and the taxable sales price is required to be 29 determined in accordance with RCW 82.26.010(20)(a)(i); or
- 30 (2) By the taxpayer, and the taxable sales price is required to be determined in accordance with RCW 82.26.010(20)(a)(ii), (iii), (iv), 32 (v), or (vi).
- 33 **Sec. 7.** RCW 82.26.190 and 2009 c 154 s 6 are each amended to read as follows:
- 35 (1)(a) No person may engage in or conduct business as a distributor 36 or retailer in this state after September 30, 2005, without a valid

- 1 license issued under this chapter, except as otherwise provided by law.
- 2 Any person who sells tobacco products to persons other than ultimate
- 3 consumers or who meets the definition of distributor under RCW
- 4 82.26.010( $(\frac{3}{3})$ ) (8)(d) must obtain a distributor's license under this
- 5 chapter. Any person who sells tobacco products to ultimate consumers
- 6 must obtain a retailer's license under this chapter.

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- 7 (b) A violation of this subsection (1) is punishable as a class C 8 felony according to chapter 9A.20 RCW.
  - (2)(a) No person engaged in or conducting business as a distributor or retailer in this state may:
- (i) Refuse to allow the department or the board, on demand, to make a full inspection of any place of business where any of the tobacco products taxed under this chapter are sold, stored, or handled, or otherwise hinder or prevent such inspection;
  - (ii) Make, use, or present or exhibit to the department or the board any invoice for any of the tobacco products taxed under this chapter that bears an untrue date or falsely states the nature or quantity of the goods invoiced; or
  - (iii) Fail to produce on demand of the department or the board all invoices of all the tobacco products taxed under this chapter within five years prior to such demand unless the person can show by satisfactory proof that the nonproduction of the invoices was due to causes beyond the person's control.
  - (b) No person, other than a licensed distributor or retailer, may transport tobacco products for sale in this state for which the taxes imposed under this chapter have not been paid unless:
  - (i) Notice of the transportation has been given as required under RCW 82.26.140;
  - (ii) The person transporting the tobacco products actually possesses invoices or delivery tickets showing the true name and address of the consignor or seller, the true name and address of the consignee or purchaser, and the quantity and brands of tobacco products being transported; and
- 34 (iii) The tobacco products are consigned to or purchased by a 35 person in this state who is licensed under this chapter.
  - (c) A violation of this subsection (2) is a gross misdemeanor.
- 37 (3) Any person licensed under this chapter as a distributor, and any person licensed under this chapter as a retailer, ((shall)) may not

- operate in any other capacity unless the additional appropriate license is first secured, except as otherwise provided by law. A violation of this subsection (3) is a misdemeanor.
  - (4) The penalties provided in this section are in addition to any other penalties provided by law for violating the provisions of this chapter or the rules adopted under this chapter.
- NEW SECTION. Sec. 8. (1) Sections 4 and 7 of this act apply only with respect to tax liability incurred under chapter 82.26 RCW on and after the effective date of this section, for the sale, handling, or distribution of tobacco products, including preexisting inventories of tobacco substitutes.
  - (2) Preexisting inventories of tobacco substitutes are subject to the tax imposed in RCW 82.26.020. All retailers and other distributors must report the tax due under RCW 82.26.020 on preexisting inventories of tobacco substitutes on the taxpayer's excise tax return for a reporting period that includes tax liability accruing on and after July 1, 2014, consistent with the taxpayer's regular tax reporting frequency.
  - (3) A retailer required to comply with subsection (2) of this section is not required to obtain a distributor's license as otherwise required under chapter 82.26 RCW as long as the retailer (a) does not sell tobacco products other than to ultimate consumers, and (b) does not meet the definition of distributor in RCW 82.26.010(8)(d) other than with respect to the sale of that retailer's preexisting inventory of tobacco substitutes.
    - (4) For purposes of this section:

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- (a) The definitions in RCW 82.26.010 apply; and
- 28 (b) "Preexisting inventory" means an inventory of tobacco 29 substitutes located in this state as of the moment that section 6 of 30 this act takes effect and held by a distributor for sale, handling, or 31 distribution in this state.
- NEW SECTION. Sec. 9. A new section is added to chapter 82.26 RCW to read as follows:
- 34 (1) Taxes collected under this chapter on the sale, handling, or 35 distribution of tobacco substitutes must be deposited in the education

- legacy trust account. The department must establish a separate reporting code for taxes collected under this chapter with respect to such products.
  - (2) By January 1, 2015, every inhalable nicotine product and every other tobacco product containing an inhalable nicotine product, and the packaging provided to the consumer containing such products, must be clearly labeled as to the milligram nicotine content of individual inhalable nicotine products and the total nicotine content for multiple inhalable nicotine products contained within a package.
- 10 <u>NEW SECTION.</u> **Sec. 10.** Sections 4 through 8 of this act take 11 effect July 1, 2014."
- 12 Correct the title.

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EFFECT: Changes the tax rate for inhalable nicotine products from 95 percent of sales price to 8 cents per milligram of nicotine. Requires inhalable nicotine products or packages of such products to have labels indicating nicotine content. Eliminates provisions that would exempt electronic cigarettes from OTP tax if prescribed by a doctor and purchased at a pharmacy. Adds intent language.

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