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SENATE BILL 5485

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State of Washington

62nd Legislature

2011 Regular Session

By Senators Hargrove and Ranker

Read first time 01/26/11. Referred to Committee on Environment, Water & Energy.

1 AN ACT Relating to maximizing the use of our state's natural  
2 resources; amending RCW 39.35.030, 39.35.040, 39.35.050, and 19.27.031;  
3 adding a new section to chapter 19.27 RCW; and creating a new section.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. **Sec. 1.** The legislature finds that research has  
6 shown the importance of reducing environmental impacts through building  
7 design. The primary focus on building designs has been an attempt to  
8 reduce energy requirements, primarily heating and cooling, over the  
9 course of a building's lifetime. However, what has been overlooked are  
10 opportunities to reduce greenhouse gas emissions and other  
11 environmental impacts at earlier stages in the building and  
12 construction design process. The selection of building materials and  
13 products, such as using wood and wood products in the design stage,  
14 provides substantial opportunities to reduce lifetime greenhouse gas  
15 emissions. A key component of life-cycle cost analysis is the energy  
16 expended in the extraction, transportation, manufacturing, and  
17 production of the building materials being considered in the  
18 construction of buildings.

1       **Sec. 2.** RCW 39.35.030 and 2001 c 214 s 16 are each amended to read  
2 as follows:

3       For the purposes of this chapter the following words and phrases  
4 shall have the following meanings unless the context clearly requires  
5 otherwise:

6       (1) "Public agency" means every state office, officer, board,  
7 commission, committee, bureau, department, and all political  
8 subdivisions of the state.

9       (2) "Department" means the state department of general  
10 administration.

11       (3) "Major facility" means any publicly owned or leased building  
12 having twenty-five thousand square feet or more of usable floor space.

13       (4) "Initial cost" means the moneys required for the capital  
14 construction or renovation of a major facility.

15       (5) "Renovation" means additions, alterations, or repairs within  
16 any twelve-month period which exceed fifty percent of the value of a  
17 major facility and which will affect any energy system.

18       (6) "Economic life" means the projected or anticipated useful life  
19 of a major facility as expressed by a term of years.

20       (7) "Energy management system" means a program, energy efficiency  
21 equipment, technology, device, or other measure including, but not  
22 limited to, a management, educational, or promotional program, smart  
23 appliance, meter reading system that provides energy information  
24 capability, computer software or hardware, communications equipment or  
25 hardware, thermostat or other control equipment, together with related  
26 administrative or operational programs, that allows identification and  
27 management of opportunities for improvement in the efficiency of energy  
28 use, including but not limited to a measure that allows:

29       (a) Energy consumers to obtain information about their energy usage  
30 and the cost of energy in connection with their usage;

31       (b) Interactive communication between energy consumers and their  
32 energy suppliers;

33       (c) Energy consumers to respond to energy price signals and to  
34 manage their purchase and use of energy; or

35       (d) For other kinds of dynamic, demand-side energy management.

36       (8) "Life-cycle cost" means the initial cost and cost of operation  
37 of a major facility over its economic life. This shall be calculated  
38 as the initial cost plus the operation, maintenance, and energy costs

1 over its economic life, reflecting anticipated increases in these costs  
2 discounted to present value at the current rate for borrowing public  
3 funds, as determined by the office of financial management. The energy  
4 cost projections used shall be those provided by the department. The  
5 department shall update these projections at least every two years.

6 (9) "Life-cycle cost analysis" includes, but is not limited to, the  
7 following elements:

8 (a) The coordination and positioning of a major facility on its  
9 physical site;

10 (b) The amount of embodied energy used in the building materials of  
11 a major facility;

12 (c) The amount and type of fenestration employed in a major  
13 facility;

14 ~~((e))~~ (d) The amount of insulation incorporated into the design  
15 of a major facility;

16 ~~((d))~~ (e) The variable occupancy and operating conditions of a  
17 major facility; and

18 ~~((e))~~ (f) An energy-consumption analysis of a major facility.

19 (10) "Energy systems" means all utilities, including, but not  
20 limited to, heating, air-conditioning, ventilating, lighting, and the  
21 supplying of domestic hot water.

22 (11) "Energy-consumption analysis" means the evaluation of all  
23 energy systems and components by demand and type of energy including  
24 the internal energy load imposed on a major facility by its occupants,  
25 equipment, and components, and the external energy load imposed on a  
26 major facility by the climatic conditions of its location. An energy-  
27 consumption analysis of the operation of energy systems of a major  
28 facility shall include, but not be limited to, the following elements:

29 (a) The comparison of three or more system alternatives, at least  
30 one of which shall include renewable energy systems, and one of which  
31 shall comply at a minimum with the sustainable design guidelines of the  
32 United States green building council leadership in energy and  
33 environmental design silver standard or similar design standard as may  
34 be adopted by rule by the department;

35 (b) The simulation of each system over the entire range of  
36 operation of such facility for a year's operating period; and

37 (c) The evaluation of the energy consumption of component equipment

1 in each system considering the operation of such components at other  
2 than full or rated outputs.

3 The energy-consumption analysis shall be prepared by a professional  
4 engineer or licensed architect who may use computers or such other  
5 methods as are capable of producing predictable results.

6 (12) "Renewable energy systems" means methods of facility design  
7 and construction and types of equipment for the utilization of  
8 renewable energy sources including, but not limited to, hydroelectric  
9 power, active or passive solar space heating or cooling, domestic solar  
10 water heating, windmills, waste heat, biomass and/or refuse-derived  
11 fuels, photovoltaic devices, and geothermal energy.

12 (13) "Cogeneration" means the sequential generation of two or more  
13 forms of energy from a common fuel or energy source. Where these forms  
14 are electricity and thermal energy, then the operating and efficiency  
15 standards established by 18 C.F.R. Sec. 292.205 and the definitions  
16 established by 18 C.F.R. 292.202 (c) through (m) as of July 28, 1991,  
17 shall apply.

18 (14) "Selected buildings" means educational, office, residential  
19 care, and correctional facilities that are designed to comply with the  
20 design standards analyzed and recommended by the department.

21 (15) "Design standards" means the heating, air-conditioning,  
22 ventilating, and renewable resource systems identified, analyzed, and  
23 recommended by the department as providing an efficient energy system  
24 or systems based on the economic life of the selected buildings.

25 (16) "Embodied energy" means the total amount of fossil fuel energy  
26 consumed to extract raw materials and to manufacture, assemble,  
27 transport, and install the materials in a building. "Embodied energy"  
28 includes the initial collection of the resource, refinement, transport,  
29 product manufacture, packaging, installation, maintenance,  
30 refurbishment, and eventual demolition and disposal or recycling.

31 **Sec. 3.** RCW 39.35.040 and 1994 c 242 s 2 are each amended to read  
32 as follows:

33 (1) Whenever a public agency determines that any major facility is  
34 to be constructed or renovated, such agency shall cause to be included  
35 in the design phase of such construction or renovation a provision that  
36 requires a life-cycle cost analysis ((conforming with)) that includes  
37 the calculation of the amount of embodied energy used in all building

1 materials and that conforms to the guidelines developed in RCW  
2 39.35.050 to be prepared for such facility. Such analysis shall be  
3 approved by the agency prior to the commencement of actual construction  
4 or renovation. A public agency may accept the facility design if the  
5 agency is satisfied that the life-cycle cost analysis provides for:  
6 (a) An efficient energy system or systems based on the economic life of  
7 the major facility; and (b) due consideration of low embodied energy  
8 building materials.

9 (2) Nothing in this section prohibits the construction or  
10 renovation of major facilities which utilize renewable energy systems.

11 **Sec. 4.** RCW 39.35.050 and 2001 c 214 s 17 are each amended to read  
12 as follows:

13 The department, in consultation with affected public agencies,  
14 shall develop and issue guidelines for administering this chapter. The  
15 purpose of the guidelines is to define a procedure and method for  
16 performance of life-cycle cost analysis to promote the selection of  
17 low-life-cycle cost alternatives. At a minimum, the guidelines must  
18 contain provisions that:

19 (1) Address energy considerations during the planning phase of the  
20 project;

21 (2) Identify energy components and system alternatives including  
22 energy management systems, renewable energy systems, and cogeneration  
23 applications prior to commencing the energy consumption analysis;

24 (3) Establish a method for calculating the embodied energy used in  
25 building materials for construction of a major facility;

26 (4) Identify simplified methods to assure the lowest life-cycle  
27 cost alternatives for selected buildings with between twenty-five  
28 thousand and one hundred thousand square feet of usable floor area;

29 ~~((+4))~~ (5) Identify simplified methods to ensure low embodied  
30 energy building materials are used in the building design;

31 (6) Establish times during the design process for preparation,  
32 review, and approval or disapproval of the life-cycle cost analysis;

33 ~~((+5))~~ (7) Specify the assumptions to be used for escalation and  
34 inflation rates, equipment service lives, economic building lives, and  
35 maintenance costs;

36 ~~((+6))~~ (8) Determine life-cycle cost analysis format and submittal  
37 requirements to meet the provisions of chapter 201, Laws of 1991;

1 ((+7)) (9) Provide for review and approval of life-cycle cost  
2 analysis.

3 **Sec. 5.** RCW 19.27.031 and 2003 c 291 s 2 are each amended to read  
4 as follows:

5 Except as otherwise provided in this chapter, there shall be in  
6 effect in all counties and cities the state building code which shall  
7 consist of the following codes which are hereby adopted by reference:

8 (1)(a) The International Building Code, published by the  
9 International Code Council((+,+)) Inc.;

10 (b) The International Residential Code, published by the  
11 International Code Council, Inc.;

12 (c) The International Green Construction Code, published by the  
13 International Code Council, Inc.;

14 (2) The International Mechanical Code, published by the  
15 International Code Council((+,+)) Inc., except that the standards for  
16 liquified petroleum gas installations shall be NFPA 58 (Storage and  
17 Handling of Liquified Petroleum Gases) and ANSI Z223.1/NFPA 54  
18 (National Fuel Gas Code);

19 (3) The International Fire Code, published by the International  
20 Code Council((+,+)) Inc., including those standards of the National  
21 Fire Protection Association specifically referenced in the  
22 International Fire Code: PROVIDED, That, notwithstanding any wording  
23 in this code, participants in religious ceremonies shall not be  
24 precluded from carrying hand-held candles;

25 (4) Except as provided in RCW 19.27.170, the Uniform Plumbing Code  
26 and Uniform Plumbing Code Standards, published by the International  
27 Association of Plumbing and Mechanical Officials: PROVIDED, That any  
28 provisions of such code affecting sewers or fuel gas piping are not  
29 adopted; and

30 (5) The rules adopted by the council establishing standards for  
31 making buildings and facilities accessible to and usable by ((~~the~~  
32 ~~physically disabled~~)) individuals with disabilities or elderly persons  
33 as provided in RCW 70.92.100 through 70.92.160.

34 In case of conflict among the codes enumerated in subsections (1),  
35 (2), (3), and (4) of this section, the first named code shall govern  
36 over those following.

1       The codes enumerated in this section shall be adopted by the  
2 council as provided in RCW 19.27.074. The council shall solicit input  
3 from first responders to ensure that firefighter safety issues are  
4 addressed during the code adoption process.

5       The council may issue opinions relating to the codes at the request  
6 of a local official charged with the duty to enforce the enumerated  
7 codes.

8       NEW SECTION. **Sec. 6.** A new section is added to chapter 19.27 RCW  
9 to read as follows:

10       Pursuant to RCW 39.35.050 and the procedures established in RCW  
11 19.27.074 the state building code council must review the state  
12 building code and adopt changes as necessary to promote the greater use  
13 of wood and wood products.

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